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**PRELIMINARY OFFICIAL STATEMENT**  
**Dated January 3, 2024**

NEW ISSUE - BOOK-ENTRY-ONLY



ENHANCED/UNENHANCED RATINGS: Moody's - "Aaa"/"Aa2"

PSF Guaranteed

(See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and  
"OTHER PERTINENT INFORMATION - Municipal Bond Rating" herein)

*In the opinion of Cantu Harden Montoya LLP, assuming continuing compliance by the District (defined below) after the date of initial delivery of the Bonds (defined below) with certain covenants contained in the Order (defined below) and subject to the matters set forth under "TAX MATTERS" herein, interest on the Bonds for federal income tax purposes under existing statutes, regulations, published rulings, and court decisions (1) will be excludable from the gross income of the owners thereof pursuant to section 103 of the Internal Revenue Code of 1986, as amended to the date of initial delivery of the Bonds, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals. See "TAX MATTERS" herein.*

**\$255,000,000\***

**JUDSON INDEPENDENT SCHOOL DISTRICT**

**(A political subdivision of the State of Texas located in Bexar County)**

**UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2024**

**Dated Date: January 15, 2024**

**Due: February 1, as shown on page -ii- herein**

The "Judson Independent School District Unlimited Tax School Building Bonds, Series 2024" (the "Bonds"), as shown on page -ii- herein, are direct obligations of the Judson Independent School District (the "District") and are payable from an annual ad valorem tax levied, without legal limit as to rate or amount, upon all taxable property within the District. The Bonds are being issued pursuant to the Constitution and general laws of the State of Texas (the "State"), particularly Sections 45.001 and 45.003(b)(1), as amended, Texas Education Code, Chapter 1371, Texas Government Code ("Chapter 1371"), an election held in the District on November 8, 2022 (the "Election"), and an order authorizing the issuance of the Bonds (the "Bond Order") adopted by the Board of Trustees (the "Board") of the District on December 14, 2023. See "THE BONDS - Authority for Issuance" herein. As permitted by the provisions of Chapter 1371, the Board, in the Bond Order, delegated the authority to certain District officials (each an "Authorized Official") to execute an approval certificate (the "Approval Certificate" and, together with the Bond Order, the "Order") establishing the final pricing terms for the Bonds.

Interest on the Bonds will accrue from January 15, 2024 (the "Dated Date"), will be payable on February 1 and August 1 of each year, commencing August 1, 2024, until stated maturity or prior redemption, and will be calculated on the basis of a 360-day year of twelve 30-day months. The Bonds will be issued as fully registered obligations in principal denominations of \$5,000, or integral multiples thereof within a stated maturity. The Bonds will be issued in book-entry form only and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository (the "Securities Depository"). Book-entry interests in the Bonds will be made available for purchase in the principal amount of \$5,000 or any integral multiple thereof. Purchasers of the Bonds ("Beneficial Owners") will not receive physical delivery of certificates representing their interest in the Bonds purchased. So long as DTC or its nominee is the registered owner of the Bonds, principal and interest on the Bonds will be payable by the Paying Agent/Registrar, initially Zions Bancorporation, National Association, dba Amegy Bank, Houston, Texas, to the Securities Depository, which will in turn remit such principal and interest to its participants, which will in turn remit such principal and interest to the Beneficial Owners of the Bonds. See "BOOK-ENTRY-ONLY SYSTEM" herein.

Proceeds from the sale of the Bonds will be used for the purposes of (i) designing, constructing, renovating, improving, upgrading, updating, acquiring, and equipping school facilities (and any necessary or related removal of existing facilities), with priority given to safety and security at all District campuses and (ii) designing, constructing, renovating, improving, upgrading, updating, acquiring, and equipping school facilities (and any necessary or related removal of existing facilities), the purchase of any necessary sites for school facilities, and the purchase of new school buses, with priority given to a new Middle School and new Elementary School, and (iii) paying costs associated with the issuance of the Bonds. See "SOURCES AND USES OF FUNDS" herein.

The District has received conditional approval from the Texas Education Agency for the payment of principal of and interest on the Bonds to be guaranteed under the Permanent School Fund Guarantee Program which guarantee will automatically become effective when the Attorney General of Texas approves the Bonds. See "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein.

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**For Stated Maturities, Principal Amounts, Interest Rates, Initial Yields,  
CUSIP Numbers and Redemption Provisions for the Bonds, see page -ii- herein**

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*The Bonds are offered for delivery when, as and if issued and received by the initial purchasers thereof named below (the "Underwriters") and are subject to the approving opinion of the Attorney General of the State of Texas and the approval of certain legal matters by Cantu Harden Montoya LLP, San Antonio, Texas, and Walsh, Gallegos, Treviño, Kyle & Robinson, P.C., San Antonio, Texas, Co-Bond Counsel. See "LEGAL MATTERS" herein for a discussion of Co-Bond Counsels' opinions. Certain legal matters will be passed upon for the Underwriters by their legal counsel, Greenberg Traurig LLP, Houston, Texas. It is expected that the Bonds will be available for delivery through the services of DTC, on or about February 8, 2024.*

**Estrada Hinojosa**

**Bancroft Capital  
Hilltop Securities**

**Frost Bank  
Siebert Williams Shank & Co., LLC**

\* Preliminary, subject to change.

**STATED MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES,  
INITIAL YIELDS, CUSIP NUMBERS, AND REDEMPTION PROVISIONS**

**\$255,000,000\***

**JUDSON INDEPENDENT SCHOOL DISTRICT  
(A political subdivision of the State of Texas located in Bexar County)  
UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2024**

**CUSIP No. Prefix 481305 <sup>(1)</sup>**

<b>Stated Maturity February 1</b>	<b>Principal Amount (\$)</b>	<b>Interest Rate (%)</b>	<b>Initial Yield (%)</b>	<b>CUSIP No. Suffix<sup>(1)</sup></b>
2025	2,300,000			
2026	3,470,000			
2027	1,500,000			
2028	1,000,000			
2029	1,000,000			
2030	1,000,000			
2031	1,000,000			
2032	1,000,000			
2033	1,000,000			
2034	1,000,000			
2035	1,000,000			
2036	1,250,000			
2037	11,000,000			
2038	2,000,000			
2039	2,500,000			
2040	2,500,000			
2041	2,750,000			
2042	2,750,000			
2043	2,750,000			
2044	3,000,000			
2045	3,500,000			
2046	20,000,000			
2047	23,500,000			
2048	22,230,000			
2049	35,000,000			
2050	35,000,000			
2051	25,000,000			
2052	22,500,000			
2053	22,500,000			

(Accrued Interest to be added from the Dated Date)

**Redemption Provisions**

The District reserves the right to redeem the Bonds maturing on and after February 1, 203\_, in whole or in part, in the principal amount of \$5,000 or any integral multiple thereof, on February 1, 203\_ or any date thereafter, at the redemption price of par plus accrued interest to the date of redemption. If two or more bonds of consecutive maturities are combined into one or more "term" Bonds (the "Term Bonds") by the Underwriters, such Term Bonds will be subject to mandatory sinking fund redemption in accordance with the provisions of the Order. See "THE BONDS - Redemption Provisions of the Bonds" herein.

\* Preliminary, subject to change.

<sup>(1)</sup> CUSIP numbers are included solely for the convenience of owners of the Bonds. CUSIP is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by FactSet Research Systems, Inc., on behalf of American Bankers Association. CUSIP numbers have been assigned to this issue by the CUSIP Service Bureau and are included solely for convenience of the owners of the Bonds. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services. None of the Underwriters, the District or the Financial Advisor (defined herein) is responsible for the selection or correctness of the CUSIP numbers set forth herein.

**JUDSON INDEPENDENT SCHOOL DISTRICT**  
**8012 Shin Oak**  
**Live Oak, Texas 78233**

**BOARD OF TRUSTEES**

<b>Name</b>	<b>Position</b>	<b>Total Years Served</b>	<b>Term Expires May</b>	<b>Occupation</b>
José A. Macias, Jr.	President	13	2025	Non-Profit Administrator
Debra Eaton	Vice President	6	2025	Retired Military
Laura Stanford	Secretary	1	2027	Mortgage Loan Officer
Stephanie Faulker	Trustee	1	2025	Retired Educator
Suzanne Kenoyer	Trustee	6	2027	Retired Educator
Jennifer Rodriguez	Trustee	6	2025	Education
Monica Ryan	Trustee	1	2027	Retired Military

**ADMINISTRATION - FINANCE CONNECTED**

<b>Name</b>	<b>Title</b>	<b>Total Years Experience</b>	<b>Total Years With District</b>
Dr. Milton Fields III	Superintendent of Schools	20	15
Cecilia Davis	Deputy Superintendent of Innovation, Business & Operations	25	6
Tiana Landry	Chief Financial Officer	17	1
Karen Olert	Executive Director of Accounting	25	6

**CONSULTANTS AND ADVISORS**

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Cantu Harden Montoya LLP San Antonio, Texas	Co-Bond Counsel
Walsh, Gallegos, Treviño, Kyle & Robinson, P.C. San Antonio, Texas	Co-Bond Counsel
SAMCO Capital Markets, Inc. San Antonio, Texas	Financial Advisor

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## USE OF INFORMATION IN THE OFFICIAL STATEMENT

For purposes of compliance with Rule 15c2-12 of the United States Securities and Exchange Commission, as amended (the "Rule") and in effect on the date of this Preliminary Official Statement, this document constitutes an "official statement" of the District with respect to the Bonds that has been "deemed final" by the District as of its date except for the omission of no more than the information permitted by the Rule.

No dealer, broker, salesman, or other person has been authorized by the District to give any information or to make any representation with respect to the Bonds, other than as contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by either of the foregoing.

This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person, in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale. The information set forth herein has been obtained from sources which are believed to be reliable but is not guaranteed as to accuracy or completeness and is not to be construed as a representation by the Underwriters.

The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder will under any circumstances create any implication that there has been no change in the information or opinions set forth herein after the date of this Official Statement.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

THE BONDS ARE EXEMPT FROM REGISTRATION WITH THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION AND CONSEQUENTLY HAVE NOT BEEN REGISTERED THEREWITH. THE REGISTRATION, QUALIFICATION, OR EXEMPTION OF THE BONDS IN ACCORDANCE WITH APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTIONS IN WHICH THESE BONDS HAVE BEEN REGISTERED, QUALIFIED, OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION FOR THE PURCHASE THEREOF.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE THE MARKET PRICE OF THIS ISSUE AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

None of the District, the Financial Advisor, or the Underwriters make any representation or warranty with respect to the information contained in this Official Statement regarding The Depository Trust Company ("DTC") or its book-entry-only system described under the caption "BOOK-ENTRY-ONLY SYSTEM" as such information has been provided by DTC.

The agreements of the District and others related to the Bonds are contained solely in the contracts described herein. Neither this Official Statement, nor any other statement made in connection with the offer or sale of the Bonds, is to be construed as constituting an agreement with the purchasers of the Bonds. INVESTORS SHOULD READ THE ENTIRE OFFICIAL STATEMENT, INCLUDING ALL APPENDICES ATTACHED HERETO, TO OBTAIN INFORMATION ESSENTIAL TO MAKING AN INFORMED INVESTMENT DECISION WITH RESPECT TO THE BONDS.

THIS OFFICIAL STATEMENT CONTAINS "FORWARD-LOOKING" STATEMENTS WITHIN THE MEANING OF SECTION 21E OF THE SECURITIES AND EXCHANGE ACT OF 1934, AS AMENDED. SUCH STATEMENTS MAY INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE THE ACTUAL RESULTS, PERFORMANCE AND ACHIEVEMENTS TO BE DIFFERENT FROM THE FUTURE RESULTS, PERFORMANCE AND ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. INVESTORS ARE CAUTIONED THAT THE ACTUAL RESULTS COULD DIFFER MATERIALLY FROM THOSE SET FORTH IN THE FORWARD-LOOKING STATEMENTS.

(The remainder of this page has been left blank intentionally.)

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The cover page hereof, the appendices and any addenda, supplement or amendment hereto are part of this Official Statement.

## OFFICIAL STATEMENT SUMMARY INFORMATION

The following information is qualified in its entirety by more detailed information and financial statements appearing elsewhere in this Official Statement:

<b>THE DISTRICT</b> .....	The Judson Independent School District (the "District"), a political subdivision of the State of Texas (the "State"), is located in the northeast portion of Bexar County, Texas. The District is approximately 55.87 square miles in area and serves a population of approximately 137,791. Included within the District are the Texas cities of Kirby, Converse, and portions of San Antonio, Universal City, Selma and Live Oak. The District was created under State statute and is governed by a seven-member Board of Trustees (the "Board"). Policy-making and supervisory functions are the responsibility of, and are vested in, the Board. The Board delegates administrative responsibilities to the Superintendent of Schools who is the chief administrative officer of the District. Support services are supplied by consultants and advisors.
<b>THE BONDS</b> .....	<p>The Bonds mature on February 1 in each of the years 2025 through 2053.</p> <p>Interest on the Bonds shall accrue from the Dated Date (identified below) and is payable initially on August 1, 2024, and semiannually on February 1 and August 1 thereafter until stated maturity or prior redemption.</p>
<b>DATED DATE</b> .....	January 15, 2024.
<b>REDEMPTION</b> .....	The District reserves the right to redeem the Bonds maturing on and after February 1, 203_, in whole or in part, in the principal amount of \$5,000 or any integral multiple thereof, on February 1, 203_ or any date thereafter, at the redemption price of par plus accrued interest to the date of redemption. If two or more bonds of consecutive maturities are combined into one or more "term" Bonds (the "Term Bonds") by the Underwriters, such Term Bonds will be subject to mandatory sinking fund redemption in accordance with the provisions of the Order (as defined herein). See "THE BONDS - Redemption Provisions of the Bonds" herein.
<b>SECURITY FOR THE BONDS</b> .....	The Bonds constitute direct obligations of the District payable from an annual ad valorem tax levied against all taxable property located therein, without legal limitation as to rate or amount. See "THE BONDS - Security for Payment" herein. Also see "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" for a discussion of recent developments in State law affecting the financing of school districts in the State. Additionally, an application has been filed with, and the District has received conditional approval from, the Texas Education Agency for the payment of the Bonds to be guaranteed by the corpus of the Permanent School Fund of the State (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM").
<b>PERMANENT SCHOOL FUND GUARANTEE</b> .....	The District has received conditional approval from the Texas Education Agency for the Bonds to be guaranteed under the Guarantee Program (hereinafter defined), which guarantee will automatically become effective when the Attorney General of Texas approves the Bonds (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM").
<b>TAX MATTERS</b> .....	In the opinion of Cantu Harden Montoya LLP, the interest on the Bonds will be excludable from gross income for federal tax purposes under statutes, regulations, published rulings and court decisions existing on the date thereof, subject to the matters described under the caption "TAX MATTERS" herein, including the alternative minimum tax of the owners thereof who are individuals. See "TAX MATTERS" and "APPENDIX D - Forms of Opinions of Co-Bond Counsel. The opinion of Walsh Gallegos, Treviño, Kyle & Robinson, P.C. will not address tax issues.
<b>PAYING AGENT/REGISTRAR</b> .....	The initial Paying Agent/Registrar is Zions Bancorporation, National Association, dba Amegy Bank, Houston, Texas.
<b>BOOK-ENTRY-ONLY SYSTEM</b> .....	The District intends to use the Book-Entry-Only System of The Depository Trust Company. See "BOOK-ENTRY-ONLY SYSTEM" herein.
<b>MUNICIPAL BOND RATING</b> .....	Moody's Investors Service, Inc. ("Moody's") has assigned its municipal bond rating of "Aaa" to the Bonds based on the guarantee thereof by the Texas Permanent School Fund. In addition, Moody's has assigned its underlying unenhanced rating of "Aa2" to the District's ad valorem tax-supported indebtedness, including the Bonds. See "OTHER PERTINENT INFORMATION - Municipal Bond Rating" herein.
<b>FUTURE BOND ISSUES</b> .....	The District does not anticipate the issuance of additional ad valorem tax-supported debt in the next twelve months, except potentially to refund bonds for debt service savings.
<b>PAYMENT RECORD</b> .....	The District has never defaulted on the payment of its bonded indebtedness.
<b>DELIVERY</b> .....	When issued, anticipated on or about February 8, 2024.
<b>LEGALITY</b> .....	The Bonds are subject to the approval of legality by the Attorney General of the State of Texas and the approval of certain legal matters by Cantu Harden Montoya LLP, San Antonio, Texas, and Walsh, Gallegos, Treviño, Kyle & Robinson, P.C., San Antonio, Texas, Co-Bond Counsel. See "APPENDIX D - Forms of Opinions of Co-Bond Counsel" herein.

## PRELIMINARY OFFICIAL STATEMENT

relating to

**\$255,000,000\***

**JUDSON INDEPENDENT SCHOOL DISTRICT**

**(A political subdivision of the State of Texas located in Bexar County, Texas)**

**UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2024**

### INTRODUCTION

This Official Statement of Judson Independent School District (the "District") is provided to furnish certain information in connection with the sale of the District's \$255,000,000\* Unlimited Tax School Building Bonds, Series 2024 (the "Bonds").

All financial and other information presented in this Official Statement has been provided by the District from its records, except for information expressly attributed to other sources. The presentation of information, including tables of receipts from taxes and other sources, is intended to show recent historic information, and is not intended to indicate future or continuing trends in the financial position or other affairs of the District. No representation is made that past experience, as is shown by such financial and other information, will necessarily continue or be repeated in the future.

This Official Statement, which includes the cover page, the schedule, and the appendices hereto, provides certain information about the District and its finances. All descriptions of documents contained herein are only summaries and are qualified in their entirety by reference to each such document. Copies of such documents may be obtained upon request from the District and, during the offering period, from the District's Financial Advisor, SAMCO Capital Markets, Inc., 1020 N.E. Loop 410, Suite 640, San Antonio, Texas 78209, by electronic mail or upon payment of reasonable copying, mailing, and handling charges.

This Official Statement speaks only as to its date, and the information contained herein is subject to change. A copy of the Official Statement pertaining to the Bonds will be filed by the initial purchasers of the Bonds (the "Underwriters") with the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access ("EMMA") system. See "CONTINUING DISCLOSURE" herein for a description of the District's undertaking to provide certain information on a continuing basis. Capitalized terms used, but not defined herein, shall have the meanings ascribed thereto in the Order (defined below).

### INFECTIOUS DISEASE OUTBREAK - COVID-19

In March 2020, the World Health Organization and the President of the United States (the "President") separately declared the outbreak of a respiratory disease caused by a novel coronavirus ("COVID-19") to be a public health emergency. On April 10, 2023, the President signed a resolution terminating the national emergency related to COVID-19, and on May 5, 2023, the World Health Organization declared COVID-19 no longer represented a global health emergency. There are currently no COVID-19 related operating limits imposed by executive order of the Governor of the State of Texas (the "Governor") for any business or other establishment in the State of Texas. The Governor retains the right to impose additional restrictions on activities if needed in order to mitigate the effects of COVID-19. The District has not experienced any decrease in property values or unusual tax delinquencies as a result of COVID-19, and the District's operations and financial position are not currently impacted as a result of COVID-19. However, the District cannot predict the long-term economic effect of COVID-19 or a similar virus should there be a reversal of economic activity and re-imposition of restrictions.

For a discussion of the impact of COVID-19 on the PSF (defined herein), see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM - Infectious Disease Outbreak."

### THE BONDS

#### General Description

The Bonds will be dated January 15, 2024 (the "Dated Date") and will accrue interest from the Dated Date, and such interest shall be payable on February 1 and August 1 in each year, commencing August 1, 2024, until stated maturity or prior redemption. The Bonds will mature on the dates and in the principal amounts and will bear interest at the rates set forth on page -ii- of this Official Statement.

Interest on the Bonds is payable to the registered owner thereof appearing on the bond registration books kept by the Paying Agent/Registrar relating to the Bonds (the "Bond Register") on the Record Date (identified below) and such interest shall be paid by the Paying Agent/Registrar (i) by check sent by United States mail, first class, postage prepaid, to the address of the registered owner recorded in the Bond Register or (ii) by such other method, acceptable to the Paying Agent/Registrar, requested by, and at the risk and expense of, the registered owner. The principal of the Bonds is payable at stated maturity or prior redemption upon their presentation and surrender to the Paying Agent/Registrar. The Bonds will be issued only in fully registered form in any integral multiple of \$5,000 principal for any one maturity.

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\* Preliminary, subject to change.

Initially the Bonds will be registered and delivered only to Cede & Co., the nominee of The Depository Trust Company, New York, New York ("DTC") pursuant to the Book-Entry-Only System described herein. **No physical delivery of the Bonds will be made to the owners thereof.** Notwithstanding the foregoing, as long as the Bonds are held in the Book-Entry-Only System, principal of, premium, if any, and interest on the Bonds will be payable by the Paying Agent/Registrar to Cede & Co., which will make distribution of the amounts so paid to the participating members of DTC for subsequent payment to the Beneficial Owners (defined herein) of the Bonds. See "BOOK-ENTRY-ONLY SYSTEM" herein.

#### Authority for Issuance

The Bonds are being issued pursuant to the Constitution and general laws of the State of Texas (the "State"), particularly Sections 45.001 and 45.003(b)(1), as amended, Texas Education Code, Chapter 1371, Texas Government Code, an election held in the District on November 8, 2022 (the "Election"), an order authorizing the issuance of the Bonds (the "Bond Order") adopted by the Board of Trustees (the "Board") of the District on December 14, 2023 and an approval certificate executed by certain District officials (each an "Authorized Official") establishing the final pricing terms for the Bonds (the "Approval Certificate" and, together with the Bond Order, the "Order").

#### Security for Payment

The Bonds constitute direct obligations of the District payable from the proceeds of an annual ad valorem tax levied against all taxable property located therein, without any legal limitation as to rate or amount, as provided in the Bond Order. Additionally, the District has applied for and received from the Texas Education Agency conditional approval for the payment of the Bonds to be guaranteed by the corpus of the Permanent School Fund of the State (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM").

#### Permanent School Fund Guarantee

In connection with the sale of the Bonds, the District has applied for and received conditional approval from the State Commissioner of Education (the "Education Commissioner") for guarantee of the Bonds under the Permanent School Fund Guarantee Program (Chapter 45, Subchapter C of the Texas Education Code, as amended). Subject to satisfying certain conditions discussed under the heading "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein, the Bonds will be guaranteed by the corpus of the Permanent School Fund of the State.

In the event of default, registered owners will receive all payments due on the Bonds from the corpus of the Permanent School Fund. See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E- THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," herein. The Permanent School Fund Guarantee will terminate with respect to Bonds that are defeased (see "– Defeasance" below).

#### Use of Proceeds

The proceeds of the Bonds (which include certain premium allocations) represent the first installment of voted bonds (described below) approved at the election held in the District on November 8, 2022 (the "Election"). Following the issuance of the Bonds, the District anticipates that it will have NO authorized but unissued bonds as further described below. See "VALUATION AND DEBT DATA - Authorized But Unissued General Obligation Bonds" in APPENDIX A attached hereto.

A summary of the bonds authorized at said Election is as follows:

Purpose	Amount Authorized	Amount Previously Issued	Amount This Issue*	Amount Remaining*
Safety and Security	\$172,034,900	\$40,500,000	\$131,534,900	\$-0-
New School Facilities	\$173,265,000	\$49,500,000	\$123,765,000	\$-0-
Total	\$345,299,900	\$90,000,000	\$255,299,900	\$-0-

\* Preliminary, subject to change. Includes the Bonds and certain net premium allocations.

#### Payment Record

The District has never defaulted on the payment of its bonded indebtedness.



## **Legality**

The Bonds are subject to the approval of legality by the Attorney General of the State of Texas and the approval of certain legal matters by Cantu Harden Montoya LLP, San Antonio, Texas, and Walsh, Gallegos, Treviño, Kyle & Robinson, P.C., San Antonio, Texas, Co-Bond Counsel. The legal opinions of Co-Bond Counsel will accompany the bond certificates deposited with DTC or be printed on the Bonds. The forms of the legal opinions of Co-Bond Counsel appear in APPENDIX D attached hereto.

## **Delivery**

When issued; anticipated to occur on or about February 8, 2024.

## **Future Issues**

The District does not anticipate the issuance of additional ad valorem tax-supported debt in the next twelve months, except to potentially refund bonds for debt service savings.

## **Redemption Provisions of the Bonds**

The District reserves the right to redeem the Bonds maturing on and after February 1, 203\_, at the option of the District, in whole or in part, in the principal amount of \$5,000 or an integral multiple thereof, on February 1, 203\_ or any date thereafter, at the redemption price of par plus accrued interest to the date of redemption. Additionally, if two or more serial bonds of consecutive maturity are combined into one or more "term" Bonds (the "Term Bonds") by the Underwriter, such Term Bonds will be subject to mandatory sinking fund redemption in accordance with the provisions of the Order.

## **Selection of Bonds for Redemption**

If less than all of the Bonds are to be redeemed, the District may select the maturities of Bonds to be redeemed. If less than all the Bonds of any maturity are to be redeemed, the Paying Agent/Registrar (or DTC while the Bonds are in Book-Entry-Only form) shall determine by lot the Bonds, or portions thereof, within such maturity to be redeemed. If a Bond (or any portion of the principal sum thereof) shall have been called for redemption and notice of such redemption shall have been given, such Bond (or the principal amount thereof to be redeemed) shall become due and payable on such redemption date and interest thereon shall cease to accrue from and after the redemption date, provided funds for the payment of the redemption price and accrued interest thereon are held by the Paying Agent/Registrar on the redemption date.

## **Notice of Redemption**

Not less than 30 days prior to a redemption date for the Bonds, the District shall cause a notice of redemption to be sent by United States mail, first class, postage prepaid, to each registered owner of a Bond to be redeemed, in whole or in part, at the address of the holder appearing on the Bond Registrar at the close of business on the business day next preceding the date of mailing such notice. ANY NOTICE OF REDEMPTION SO MAILED SHALL BE CONCLUSIVELY PRESUMED TO HAVE BEEN DULY GIVEN IRRESPECTIVE OF WHETHER ONE OR MORE BONDHOLDERS FAILED TO RECEIVE SUCH NOTICE. NOTICE HAVING BEEN SO GIVEN, THE BONDS CALLED FOR REDEMPTION SHALL BECOME DUE AND PAYABLE ON THE SPECIFIED REDEMPTION DATE, AND NOTWITHSTANDING THAT ANY BOND OR PORTION THEREOF HAS NOT BEEN SURRENDERED FOR PAYMENT, INTEREST ON SUCH BOND OR PORTION THEREOF SHALL CEASE TO ACCRUE.

In the Order, the District reserves the right in the case of a redemption to give notice of its election or direction to redeem Bonds conditioned upon the occurrence of subsequent events. Such notice may state (i) that the redemption is conditioned upon the deposit of moneys and/or authorized securities, in an amount equal to the amount necessary to effect the redemption, with the Paying Agent/Registrar, or such other entity as may be authorized by law, no later than the redemption date or (ii) the District retains the right to rescind such notice at any time prior to the scheduled redemption date if the District delivers a certificate of the District to the Paying Agent/Registrar instructing the Paying Agent/Registrar to rescind the redemption notice, and such notice and redemption shall be of no effect if such moneys and/or authorized securities are not so deposited or if the notice is rescinded. The Paying Agent/Registrar shall give prompt notice of any such rescission of a conditional notice of redemption to the affected Owners. Any Bonds subject to conditional redemption where redemption has been rescinded shall remain outstanding, and the rescission shall not constitute an event of default. Further, in the case of a conditional redemption, the failure of the District to make moneys and/or authorized securities available in part or in whole on or before the redemption date shall not constitute an event of default.

With respect to any optional redemption of the Bonds, unless certain prerequisites to such redemption required by the Order have been met and money sufficient to pay the principal of and premium, if any, and interest on the Bonds to be redeemed will have been received by the Paying Agent/Registrar prior to the giving of such notice of redemption, such notice will state that said redemption may, at the option of the District, be conditional upon the satisfaction of such prerequisites and receipt of such money by the Paying Agent/Registrar on or prior to the date fixed or such redemption or upon any prerequisite set forth in such notice of redemption. If a conditional notice of redemption is given and such prerequisites to the redemption are not fulfilled, such notice will be of no force and effect, the District will not redeem such

Bonds, and the Paying Agent/Registrar will give notice in a manner in which the notice of redemption was given, to the effect that the Bonds have not been redeemed.

### **Defeasance**

The Order provides that the Bonds may be defeased, refunded or discharged in any manner permitted by applicable law. Under current State law, such discharge may be accomplished by either (i) depositing with the Comptroller of Public Accounts of the State of Texas a sum of money equal to the principal of and all interest to accrue on the Bonds to maturity or prior redemption or (ii) by depositing with a paying agent, or other authorized escrow agent, amounts sufficient to provide for the payment and/or redemption of the Bonds; provided that such deposits may be invested and reinvested in (a) direct, noncallable obligations of the United States of America, including obligations that are unconditionally guaranteed by the United States of America, (b) noncallable obligations of an agency or instrumentality of the United States of America, including obligations that are unconditionally guaranteed or insured by the agency or instrumentality of the United States of America, and that are rated as to investment quality by a nationally recognized investment rating firm not less than "AAA" or its equivalent, and (c) noncallable obligations of a state or an agency or a county, municipality, or other political subdivision of a state that have been refunded and that, on the date the governing body of the District adopts or approves the proceedings authorizing the issuance of refunding obligations to refund the Bonds, are rated as to investment quality by a nationally recognized investment rating firm not less than "AAA" or its equivalent. Authorized District officials may limit these eligible securities as deemed necessary, in connection with the sale of the Bonds. The foregoing obligations may be in book-entry-only form, and shall mature and/or bear interest in such amounts as will be sufficient to provide for the scheduled payment and/or redemption of the Bonds. If any such Bonds are to be redeemed prior to their respective dates of maturity, provision must have been made for giving notice of redemption as provided in the Order.

Upon such deposit as described above, such Bonds shall no longer be regarded to be outstanding or unpaid for purposes of applying any debt limitation on indebtedness or for purposes of taxation. After firm banking and financial arrangements for the discharge, final payment, or redemption of the Bonds have been made as described above, all rights of the District to initiate proceedings to call the Bonds for redemption or take any other action amending the terms of the Bonds are extinguished; provided, however, the District may reserve the option, to be exercised at the time of the defeasance of the Bonds, to call for redemption, at an earlier date, those Bonds which have been defeased to their maturity date, if the District: (i) in the proceedings providing for the firm banking and financial arrangements, expressly reserves the right to call the Bonds for redemption; (ii) gives notice of the reservation of that right to the owners of the Bonds immediately following the making of the firm banking and financial arrangements; and (iii) directs that notice of the reservation be included in any redemption notices that it authorizes.

The Permanent School Fund Guarantee will terminate with respect to Bonds that are defeased.

### **Amendments**

The District may amend the Order without the consent of or notice to any registered owners in any manner not detrimental to the interests of the registered owners, including the curing of any ambiguity, inconsistency, or formal defect or omission therein. In addition, the District may, with the written consent of the holders of a majority in aggregate principal amount of the Bonds then outstanding, amend, add to, or rescind any of the provisions of the Order; except that, without the consent of all of the registered owners of the Bonds then outstanding, no such amendment, addition, or rescission may (1) change the date specified as the date on which the principal of or any installment of interest on any Bond is due and payable, reduce the principal amount, the redemption price therefor, or the rate of interest thereon, or in any other way modify the terms of payment of the principal of or interest on the Bonds, (2) give any preference to any Bond over any other Bond, or (3) reduce the percentage of the aggregate principal amount of Bonds required to be held for consent to any amendment, addition, waiver, or rescission.

### **Default and Remedies**

If the District defaults in the payment of principal, interest, or redemption price on the Bonds when due, or if it fails to make payments into any fund or funds created in the Order, or defaults in the observation or performance of any other covenants, conditions, or obligations set forth in the Order, the registered owners may seek a writ of mandamus to compel District officials to carry out their legally imposed duties with respect to the Bonds, if there is no other available remedy at law to compel performance of the Bonds or the Order and the District's obligations are not uncertain or disputed. The issuance of a writ of mandamus is controlled by equitable principles and rests with the discretion of the court, but may not be arbitrarily refused. There is no acceleration of maturity of the Bonds in the event of default and, consequently, the remedy of mandamus may have to be relied upon from year to year. The Order does not provide for the appointment of a trustee to represent the interest of the registered owners upon any failure of the District to perform in accordance with the terms of the Order, or upon any other condition and, accordingly, all legal actions to enforce such remedies would have to be undertaken at the initiative of, and be financed by, the registered owners. The Texas Supreme Court ruled in *Tooke v. City of Mexia*, 197 S.W.3d 325 (Tex. 2006) that a waiver of sovereign immunity in a contractual dispute must be provided for by statute in "clear and unambiguous" language. Chapter 1371, which pertains to the issuance of public securities by issuers such as the District, permits the District to waive sovereign immunity in the proceedings authorizing the issuance of the Bonds. Notwithstanding its reliance upon the provisions of Chapter 1371 in connection with its issuance of the Bonds (as further described herein under the subcaption "THE BONDS - Authority for Issuance"), the District has not waived the defense of sovereign immunity with respect thereto. Because it is unclear whether the Texas legislature has effectively waived the District's sovereign immunity from a suit for money damages outside of Chapter 1371, registered

owners may not be able to bring such a suit against the District for breach of the Bonds or Order covenants. Even if a judgment against the District could be obtained, it could not be enforced by direct levy and execution against the District's property. Further, the registered owners cannot themselves foreclose on property within the District or sell property within the District to enforce the tax lien on taxable property to pay the principal of and interest on the Bonds. Furthermore, the District is eligible to seek relief from its creditors under Chapter 9 of the United States Bankruptcy Code ("Chapter 9"). Although Chapter 9 provides for the recognition of a security interest represented by a specifically pledged source of revenues, the pledge of ad valorem taxes in support of a general obligation of a bankrupt entity is not specifically recognized as a security interest under Chapter 9. Chapter 9 also includes an automatic stay provision that would prohibit, without Bankruptcy Court approval, the prosecution of any other legal action by creditors or bondholders of an entity which has sought protection under Chapter 9. Therefore, should the District avail itself of Chapter 9 protection from creditors, the ability to enforce would be subject to the approval of the Bankruptcy Court (which could require that the action be heard in Bankruptcy Court instead of other federal or state court); and the Bankruptcy Code provides for broad discretionary powers of a Bankruptcy Court in administering any proceeding brought before it. The opinions of Co-Bond Counsel will note that all opinions relative to the enforceability of the Order and the Bonds are qualified with respect to the customary rights of debtors relative to their creditors and general principles of equity which permit the exercise of judicial discretion.

## **SOURCES AND USES OF FUNDS**

The proceeds from the sale of the Bonds will be applied approximately as follows:

### Sources of Funds:

Par Amount of Bonds

[Net] Reoffering Premium on the Bonds

Accrued Interest

Total Sources

### Uses of Funds:

Deposit to Construction Fund

Deposit to Bond Fund (including accrued interest and capitalized interest)

Underwriters' Discount

Costs of Issuance<sup>(1)</sup>

Total Uses

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<sup>(1)</sup> Includes legal fees of the District, financial advisory fees, rating agency fees, fees of the Paying Agent/Registrar, and other costs of issuance.

## **REGISTRATION, TRANSFER AND EXCHANGE**

### **Successor Paying Agent/Registrar**

The District covenants that until the Bonds are paid it will at all times maintain and provide a paying agent/registrar. In the Order, the District retains the right to replace the Paying Agent/Registrar. If the Paying Agent/Registrar is replaced by the District, the new Paying Agent/Registrar must accept the previous Paying Agent/Registrar's records and act in the same capacity as the previous Paying Agent/Registrar. Any successor Paying Agent/Registrar selected by the District must be a bank, trust company, financial institution or other entity duly qualified and legally authorized to serve and perform the duties of Paying Agent/Registrar for the Bonds. Upon any change in the Paying Agent/Registrar for the Bonds, the District will promptly cause a notice thereof to be sent to each registered owner of the Bonds by United States mail, first class, postage prepaid, which notice shall give the address of the new Paying Agent/Registrar.

### **Record Date**

The record date ("Record Date") for determining the registered owner entitled to receive a payment of interest on a Bond is the fifteenth business day of the month next preceding each interest payment date. If the date for the payment of the principal of or interest on, or redemption price of, the Bonds shall be a Saturday, Sunday, a legal holiday or a day when banking institutions in the city where the Paying Agent/ Registrar is located are authorized to close, then the date for such payment shall be the next succeeding day which is not such a day, and payment on such date shall have the same force and effect as if made on the date payment was due.

In the event of a non-payment of interest on a scheduled payment date, and for 30 days thereafter, a new record date for such interest payment (a "Special Record Date") will be established by the Paying Agent/Registrar, if and when funds for the payment of such interest have been received. Notice of the Special Record Date and of the scheduled payment date of the past due interest (which shall be 15 days after the Special Record Date) shall be sent at least five (5) business days prior to the Special Record Date by United States mail, first class, postage prepaid, to the address of each registered owner of a Bond appearing on the Bond Register at the close of business on the last business day next preceding the date of mailing of such notice.

## **Registration, Transferability and Exchange**

In the event the Book-Entry-Only System shall be discontinued, printed certificates will be issued to the registered owners of the Bonds and thereafter the Bonds may be transferred, registered, and assigned on the Bond Register only upon presentation and surrender of such printed certificates to the Paying Agent/Registrar, and such registration and transfer shall be without expense or service charge to the registered owner, except for any tax or other governmental charges required to be paid with respect to such registration and transfer. A Bond may be assigned by the execution of an assignment form on the Bond or by other instrument of transfer and assignment acceptable to the Paying Agent/Registrar. A new Bond or Bonds will be delivered by the Paying Agent/Registrar in lieu of the Bonds being transferred or exchanged at the designated office of the Paying Agent/Registrar or sent by United States registered mail to the new registered owner at the registered owner's request, risk and expense. New Bonds issued in an exchange or transfer of Bonds will be delivered to the registered owner or assignee of the registered owner in not more than three (3) business days after the receipt of the Bonds to be canceled in the exchange or transfer and the written instrument of transfer or request for exchange duly executed by the registered owner or his duly authorized agent, in form satisfactory to the Paying Agent/Registrar. New Bonds registered and delivered in an exchange or transfer shall be in authorized denominations and for a like kind and aggregate principal amount and having the same maturity or maturities as the Bond or Bonds surrendered for exchange or transfer. See "BOOK-ENTRY-ONLY SYSTEM" herein for a description of the system to be utilized initially in regard to ownership and transferability of the Bonds.

### **Limitation on Transfer of Bonds**

Neither the District nor the Paying Agent/Registrar shall be required to make any such transfer, conversion or exchange (i) during the period commencing with the close of business on any Record Date and ending with the opening of business on the next following principal or interest payment date or (ii) with respect to any Bond or any portion thereof called for redemption prior to maturity, within 45 days prior to its redemption date; provided, however, that such limitation shall not apply to uncalled portions of a Bond redeemed in part.

### **Replacement Bonds**

In the event the Book-Entry-Only System has been discontinued, and any Bond is mutilated, destroyed, stolen or lost, a new Bond of like kind and in the same maturity and amount as the Bond so mutilated, destroyed, stolen or lost will be issued. In the case of a mutilated Bond, such new Bond will be delivered only upon surrender and cancellation of such mutilated Bond. In the case of any Bond issued in lieu of and in substitution for a Bond which has been destroyed, stolen, or lost, such new Bond will be delivered only (a) upon filing with the District and the Paying Agent/Registrar evidence satisfactory to establish to the District and the Paying Agent/Registrar that such Bond has been destroyed, stolen or lost and proof of the ownership thereof, and (b) upon furnishing the District and the Paying Agent/Registrar with bond or indemnity satisfactory to them. The person requesting the authentication and delivery of a new Bond must comply with such other reasonable regulations as the Paying Agent/Registrar may prescribe and pay such expenses as the Paying Agent/Registrar may incur in connection therewith.

## **BOOK-ENTRY-ONLY SYSTEM**

The following describes how ownership of the Bonds is to be transferred and how the principal of, premium, if any, and interest on the Bonds are to be paid to and credited by DTC (defined below) while the Bonds are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The District, the Financial Advisor and the Underwriters believe the source of such information to be reliable but take no responsibility for the accuracy or completeness thereof.

The District cannot and does not give any assurance that (1) DTC will distribute payments of debt service on the Bonds, or redemption, or other notices, to DTC Participants, (2) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Bonds), or redemption, or other notices, to the Beneficial Owners, or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the United States Securities and Exchange Commission, and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered security certificate will be issued for each stated maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates

the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has an S&P Global Ratings' rating of "AA+." The DTC Rules applicable to its Participants are on file with the United States Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry-only system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds. DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or the Paying Agent/Registrar, on the payment date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC [nor its nominee], the Paying Agent/Registrar, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) are the responsibility of the District or the Paying Agent/Registrar. Disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the District or the Paying Agent/Registrar. Under such circumstances, in the event that a successor depository is not obtained, physical bond certificates are required to be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but none of the District, the Financial Advisor, or the Underwriters takes any responsibility for the accuracy thereof.

## **Use of Certain Terms in Other Sections of This Official Statement**

In reading this Official Statement it should be understood that while the Bonds are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for which the Participant acquires an interest in the Bonds, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Order will be given only to DTC.

## **Effect of Termination of Book-Entry-Only System**

In the event that the Book-Entry-Only System is discontinued by DTC or the use of the Book-Entry-Only System is discontinued by the District, printed physical Bond certificates will be issued to the respective holders and the Bonds will be subject to transfer, exchange and registration provisions as set forth in the Order and summarized under the caption "REGISTRATION, TRANSFER AND EXCHANGE" above.

## **THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM**

Subject to satisfying certain conditions, the payment of the Bonds will be guaranteed by the corpus of the Permanent School Fund of the State of Texas. In the event of default, registered owners will receive all payments due on the Bonds from the Permanent School Fund, and the Charter District Bond Guarantee Reserve would be the first source to pay debt service if a charter school was unable to make such payment. See "Appendix E – THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" for pertinent information regarding the Permanent School Fund Guarantee Program. The disclosure regarding the Permanent School Fund Guarantee Program in Appendix E is incorporated herein and made a part hereof for all purposes.

## **AD VALOREM TAX PROCEDURES**

*The following is a summary of certain provisions of State law as it relates to ad valorem taxation and is not intended to be complete. Prospective investors are encouraged to review Title I of the Texas Tax Code, as amended (the "Property Tax Code"), for identification of property subject to ad valorem taxation, property exempt or which may be exempted from ad valorem taxation if claimed, the appraisal of property for ad valorem tax purposes, and the procedures and limitations applicable to the levy and collection of ad valorem taxes.*

### **Valuation of Taxable Property**

The Property Tax Code provides for countywide appraisal and equalization of taxable property values and establishes in each county of the State an appraisal district and an appraisal review board (the "Appraisal Review Board") responsible for appraising property for all taxing units within the county. The appraisal of property within the District is the responsibility of the Kendall, Bexar and Comal Appraisal Districts within their respective political boundaries (the "Appraisal Districts"). Except as generally described below, the Appraisal District is required to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining market value of property, the Appraisal District is required to consider the cost method of appraisal, the income method of appraisal and the market data comparison method of appraisal, and use the method the chief appraiser of the Appraisal District considers most appropriate. The Property Tax Code requires appraisal districts to reappraise all property in its jurisdiction at least once every three (3) years. A taxing unit may require annual review at its own expense, and is entitled to challenge the determination of appraised value of property within the taxing unit by petition filed with the Appraisal Review Board (see "- District and Taxpayer Remedies").

State law requires the appraised value of an owner's principal residence ("homestead" or "homesteads") to be based solely on the property's value as a homestead, regardless of whether residential use is considered to be the highest and best use of the property. State law further limits the appraised value of a homestead to the lesser of (1) the market value of the property or (2) 110% of the appraised value of the property for the preceding tax year plus the market value of all new improvements to the property (the "10% Homestead Cap"). The 10% increase is cumulative, meaning the maximum increase is 10% times the number of years since the property was last appraised.

State law provides that eligible owners of both agricultural land and open-space land, including open-space land devoted to farm or ranch purposes or open-space land devoted to timber production, may elect to have such property appraised for property taxation on the basis of its productive capacity. The same land may not be qualified as both agricultural and open-space land.

On July 13, 2023, during its Second Special Session, the 88th Texas Legislature passed Senate Bill 2 ("SB 2"), which, among other things, includes provisions that prohibit an appraisal district from increasing the appraised value of real property during the 2024 tax year on non-homestead properties (the "subjected property") whose appraised values are not more than \$5 million dollars (the "maximum property value") to an amount not to exceed the lesser of: (1) the market value of the subjected property for the most recent tax year that the market value was determined by the appraisal office or (2) the sum of: (a) 20 percent of the appraised value of the subjected property for the preceding tax year; (b) the appraised value of the subjected property for the preceding tax year; and (c) the market value of all new improvements to

the subjected property (collectively, the “appraisal cap”). After the 2024 tax year, through December 31, 2026, the maximum property value may be increased or decreased by the product of the preceding state fiscal year’s increase or decrease in the consumer price index, as applicable, to the maximum property value. The appraisal cap takes effect on January 1, 2024.

The appraisal values set by the Appraisal District are subject to review and change by the Appraisal Review Board. The appraisal rolls, as approved by the Appraisal Review Board, are used by taxing units, such as the District, in establishing their tax rolls and tax rates (see “- District and Taxpayer Remedies”).

### **State Mandated Homestead Exemptions**

State law grants, with respect to each school district in the State, (1) a \$100,000 exemption of the appraised value of all homesteads, (2) a \$10,000 exemption of the appraised value of the homesteads of persons 65 years of age or older and the disabled, and (3) various exemptions for disabled veterans and their families, surviving spouses of members of the armed services killed in action and surviving spouses of first responders killed or fatally wounded in the line of duty.

See “CURRENT PUBLIC SCHOOL FINANCE SYSTEM - 2023 Legislative Sessions” for a discussion of legislation passed during the second called special session and the November 7, 2023 State-wide election at which voters passed an amendment to the Texas Constitution to increase the general residential homestead exemption for school districts from \$40,000 to \$100,000.

### **Local Option Homestead Exemptions**

The governing body of a taxing unit, including a city, county, school district, or special district, at its option may grant: (1) an exemption of up to 20% of the appraised value of all homesteads (but not less than \$5,000) and (2) an additional exemption of at least \$3,000 of the appraised value of the homesteads of persons sixty-five (65) years of age or older and the disabled. Each taxing unit decides if it will offer the local option homestead exemptions and at what percentage or dollar amount, as applicable. The exemption described in (2), above, may also be created, increased, decreased or repealed at an election called by the governing body of a taxing unit upon presentment of a petition for such creation, increase, decrease, or repeal of at least 20% of the number of qualified voters who voted in the preceding election of the taxing unit.

### **State Mandated Freeze on School District Taxes**

Except for increases attributable to certain improvements, a school district is prohibited from increasing the total ad valorem tax on the homestead of persons sixty-five (65) years of age or older or of disabled persons above the amount of tax imposed in the year such homestead qualified for such exemption. This freeze is transferable to a different homestead if a qualifying taxpayer moves and, under certain circumstances, is also transferable to the surviving spouse of persons sixty-five (65) years of age or older, but not the disabled.

On May 7, 2022, a constitutional amendment was approved by voters of the State authorizing the legislature to provide for the reduction of the amount of a limitation on the total amount of ad valorem taxes that may be imposed for general elementary and secondary public school purposes on the residence homestead of a person who is 65 years old or older or disabled to reflect any statutory reduction from the preceding tax year in the MCR (defined herein) of the maintenance and operations taxes imposed for those purposes on the homestead, effective for the tax year beginning January 1, 2023. See “CURRENT PUBLIC SCHOOL FINANCE SYSTEM - Local Funding for School Districts.”

### **Personal Property**

Tangible personal property (furniture, machinery, supplies, inventories, etc.) used in the “production of income” is taxed based on the property’s market value. Taxable personal property includes income-producing equipment and inventory. Intangibles such as goodwill, accounts receivable, and proprietary processes are not taxable. Tangible personal property not held or used for production of income, such as household goods, automobiles or light trucks, and boats, is exempt from ad valorem taxation unless the governing body of a taxing unit elects to tax such property.

### **Freeport and Goods-In-Transit Exemptions**

Certain goods that are acquired in or imported into the State to be forwarded outside the State, and are detained in the State for 175 days or less for the purpose of assembly, storage, manufacturing, processing or fabrication (“Freeport Property”) are exempt from ad valorem taxation unless a taxing unit took official action to tax Freeport Property before April 1, 1990 and has not subsequently taken official action to exempt Freeport Property. Decisions to continue taxing Freeport Property may be reversed in the future; decisions to exempt Freeport Property are not subject to reversal.

Certain goods, that are acquired in or imported into the State to be forwarded to another location within or without the State, stored in a location that is not owned by the owner of the goods and are transported to another location within or without the State within 175 days (“Goods-in-Transit”), are generally exempt from ad valorem taxation; however, the Property Tax Code permits a taxing unit, on a local option basis, to tax Goods-in-Transit if the taxing unit takes official action, after conducting a public hearing, before January 1 of the first tax year in which the taxing unit proposes to tax

Goods-in-Transit. Goods-in-Transit and Freeport Property do not include oil, natural gas or petroleum products, and Goods-in-Transit does not include aircraft or special inventories such as manufactured housing inventory, or a dealer's motor vehicle, boat, or heavy equipment inventory.

A taxpayer may receive only one of the Goods-in-Transit or Freeport Property exemptions for items of personal property.

### **Temporary Exemption for Qualified Property Damaged by a Disaster**

The Property Tax Code entitles the owner of certain qualified (i) tangible personal property used for the production of income, (ii) improvements to real property, and (iii) manufactured homes located in an area declared by the governor to be a disaster area following a disaster and is at least 15 percent physically damaged by the disaster, as determined by the chief appraiser, to an exemption from taxation of a portion of the appraised value of the property. The amount of the exemption ranges from 15 percent to 100 percent based upon the damage assessment rating assigned by the chief appraiser. Except in situations where the territory is declared a disaster on or after the date the taxing unit adopts a tax rate for the year in which the disaster declaration is issued, the governing body of the taxing unit is not required to take any action in order for the taxpayer to be eligible for the exemption. If a taxpayer qualifies for the exemption after the beginning of the tax year, the amount of the exemption is prorated based on the number of days left in the tax year following the day on which the governor declares the area to be a disaster area. For more information on the exemption, reference is made to Section 11.35 of the Tax Code, as amended.

### **Other Exempt Property**

Other major categories of exempt property include property owned by the State or its political subdivisions if used for public purposes, property exempt by federal law, property used for pollution control, farm products owned by producers, property of nonprofit corporations used for scientific research or educational activities benefitting a college or university, designated historic sites, solar and wind-powered energy devices, and certain classes of intangible personal property.

### **Tax Increment Reinvestment Zones**

A city or county, by petition of the landowners or by action of its governing body, may create one or more tax increment reinvestment zones ("TIRZ") within its boundaries. At the time of the creation of the TIRZ, a "base value" for the real property in the TIRZ is established and the difference between any increase in the assessed valuation of taxable real property in the TIRZ in excess of the base value is known as the "tax increment". During the existence of the TIRZ, all or a portion of the taxes levied against the tax increment by a city or county, and all other overlapping taxing units that elected to participate, are restricted to paying only planned project and financing costs within the TIRZ and are not available for the payment of other obligations of such taxing units.

Until September 1, 1999, school districts were able to reduce the value of taxable property reported to the State to reflect any taxable value lost due to TIRZ participation by the school district. The ability of the school district to deduct the taxable value of the tax increment that it contributed prevented the school district from being negatively affected in terms of state school funding. However, due to a change in law, local M&O tax rate revenue contributed to a TIRZ created on or after May 31, 1999 will count toward a school district's Tier One entitlement (reducing Tier One State funds for eligible school districts) and will not be considered in calculating any school district's Tier Two entitlement (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – State Funding for School Districts").

### **Tax Limitation Agreements**

The Texas Economic Development Act (Chapter 313, Texas Tax Code, as amended), allowed school districts to grant limitations on appraised property values to certain corporations and limited liability companies to encourage economic development within the school district. Generally, during the last eight (8) years of the ten-year term of a tax limitation agreement, a school district could only levy and collect M&O taxes on the agreed-to limited appraised property value. For the purposes of calculating its Tier One and Tier Two entitlements, the portion of a school district's property that was not fully taxable was excluded from the school district's taxable property values. Therefore, a school district could not be subject to a reduction in Tier One or Tier Two State funds as a result of lost M&O tax revenues due to entering into a tax limitation agreement (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – State Funding for School Districts"). The 87th Texas Legislature did not vote to extend this program, which expired by its terms, effective December 31, 2022 (See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - State Funding for School Districts.")

During the Regular Session of the 88th Texas Legislature, House Bill 5 ("HB 5") was enacted into law. HB 5 is intended as a replacement of former Chapter 313, Texas Tax Code ("Chapter 313"), but it contains significantly different provisions than the prior program under Chapter 313. Under HB 5, a school district may offer a 50% abatement on taxable value for maintenance and operations property taxes for certain eligible projects, except that projects in a federally designated economic opportunity zone receive a 75% abatement. HB 5 also provides a 100% abatement of maintenance and operations taxes for eligible property during a project's construction period. Taxable valuation for purposes of the debt services taxes securing the Bonds cannot be abated under HB 5. Eligible projects must relate to manufacturing, provision of utility services, dispatchable electric generation (such as non-renewable energy), development of natural resources, critical infrastructure, or research and development for high-tech equipment or technology, and projects must create and



maintain jobs and meet certain minimum investment requirements. The District is still in the process of reviewing HB 5 and cannot make any representations as to what impact, if any, HB 5 will have on its finances or operations.

For a discussion of how the various exemptions described above are applied by the District, see "TAX RATE LIMITATIONS - District Application of Tax Code".

### **District and Taxpayer Remedies**

Under certain circumstances, taxpayers and taxing units, including the District may appeal the determinations of the Appraisal District by timely initiating a protest with the Appraisal Review Board. Additionally, taxing units such as the District may bring suit against the Appraisal District to compel compliance with the Property Tax Code.

Owners of certain property with a taxable value in excess of the current year "minimum eligibility amount", as determined by the State Comptroller, and situated in a county with a population of one million or more, may protest the determinations of an appraisal district directly to a three-member special panel of the appraisal review board, appointed by the chairman of the appraisal review board, consisting of highly qualified professionals in the field of property tax appraisal. The minimum eligibility amount is set at \$57,216,456 for the 2023 tax year and will be adjusted annually by the State Comptroller to reflect the inflation rate.

The Property Tax Code sets forth notice and hearing procedures for certain tax rate increases by the District and provides for taxpayer referenda that could result in the repeal of certain tax increases (see "TAX RATE LIMITATIONS - Public Hearing and Voter-Approval Tax Rate"). The Property Tax Code also establishes a procedure for providing notice to property owners of reappraisals reflecting increased property value, appraisals which are higher than renditions, and appraisals of property not previously on an appraisal roll.

### **Levy and Collection of Taxes**

The District is responsible for the collection of its taxes, unless it elects to transfer such functions to another governmental entity. Taxes are due October 1, or when billed, whichever comes later, and become delinquent after January 31 of the following year. A delinquent tax incurs a penalty of six percent (6%) of the amount of the tax for the first calendar month it is delinquent, plus one percent (1%) for each additional month or portion of a month the tax remains unpaid prior to July 1 of the year in which it becomes delinquent. If the tax is not paid by July 1 of the year in which it becomes delinquent, the tax incurs a total penalty of twelve percent (12%) regardless of the number of months the tax has been delinquent and incurs an additional penalty of up to twenty percent (20%) if imposed by the District. The delinquent tax also accrues interest at a rate of one percent (1%) for each month or portion of a month it remains unpaid. The Property Tax Code also makes provision for the split payment of taxes, discounts for early payment and the postponement of the delinquency date of taxes for certain taxpayers. Furthermore, the District may provide, on a local option basis, for the split payment, partial payment, and discounts for early payment of taxes under certain circumstances. See "AD VALOREM TAX PROCEDURES - Temporary Exemption for Qualified Property Damaged by a Disaster" for further information related to a discussion of the applicability of this section of the Property Tax Code.

### **District's Rights in the Event of Tax Delinquencies**

Taxes levied by the District are a personal obligation of the owner of the property. On January 1 of each year, a tax lien attaches to property to secure the payment of all state and local taxes, penalties, and interest ultimately imposed for the year on the property. The lien exists in favor of each taxing unit, including the District, having power to tax the property. The District's tax lien is on a parity with tax liens of such other taxing units. A tax lien on real property takes priority over the claim of most creditors and other holders of liens on the property encumbered by the tax lien, whether or not the debt or lien existed before the attachment of the tax lien; however, whether a lien of the United States is on a parity with or takes priority over a tax lien of the District is determined by applicable federal law. Personal property, under certain circumstances, is subject to seizure and sale for the payment of delinquent taxes, penalty, and interest.

At any time after taxes on property become delinquent, the District may file suit to foreclose the lien securing payment of the tax, to enforce personal liability for the tax, or both. In filing a suit to foreclose a tax lien on real property, the District must join other taxing units that have claims for delinquent taxes against all or part of the same property.

Collection of delinquent taxes may be adversely affected by the amount of taxes owed to other taxing units, adverse market conditions, taxpayer redemption rights, or bankruptcy proceedings which restrain the collection of a taxpayer's debt.

Federal bankruptcy law provides that an automatic stay of actions by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases, post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

## **The Property Tax Code as Applied to the District**

The District grants an exemption to the market value of residence homesteads of \$100,000; the District has not granted an additional exemption of 20% of the market value of residence homesteads.

The District grants an exemption to the market value of the residence homestead to persons 65 years of age or older of \$10,000. Disabled persons are granted an exemption of \$10,000 until age 65, after which time only the over-65 exemption applies.

Disabled veterans are granted an exemption according to their percent (%) of disability.

100 percent and unemployable disabled veterans and surviving spouses homestead properties are fully exempt from ad valorem taxation.

Ad valorem taxes are not levied by the District against the exempt value of residence homesteads for the payment of debt.

The District does not tax non-business personal property, and the District's Tax Assessor-Collector collects the District's taxes.

The District does not permit split payments or discounts.

The District has exempted freeport property and, therefore, does not tax freeport property. On December 15, 2011, the District's Board of Trustees adopted a resolution authorizing the continued taxation of goods-in-transit for the 2012 tax year and beyond.

## **STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS**

### **Litigation Relating to the Texas Public School Finance System**

On seven occasions in the last thirty years, the Texas Supreme Court (the "Court") has issued decisions assessing the constitutionality of the Texas public school finance system (the "Finance System"). The litigation has primarily focused on whether the Finance System, as amended by the Texas Legislature (the "Legislature") from time to time (i) met the requirements of article VII, section 1 of the Texas Constitution, which requires the Legislature to "establish and make suitable provision for the support and maintenance of an efficient system of public free schools," or (ii) imposed a statewide ad valorem tax in violation of article VIII, section 1-e of the Texas Constitution because the statutory limit on property taxes levied by school districts for maintenance and operation purposes had allegedly denied school districts meaningful discretion in setting their tax rates. In response to the Court's previous decisions, the Legislature enacted multiple laws that made substantive changes in the way the Finance System is funded in efforts to address the prior decisions declaring the Finance System unconstitutional.

On May 13, 2016, the Court issued its opinion in the most recent school finance litigation, *Morath v. The Texas Taxpayer & Student Fairness Coal.*, 490 S.W.3d 826 (Tex. 2016) ("Morath"). The plaintiffs and intervenors in the case had alleged that the Finance System, as modified by the Legislature in part in response to prior decisions of the Court, violated article VII, section 1 and article VIII, section 1-e of the Texas Constitution. In its opinion, the Court held that "[d]espite the imperfections of the current school funding regime, it meets minimum constitutional requirements." The Court also noted that:

Lawmakers decide if laws pass, and judges decide if those laws pass muster. But our lenient standard of review in this policy-laden area counsels modesty. The judicial role is not to second-guess whether our system is optimal, but whether it is constitutional. Our Byzantine school funding "system" is undeniably imperfect, with immense room for improvement. But it satisfies minimum constitutional requirements.

### **Possible Effects of Changes in Law on District Bonds**

The Court's decision in *Morath* upheld the constitutionality of the Finance System but noted that the Finance System was "undeniably imperfect." While not compelled by the *Morath* decision to reform the Finance System, the Legislature could enact future changes to the Finance System. Any such changes could benefit or be a detriment to the District. If the Legislature enacts future changes to, or fails adequately to fund the Finance System, or if changes in circumstances otherwise provide grounds for a challenge, the Finance System could be challenged again in the future. In its 1995 opinion in *Edgewood Independent School District v. Meno*, 917 S.W.2d 717 (Tex. 1995), the Court stated that any future determination of unconstitutionality "would not, however, affect the district's authority to levy the taxes necessary to retire previously issued bonds, but would instead require the Legislature to cure the system's unconstitutionality in a way that is consistent with the Contract Clauses of the U.S. and Texas Constitutions" (collectively, the "Contract Clauses"), which prohibit the enactment of laws that impair prior obligations of contracts.

Although, as a matter of law, the Bonds, upon issuance and delivery, will be entitled to the protections afforded previously existing contractual obligations under the Contract Clauses, the District can make no representations or predictions concerning the effect of future legislation, or any litigation that may be associated with such legislation, on the District's financial condition, revenues or operations. While the enactment of future legislation to address school funding in Texas could adversely affect the financial condition, revenues or operations of the District, the District does not anticipate that the security for payment of the Bonds, specifically, the District's obligation to levy an unlimited debt service tax. See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM."

## **CURRENT PUBLIC SCHOOL FINANCE SYSTEM**

### **Overview**

The following language constitutes only a summary of the public school finance system (the "Finance System") as it is currently structured. The information contained under the captions "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" and "TAX RATE LIMITATIONS" is subject to change, and only reflects the District's understanding based on information available to the District as of the date of this Official Statement. Certain of the information provided below is contingent on voter approval of a constitutional amendment that will be submitted to the voters at an election to be held on November 7, 2023. See "- 2023 Legislative Sessions," below. For a more complete description of school finance and fiscal management in the State, reference is made to Chapters 43 through 49 of the Texas Education Code, as amended. Additionally, prospective investors are encouraged to review the Property Tax Code (as defined herein) for definitive requirements for the levy and collection of ad valorem taxes and the calculation of the defined tax rates.

Local funding for school districts is derived from collections of ad valorem taxes levied on property located within each school district's boundaries. School districts are authorized to levy two types of property taxes: (i) a maintenance and operations ("M&O") tax to pay current expenses and (ii) an interest and sinking fund ("I&S") tax to pay debt service on bonds. School districts are prohibited from levying an M&O tax rate for the purpose of creating a surplus in M&O tax revenues to pay the district's debt service. School districts are required to demonstrate their ability to pay debt service on outstanding bonded indebtedness through the levy of an I&S tax at a rate not to exceed \$0.50 per \$100 of taxable value at the time bonds are issued. Once bonds are issued, however, school districts generally may levy an I&S tax sufficient to pay debt service on such bonds unlimited as to rate or amount. See "TAX RATE LIMITATIONS - I&S Tax Rate Limitations" herein. Because property values vary widely among school districts, the amount of local funding generated by school districts with the same I&S tax rate and M&O tax rate is subject to wide variation; however, the public school finance funding formulas are designed to generally equalize local funding generated by a school district's M&O tax rate.

### **2023 Legislative Sessions**

The regular session of the 88th Texas Legislature (the "88th Regular Session") began on January 10, 2023 and adjourned on May 29, 2023. The Texas Legislature (the "Legislature") meets in regular session in odd numbered years for 140 days. During the 88th Regular Session, the Legislature considered general appropriations act and legislation affecting the Finance System and ad valorem taxation procedures and exemptions, and investments, among other legislation affecting school districts and the administrative agencies that oversee school districts. Legislation enacted by the Legislature fully-funded the Foundation School Program for the 2024-2025 State fiscal biennium and increased the State guaranteed yield on the first \$0.08 cents of tax effort beyond a school district's Maximum Compressed Tax Rate (as defined herein) to \$126.21 per penny of tax effort per student in WADA (as defined herein) in 2024 (from \$98.56 in 2023) and \$129.52 per penny of tax effort per student in WADA in 2025. See "- State Funding for School Districts - Tier Two." The Legislature also provided for an increase in funding for the school safety allotment to \$10.00 (from \$9.72 in the prior year) per ADA (as defined herein) and \$15,000 per campus. The Legislature set aside approximately \$4,000,000,000 in additional funding for public education contingent on certain legislation passing in future special sessions. However, the Legislature did not take action on such funding during either the first or second called special sessions of the 88th Texas Legislature.

When the Legislature is not in session, the Governor may call one or more special sessions, at the Governor's discretion, each lasting no more than 30 days, and for which the Governor sets the agenda. The Governor has called and the Legislature has concluded four special sessions during the 88th Texas Legislature (such special sessions, together with the 88th Regular Session, the "2023 Legislative Sessions").

During the second called special session, legislation was passed, and at an election held in the State on November 7, 2023, voters approved a State constitutional amendment that (i) reduced the Maximum Compressed Tax Rate for school districts by approximately \$0.107 for the 2023-2024 school year; (ii) increased the amount of the mandatory school district general residential homestead exemption from ad valorem taxation from \$40,000 to \$100,000 and to hold districts harmless from certain M&O and I&S tax revenue losses associated with the increase in the mandatory homestead exemption; (iii) adjusted the amount of the limitation on school district ad valorem taxes imposed on the residence homesteads of the elderly or disabled to reflect increases in exemption amounts; (iv) prohibited school districts, cities and counties from repealing or reducing an optional homestead exemption that was granted in tax year 2022 (the prohibition expires on December 31, 2027); (v) established a three-year pilot program limiting growth in the taxable assessed value of non-residence homestead property valued at \$5,000,000 or less to 20 percent (school districts are not held harmless for any negative revenue impacts associated with such limits); (vi) excepted certain appropriations to pay for ad valorem

tax relief from the constitutional limitation on the rate of growth of appropriations; and (vii) expanded the size of the governing body of an appraisal district in a county with a population of more than 75,000 by adding elected directors and authorizing the Legislature to provide for a four-year term of office for a member of the board of directors of certain appraisal districts. This legislation reduces the amount of property taxes paid by homeowners and businesses and increases the State's share of the cost of funding public education.

As described above, the Governor has called four special sessions and may call additional special sessions. During any additional called special session, the Legislature may enact laws that materially change current law as it relates to the funding of public schools, including the District. The District can make no representations or predictions regarding the scope of additional legislation that may be considered during any additional called special sessions or the potential impact of such legislation at this time.

### **Local Funding for School Districts**

A school district's M&O tax rate into two distinct parts: the "Tier One Tax Rate", which is the local M&O tax rate required for a school district to receive any part of the basic level of State funding (referred to herein as "Tier One") under the Foundation School Program, as further described below, and the "Enrichment Tax Rate", which is any local M&O tax effort in excess of its Tier One Tax Rate. Formulas for the State Compression Percentage and Maximum Compressed Tax Rate (each as described below) are designed to compress M&O tax rates in response to year-over-year increases in property values across the State and within a school district, respectively. The discussion in this subcaption "Local Funding for School Districts" is generally intended to describe funding provisions applicable to all school districts; however, there are distinctions in the funding formulas for school districts that generate local M&O tax revenues in excess of the school districts' funding entitlements, as further discussed under the subcaption "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – Local Revenue Level in Excess of Entitlement" herein.

**State Compression Percentage.** The State Compression Percentage is a statutorily-defined percentage of the rate of \$1.00 per \$100 that is used to determine a school district's Maximum Compressed Tax Rate (described below). The State Compression is the lesser of three alternative calculations: (1) 93% or a lower percentage set by appropriation for a school year; (2) a percentage determined by formula if the estimated total taxable property value of the State (as submitted annually to the State Legislature by the State Comptroller) has increased by at least 2.5% over the prior year; and (3) the prior year State Compression Percentage. For any year, the maximum State Compression Percentage is 93%. For the State fiscal year ending in 2023, the State Compression Percentage is set at 89.41%

**Maximum Compressed Tax Rate.** The "Maximum Compressed Tax Rate" or the "MCR" is the tax rate per \$100 of valuation of taxable property at which a school district must levy its Tier One Tax Rate (described below) to receive the full amount of the Tier One funding to which the school district is entitled. The MCR is equal to the lesser of two alternative calculations: (1) the "State Compression Percentage" (as discussed above) multiplied by 100; or (2) a percentage determined by formula if the school district experienced a year-over-year increase in property value of at least 2.5% (if the increase in property value is less than 2.5%, then MCR is equal to the prior year MCR). However, each year the TEA shall evaluate the MCR for each school district in the State, and for any given year, if a school district's MCR is calculated to be less than 90% of any other school district's MCR for the current year, then the school district's MCR is instead equal to the school district's prior year MCR, until TEA determines that the difference between the school district's MCR and any other school district's MCR is not more than 10%. These compression formulas are intended to more closely equalize local generation of Tier One funding among districts with disparate tax bases and generally reduce the Tier One Tax Rates of school districts as property values increase. During the 2023 Legislative Sessions, the Legislature took action to reduce the maximum MCR for the 2023-2024 school year and voters approved such reduction, establishing \$0.6880 as the maximum rate and \$0.6192 as the floor. G See "- 2023 Legislative Sessions."

**Tier One Tax Rate.** A school district's Tier One Tax Rate is defined as a school district's M&O tax rate levied that does not exceed the school district's MCR.

**Enrichment Tax Rate.** The Enrichment Tax Rate is the number of cents a school district levies for M&O in excess of the Tier One Tax Rate, up to an additional \$0.17. The Enrichment Tax Rate is divided into two components: (i) "Golden Pennies" which are the first \$0.08 of tax effort in excess of a school district's Tier One Tax Rate; and (ii) "Copper Pennies" which are the next \$0.09 in excess of a school district's Tier One Tax Rate plus Golden Pennies.

School districts may levy an Enrichment Tax Rate at a level of their choice, subject to the limitations described under "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate"; however to levy any of the Enrichment Tax Rate in a given year, a school district must have levied a Tier One Tax Rate equal to the school district's MCR. Additionally, a school district's levy of Copper Pennies is subject to compression if the guaranteed yield (i.e., the guaranteed level of local tax revenue and State aid generated for each cent of tax effort) of Copper Pennies is increased from one year to the next (see "– State Funding for School Districts – Tier Two").

### **State Funding for School Districts**

State funding for school districts is provided through the two-tiered Foundation School Program, which guarantees certain levels of funding for school districts in the State. School districts are entitled to a legislatively appropriated

guaranteed yield on their Tier One Tax Rate and Enrichment Tax Rate. When a school district's Tier One Tax Rate and Enrichment Tax Rate generate tax revenues at a level below the respective entitlement, the State will provide "Tier One" funding or "Tier Two" funding, respectively, to fund the difference between the school district's entitlements and the calculated M&O revenues generated by the school district's respective M&O tax rates.

The first level of funding, Tier One, is the basic level of funding guaranteed to all school districts based on a school district's Tier One Tax Rate. Tier One funding may then be "enriched" with Tier Two funding. Tier Two provides a guaranteed entitlement for each cent of a school district's Enrichment Tax Rate, allowing a school district to increase or decrease its Enrichment Tax Rate to supplement Tier One funding at a level of the school district's own choice. While Tier One funding may be used for the payment of debt service (except for school districts subject to the recapture provisions of Chapter 49 of the Texas Education Code, as amended (see " - Local Revenue Level In Excess of Entitlement")), and in some instances is required to be used for that purpose (see "TAX RATE LIMITATIONS - I&S Tax Rate Limitations" herein), Tier Two funding may not be used for the payment of debt service or capital outlay.

The Finance System also provides an Existing Debt Allotment ("EDA") to subsidize debt service on eligible outstanding school district bonds, an Instructional Facilities Allotment ("IFA") to subsidize debt service on newly issued bonds, and a New Instructional Facilities Allotment ("NIFA") to subsidize operational expenses associated with the opening of a new instructional facility. IFA primarily addresses the debt service needs of property-poor school districts. For the 2024-2025 State fiscal biennium, the Legislature appropriated funds in the amount of \$1,072,511,740 for the EDA, IFA, and NIFA.

Tier One and Tier Two allotments represent the State's share of the cost of M&O expenses of school districts, with local M&O taxes representing the school district's local share. EDA and IFA allotments supplement a school district's local I&S taxes levied for debt service on eligible bonds issued to construct, acquire and improve facilities, provided that a school district qualifies for such funding and that the Legislature makes sufficient appropriations to fund the allotments for a State fiscal biennium. Tier One and Tier Two allotments and existing EDA and IFA allotments are generally required to be funded each year by the Legislature.

Tier One and Tier Two allotments represent the State's share of the cost of M&O expenses of school districts, with local M&O taxes representing the school district's local share. EDA and IFA allotments supplement a school district's local I&S taxes levied for debt service on eligible bonds issued to construct, acquire and improve facilities, provided that a school district qualifies for such funding and that the State Legislature makes sufficient appropriations to fund the allotments for a State fiscal biennium. Tier One and Tier Two allotments and existing EDA and IFA allotments are generally required to be funded each year by the State Legislature.

**Tier One.** Tier One funding is the basic level of programmatic funding guaranteed to a school district, consisting of a State-appropriated baseline level of funding (the "Basic Allotment") for each student in "Average Daily Attendance" (being generally calculated as the sum of student attendance for each State-mandated day of instruction divided by the number of State-mandated days of instruction, defined herein as "ADA"). The Basic Allotment is revised downward if a school district's Tier One Tax Rate is less than the State-determined threshold. The Basic Allotment is supplemented by additional State funds, allotted based upon the unique school district characteristics, the demographics of students in ADA and the educational programs the students are being serviced in, to make up most of a school district's Tier One entitlement under the Foundation School Program.

The Basic Allotment for a school district with a Tier One Tax Rate equal to the school district's MCR, is \$6,160 (or a greater amount as may be provided by appropriation) for each student in ADA and is revised downward for a school district with a Tier One Tax Rate lower than the school district's MCR. The Basic Allotment is then supplemented for all school districts by various weights to account for differences among school districts and their student populations. Such additional allotments include, but are not limited to, increased funds for students in ADA who: (i) attend a qualified special education program, (ii) are diagnosed with dyslexia or a related disorder, (iii) are economically disadvantaged, or (iv) have limited English language proficiency. Additional allotments to mitigate differences among school districts include, but are not limited to: (i) a transportation allotment for mileage associated with transporting students who reside two miles or more from their home campus, (ii) a fast growth allotment (for school districts in the top 25% of enrollment growth relative to other school districts), and (iii) a college, career and military readiness allotment to further Texas' goal of increasing the number of students who attain a post-secondary education or workforce credential, and (iv) a teacher incentive compensation allotment to increase teacher retention in disadvantaged or rural school districts. A school district's total Tier One funding less the allotments that are not derived by a weighted formula, divided by \$6,160, is a school district's measure of students in "Weighted Average Daily Attendance" ("WADA"), which serves to calculate Tier Two funding.

The fast growth allotment weights are 0.48 for districts in the top 40% of school districts for growth, 0.33 for districts in the middle 30% of school districts for growth and 0.18 for districts in the bottom 30% of school districts for growth. The fast growth allotment is limited to \$315 million for the 2023-2024 school year.

**Tier Two.** Tier Two supplements Tier One funding and provides two levels of enrichment with different guaranteed yields (i.e., Golden Pennies and Copper Pennies) depending on the school district's Enrichment Tax Rate. Golden Pennies generate a guaranteed yield equal to the greater of (i) the local revenue per student in WADA per cent of tax effort available to a school district at the ninety-sixth (96th) percentile of wealth per student in WADA, or (ii) the Basic Allotment

(or a greater amount as may be provided by appropriation) multiplied by 0.016. For the 2024-2025 State fiscal biennium, school districts are guaranteed a yield of \$126.21 per student in WADA in 2024 and \$129.52 per student in WADA in 2025 for each Golden Penny levied. Copper Pennies generate a guaranteed yield per student in WADA equal to the school district's Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.008. For the 2024-2025 State fiscal biennium, school districts are guaranteed a yield of \$49.28 per student in WADA for each Copper Penny levied. For any school year in which the guaranteed yield of Copper Pennies per student in WADA exceeds the guaranteed yield of Copper Pennies per student in WADA for the preceding school year, a school district is required to reduce its Copper Pennies levied so as to generate no more revenue per student in WADA than was available to the school district for the preceding year.

**Tier Two.** Tier Two supplements Tier One funding and provides two levels of enrichment with different guaranteed yields (i.e., Golden Pennies and Copper Pennies) depending on the school district's Enrichment Tax Rate. Golden Pennies generate a guaranteed yield equal to the greater of (i) the local revenue per student in WADA per cent of tax effort available to a school district at the ninety-sixth (96th) percentile of wealth per student in WADA, or (ii) the Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.016. For the 2024-2025 State fiscal biennium, school districts are guaranteed a yield of \$126.21 per student in WADA in 2024 and \$129.52 per student in WADA in 2025 for each Golden Penny levied. Copper Pennies generate a guaranteed yield per student in WADA equal to the school district's Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.008. For the 2024-2025 State fiscal biennium, school districts are guaranteed a yield of \$49.28 per student in WADA for each Copper Penny levied. For any school year in which the guaranteed yield of Copper Pennies per student in WADA exceeds the guaranteed yield of Copper Pennies per student in WADA for the preceding school year, a school district is required to reduce its Copper Pennies levied so as to generate no more revenue per student in WADA than was available to the school district for the preceding year.

**Existing Debt Allotment, Instruction Facilities Allotment, and New Instructional Facilities Allotment.** The Foundation School Program also includes facilities funding components consisting of the IFA and the EDA, subject to legislative appropriation each State fiscal biennium. To the extent funded for a biennium, these programs assist school districts in funding facilities by, generally, equalizing a school district's I&S tax effort. The IFA guarantees each awarded school district a specified amount per student (the "IFA Yield") in State and local funds for each cent of I&S tax levied to pay the principal of and interest on eligible bonds issued to construct, acquire, renovate or improve instructional facilities. The IFA Yield has been \$35 since the program first began in 1997. New awards of IFA are only available if appropriated funds are allocated for such purpose by the Legislature.

To receive an IFA award, in years where new IFA awards are available, a school district must apply to the Education Commissioner in accordance with rules adopted by the TEA before issuing the bonds to be paid with IFA State assistance. The total amount of debt service assistance over a biennium for which a school district may be awarded is limited to the lesser of (1) the actual debt service payments made by the school district in the biennium in which the bonds are issued; or (2) the greater of (a) \$100,000 or (b) \$250 multiplied by the number of students in ADA. The IFA is also available for lease-purchase agreements and refunding bonds meeting certain prescribed conditions. Once a school district receives an IFA award for bonds, it is entitled to continue receiving State assistance for such bonds without reapplying to the Education Commissioner. The guaranteed level of State and local funds per student per cent of local tax effort applicable to the bonds may not be reduced below the level provided for the year in which the bonds were issued. For the 2024-2025 State fiscal biennium, the Legislature did not appropriate any funds for new IFA awards; however, awards previously granted in years the Legislature did appropriate funds for new IFA awards will continue to be funded.

State financial assistance is provided for certain existing eligible debt issued by school districts through the EDA program. The EDA guaranteed yield (the "EDA Yield") is the lesser of (i) \$40 per student in ADA or a greater amount for any year provided by appropriation; or (ii) the amount that would result in a total additional EDA of \$60 million more than the EDA to which school districts would have been entitled to if the EDA Yield were \$35. The portion of a school district's local debt service rate that qualifies for EDA assistance is limited to the first \$0.29 of its I&S tax rate (or a greater amount for any year provided by appropriation by the Legislature). In general, a school district's bonds are eligible for EDA assistance if (i) the school district made payments on the bonds during the final fiscal year of the preceding State fiscal biennium, or (ii) the school district levied taxes to pay the principal of and interest on the bonds for that fiscal year. Each biennium, access to EDA funding is determined by the debt service taxes collected in the final year of the preceding biennium. A school district may not receive EDA funding for the principal and interest on a series of otherwise eligible bonds for which the school district receives IFA funding.

Since future-year IFA awards were not funded by the Legislature for the 2024-2025 State fiscal biennium and debt service assistance on school district bonds that are not yet eligible for EDA is not available, debt service payments during the 2024-2025 State fiscal biennium on new bonds issued by school districts in the 2024-2025 State fiscal biennium to construct, acquire and improve facilities must be funded solely from local I&S taxes, except to the extent that the bonds of a school district are eligible for hold-harmless funding from the State for local tax revenue lost as a result of an increase in the mandatory homestead exemption from \$40,000 to \$100,000. See "- 2023 Legislative Sessions." Hold-harmless applies only to bonds authorized by voters prior to September 1, 2023.

A school district may also qualify for a NIFA allotment, which provides assistance to school districts for operational expenses associated with opening new instructional facilities. During the 2023 Legislative Sessions, the Legislature

appropriated funds in the amount of \$100,000,000 for each fiscal year of the 2024-2025 State fiscal biennium for NIFA allotments.

***Tax Rate and Funding Equity.*** The Commissioner may proportionally reduce the amount of funding a school district receives under the Foundation School Program and the ADA calculation if the school district operates on a calendar that provides less than the State-mandated minimum instruction time in a school year. The Commissioner may also adjust a school district's ADA as it relates to State funding where disaster, flood, extreme weather or other calamity has a significant effect on a school district's attendance.

Furthermore, "property-wealthy" school districts that received additional State funds under the Finance System prior to the enactment of certain legislation passed during the 86th Texas Legislature are entitled to an equalized wealth transition grant on an annual basis, which will be phased out in the 2023-2024 school year, in an amount equal to the amount of additional revenue such school district would have received under former Texas Education Code Sections 41.002(e) through (g), as those sections existed on January 1, 2019. Additionally, school districts and open-enrollment charter schools may be entitled to receive an allotment in the form of a formula transition grant, but they will not be entitled to an allotment beginning with the 2024-2025 school year. This grant is meant to ensure a smooth transition into the funding formulas enacted by the 86th Texas Legislature. Furthermore, if the total amount of allotments to which school districts and open enrollment charter schools are entitled for a school year exceeds \$400 million, the Education Commissioner shall proportionately reduce each district's or school's allotment. The reduction in the amount to which a district or school is entitled may not result in an amount that is less than zero.

### **Local Revenue Level in Excess of Entitlement**

A school district that has sufficient property wealth per student in ADA to generate local revenues on the school district's Tier One Tax Rate and Copper Pennies in excess of the school district's respective funding entitlements (a "Chapter 49 school district"), is subject to the local revenue reduction provisions contained in Chapter 49 of Texas Education Code, as amended ("Chapter 49"). Additionally, in years in which the amount of State funds appropriated specifically excludes the amount necessary to provide the guaranteed yield for Golden Pennies, local revenues generated on a school district's Golden Pennies in excess of the school district's respective funding entitlement are subject to the local revenue reduction provisions of Chapter 49. To reduce local revenue in excess of entitlement, Chapter 49 school districts are generally subject to a process known as "recapture," which requires a Chapter 49 school district to exercise certain options to remit local M&O tax revenues collected in excess of the Chapter 49 school district's funding entitlements to the State (for redistribution to other school districts) or otherwise expending the respective M&O tax revenues for the benefit of students in school districts that are not Chapter 49 school districts, as described in the subcaption "—Options for Local Revenue Levels in Excess of Entitlement," below. Chapter 49 school districts receive their allocable share of funds distributed from the constitutionally-prescribed Available School Fund, but are generally not eligible to receive State aid under the Foundation School Program, although they may continue to receive State funds for certain competitive grants and certain programs that remain outside the Foundation School Program.

***Options for Local Revenue Levels in Excess of Entitlement.*** Under Chapter 49, a school district has six options to reduce local revenues to a level that does not exceed the school district's respective entitlements: (1) a school district may consolidate by agreement with one or more school districts to form a consolidated school district; all property and debt of the consolidating school districts vest in the consolidated school district; (2) a school district may detach property from its territory for annexation by a property-poor school district; (3) a school district may purchase attendance credits from the State; (4) a school district may contract to educate nonresident students from a property poor school district by sending money directly to one or more property-poor school districts; (5) a school district may execute an agreement to provide students of one or more other school districts with career and technology education through a program designated as an area program for career and technology education; or (6) a school district may consolidate by agreement with one or more school districts to form a consolidated taxing school district solely to levy and distribute either M&O taxes or both M&O taxes and I&S taxes. A Chapter 49 school district may also exercise any combination of these remedies. Options (3), (4) and (6) require prior approval by the Chapter 49 school district's voters.

Furthermore, a school district may not adopt a tax rate until its effective local revenue level is at or below the level that would produce its guaranteed entitlement under the Foundation School Program. If a school district fails to exercise a permitted option, the Commissioner must reduce the school district's local revenue level to the level that would produce the school district's guaranteed entitlement, by detaching certain types of property from the school district and annexing the property to a property-poor school district or, if necessary, consolidate the school district with a property-poor school district. Provisions governing detachment and annexation of taxable property by the Commissioner do not provide for assumption of any of the transferring school district's existing debt.

### **THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE DISTRICT**

The District's wealth per student for the 2023-24 school year is less than the equalized wealth value. Accordingly, the District has not been required to exercise one of the permitted wealth equalization options. As a district with wealth per student less than the equalized wealth value, the District may benefit in the future by agreeing to accept taxable property or funding assistance from or agreeing to consolidate with a property-rich district to enable such district to reduce its wealth per student to the permitted level.

A district's "excess local revenue" must be tested for each future school year and, if it exceeds the maximum permitted level, the District must reduce its wealth per student by the exercise of one of the permitted wealth equalization options. Accordingly, if the District's wealth per student should continue to exceed the maximum permitted value in future school years, it may be required each year to exercise one or more of the wealth reduction options. If the District were to consolidate (or consolidate its tax base for all purposes) with a property-poor district, the outstanding debt of each district could become payable from the consolidated district's combined property tax base, and the District's ratio of taxable property to debt could become diluted. If the District were to detach property voluntarily, a portion of its outstanding debt (including the Bonds) could be assumed by the district to which the property is annexed, in which case timely payment of the Bonds could become dependent in part on the financial performance of the annexing district.

For the State fiscal year ending in 2024 (the 2023-2024 school year), the State Compression Percentage was set at \$0.6880 (after the effect of SB2) per \$100 of assessed valuation. However, the local compression formula produced a lower MCR for the District, resulting in the application of a MCR of \$0.6192 per \$100 of taxable value for the District. For a detailed discussion of State funding for school districts, see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - State Funding for School Districts" herein.

## **TAX RATE LIMITATIONS**

### **M&O Tax Rate Limitations**

The District is authorized to levy an M&O tax rate pursuant to the approval of the voters of the District at an election held on April 20, 1974, in accordance with the provisions of Chapter 20, Texas Education Code (now codified as Section 45.003, Texas Education Code, as amended).

The maximum M&O tax rate per \$100 of taxable value that may be adopted by a school district is the sum of \$0.17 and the school district's MCR. A school district's MCR is, generally, inversely proportional to the change in taxable property values both within the school district and the State and is subject to recalculation annually. For any year, the highest possible MCR for a school district is \$0.93 (see "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – Local Funding for School Districts" herein).

Furthermore, a school district cannot annually increase its tax rate in excess of the school district's Voter-Approval Tax Rate without submitting such tax rate to an election and a majority of the voters voting at such election approving the adopted rate (see "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate" herein).

### **I&S Tax Rate Limitations**

A school district is also authorized to issue bonds and levy taxes for payment of bonds subject to voter approval of one or more propositions submitted to the voters under Section 45.003(b)(1), Texas Education Code, as amended, which provides a tax unlimited as to rate or amount for the support of school district bonded indebtedness (see "THE BONDS – Security for Payment").

Section 45.0031 of the Texas Education Code, as amended, requires a school district to demonstrate to the Texas Attorney General that it has the prospective ability to pay its maximum annual debt service on a proposed issue of bonds and all previously issued bonds, other than bonds approved by voters of a school district at an election held on or before April 1, 1991 and issued before September 1, 1992 (or debt issued to refund such bonds, collectively, "exempt bonds"), from a tax levied at a rate of \$0.50 per \$100 of assessed valuation before bonds may be issued (the "50-cent Test"). In demonstrating the ability to pay debt service at a rate of \$0.50, a school district may take into account EDA and IFA allotments to the school district, which effectively reduces the school district's local share of debt service, and may also take into account Tier One funds allotted to the school district. If a school district exercises this option, it may not adopt an I&S tax until it has credited to the school district's I&S fund an amount equal to all State allotments provided solely for payment of debt service and any Tier One funds needed to demonstrate compliance with the threshold tax rate test and which is received or to be received in that year. Additionally, a school district may demonstrate its ability to comply with the 50-cent Test by applying the \$0.50 tax rate to an amount equal to 90% of projected future taxable value of property in the school district, as certified by a registered professional appraiser, anticipated for the earlier of the tax year five (5) years after the current tax year or the tax year in which the final payment for the bonds is due. However, if a school district uses projected future taxable values to meet the 50-cent Test and subsequently imposes a tax at a rate greater than \$0.50 per \$100 of valuation to pay for bonds subject to the test, then for subsequent bond issues, the Texas Attorney General must find that the school district has the projected ability to pay principal and interest on the proposed bonds and all previously issued bonds subject to the 50-cent Test from a tax rate of \$0.45 per \$100 of valuation. Once the prospective ability to pay such tax has been shown and the bonds are issued, a school district may levy an unlimited tax to pay debt service. Refunding bonds issued pursuant to Chapter 1207, Texas Government Code, are not subject to the 50-cent Test; however, taxes levied to pay debt service on such bonds (other than bonds issued to refund exempt bonds) are included in maximum annual debt service for calculation of the 50-cent Test when applied to subsequent bond issues that are subject to the 50-cent Test. The Bonds are issued for school building purposes pursuant to Chapter 45, Texas Education Code, as new debt and are therefore subject to the threshold tax rate test. The District has not used projected property values or State assistance (other than EDA or IFA allotment funding) to satisfy this threshold test.



## **Public Hearing and Voter-Approval Tax Rate**

A school district's total tax rate is the combination of the M&O tax rate and the I&S tax rate. Generally, the highest rate at which a school district may levy taxes for any given year without holding an election to approve the tax rate is the "Voter-Approval Tax Rate", as described below.

A school district is required to adopt its annual tax rate before the later of September 30 or the sixtieth (60<sup>th</sup>) day after the date the certified appraisal roll is received by the taxing unit, except that a tax rate that exceeds the Voter-Approval Tax Rate must be adopted not later than the seventy-first (71<sup>st</sup>) day before the next occurring November uniform election date. A school district's failure to adopt a tax rate equal to or less than the Voter-Approval Tax Rate by September 30 or the sixtieth (60<sup>th</sup>) day after receipt of the certified appraisal roll, will result in the tax rate for such school district for the tax year to be the lower of the "no-new-revenue tax rate" calculated for that tax year or the tax rate adopted by the school district for the preceding tax year. A school district's failure to adopt a tax rate in excess of the Voter-Approval Tax Rate on or prior to the seventy-first (71<sup>st</sup>) day before the next occurring November uniform election date, will result in the school district adopting a tax rate equal to or less than its Voter-Approval Tax Rate by the later of September 30 or the sixtieth (60<sup>th</sup>) day after receipt of the certified appraisal roll. "No-new-revenue tax rate" means the rate that will produce the prior year's total tax levy from the current year's total taxable values, adjusted such that lost values are not included in the calculation of the prior year's taxable values and new values are not included in the current year's taxable values.

The Voter-Approval Tax Rate for a school district is the sum of (i) the school district's MCR; (ii) the greater of (a) the school district's Enrichment Tax Rate for the preceding year, less any amount by which the school district is required to reduce its current year Enrichment Tax Rate pursuant to Section 48.202(f), Education Code, as amended, or (b) the rate of \$0.05 per \$100 of taxable value; and (iii) the school district's current I&S tax rate. A school district's M&O tax rate may not exceed the rate equal to the sum of (i) \$0.17 and (ii) the school district's MCR (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" herein for more information regarding the State Compression Percentage, MCR, and the Enrichment Tax Rate).

The governing body of a school district generally cannot adopt a tax rate exceeding the school district's Voter-Approval Tax Rate without approval by a majority of the voters approving the higher rate at an election to be held on the next uniform election date. Further, subject to certain exceptions for areas declared disaster areas, State law requires the board of trustees of a school district to conduct an efficiency audit before seeking voter approval to adopt a tax rate exceeding the Voter-Approval Tax Rate and sets certain parameters for conducting and disclosing the results of such efficiency audit. An election is not required for a tax increase to address increased expenditures resulting from certain natural disasters in the year following the year in which such disaster occurs; however, the amount by which the increased tax rate exceeds the school district's Voter-Approval Tax Rate for such year may not be considered by the school district in the calculation of its subsequent Voter-Approval Tax Rate.

**The calculation of the Voter-Approval Tax Rate does not limit or impact the District's ability to set an I&S tax rate in each year sufficient to pay debt service on all of the District's tax-supported debt obligations, including the Bonds.**

Before adopting its annual tax rate, a public meeting must be held for the purpose of adopting a budget for the succeeding year. A notice of public meeting to discuss the school district's budget and proposed tax rate must be published in the time, format and manner prescribed in Section 44.004 of the Texas Education Code. Section 44.004(e) of the Texas Education Code provides that a person who owns taxable property in a school district is entitled to an injunction restraining the collection of taxes by the school district if the school district has not complied with such notice requirements or the language and format requirements of such notice as set forth in Section 44.004(b), (c), (c-1), (c-2), and (d), and, if applicable, subsection (i), and if such failure to comply was not in good faith. Section 44.004(e) further provides the action to enjoin the collection of taxes must be filed before the date the school district delivers substantially all of its tax bills. A school district that elects to adopt a tax rate before the adoption of a budget for the fiscal year that begins in the current tax year may adopt a tax rate for the current tax year before receipt of the certified appraisal roll, so long as the chief appraiser of the appraisal district in which the school district participates has certified to the assessor for the school district an estimate of the taxable value of property in the school district. If a school district adopts its tax rate prior to the adoption of its budget, both the no-new-revenue tax rate and the Voter-Approval Tax Rate of the school district shall be calculated based on the school district's certified estimate of taxable value. A school district that adopts a tax rate before adopting its budget must hold a public hearing on the proposed tax rate followed by another public hearing on the proposed budget rather than holding a single hearing on the two items.

A school district must annually calculate and prominently post on its internet website, and submit to the county tax assessor-collector for each county in which all or part of the school district is located its Voter-Approval Tax Rate in accordance with forms prescribed by the State Comptroller.

## **EMPLOYEE RETIREMENT PLAN AND OTHER POST-EMPLOYMENT BENEFITS**

The District's employees participate in a retirement plan with the State of Texas. The Plan is administered by the Teacher Retirement System of Texas ("TRS"). Aside from the District's contribution to the TRS, the District has no pension fund expenditures or liabilities, except for portions of salaries that exceed salary limits of TRS. The District does not offer any post-employment retirement benefits and has no liabilities for "Other Post Employment Retirement Benefits" as defined in

GASB Statement No. 45. See "Note 11: Defined Benefit Pension Plan" in the audited financial statements of the District for the fiscal year ended June 30, 2023 as set forth in APPENDIX C hereto.

The District contributes to the Texas Public School Retired Employees Group Insurance Program (TRS-Care), a cost-sharing multiple-employer defined benefit postemployment health care plan administered by the Teacher Retirement System of Texas. TRS-Care provides health care coverage for certain persons (and their dependents) who retired under the Teacher Retirement System of Texas. See "Notes to Basic Financial Statements - Note 12: Defined Other Postemployment Plan - Retiree Health Plan" in the audited financial statements for the District for the fiscal year ended June 30, 2023 as set forth in APPENDIX C hereto.

Formal collective bargaining agreements relating directly to wages and other conditions of employment are prohibited by State law, as are strikes by teachers. There are various local, state and national organized employee groups who engage in efforts to better terms and conditions of employment of school employees. Some districts have adopted a policy to consult with employer groups with respect to certain terms and conditions of employment. Some examples of these groups are the Texas State Teachers Association, the Texas Classroom Teachers Association, the Association of Texas Professional Educators and the National Education Association.

## **INVESTMENT POLICIES**

### **Legal Investments**

Under Texas law and subject to certain limitations, the District is authorized to invest in (1) obligations of the United States or its agencies and instrumentalities; (2) direct obligations of the State of Texas or its agencies and instrumentalities; (3) collateralized mortgage obligations issued and secured by a federal agency or instrumentality of the United States; (4) other obligations unconditionally guaranteed or insured by the State of Texas or the United States or their respective agencies and instrumentalities; (5) "A" or better rated obligations of states, agencies, counties, cities, and other political subdivisions of any state; (6) bonds issued, assumed, or guaranteed by the State of Israel; (7) federally insured interest-bearing bank deposits, brokered pools of such deposits, and collateralized certificates of deposit and share certificates; (8) fully collateralized United States government securities repurchase agreements; (9) one-year or shorter securities lending agreements secured by obligations described in clauses (1) through (7) above or (11) through (14) below or an irrevocable letter of credit issued by an "A" or better rated state or national bank; (10) 270-day or shorter bankers' acceptances, if the short-term obligations of the accepting bank or its holding company are rated at least "A-1" or "P-1"; (11) commercial paper rated at least "A-1" or "P-1"; (12) SEC-registered no-load money market mutual funds that are subject to SEC Rule 2a-7; (13) SEC-registered no-load mutual funds that have an average weighted maturity of less than two years; (14) "AAA" or "AAAm"-rated investment pools that invest solely in investments described above; (15) aggregate repurchase agreement transactions entered into by an investing entity in conformity with the provisions of subsections (a-1), (f), and (g) of Section 2256.011 of the Public Funds Investment Act; and (16) in the case of bond proceeds, guaranteed investment contracts that are secured by obligations described in clauses (1) through (7) above and, except for debt service funds and reserves, have a term of 5 years or less.

The District may not, however, invest in (1) interest only obligations, or non-interest bearing principal obligations, stripped from mortgage-backed securities; (2) collateralized mortgage obligations that have a remaining term that exceeds 10 years; and (3) collateralized mortgage obligations that bear interest at an index rate that adjusts opposite to the changes in a market index. In addition, the District may not invest more than 15% of its monthly average fund balance (excluding bond proceeds and debt service funds and reserves) in mutual funds described in clause (13) above or make an investment in any mutual fund that exceeds 10% of the fund's total assets.

Except as stated above or inconsistent with its investment policy, the District may invest in obligations of any duration without regard to their credit rating, if any. If an obligation ceases to qualify as an eligible investment after it has been purchased, the District is not required to liquidate the investment unless it no longer carries a required rating, in which case the District is required to take prudent measures to liquidate the investment that are consistent with its investment policy.

As a school district that qualifies as an "issuer" under Chapter 1371, the District may also invest up to 15% of its monthly average fund balance (excluding bond proceeds and debt service funds and reserves) in "AA-" or better rated corporate bonds with a remaining term of three years or less. Not more than 25% of its funds invested in corporate bonds may be invested in any single issuer and its affiliates. Corporate bonds must be sold if downgraded below the required rating or placed on negative credit watch.

### **Investment Policies**

Under State law, the District is required to adopt and annually review written investment policies and must invest its funds in accordance with its policies. The policies must identify eligible investments and address investment diversification, yield, maturity, and the quality and capability of investment management. For investments whose eligibility is rating dependent, the policies must adopt procedures to monitor ratings and liquidate investments if and when required. The policies must require that all investment transactions settle on a delivery versus payment basis. The District is required to adopt a written investment strategy for each fund group to achieve investment objectives in the following

order of priority: (1) suitability, (2) preservation and safety of principal, (3) liquidity, (4) marketability, (5) diversification, and (6) yield.

State law requires the District's investments be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment considering the probable safety of capital and the probable income to be derived." The District is required to perform an annual audit of the management controls on investments and compliance with its investment policies and provide regular training for its investment officers.

#### **Current Investments\***

As of November 1, 2023, the following percentages of the District's investable funds were invested as indicated below:

<u>Category of Investment</u>	<u>Amount</u>	<u>Percentage</u>	<u>Term of Investment</u>
Securities	\$ 76,601,797.99	30.00%	0.16 year
Investment Pools	174,772,725.96	70.00%	Liquid
Total	\$251,374,523.95	100.00%	

\* *Unaudited.*

As of such date, the market value of such investments (as determined by the District by reference to published quotations, dealer bids, and comparable information) was approximately 100% of their book value. No funds of the District are invested in derivative securities, *i.e.*, securities whose rate of return is determined by reference to some other instrument, index, or commodity.

### **LEGAL MATTERS**

#### **Legal Opinions and No-Litigation Certificate**

The District will furnish the Underwriters a complete transcript of proceedings incident to the authorization and issuance of the Bonds, including the unqualified approving legal opinion of the Attorney General of the State of Texas to the effect that the Bonds are valid and legally binding obligations of the District, and based upon examination of such transcript of proceedings, the approval of certain legal matters by Co-Bond Counsel, to the effect that the Bonds are valid and legally binding obligations of the District. Co-Bond Counsel was not requested to participate, and did not take part, in the preparation of the Official Statement, and such firms have not assumed any responsibility with respect thereto or undertaken independently to verify any of the information contained therein, except that, in their capacity as Co-Bond Counsel, such firms have reviewed the information under the captions "THE BONDS" (exclusive of the subcaptions "Payment Record," "Permanent School Fund Guarantee," and "Default and Remedies," as to which no opinion is expressed), "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS," "CURRENT PUBLIC SCHOOL FINANCE SYSTEM," "TAX RATE LIMITATIONS," "LEGAL MATTERS" (excluding the last two sentences of this paragraph and the information under the subcaption "Litigation," as to which no opinion is expressed), "TAX MATTERS," "CONTINUING DISCLOSURE" (excluding the information under the subcaption "Compliance with Prior Agreements," as to which no opinion is expressed), "LEGAL INVESTMENTS AND ELIGIBILITY TO SECURE PUBLIC FUNDS IN TEXAS," and "OTHER PERTINENT INFORMATION - Registration and Qualification of Bonds for Sale" in the Official Statement and such firms are of the opinion that the information relating to the Bonds and the legal issues contained under such captions and subcaptions is an accurate description of the laws and legal issues addressed therein and, with respect to the Bonds, such information conforms to the Order. The legal fee to be paid Co-Bond Counsel for services rendered in connection with the issuance of the Bonds is contingent on the sale and delivery of the Bonds. Co-Bond Counsels' legal opinions will accompany the Bonds deposited with DTC or will be printed on the Bonds in the event of the discontinuance of the Book-Entry Only System. Certain legal matters will be passed upon for the Underwriters by their counsel, Greenberg Traurig LLP, Houston, Texas, whose compensation is contingent on the sale and delivery of the Bonds.

Though they represent the Financial Advisor and the Underwriters from time to time in matters unrelated to the Bonds, Co-Bond Counsel have been engaged by and only represent the District with respect to the issuance of the Bonds. The legal opinions to be delivered concurrently with the delivery of the Bonds express the professional judgment of the attorneys rendering the opinions as to the legal issues expressly addressed therein. In rendering a legal opinion, the attorney does not become an insurer or guarantor of the expression of professional judgment, of the transaction opined upon, or of the future performance of the parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise from the transaction.

#### **Litigation**

In the opinion of various officials of the District, except as disclosed in this Official Statement, there is no litigation or other proceeding pending against or, to their knowledge, threatened against the District in any court, agency, or administrative

body (either state or federal) wherein an adverse decision would materially adversely affect the financial condition of the District.

At the time of the initial delivery of the Bonds, the District will provide the Underwriters with a certificate to the effect that no litigation of any nature has been filed or is then pending challenging the issuance of the Bonds or that affects the payment and security of the Bonds or in any other manner questioning the issuance, sale, or delivery of the Bonds.

## **TAX MATTERS**

### **Opinion**

The delivery of the Bonds is subject to the opinion of Cantu Harden Montoya LLP, San Antonio, Texas, to the effect that interest on the Bonds for federal income tax purposes (1) will be excludable from the gross income, as defined in section 61 of the Internal Revenue Code of 1986, as amended to the date hereof (the "Code"), of the owners thereof pursuant to section 103 of the Code and existing regulations, published rulings, and court decisions, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals. The statute, regulations, rulings, and court decisions on which such opinions are based are subject to change. A form of Cantu Harden Montoya LLP's legal opinion appears in APPENDIX D hereto.

In rendering the foregoing opinion, Cantu Harden Montoya LLP will rely upon the representations and certifications of the District made in a certificate of even date with the initial delivery of the Bonds pertaining to the use, expenditure, and investment of the proceeds of the Bonds and will assume continuing compliance with the provisions of the Order by the District subsequent to the issuance of the Bonds. The Order contains covenants by the District with respect to, among other matters, the use of the proceeds of the Bonds and the facilities and equipment financed or refinanced therewith by persons other than state or local governmental units, the manner in which the proceeds of the Bonds are to be invested, if required, the calculation and payment to the United States Treasury of any arbitrage "profits" and the reporting of certain information to the United States Treasury. Failure to comply with any of these covenants may cause interest on the Bonds to be includable in the gross income of the owners thereof from the date of the issuance of the Bonds.

Except as described above, Cantu Harden Montoya LLP as Co-Bond Counsel will express no other opinion with respect to any other federal, state or local tax consequences under present law, or proposed legislation, resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Co-Bond Counsels' opinions are not a guarantee of a result, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the Issuer described above. No ruling has been sought from the Internal Revenue Service (the "IRS") with respect to the matters addressed in the opinion of Cantu Harden Montoya LLP and Cantu Harden Montoya LLP's legal opinion is not binding on the IRS. The IRS has an ongoing program of auditing the tax-exempt status of the interest on municipal obligations. If an audit of the Bonds is commenced, under current procedures the IRS is likely to treat the District as the "taxpayer," and the owners of the Bonds would have no right to participate in the audit process. In responding to or defending an audit of the tax-exempt status of the interest on the Bonds, the Issuer may have different or conflicting interests from the owners of the Bonds. Public awareness of any future audit of the Bonds could adversely affect the value and liquidity of the Bonds during the pendency of the audit, regardless of its ultimate outcome.

### **Tax Changes**

Existing law may change to reduce or eliminate the benefit to bondholders of the exclusion of interest on the Bonds from gross income for federal income tax purposes. Any proposed legislation or administrative action, whether or not taken, could also affect the value and marketability of the Bonds. Prospective purchasers of the Bonds should consult with their own tax advisors with respect to any proposed or future changes in tax law.

### **Ancillary Tax Consequences**

Prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, property and casualty insurance companies, life insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, owners of an interest in a financial asset securitization investment trust ("FASIT"), individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Prospective purchasers should consult their own tax advisors as to the applicability of these consequences to their particular circumstances.

For taxable years beginning after 2022, the Code imposes a minimum tax of 15 percent of the adjusted financial statement income of certain large corporations, generally consisting of corporations (other than S corporations, regulated investment companies and real estate investment trusts) with more than \$1 billion in average annual adjusted financial statement income, determined over a three-year period. For this purpose, adjusted financial statement income generally consists of the net income or loss of the taxpayer set forth on the taxpayer's applicable financial statement for the taxable year, subject to various adjustments, but is not reduced for interest earned on tax-exempt obligations, such as the Bonds. Prospective purchasers that could be subject to this minimum tax should consult with their own tax advisors regarding the potential impact of owning the Bonds.

## **Tax Accounting Treatment of Discount Bonds**

The initial public offering price to be paid for certain bonds may be less than the amount payable on such bonds at maturity (the "Discount Bonds"). An amount equal to the difference between the initial public offering price of a Discount Bond (assuming that a substantial amount of the Discount Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Bonds. A portion of such original issue discount, allocable to the holding period of a Discount Bond by the initial purchaser, will be treated as interest for federal income tax purposes, excludable from gross income on the same terms and conditions as those for other interest on the Bonds. Such interest is considered to be accrued actuarially in accordance with the constant interest method over the life of a Discount Bond, taking into account the semiannual compounding of accrued interest, at the yield to maturity on such Discount Bond and generally will be allocated to an initial purchaser in a different amount from the amount of the payment denominated as interest actually received by the initial purchaser during his taxable year.

However, such accrued interest may be taken into account in determining the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax consequences to, among others, financial institutions, property and casualty insurance companies, life insurance companies, S corporations with subchapter C earnings and profits, owners of an interest in a FASIT, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations.

In the event of the sale or other taxable disposition of a Discount Bond prior to maturity, the amount realized by such owner in excess of the basis of such Discount Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Bond was held) is includable in gross income.

Owners of Discount Bonds should consult with their own tax advisors with respect to the determination for federal income tax purposes of accrued interest upon disposition of Discount Bonds and with respect to the state and local tax consequences of owning Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on the Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

## **Tax Accounting Treatment of Premium Bonds**

The initial public offering price to be paid for certain bonds may be greater than the stated redemption price on such bonds at maturity (the "Premium Bonds"). An amount equal to the difference between the initial public offering price of a Premium Bond (assuming that a substantial amount of the Premium Bonds of that maturity are sold to the public at such price) and its stated redemption price at maturity constitutes premium to the initial purchaser of such Premium Bonds. The basis for federal income tax purposes of a Premium Bond in the hands of such initial purchaser must be reduced each year by the amortizable bond premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond premium with respect to the Premium Bonds. Such reduction in basis will increase the amount of any gain (or decrease the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of a Premium Bond. The amount of premium which is amortizable each year by an initial purchaser is determined by using such purchaser's yield to maturity.

Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium on Premium Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

## **LEGAL INVESTMENTS AND ELIGIBILITY TO SECURE PUBLIC FUNDS IN TEXAS**

Under the Texas Public Security Procedures Act (Texas Government Code, Chapter 1201, as amended), the Bonds (i) are negotiable instruments, (ii) are investment securities to which Chapter 8 of the Texas Uniform Commercial Code applies, and (iii) are legal and authorized investments for (A) an insurance company, (B) a fiduciary or trustee, or (C) a sinking fund of a municipality or other political subdivision or public agency of the State of Texas. The Bonds are eligible to secure deposits of any public funds of the State, its agencies and political subdivisions, and are legal security for those deposits to the extent of their market value. For political subdivisions in Texas which have adopted investment policies and guidelines in accordance with the Public Funds Investment Act (Texas Government Code, Chapter 2256, as amended), the Bonds may have to be assigned a rating of at least "A" or its equivalent as to investment quality by a national rating agency before such obligations are eligible investments for sinking funds and other public funds. See "OTHER PERTINENT INFORMATION - Municipal Bond Rating" herein. In addition, various provisions of the Texas Finance Code provide that, subject to a prudent investor standard, the Bonds are legal investments for state banks, savings banks, trust companies with at least \$1 million of capital and savings and loan associations.

The District has made no investigation of other laws, rules, regulations or investment criteria which might apply to such institutions or entities or which might limit the suitability of the Bonds for any of the foregoing purposes or limit the authority of such institutions or entities to purchase or invest in the Bonds for such purposes. The District has made no review of laws in other states to determine whether the Bonds are legal investments for various institutions in those states.

## **CYBERSECURITY**

The District, like other school districts in the State, utilizes technology in conducting its operations. As a user of technology, the District potentially faces cybersecurity threats (e.g., hacking, phishing, viruses, malware and ransomware) on its technology systems. Accordingly, the District may be the target of a cyber-attack on its technology systems that could result in adverse consequences to the District. The District employs a multi-layered approach to combating cybersecurity threats. While the District deploys layered technologies and requires employees to receive cybersecurity training, as required by State law, among other efforts, cybersecurity breaches could cause material disruptions to the District's finances or operations. The costs of remedying such breaches or protecting against future cyber-attacks could be substantial and there is no assurance that these costs will be covered by insurance. Further, cybersecurity breaches could expose the District to litigation and other legal risks, which could cause the District to incur other costs related to such legal claims or proceedings.

## **CONTINUING DISCLOSURE**

The District in the Order has made the following agreement for the benefit of the holders and beneficial owners of the Bonds. The District is required to observe the agreement for so long as it remains obligated to advance funds to pay the Bonds. Under the agreement, the District will be obligated to provide certain updated financial information and operating data annually, and timely notice of specified events, to the Municipal Securities Rulemaking Board ("MSRB"). This information will be available to the public free of charge from the MSRB via the Electronic Municipal Market Access ("EMMA") system at [www.emma.msrb.org](http://www.emma.msrb.org), as further described below under "Availability of Information from MSRB".

### **Annual Reports**

The District will file certain updated financial information and operating data with the MSRB annually. The information to be updated includes all quantitative financial information and operating data with respect to the District of the general type included in this Official Statement in APPENDIX A, attached hereto, exclusive of the tables reflecting "Direct and Estimated Gross Overlapping Funded Debt Payable from Ad Valorem Taxes," "Estimated Interest & Sinking Fund Management Index 2023/2024" and "2024/2025 Pro Forma Interest & Sinking Fund Management Index," respectively, and in APPENDIX C attached hereto. Additionally, the tables which provide neither quantitative financial information nor operating data for the District, including, but not limited to the "Authorized But Unissued General Obligation Bonds" and "Anticipated Issuance of Additional Bonds," have not been and will not be included in the District's annual filings. The District will update and provide this information to the MSRB within 6 months after the end of each fiscal year ending in and after 2024.

The District may provide updated information in full text or may incorporate by reference certain other publicly available documents, as permitted by the United States Securities and Exchange Commission (the "SEC") Rule 15c2-12 (the "Rule"). The updated information will include audited financial statements, if the District commissions an audit and it is completed by the required time. If audited financial statements are not available by the required time, the District will provide unaudited financial statements by the required time and audited financial statements when and if such audited financial statements become available. Any such financial statements will be prepared in accordance with the accounting principles described in APPENDIX C or such other accounting principles as the District may be required to employ from time to time pursuant to state law or regulation.

The District's current fiscal year end is June 30. Accordingly, it must provide updated information by the last day of December in each year, unless it changes its fiscal year. If the District changes its fiscal year, it will file notice of such change with the MSRB.

### **Notice of Certain Events**

The District will file with the MSRB notice of any of the following events with respect to the Bonds in a timely manner (not more than 10 business days after occurrence of the event): (1) principal and interest payment delinquencies; (2) non-payment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (7) modifications to rights of holders of the Bonds, if material; (8) Bond calls, if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Bonds, if material; (11) rating changes; (12) bankruptcy, insolvency, receivership, or similar event of the District, which shall occur as described below; (13) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; (14) appointment of a successor or additional trustee or the change of name of a trustee, if material; (15) incurrence of a Financial Obligation of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of any such Financial Obligation of the District, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of any such Financial Obligation of the District, any of which reflect financial difficulties. In the Order, the District will adopt policies and procedures to ensure timely compliance of its continuing disclosure undertakings

Neither the Bonds nor the Order make any provision for debt service reserves, credit enhancement, or liquidity enhancement. In addition, the District will provide timely notice of any failure by the District to provide information, data, or financial statements in accordance with its agreement described above under "Annual Reports." The District will provide each notice described in this paragraph to the MSRB.

For these purposes, (a) any event described in clause (12) in the immediately preceding paragraph is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the District in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District, and (b) the District intends the words used in the immediately preceding clauses (15) and (16) and in the definition of Financial Obligation above to have the meanings ascribed to them in SEC Release No. 34-83885 dated August 20, 2018.

#### **Availability of Information from MSRB**

All information and documentation filing required to be made by the District in accordance with its undertaking made for the Bonds will be made with the MSRB in electronic format in accordance with MSRB guidelines. Access to such filings will be provided, without charge to the general public, by the MSRB.

#### **Limitations and Amendments**

The District has agreed to update information and to provide notices of specified events only as described above. The District has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition, or prospects or agreed to update any information that is provided, except as described above. The District makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell Bonds at any future date. The District disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders or beneficial owners of Bonds may seek a writ of mandamus to compel the District to comply with its agreement.

The District may amend its continuing disclosure agreement to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the District, if (1) the agreement, as amended, would have permitted an underwriter to purchase or sell Bonds in the offering described herein in compliance with the Rule, taking into account any amendments or interpretations of the Rule to the date of such amendment, as well as such changed circumstances, and (2) either (a) the holders of a majority in aggregate principal amount of the outstanding Bonds consent or (b) any person unaffiliated with the District (such as nationally recognized bond counsel) determines that the amendment will not materially impair the interests of the beneficial owners of the Bonds. The District may also repeal or amend these provisions if the SEC amends or repeals the applicable provisions of the Rule or any court of final jurisdiction enters judgment that such provisions of the Rule are invalid, but in either case only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling Bonds in the primary offering of the Bonds giving effect to (a) such provisions as so amended and (b) any amendments or interpretations of the Rule. If the District amends its agreement, it must include with the next financial information and operating data provided in accordance with its agreement described above under "Annual Reports" an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of information and data provided.

#### **Compliance With Prior Undertakings**

During the last five years, the District has complied in all material respects with all previous continuing disclosure agreements made by it in accordance with the Rule.

#### **OTHER PERTINENT INFORMATION**

At the time of the publication of the Official Statement, the District contracts with SAMCO Capital Markets, Inc. as its Dissemination Agent on its filings related to continuing disclosure.

#### **Authenticity of Financial Information**

The financial data and other information contained herein have been obtained from the District's records, audited financial statements and other sources, which are believed to be reliable. All of the summaries of the statutes, documents and orders contained in this Official Statement are made subject to all of the provisions of such statutes, documents and orders. These summaries do not purport to be complete statements of such provisions and reference is made to such documents for further information. Reference is made to original documents in all respects.

## **Registration and Qualification of Bonds for Sale**

No registration statement relating to the Bonds has been filed with the SEC under the Securities Act of 1933, as amended, in reliance upon the exemption provided thereunder by Section 3(a)(2). The Bonds have not been approved or disapproved by the SEC, nor has the SEC passed upon the accuracy or adequacy of the Official Statement. The Bonds have not been registered or qualified under the Securities Act of Texas in reliance upon various exemptions contained therein, nor have the Bonds been registered or qualified under the securities act of any other jurisdiction. The District assumes no responsibility for registration or qualification of the Bonds under the securities laws of any jurisdiction in which the Bonds may be sold, assigned, pledged, hypothecated or otherwise transferred. This disclaimer of responsibility for registration or qualification for sale or other disposition of the Bonds shall not be construed as an interpretation of any kind with regard to the availability of any exemption from securities registration or qualification provisions.

It is the obligation of the Underwriters to register or qualify the sale of the Bonds under the securities laws of any jurisdiction which so requires. The District agrees to cooperate, at the Underwriters' written request and sole expense, in registering or qualifying the Bonds or in obtaining an exemption from registration or qualification in any state where such action is necessary; provided, however, that the District shall not be required to qualify as a foreign corporation or to execute a general or special consent to service of process in any jurisdiction

## **Municipal Bond Rating**

Moody's Investors Service, Inc. ("Moody's") has assigned its municipal bond rating of "Aaa" to the Bonds based on the guarantee thereof by the Texas Permanent School Fund. In addition, Moody's has assigned its underlying unenhanced rating of "Aa2" to the District's ad valorem tax-supported indebtedness, including the Bonds. See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM"

An explanation of the significance of any rating may be obtained from the company furnishing the rating. The rating reflects only the view of such organizations and the District makes no representation as to the appropriateness of the ratings. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely by such rating companies, if in the judgment of such companies, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse effect on the market price of the Bonds.

## **Financial Advisor**

SAMCO Capital Markets, Inc. (the "Financial Advisor") is employed as the Financial Advisor to the District in connection with the issuance of the Bonds. The Financial Advisor's fee for services rendered with respect to the sale of the Bonds is contingent upon the issuance and delivery of the Bonds. SAMCO Capital Markets, Inc., in its capacity as Financial Advisor, has relied on the opinions of Co-Bond Counsel and has not verified and does not assume any responsibility for the information, covenants, and representations contained in any of the bond documentation with respect to the federal income tax status of the Bonds. In the normal course of business, the Financial Advisor may also from time to time sell investment securities to the District for the investment of bond proceeds or other funds of the District upon the request of the District.

The Financial Advisor has provided the following sentence for inclusion in this Official Statement. The Financial Advisor has reviewed the information in this Official Statement in accordance with its responsibilities to the District and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Financial Advisor does not guarantee the accuracy or completeness of such information.

## **Underwriting**

The Underwriters have agreed, subject to certain conditions, to purchase the Bonds from the District at the price equal to the initial offering prices to the public, as shown on page -ii- herein, less an Underwriters' discount of \$\_\_\_\_\_, plus accrued interest from their Dated Date to their date of initial delivery. The Underwriters' obligation is subject to certain conditions precedent. The Underwriters will be obligated to purchase all of the Bonds, if any of the Bonds are purchased. The Bonds may be offered and sold to certain dealers and others at prices lower than such public offering prices, and such public prices may be changed, from time to time, by the Underwriters.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

In the ordinary course of their various business activities, the Underwriters and their respective affiliates, officers, directors and employees may purchase, sell or hold a broad array of investments and actively trade securities, derivatives, loans, commodities, currencies, credit default swaps and other financial instruments for their own account and for the accounts of their customers, and such investment and trading activities may involve or relate to assets, securities and/or instruments of the District (directly, as collateral securing other obligations or otherwise) and/or persons and entities with relationships with the District. The Underwriters and their respective affiliates may also communicate independent investment recommendations, market color or trading ideas and/or publish or express independent research



views in respect of such assets, securities or instruments and may at any time hold, or recommend to clients that they should acquire, long and/or short positions in such assets, securities and instruments.

On August 7, 2023, the Senior Manager entered into a definitive agreement with TRB Capital Markets, LLC ("TRB"). Pursuant to the definitive agreement, TRB has agreed to acquire the Senior Manager in a merger transaction. The merger has not yet been completed and is awaiting final regulatory approval. Estrada Hinojosa will remain as a Municipal Dealer in good standing throughout the merger, with full legal authority to execute the duties of a senior managing underwriter. It is anticipated that this bond issue will close prior to completion of the merger.

### **Forward-Looking Statements**

The statements contained in this Official Statement, and in any other information provided by the District, that are not purely historical, are forward-looking statements, including statements regarding the District's expectations, hopes, intentions, or strategies regarding the future. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to the District on the date hereof, and the District assumes no obligation to update any such forward-looking statements. It is important to note that the District's actual results could differ materially from those in such forward-looking statements.

The forward-looking statements herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the District. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward-looking statements included in this Official Statement would prove to be accurate.

### **Information from External Sources**

References to web site addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such web sites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in, SEC Rule 15c2-12.

### **Authorization of the Official Statement**

No person has been authorized to give any information or to make any representations other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by the District.

This Official Statement has been approved by the Board of the District for distribution in accordance with provisions of the SEC's Rule codified at 17 C.F.R. Section 240.15c2-12, as amended.

The Order has been approved the form and content of this Official Statement and any addenda, supplement or amendment thereto and authorize its further use in the reoffering of the Bonds by the Underwriters.

**JUDSON INDEPENDENT SCHOOL DISTRICT**

/s/

\_\_\_\_\_  
Authorized Official

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**APPENDIX A**  
**Selected Financial Information**  
**of the District**

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## VALUATION AND DEBT DATA

### Assessed Valuation\*

2023 Appraised Valuation of District .....	\$18,742,044,483
Less: Exemptions/Deductions .....	<u>4,630,556,851</u>
2023 Total Taxable Assessed Valuation .....	\$14,111,487,632

Source: Bexar Appraisal District

\* Includes valuations against which freeze of tax levy was granted for disabled persons and persons 65 years or older in 2023.

### Direct Debt Information

Total All Bonded Indebtedness Payable from Ad Valorem Taxes: (at 11-1-2023)

Limited Tax .....	\$ 2,190,000	
Unlimited Tax .....	865,414,086	\$867,604,086 *
Less Estimated Interest & Sinking Fund Consolidated Cash Balance (at 11-1-2023) .....		<u>23,363,951</u>
NET BONDED INDEBTEDNESS PAYABLE FROM AD VALOREM TAXES .....		\$844,240,135 *

\* Preliminary, subject to change. Includes the Bonds.

### Direct Debt Ratios

Ratio of Total Bonded Debt (\$867,604,086*) to 2023 Taxable Assessed Valuation (\$14,111,487,632) .....	6.15%
Ratio of Total Bonded Debt (\$867,604,086*) to 2023 Total Appraised Valuation (\$18,742,044,483) .....	4.63%
Ratio of Net Bonded Debt (\$844,240,135*) to 2023 Taxable Assessed Valuation (\$14,111,487,632) .....	5.98%
Ratio of Net Bonded Debt (\$844,240,135*) to 2023 Total Appraised Valuation (\$18,742,044,483) .....	4.50%
Ratio of Total Bonded Debt Net of State Assistance (\$851,726,931*) to Taxable Assessed Valuation .....	6.04%

\* Preliminary, subject to change.

### Non-Funded Debt

At June 30, 2023, the District was obligated under a right to use lease for buses (\$77,211) and copiers (\$799,416). The copiers were leased for various District offices and campuses for a term of 5 years at a fixed interest rate of 3.6%. The monthly payments are \$39,840. The buses are leased for a term of 5 years at a fixed rate of 6.0%. The monthly payments are \$2,000. These leases are not renewable and the District will not acquire the assets at the end of the lease term. Future minimum lease payments on these operating leases are as follows:

Year Ending June 30	Principal	Interest	Total
2024	\$205,870	\$20,101	\$225,971
2025	202,604	12,386	214,990
2026	200,482	4,509	204,991
2027	15,869	48	15,917
	<u>\$624,825</u>	<u>\$27,044</u>	<u>\$661,869</u>

Source: District's 2023 Annual Financial Report.

### Authorized But Unissued General Obligation Bonds

After the issuance of the Bonds, the District will have no remaining authorized but unissued debt.

### Anticipated Issuance of Additional Bonds

The District does not anticipate the issuance of additional ad valorem tax-supported debt in the next twelve months, except to potentially refund bonds for debt service savings.

## Population and Per Capita Indebtedness

2023 District Population Estimate .....	137,791
2023 Per Capita Taxable Assessed Valuation (\$14,111,487,632).....	\$102,412.26
Per Capita Direct Debt (\$867,604,086*) .....	\$6,296.52 *

\* Preliminary, subject to change. Includes the Bonds.

## Enrollment and Average Daily Attendance Data

2023/2024 Enrollment (at 11-1-23) .....	24,032
2023/2024 Average Daily Attendance (11-1-23) .....	21,341
2023 Taxable Assessed Valuation (\$14,111,487,632) Per Enrollment .....	\$587,211.95

## Valuation and Bonded Debt Data

Area of District in Square Miles .....	55.87
Area of District in Acres .....	35,758
Total Direct Bonded Debt (\$867,604,086*) Per Acre .....	\$24,263.22
2023 Taxable Assessed Valuation (\$14,111,487,632) Per Acre .....	\$394,638.62

\* Preliminary, subject to change. Includes the Bonds.

## Outstanding Debt By Issues

	Original Amount	Amount Outstanding at 11-1-2023 <sup>(1)</sup>
<b>Limited Tax:</b>		
Maintenance Tax Notes, Series 2019	\$ 3,000,000	\$ 2,190,000
<b>Unlimited Tax:</b>		
School Building and Refunding Bonds, Series 2007	240,779,223	5,689,223
Refunding Bonds, Series 2015	61,270,000	40,460,000
School Building and Refunding Bonds, Series 2016	310,915,000	285,490,000
Refunding Bonds, Series 2016A	63,985,000	49,750,000
School Building Bonds, Series 2016B	4,945,000	4,395,000
School Building Bonds, Series 2017	55,730,000	54,730,000
Refunding Bonds, Series 2020	11,710,000	4,100,000
Refunding Bonds, Taxable Series 2020	87,129,863	78,329,863
School Building Bonds, Series 2023	87,470,000	87,470,000
School Building Bonds, Series 2024 (the "Bonds")	255,000,000 *	255,000,000 *
Total Debt .....		\$867,604,086 *
Less State Assistance from EDA and IFA (1.83% estimated) <sup>(2)</sup> .....		15,877,155
Total Debt Net of State Assistance .....		\$851,726,931

\* Preliminary, subject to change.

<sup>(1)</sup> Unaudited.

<sup>(2)</sup> This amount represents the amount of State assistance expected to be received by the District as a percentage of the total annual debt service requirement.

**Consolidated Schedule of Bonded Issue Principal Requirements  
(Year Ending June 30 In Each Of The Years 2024-2053 Inclusive)\***

2024	\$ 28,405,000	
2025	21,555,000	
2026	13,900,048	
2027	12,164,175	
2028	22,250,000	11.36%
2029	23,555,000	
2030	24,330,000	
2031	24,930,000	
2032	25,720,000	
2033	26,600,000	25.82%
2034	27,560,000	
2035	28,540,000	
2036	29,560,000	
2037	30,650,000	
2038	24,870,953	42.13%
2039	26,143,910	
2040	33,945,000	
2041	35,330,000	
2042	36,610,000	
2043	37,995,000	61.78%
2044	39,615,000	
2045	40,925,000	
2046	40,435,000	
2047	35,565,000	
2048	34,260,000	83.82%
	-	
2049	35,000,000	
2050	35,000,000	
2051	25,000,000	
2052	22,500,000	
2053	<u>22,500,000</u>	100.00%
	\$865,414,086	

\* Preliminary, subject to change. Includes the Bonds, and excludes the District's maintenance tax debt.

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## Direct and Estimated Gross Overlapping Funded Debt Payable from Ad Valorem Taxes

Expenditures of the various taxing bodies overlapping the territory of the District are paid out of ad valorem taxes levied by these taxing bodies on properties overlapping the District. These political taxing bodies are independent of the District and may incur borrowings to finance their expenditures. The following statements of direct and estimated overlapping ad valorem tax bonds were developed from information contained in the "Texas Municipal Reports" published by the Municipal Advisory Council of Texas. Except for the amounts relating to the District, the District has not independently verified the accuracy or completeness of such information, and no person should rely upon such information as being accurate or complete. Furthermore, certain of the entities listed below may have authorized or issued additional bonds since the date stated below, and such entities may have programs requiring the authorization and/or issuance of substantial amounts of additional bonds, the amount of which cannot be determined. The following table reflects the estimated share of direct and overlapping extended debt of these various taxing bodies:

Political Subdivision <sup>(1)</sup>	Gross Debt		Percent Overlapping	Amount Overlapping
	Amount	As Of		
Alamo Community College District	\$ 773,715,000	11/1/2023	6.77%	\$ 52,380,506
Bexar County	2,148,125,000	11/1/2023	6.77%	145,428,063
Bexar County Hospital District	1,320,585,000	11/1/2023	6.77%	89,403,605
Cibolo Canyons Special Improvement District	32,765,000	11/1/2023	68.42%	22,417,813
Converse, City of	26,245,000	11/1/2023	87.91%	23,071,980
Kirby, City of	5,655,000	11/1/2023	100.00%	5,655,000
Live Oak, City of	23,935,000	11/1/2023	69.92%	16,735,352
San Antonio, City of	2,685,210,000	11/1/2023	2.41%	64,713,561
Schertz, City of	100,885,000	11/1/2023	0.08%	80,708
Selma, City of	25,550,000	11/1/2023	57.46%	14,681,030
Universal City, City of	24,460,000	11/1/2023	79.93%	19,550,878
Estimated Overlapping Funded Debt .....				494,118,496
Judson ISD	867,604,086	10/31/2023	100.00%	867,604,086*
Total Direct and Estimated Overlapping Funded Debt .....				\$1,321,722,582
Ratio to 2023 Taxable Assessed Valuation (\$14,111,487,632) .....				9.37%
Ratio to 2023 Taxable Assessed Valuation (\$14,111,487,632) Net of State Assistance .....				9.25%
Per Capita (137,791) Direct and Estimated Overlapping Debt .....				\$9,592.23

\* Preliminary, subject to change. Includes the Bonds.

<sup>(1)</sup> Cibolo Creek Municipal Authority does not levy an ad valorem tax; therefore, the percentage overlapping cannot be computed as general obligation debt.

## TAXATION DATA

### Historical Valuations, Tax Rates, and Collection Data

Tax Year	Assessed Valuation*	Tax Rate	% Collections		Year Ending
			Current	Total	
2013	\$ 6,398,463,860	\$1.425	98.42%	98.58%	6-30-14
2014	6,833,285,053	1.425	98.51%	100.69%	6-30-15
2015	7,496,258,662	1.420	98.44%	100.44%	6-30-16
2016	8,192,510,476	1.470	98.64%	100.14%	6-30-17
2017	8,929,694,880	1.425	98.18%	99.43%	6-30-18
2018	9,917,538,075	1.440	98.05%	99.07%	6-30-19
2019	10,742,429,172	1.358	97.88%	98.64%	6-30-20
2020	11,051,434,701	1.275	97.94%	99.33%	6-30-21
2021	12,001,029,291	1.270	98.70%	100.02%	6-30-22
2022	13,628,647,368	1.220	98.19%	99.13%	6-30-23
2023	14,111,487,632	1.034	(In process of collection)		6-30-24

\* 2013 through 2022 taken from the District's 2022 Annual Financial Report; 2023 taken from Bexar Appraisal District information.



**Tax Rate Distribution**

<u>Tax Year</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Local Maintenance	\$0.669	\$0.855 <sup>(1)</sup>	\$0.878 <sup>(1)</sup>	\$0.912 <sup>(1)</sup>	\$0.970 <sup>(1)</sup>
Interest & Sinking Fund	<u>0.365</u>	<u>0.365</u>	<u>0.392</u>	<u>0.363</u>	<u>0.388</u>
Total	\$1.034	\$1.220	\$1.270	\$1.275	\$1.358

Source: The District

<sup>(1)</sup> The decline in the District's Maintenance and Operations Tax is a function of House Bill 3 adopted by the Texas Legislature in June 2019 and Senate Bill 2 adopted by the Texas Legislature in August 2023. See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - Local Funding for School Districts."

**2023 Tax Exemptions/Deductions Allowed**

State-mandated \$100,000 General Homestead Exemptions	\$2,685,061,889
\$10,000 Over-65 Homestead Exemptions and Disabled Homestead Exemptions	93,318,050
100% Disabled or Unemployable Veterans Homestead Exemptions	652,298,677
Veterans Exemptions	38,500,581
Freeport Exemptions	96,336,378
Pollution Control Exemptions Loss	2,092,837
Productivity Loss	137,471,370
10% Per Year Cap on Residential Homestead	919,802,013
Freeze Value Loss	<u>5,675,056</u>
Total Exemptions and Exclusions	\$4,630,556,851

Source: Bexar Appraisal District

**Schedule of Delinquent Taxes Receivable Fiscal Year Ended June 30, 2023**

<u>Last Ten Years</u>	<u>Ending Balance 6/30/2023</u>
2013 and prior years	\$ 446,627
2014	111,151
2015	126,418
2016	133,232
2017	140,013
2018	250,824
2019	298,184
2020	409,085
2021	638,391
2022	<u>3,092,704</u>
Total	\$5,646,629

Source: District's 2023 Annual Financial Report

## Ten Largest Taxpayers

Name	Type of Property	2023 Net Taxable Assessed Valuation	% of Total 2023 Assessed Valuation
HEB Grocery Company LP	Retail Grocery Store	\$ 719,540,523	5.10%
RHP Property SA LLC	Real Estate	355,991,130	2.52%
Wal-Mart Stores Inc. #2404	Retail	92,456,308	0.66%
SA Development Company LP	Commercial Real Estate	88,030,650	0.62%
Randolph Brooks Federal	Financial/Banking	82,691,640	0.59%
5705 TPC Parkway LLC	Real Estate	70,500,000	0.50%
United Parcel Service	Mail Delivery	69,580,850	0.49%
Labatt Institutional Supply	Wholesale Food Distributors	69,271,690	0.49%
Pure TTPC Apts LLC	Apartments	68,500,000	0.49%
INT Grove LLC	Real Estate	<u>67,500,000</u>	<u>0.48%</u>
Total		\$1,684,062,791	11.54%

Source: Bexar Appraisal District information.

\* As shown in the table above, the top ten taxpayers in the District account for in excess of 11% of the District's tax base. Adverse developments in economic conditions, especially in a particular industry in which any one of these large taxpayers participates, could adversely impact these businesses and, consequently, the tax values in the District, resulting in less local tax revenue. If any major taxpayer, or a combination of top taxpayers, were to default in the payment of taxes, the ability of the District to make timely payment of debt service on the Bonds may be dependent on its ability to enforce and liquidate its tax lien, which is a time consuming process that may only occur annually. See "THE BONDS - Default and Remedies" and "AD VALOREM TAX PROCEDURES - District's Rights in the Event of Tax Delinquencies" in this Official Statement.

## Taxpayers by Classification

Classification	2023 Assessed Valuation	Percent Of Total	2022 Assessed Valuation	Percent Of Total	2021 Assessed Valuation	Percent Of Total
Real Estate:						
Single Family Residential	\$11,847,117,629	63.22%	\$10,414,565,313	63.17%	\$ 8,190,470,227	60.21%
Multi-Family Residential	1,216,278,685	6.49%	1,084,094,481	6.58%	895,086,280	6.58%
Vacant - Platted Lots/Tracts	168,594,867	0.90%	141,443,465	0.86%	153,596,228	1.13%
Acreage (Land Only)	134,116,763	0.72%	110,134,300	0.67%	104,758,486	0.77%
Farm & Ranch Improvements	138,328,601	0.74%	128,634,763	0.78%	127,399,559	0.94%
Commercial	3,048,314,165	16.26%	2,718,423,265	16.49%	2,470,125,042	18.16%
Industrial	162,833,734	0.87%	165,965,311	1.01%	119,932,100	0.88%
Personal:		.00%				
Utilities	58,924,987	0.31%	55,543,252	0.34%	52,977,925	0.39%
Business	1,666,571,719	8.89%	1,408,283,420	8.54%	1,274,872,276	9.37%
Mobile Homes	90,857,436	0.48%	76,139,473	0.46%	47,929,807	0.35%
Residential Inventory	167,212,797	0.89%	143,162,358	0.87%	132,175,929	0.97%
Special Inventory	<u>42,893,100</u>	<u>0.23%</u>	<u>41,375,300</u>	<u>0.25%</u>	<u>33,397,950</u>	<u>0.25%</u>
Total Valuation	\$18,742,044,483	100.00%	\$16,487,764,701	100.00%	\$13,602,721,809	100.00%
Less Exemptions & Exclusions	<u>4,630,556,851</u>		<u>2,859,117,333</u>		<u>1,972,805,372</u>	
Net Taxable Assessed Valuation	<u>\$14,111,487,632</u>		<u>\$13,628,647,368</u>		<u>\$11,629,916,437</u>	

Source: Bexar Appraisal District.

### ESTIMATED INTEREST & SINKING FUND MANAGEMENT INDEX 2023/24

Interest & Sinking Fund Balance at 6-30-2023.....	\$33,683,933
Estimated Income from \$0.3654 I&S Tax Rate @ 97% Collected Using 2023 Taxable Assessed Valuation of \$14,111,487,632 .....	50,016,474
Estimated Other Income .....	<u>2,500,000</u>
Estimated Total Funds Available .....	86,200,407
2023/24 Debt Service Requirement .....	<u>51,246,303</u>
Estimated Interest & Sinking Fund Balance at 6-30-2024 .....	\$34,954,104

### CONSOLIDATED DEBT SERVICE REQUIREMENTS INCLUDING THE BONDS AT ASSUMED RATES

FISCAL YEAR 30-June	CURRENTLY OUTSTANDING DEBT SERVICE	PLUS: THE BONDS AT ASSUMED RATES*				GRAND TOTAL ALL DEBT SERVICE
		PRINCIPAL DUE 2/1	INTEREST DUE 8/1	INTEREST DUE 2/1	TOTAL	
2024	\$ 51,246,302.05					\$ 51,246,302.05
2025	40,904,962.45	\$ 2,300,000	\$ 6,693,750.00	\$ 6,693,750.00	\$ 15,687,500.00	56,592,462.45
2026	41,531,020.05	3,470,000	6,633,375.00	6,633,375.00	16,736,750.00	58,267,770.05
2027	41,730,842.05	1,500,000	6,542,287.50	6,542,287.50	14,584,575.00	56,315,417.05
2028	41,691,476.45	1,000,000	6,502,912.50	6,502,912.50	14,005,825.00	55,697,301.45
2029	42,342,533.55	1,000,000	6,476,662.50	6,476,662.50	13,953,325.00	56,295,858.55
2030	42,467,322.10	1,000,000	6,450,412.50	6,450,412.50	13,900,825.00	56,368,147.10
2031	42,466,442.45	1,000,000	6,424,162.50	6,424,162.50	13,848,325.00	56,314,767.45
2032	42,490,846.25	1,000,000	6,397,912.50	6,397,912.50	13,795,825.00	56,286,671.25
2033	42,528,204.50	1,000,000	6,371,662.50	6,371,662.50	13,743,325.00	56,271,529.50
2034	42,543,769.75	1,000,000	6,345,412.50	6,345,412.50	13,690,825.00	56,234,594.75
2035	42,471,927.00	1,000,000	6,319,162.50	6,319,162.50	13,638,325.00	56,110,252.00
2036	42,239,794.20	1,250,000	6,292,912.50	6,292,912.50	13,835,825.00	56,075,619.20
2037	32,389,185.65	11,000,000	6,260,100.00	6,260,100.00	23,520,200.00	55,909,385.65
2038	41,785,250.00	2,000,000	5,971,350.00	5,971,350.00	13,942,700.00	55,727,950.00
2039	41,674,850.00	2,500,000	5,918,850.00	5,918,850.00	14,337,700.00	56,012,550.00
2040	41,744,850.00	2,500,000	5,853,225.00	5,853,225.00	14,206,450.00	55,951,300.00
2041	41,617,850.00	2,750,000	5,787,600.00	5,787,600.00	14,325,200.00	55,943,050.00
2042	41,594,650.00	2,750,000	5,715,412.50	5,715,412.50	14,180,825.00	55,775,475.00
2043	41,625,250.00	2,750,000	5,643,225.00	5,643,225.00	14,036,450.00	55,661,700.00
2044	41,585,450.00	3,000,000	5,571,037.50	5,571,037.50	14,142,075.00	55,727,525.00
2045	40,930,850.00	3,500,000	5,492,287.50	5,492,287.50	14,484,575.00	55,415,425.00
2046	22,392,600.00	20,000,000	5,400,412.50	5,400,412.50	30,800,825.00	53,193,425.00
2047	13,149,275.00	23,500,000	4,875,412.50	4,875,412.50	33,250,825.00	46,400,100.00
2048	12,571,350.00	22,230,000	4,258,537.50	4,258,537.50	30,747,075.00	43,318,425.00
2049		35,000,000	3,675,000.00	3,675,000.00	42,350,000.00	42,350,000.00
2050		35,000,000	2,756,250.00	2,756,250.00	40,512,500.00	40,512,500.00
2051		25,000,000	1,837,500.00	1,837,500.00	28,675,000.00	28,675,000.00
2052		22,500,000	1,181,250.00	1,181,250.00	24,862,500.00	24,862,500.00
2053		22,500,000	590,625.00	590,625.00	23,681,250.00	23,681,250.00
\$969,716,853.50		\$255,000,000	\$154,238,700.00	\$154,238,700.00	\$563,477,400.00	\$1,533,194,253.50

\* Preliminary, subject to change.

### 2024/2025 PRO FORMA INTEREST & SINKING FUND MANAGEMENT INDEX

Estimated Interest & Sinking Fund Balance at 6-30-2024.....	\$34,954,104
Estimated Income from \$0.3654 I&S Tax Rate @ 97% Collected Using 2024 Estimated Taxable Assessed Valuation of \$14,605,389,699 .....	53,368,094
Estimated Other Income .....	<u>2,750,000</u>
Total Estimated Funds Available .....	91,072,198
2024/25 Debt Service Requirement .....	<u>56,592,462</u>
Estimated Interest & Sinking Fund Balance at 6-30-2025 .....	\$34,479,736

## FIVE-YEAR RECORD OF FINANCIAL OPERATIONS

The following summary of the District's results of operation reflects the District's historical performance under prior systems of school finance in Texas. For a description of the prior systems, the revised current system, and how the District's future financial performance may be affected by the revised system and ongoing litigation see "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" in the Official Statement.

REVENUE	Year Ended 6/30				
	2023	2022	2021	2020	2019
Local and Intermediate Sources <sup>(1)</sup>	\$186,722,809	\$160,626,145	\$146,647,617	\$150,729,552	\$151,993,955
State Program Revenues	107,946,895	108,755,830	118,037,175	108,420,980	88,760,152
Federal Program Revenues	<u>60,891,367</u>	<u>69,680,544</u>	<u>27,409,909</u>	<u>28,011,628</u>	<u>30,500,437</u>
Total all Revenue	\$355,561,071	\$339,062,519	\$292,094,701	287,162,160	271,254,544
<b>EXPENDITURES</b>					
Instruction & Instruction Related	173,651,701	161,531,493	146,011,204	134,796,765	134,388,187
Instructional and School Leadership	25,674,727	14,644,027	14,886,655	21,037,439	14,725,471
Support Services - Student (Pupil)	41,838,733	42,794,113	32,307,424	38,730,458	38,486,328
Administrative Support Services	8,290,975	7,426,350	5,260,460	4,663,727	4,768,581
Support Services - Non-student Based	53,278,610	41,612,462	30,442,910	29,518,803	27,904,306
Ancillary Services	331,568	313,027	562,127	1,004,395	1,189,704
Debt Service	37,971,166	47,795,946	41,197,329	38,640,937	38,325,858
Capital Outlay	14,362,877	12,664,964	33,338,139	55,076,221	74,459,991
Intergovernmental Charges	<u>1,061,752</u>	<u>790,277</u>	<u>732,798</u>	<u>908,153</u>	<u>874,762</u>
Total all Expenditures	356,462,109	329,572,659	304,739,046	324,376,898	335,123,188
Total Other Resources and (Uses)	79,436,419	(4,000,000)	930,129	1,639,949	6,143,349
Special Item	2,235,794	544,837	789,337	--	--
Excess (Deficiency) of Revenues and Other Resources Over Expenditures and Other Uses	80,771,175	6,034,697	(10,924,879)	(35,574,789)	(57,725,295)
Fund Balance Beginning of Year	218,685,272	208,650,575	219,575,454	255,150,243	311,654,154
Prior Period Adjustment	<u>---</u>	<u>4,000,000</u>	<u>---</u>	<u>---</u>	<u>---</u>
Fund Balance End of Year	<u>\$299,456,447</u>	<u>\$218,685,272</u>	<u>\$208,650,575</u>	<u>\$219,575,454</u>	<u>\$255,150,243</u>
Fund Balance - General Fund Only <sup>(2)</sup>	\$123,744,475	\$127,604,289	\$110,851,807	\$88,491,661	\$78,385,273

Source: The District's audited financial statements.

<sup>(1)</sup> Ad valorem taxes and other local services.

<sup>(2)</sup> Increase in General Fund Balance is attributable to the District utilizing ESSER funding along with unfilled teacher/paraprofessional positions and increased enrollment post COVID."

	Year Ended 6/30				
	2023	2022	2021	2020	2019
Assessed Valuation	\$13,628,647,368	\$12,001,029,291	\$11,051,434,701	\$10,742,429,172	\$9,917,538,075
Total Tax Rate	\$1.220	\$1.270	\$1.275	\$1.358	\$1.440
Percent of Debt Service To Total Expenditures	10.65%	13.52%	11.79%	11.44%	14.50%

## **APPENDIX B**

### **General Information Regarding the District And Its Economy**

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## THE DISTRICT

*This Appendix contains a brief discussion of certain economic and demographic characteristics of the area in which the District is located. Information in this Appendix has been obtained from sources that are believed to be reliable, although no investigation has been made to verify the accuracy of such information.*

### **Location and Economy**

The District is located in south central Texas immediately northeast of San Antonio, Texas and contains 56.62 square miles. Created in 1958 pursuant to an election for the consolidation of the Kirby, Converse and Selma Common School Districts, the District is located entirely within Bexar County in the east and northeast portion.

Incorporated cities within the District include all of Kirby and Converse, and portions of Live Oak, Selma, Universal City and San Antonio, but such cities are not obligated for any payments on the Bonds. A brief description of each follows.

#### ***Kirby***

Incorporated in 1955; the 2020 population estimate was 8,841. Kirby is a home rule city (council-manager) whose governing body consists of a mayor, a six-member council, a city secretary and a city manager. This progressive, growing residential city has one bank and numerous retail trade establishments. Residents are engaged in business occupations or are employed in San Antonio commerce or at nearby military bases in civil service.

The City owns its waterworks and sewer collection systems. Outstanding indebtedness consists of \$5,655,000 general obligation debt.

Located east of San Antonio Kirby is served by State Highway 78, IH 35 and IH 10, and paved streets throughout.

Judson Independent School District facilities located in Kirby include Kirby Middle School and Joseph H. Hopkins Elementary School.

#### ***Converse***

Incorporated in 1961; the 2020 population estimate of Converse, Texas ("Converse") was 29,070. Converse is a home rule city (council-manager) whose governing body consists of a mayor, six councilmembers and a city manager. This progressive, growing residential city has one bank and numerous retail establishments. Converse annexed several commercial properties including the Converse Business Park. In addition, there are two new residential developments, Miramar and Hanover Cove, being developed on Loop 1604.

Located northeast of San Antonio, Converse is served by State Highway 78, with connecting roads to nearby IH 35 and Farm Road 1604, an outer loop in Bexar County. Downtown San Antonio is only minutes away by route of Highway 78, IH 10, or IH 35. Employment is by San Antonio commerce, business or Randolph Air Force Base.

Converse owns its waterworks and sewer distribution systems, with general obligation debt outstanding in the amount of \$26,245,000.

Judson Independent School District facilities located in Converse include Judson High School, Judson Middle School, JSTEM, Judson Performing Arts Center, Converse Elementary School, Copperfield Elementary School, Thompson Learning Center, and the Judson Secondary Alternative School. Also located in Converse is St. Monica's Catholic School, teaching grades pre-school through 6th.

#### ***Selma***

Incorporated in 1964; the 2020 population estimate of Selma, Texas ("Selma") was 12,313. Selma is a general law city whose governing body consists of a mayor, five aldermen and a city clerk/manager. Selma has general obligation debt outstanding in the amount of \$25,550,000.

Selma is located north of San Antonio on IH 35. Businesses in the city include: Spaw Glass Contracting, building contractor; Gillman Honda, an automobile dealership; Fischer Nuts' Company, a nut processing plant; Retama Park racetrack, live horse racing; and the Forum Shopping Center, which includes Old Navy, Toys R Us, TJ Maxx, Pier One Imports, Hobby Lobby, Beal's, Academy, Costco, Furniture Row and Rush Business Center. New residential developments include Retama Ridge and Retama Spring.

Educational facilities located in Selma include Our Lady of Perpetual Help Parochial School, teaching grades Pre-School through 8th, which opened in 1901.

### ***Universal City***

Incorporated in 1960; the 2020 estimated population of Universal City, Texas ("Universal City") was 21,153. Because of its location adjacent to the Main Gate to Randolph Air Force Base, Universal City has achieved a more developed stage than other areas of the District. An estimated 50% of Universal City lies in the Judson Independent School District with the remainder lying in an adjoining school district.

State Highway 78, Farm Road 1604 and IH 35 serve the needs of Universal City. Universal City is located between Converse, Selma and Live Oak.

One telemarketing company is the largest employer, employing 1,200. The Olympia Hills Golf & Conference Center, consisting of an 18-hole municipal golf course and club house, was recently named one of the top affordable courses in America and number one in Texas by *Golf Digest*.

Universal City owns its waterworks but sewer distribution is under contract, with an estimated 6,086 and 5,875 connections respectively at fiscal year-end 2018. The City has outstanding general obligation indebtedness in the amount of \$24,460,000.

Judson Independent School District facilities located in Universal City include Kitty Hawk Middle School, Coronado Village Elementary School, Salinas Elementary, and Olympia Elementary School.

### ***Live Oak***

Incorporated in 1960; the 2020 estimated population of Live Oak, Texas ("Live Oak") was 16,104. Live Oak is a home rule city, the governing body consisting of a mayor, five council members and a city manager.

Establishments include: a Federal Credit Union headquarters office; two automobile dealerships; one hospital; one-half of The Forum Shopping Center, including Target, Best Buy, Home Depot, Kohl's and an 18-screen movie theater.

The Texas Municipal Report on the city reports the outstanding general obligation indebtedness of Live Oak at \$26,935,000.

Judson Independent School District facilities located in Live Oak include Ed Franz Elementary School, Crestview Elementary School and the Judson Administrative Offices.

### ***San Antonio***

A major metropolitan city of the United States with a 2020 estimated population of 2,320,000, San Antonio, Texas (San Antonio") operates as a Council-Manager form of government. The city is divided into 10 council districts designed to ensure equal population distribution between all districts. Each district elects one person to sit on the City Council with the mayor elected on a city-wide basis. The council hires the City Manager to handle day to day operations.

San Antonio is located west of the Judson Independent School District. San Antonio extends into the Judson District in several areas. Business, industry and commerce of San Antonio provide most of the jobs for the residents within the District. Located in the "Sunbelt," San Antonio is experiencing considerable growth. The economy of San Antonio has been stable in the past due to the military influence. Military bases and installations located in the San Antonio area include Fort Sam Houston Army Base and Brooke Army Medical Center, Randolph Air Force Base, Army South Command, and Brooks City Base. The former Kelly Air Force Base has been converted to the Kelly USA Business Park operated by the Greater Kelly Development Authority.

Because of the military installations, many retired military personnel make their homes in San Antonio due to the availability of commissary and medical facilities.

San Antonio has a complete and modern expressway system with easy access to the major interstate highways. The San Antonio International Airport has flights originating to and from Mexico and other Central and South American countries. San Antonio is a financial center for South Texas and Northern Mexico, serving an economy that includes agriculture, both farming and ranching, and the oil and gas industry.

Tourism is a vital part of the San Antonio economy. Sea World of Texas and Fiesta Texas Theme Park continue to be leading tourist attractions in Texas. The Alamodome, a dome stadium with a seating capacity of 65,000, is available for a variety of events. The five-time world-champion San Antonio Spurs NBA basketball team has a new home in the new AT&T Center. The AT&T Center has a seating capacity of 18,232 and is also the home of the San Antonio Livestock Show and Rodeo, as well as many other events.



Judson Independent School District facilities in San Antonio include Park Village Elementary School, Woodlake Hills Middle School, William Paschall Elementary School, Mary Lou Hartman Elementary School, and the Judson Learning Academy, located within Rolling Oaks Mall.

### ***Unincorporated Areas***

There are numerous developments throughout the District which are not located in an incorporated city. Major residential developments include Woodlake, Fields of Dover and Highland Farms, located on State Highway FM 78 between Kirby and Converse. In addition, numerous developments along Binz-Englemann Road include Escondido Creek and Valley View, as well as Windfield and Miller Ranch along Foster Road. The new JW Marriott Resort along with the two Tournament Players Golf Courses ("TPC") are located in Judson ISD as well as Cibolo Canyons, which surrounds the TPC. The JW Marriott Resort jumped to a top ten taxpayer in its first year on the tax rolls.

Judson Independent School District facilities located in unincorporated areas include Candlewood Elementary, Galen R. Eloff Elementary, Masters Elementary, Miller's Point Elementary, Spring Meadows Elementary, Woodlake Elementary, Metzger Middle School, and Wagner High School.

### **Largest Employers in the District - 2023**

<b><u>Organization</u></b>	<b><u>Nature of Business</u></b>	<b><u>Number of Employees</u></b>
H. E. Butt Grocery Company	Food Manufacturing	10,006
Judson Independent School District	Public Education	3,031
Alorica Telemarketing	Telemarketing	1,200+
United Parcel Service	Consolidated Mail Service	1,200
JW Marriott San Antonio	Hotel	903
Wal-Mart Discount City (3)	Retail Store	700
DPT Laboratories Ltd-Mylan	Contract Pharmaceutical	825
Labatt Institutional Supply	Food Products Distribution	551
Randolph Brooks Federal Credit Union	Financial	500
Flowers Bakery	Bakery	250
Frito-Lay, Inc.	Food Manufacturing	388
Ben E. Keith	Wholesale Food Distributor	350
Halmark	Computer Sales IBM	300
Sears Roebuck & Company	Retail Store	300
Big Red Bottling Company	Bottling Plant	295
Pepsi-Cola Bottling Group	Bottling Plant	253
Jordan Ford	Automobile Dealer	219
KLN Steel	Steel Institutional Furniture	99

### **Commercial and Industrial**

Located in the District on major highway interchanges including IH 35, Farm Road 1604, Loop 410 and State Highway 78 are eight of the top ten taxpayers. Among the firms located in this area are: H.E. Butt Grocery Company, a chain grocery firm with offices, warehouses, cold storage, bakery and dock facilities having combined space in excess of 1,991,300 square feet; Wal-Mart Stores, Inc. two stores located on Loop 1604 and FM 78; Ben E. Keith & Company, a food service distributor; Frito-Lay, Inc., a division of Pepsico, in operation in a plant containing approximately 104,200 square feet; and Sysco Corporation, hotel and restaurant food suppliers on a 24-acre site containing 155,700 square feet of floor space. Kimco Forum @ Olympia LP is the largest retail mega-center in Texas. Tenants include Target, Home Depot, Best Buy, PetsMart, Bealls, Haverty's, Compass Bank, Linens 'N Things, Old Navy, Office Max, Ross Dress For Less, Pier One, Barnes and Noble, Outback Steakhouse, IHOP, Macaroni Grill, TGI Fridays, Kohl's and Hobby Lobby.

Other commercial and industrial firms include the Flowers Bakery, a bakery; Texaco Inc., land storage facilities; Featherlite Corporation, a brick and cinderblock manufacturing plant; Burke Custom Forms Group, a steel products company; two bottling plants; three automobile dealerships; and numerous motels and retail trade establishments. Also in the District is the recent Cibolo Canyons development. This includes an 1,002 room JW Marriott Resort with its two TPC golf courses. The Valero Texas Open Golf Tournament is played on the AT&T Oaks TPC course here. The AT&T Canyons Course is the site of the San Antonio Championship.

A major highway interchange has been completed at the intersection of IH 35 and Farm Road 1604 in the District near Universal City, Live Oak and Selma. A shopping mall having combined space in excess of 1,000,000 square feet is also located in the District at the intersection of Farm Road 1604 and Nacogdoches Road.

*Eagle Ford Shale...* A major contributor to the area's more recent economic success has been the Eagle Ford Shale boom. The oil and gas fields have attracted strategic players from the industry including Baker Hughes, Weatherford, and Halliburton. These companies have established large work sites in southeast Bexar County. During March of 2013, a report from the University of Texas at San Antonio estimates 20,000 jobs have been created as a result of the oil and

natural gas exploration. An additional report from the UTSA Institute for Economic Development established the \$28 billion invested during 2012 places the Eagle Ford Shale as the most invested oilfield in the world.

### Higher Education Facilities

In addition to public schools afforded within the District, higher educational facilities are available in San Antonio. These include the University of Texas at San Antonio, University of Texas Health Science Center, St. Mary's University, Trinity University, University of the Incarnate Word, Our Lady of the Lake University, Texas A & M University, San Antonio, Wayland Baptist University, Alamo Community College District, and the nearby facilities of Texas State University - San Marcos and Texas Lutheran University in Seguin. Northeast Lakeview College, a part of Alamo Community College District, opened its campus off Kitty Hawk Road and Loop 1604 in the Fall of 2008.

### Community Services

Hotel and motel facilities are located within the District and in adjacent San Antonio. Bexar County Hospital District and private hospitals provide the finest medical facilities in the Southwest. A San Antonio daily newspaper is available, as are radio and television stations and San Antonio and Bexar County library facilities. The recreational facilities of San Antonio and Bexar County are available to residents of the District. These include the public swimming pools, parks, golf courses, the famous Brackenridge Park and Zoo, the Convention Center, the Alamodome, and the SeaWorld and Fiesta Texas amusement parks.

## EDUCATION SYSTEM

### Administration

Policy making and supervisory functions are the responsibility of and are vested in a seven-member Board of Trustees (the "Board"). Members of the Board serve three-year staggered terms with elections being held each year on the first Saturday in May. The Board delegates administrative responsibilities to the Superintendent of Schools.

### Accreditation

The District is fully accredited by the Texas Education Agency.

### Budget and Personnel

The maintenance and operating and debt service budget for the 2023-24 school year is approximately \$253 million. The District employs approximately 3,874 people, including professional and other, and will have a payroll of approximately \$202 million.

### Average Daily Attendance and Percentage Increase

<u>School Year</u>	<u>Refined Average Daily Attendance</u>	<u>% ADA Change</u>
2011-12	20,782	1.05%
2012-13	20,988	0.99%
2013-14	21,390	1.92%
2014-15	21,716	1.52%
2015-16	21,521	-0.90%
2016-17	21,315	-0.96%
2017-18	21,390	0.35%
2018-19	21,251	-0.65%
2019-20	21,751	2.35%
2020-21	22,109	1.65%
2021-22	20,876	-5.58%
2022-23 <sup>(1)</sup>	22,112	5.92%
2023-24*	21,341	-3.49%

\* As of November 1, 2023.

<sup>(1)</sup> Increase in Average Daily Attendance attributable to students returning from COVID-19 and growth in population within the District.

## Present Facilities

<u>School Facility</u>	<u>Year Occupied</u>	<u>Grade Span</u>	<u>Enrollment at 11-01-23</u>
<u>Elementary Schools:</u>			
Candlewood Elementary	1989-90	Age 3 - Grade 5	472
Converse Elementary	1955-56	Age 3 - Grade 5	515
Copperfield Elementary	2014-15	Age 3 - Grade 5	760
Coronado Village Elementary	1972-73	Age 3 - Grade 5	368
Crestview Elementary	1975*-19**	Age 3 -Grade 5	596
Elof Elementary	1994*-19**	Age 3 - Grade 5	602
Hopkins Elementary	1970-71	Age 3 - Grade 5	771
Franz Elementary	1968-69	Age 3 - Grade 5	370
Masters Elementary	2009-10	Age 3 - Grade 5	655
Miller's Point Elementary	1987*-19**	Age 3 - Grade 5	573
Olympia Elementary	1980*-19**	Age 3 - Grade 5	464
Park Village Elementary	1972*-00**	Age 3 - Grade 5	402
Spring Meadows Elementary	1986*-20**	Age 3 - Grade 5	680
Woodlake Elementary	1979*-19**	Age 3 - Grade 5	690
William J. Paschall Elementary	2001-02	Age 3 - Grade 5	694
Mary Lou Hartman	2003-04	Age 3 - Grade 5	656
Ricardo Salinas Elementary	2006-07	Age 3 - Grade 5	693
Rolling Meadows Elementary	2009-10	Age 3 - Grade 5	696
Escondido Elementary	2018-19	Age 3 - Grade 5	781
Wortham Oaks Elementary	2018-19	Age 3 - Grade 5	728
<u>Middle Schools:</u>			
Kirby Middle School	1961*-19**	Grades 6-8	631
Kitty Hawk Middle School	1975*-20**	Grades 6-8	1,155
Woodlake Hills Middle School	1996-97	Grades 6-8	745
Metzger Middle School	2004-05	Grades 6-8	907
Judson Middle School (includes STEM)	2010-11	Grades 6-8	1,219
<u>High Schools:</u>			
Judson High School	1959*-10***	Grades 9-12	2,536
Judson Early College	2009-10	Grades 9-12	428
Veterans Memorial High School	2016*-20**	Grades 9-12	1,671
Karen Wagner High School	2005-06	Grades 9-12	2,388
Judson Learning Academy			91
<u>Other Facilities:</u>			
Judson Care Academy			89
Bexar County JJAEP			6
Total .....			24,032

\* Year originally occupied.

\*\* Year of most recent additions.

\*\*\* Campus remodeled.

## Curriculum

The District strives to offer its patrons a diverse, comprehensive curriculum that both recognizes and builds on its multi-cultural clientele. The District offers programs for learners from age three in the pre-kinder program up to the adults who participate in the Adult and Community Education program.

In grades pre-kindergarten through fifth, the program consists of the basic subjects, i.e., English, language arts, mathematics, science, health, physical education, music, art, social studies, special education, and gifted and talented education. Each of the 20 elementary campuses has at least one computer learning lab which is utilized to support and supplement the regular educational program. Tutorial classes are offered during the day for those students who require additional time and instruction in a core curriculum area. Additionally, the District offers accelerated after-school and summer programs to students who need extra help in the core areas.

The sixth, seventh and eighth grade students are offered a basic program in the core curriculum areas as well as a wide variety of elective areas that include foreign language, computers, band, chorus, art, career and technology education, and reading. All middle schools have technology labs, which include lab units that utilize lasers and robotics. Pre Advanced Placement courses are offered for those students who are capable of achieving in a more challenging and complex environment in English, science, social studies, mathematics, and foreign language. Many students enter high school with credits earned in Algebra I, Spanish I and Integrated Physics/Chemistry (IPC). These honors classes, as well as the Gifted and Talented Humanities, mathematics and science classes, ensure quality education for most able

studies. The Gifted and Talented elective also serves the Gifted and Talented population at this level. Science Technology Electronics and Mathematics' Academy (STEM) is a magnet school located at Judson Middle School with a current enrollment of 395 students.

In the high school, in addition to the state mandated subjects, students are offered a wide variety of courses to meet their career/life goals. Course offerings range from Advanced Placement courses in the academic areas for the college bound students to technical and career studies for those students who may seek employment immediately after graduation. Integral to the TechPrep program are 2 + 2 and 2 + 4 programs that pair the high school with a post-secondary institution to allow students to transition easily into college level classes in various fields of technology. The advanced curriculum is further enhanced by the International Baccalaureate program that is offered at Judson High School. Students may also take dual credit classes with the Alamo Community College District. Judson Early College Academy offers a high school diploma, liberal arts and associates degree during the 4-year program. The campus was built on Northeast Lakeview Campus being part of the Alamo Community College District.

During the 1995-1996 school year, the District implemented a competency based high school program that is located in the area mall. This community program serves students who have dropped out of school or are in danger of dropping out. Since the program began, 2,013 students have earned their high school diploma in an individualized, self-paced program that has flexible hours.

### **Student Performance**

School districts are rated largely on the results of the state assessment. The District is extremely proud of the performance of its students on the various assessments used by the State of Texas to measure student performance, however, the last state assessment was provided during 2019 and no STAAR data was provided in the Spring of 2020 due to COVID-19. The scores on the State of Texas Assessments of Academic Readiness (STAAR®), graduation rates, and college, career & military Readiness factors from 2019 earned the District a B, which was an increase from the prior year. This shows how well the district prepared students for success, both in school and after high school in college, a career, or the military. Statistics on the ACT and SAT scores also indicate achievement comparable to the state average and national average. The performance of the students on standardized testing indicates both the quality of the District's programs and the excellent staff that has been recruited and retained.

The District earned a B rating from TEA for the 2021-2022 academic year. Five Judson ISD schools earned an A, the state's highest letter grade, demonstrating the quality education offered to our students. Sixteen (16) schools made a B, and eighteen (18) schools throughout the district saw academic growth, with Franz Leadership Academy growing from a D to a B, and both Metzger Middle School and Kirby Middle School growing from an F to a C.

Distinction designations are awarded to campuses based on achievement in performance indicators relative to a group of campuses of similar type, size, and student demographics. Depending on campus grade levels and type, the number of potential distinction designations can vary. Up to seven distinction designations can be earned for: Academic Achievement in English Language Arts/Reading; Academic Achievement in Mathematics; Academic Achievement in Science; Academic Achievement in Social Studies; Top 25 Percent: Student Progress; Top 25 Percent: Closing Performance Gaps; and Postsecondary Readiness. The following Judson ISD campuses received one or more distinctions from TEA: Converse Elementary, Crestview Elementary, Franz Leadership Academy, Elolf Elementary, Escondido Elementary, Miller's Point Elementary, Olympia Elementary, Salinas Elementary, Spring Meadows Elementary, Paschall Elementary, Woodlake Elementary, Wortham Oaks Elementary, Woodlake Hills Middle School, Judson Early College Academy, Karen Wagner High School, and Veterans Memorial High School.

### **Food Service**

The District operates 28 full-service cafeteria facilities. The Food Service Department is self-sustaining, receiving no supplemental funding from the District.

### **Junior ROTC**

A very active Air Force Junior ROTC has been in operation since 1975 and has won many awards. Numerous students have received appointments to military academies. In 2006, the District added Army Junior ROTC to its student offerings.

## **APPENDIX C**

### **Audited Financial Statements**

The information contained in this appendix consists of the Judson Independent School District Audited Financial Statements (the "Report") for the fiscal year ended June 30, 2023.

The information presented represents only a part of the Report and does not purport to be a complete statement of the District's financial condition. Reference is made to the complete Annual Audit Report for additional information.

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ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2023

## **INTRODUCTORY SECTION**



**JUDSON INDEPENDENT SCHOOL DISTRICT**

**ANNUAL FINANCIAL REPORT**

**June 30, 2023**

**CERTIFICATE OF BOARD**

Judson Independent School District  
Name of School District

Bexar  
County

015-916  
Co.-Dist. Number

We, the undersigned, certify that the attached annual financial report of the above named School District was reviewed and approved for the year ended June 30, 2023, at a meeting of the Board of Trustees of such School District on the 14<sup>th</sup> day of December, 2023.

  
\_\_\_\_\_  
Signature of Board Secretary

  
\_\_\_\_\_  
Signature of Board President

## **FINANCIAL SECTION**

**INDEPENDENT AUDITOR'S REPORT**

To the Board of Trustees  
Judson Independent School District  
Live Oak, Texas

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Judson Independent School District (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Judson Independent School District as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Change in Accounting Principle***

As discussed in note 20 to the financial statements, in 2023 the District adopted new accounting guidance, GASB No. 96, *Subscription Based Information Technology Arrangements*. Our opinions are not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibility for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of the District's proportionate share of the net pension and OPEB liability – Teacher Retirement System of Texas, and schedules of District's contributions – Teacher Retirement System of Texas, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual nonmajor fund statements and schedules, required Texas Education Agency schedules, and schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules, required Texas Education Agency schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2023, on our consideration of Judson Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Judson Independent School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Judson Independent School District's internal control over financial reporting and compliance.

ABIP, PC

San Antonio, Texas  
December 14, 2023

# JUDSON INDEPENDENT SCHOOL DISTRICT

## MANAGEMENT’S DISCUSSION AND ANALYSIS

**Year ended June 30, 2023**

This section of the annual financial report presents our discussion and analysis of the District’s financial performance during the year ended June 30, 2023. Please read it in conjunction with the District’s financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

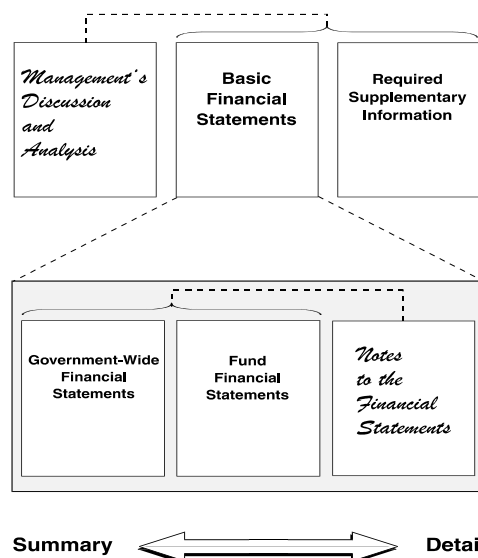
- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources by \$29,796,798 at the close of the fiscal year ending June 30, 2023, after the restatement. Of this amount, \$(27,376,717) is a deficit unrestricted net position. The deficit net position is a result of GASB 68, *Accounting and Financial Reporting for Pensions* and GASB 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*, which recognized additional liabilities, deferred inflows and outflows for pensions and postemployment benefits other than pensions of \$150,050,686 as of June 30, 2023.
- As of the close of the current fiscal year, the District’s governmental funds reported combined ending fund balances of \$299,456,447. Approximately 40 percent of this total amount or \$118,618,333 is available for spending at the District’s discretion (unassigned fund balance). Fund balance of \$178,988,324, about 60 percent, is restricted. The administration has also assigned a fund balance in the amount of \$893,648 for outstanding encumbrances, or about 1 percent.
- The general fund reported a total fund balance this year of \$123,744,475 at June 30, 2023. Of this fund balance, \$118,618,333 is unassigned and available for spending at the District’s discretion.
- During the fiscal year, the District issued Unlimited Tax School Building Bonds, Series 2023 for \$87,470,000. The District also defeased \$13,275,000 of the Unlimited Tax Refunding Bonds, Series 2015.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts—*management’s discussion and analysis* (this section), the *basic financial statements*, and *required supplementary information*. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the District’s overall financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the government, reporting the District’s operations in more detail than the government-wide statements.
- *The governmental funds* statements tell how *general government services* were financed in the *short-term* as well as what remains for future spending.
- *Fiduciary fund* statements provide information about the financial relationships in which the District acts solely as a *trustee or agent* for the benefit of others, to whom the resources in question belong.

**Figure A-1, Required Components of the District’s Annual Financial Report**



The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and relate to one another.

## Government-wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and deferred outflows of resources and liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position—the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District, one needs to consider additional nonfinancial factors such as changes in the District's tax base.

The government-wide financial statements of the District include the *Governmental Activities*. Most of the District's basic services are included here, such as instruction, extracurricular activities, curriculum and staff development, health services and general administration. Property taxes and grants finance most of these activities.

## Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant *funds*—not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The Board of Trustees establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The District has the following kinds of funds:

- *Governmental funds*—Most of the District's basic services are included in governmental funds, which focus on (1) how *cash and other financial assets* can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed *short-term* view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement, or on the subsequent page, that explain the relationship (or differences) between them.
- *Proprietary funds*—Services for which the District charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information.

- *Fiduciary funds*—The District is the trustee, or *fiduciary*, for certain funds. It is also responsible for other assets that—because of a trust arrangement—can be used only for the trust beneficiaries. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the District’s fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the District’s government-wide financial statements because the District cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Both current period and prior year data are represented with discussion of significant changes in the accounts. Our analysis focuses on the net position (Table A-1) and changes in net position (Table A-2) of the District’s government-wide activities. This year-over-year comparison provides an indication of the District’s financial well-being. Increases and decreases in net position may serve over time as a useful indicator of a government’s financial position. As of June 30, 2023, the District’s assets and deferred outflows of resources exceeded combined liabilities and deferred inflows of resources by \$29,796,798, which is an increase of \$12,085,683 compared to the prior year net position, after the restatement.

**Table A-1**  
Judson Independent School District's Net Position  
(in millions)

	GOVERNMENTAL ACTIVITIES		TOTAL PERCENTAGE CHANGE
	2023	2022	2023 - 2022
Current Assets:			
Cash and cash equivalents	\$ 315.8	\$ 219.4	43.9%
Property taxes receivable (net)	5.6	4.5	24.4%
Due from other governments	28.3	36.6	(22.7%)
Other receivables	0.1	-	100.0%
Inventories – supplies and materials	0.8	0.6	33.3%
Deferred expenditures	0.1	0.5	(80.0%)
Total current assets	350.7	261.6	34.1%
Noncurrent Assets:			
Capital assets	925.8	909.5	1.8%
Less accumulated depreciation	(365.9)	(341.9)	7.0%
Total noncurrent assets	559.9	567.6	(1.4%)
Total assets	910.6	829.2	9.8%
Deferred Outflows of Resources:			
Unamortized loss on refunded bonds	6.3	7.2	(12.5%)
Deferred outflows related to TRS and OPEB	77.7	41.6	86.8%
Total deferred outflows of resources	84.0	48.8	72.1%
Current Liabilities:			
Accounts payable and interest payable	17.9	12.1	47.9%
Payroll deductions/withholdings	8.4	8.1	3.7%
Accrued wages	27.9	23.3	19.7%
Deferred revenue	0.5	0.2	150.0%
Bond premium - deferred	50.9	50.8	0.2%
Total current liabilities	105.6	94.5	11.7%
Long-Term Liabilities:			
Bonds, leases, and tax notes payable	631.5	570.9	10.6%
Net pension and net OPEB liability (District's share)	138.7	101.3	36.9%
Total long-term liabilities	770.2	672.2	14.6%
Total liabilities	875.8	766.7	14.2%
Deferred Inflows of Resources:			
Deferred inflows related to TRS and OPEB	89.0	93.5	(4.8%)
Total deferred inflows of resources	89.0	93.5	(4.8%)
Net Position:			
Net investment in capital assets	10.7	7.2	48.6%
Restricted for:			
State and federal	9.2	7.6	21.1%
Debt	33.7	29.7	13.5%
Capital projects	3.6	1.3	100.0%
Unrestricted	(27.4)	(28.0)	(2.1%)
Total net position	\$ 29.8	\$ 17.8	67.4%



**Table A-2**  
**Judson Independent School District's Net Position**  
*(in millions)*

	GOVERNMENTAL ACTIVITIES		TOTAL PERCENTAGE CHANGE
	2023	2022	2023 - 2022
Program Revenues:			
Charges for services	\$ 7.1	\$ 5.5	29.1%
Operating grants and contributions	83.5	76.1	9.7%
General Revenues:			
Property taxes	170.9	151.5	12.8%
State aid / other contributions not restricted	95.3	106.9	(10.9%)
Investment earnings	8.7	0.4	2075.0%
Special item (gain on sale of assets)	1.9	-	0.0%
Extraordinary item (legal settlement)	2.2	0.5	0.0%
Other	0.5	1.2	(58.3%)
Total revenues	<u>370.1</u>	<u>342.1</u>	8.2%
Expenses:			
Instruction	191.1	164.1	16.5%
Instructional resources and media services	1.8	1.7	5.9%
Curriculum dev. and instructional staff dev.	7.9	6.8	16.2%
Instructional leadership	4.1	3.1	32.3%
School leadership	14.6	12.7	15.0%
Guidance, counseling, and evaluation services	11.6	9.3	24.7%
Social work services	2.0	1.6	25.0%
Health services	3.1	2.4	29.2%
Student (pupil) transportation	7.1	6.8	4.4%
Food services	21.9	17.6	24.4%
Curricular/extracurricular activities	8.9	7.5	18.7%
General administration	11.4	7.9	44.3%
Plant maintenance and operations	31.8	30.8	3.2%
Security and monitoring services	5.3	2.3	130.4%
Data processing services	9.2	9.2	0.0%
Community services	0.3	0.3	0.0%
Interest on long-term debt	20.6	19.9	3.5%
Bond issuance costs and fees	0.8	-	100.0%
Facilities acquisition and construction	4.5	5.8	(22.4%)
Payments related to shared services arrangements	0.2	0.1	100.0%
Other intergovernmental charges	0.9	0.7	28.6%
Total expenses	<u>359.1</u>	<u>310.6</u>	15.6%
Increase (decrease) in net position	<u>\$ 11.0</u>	<u>\$ 31.5</u>	(65.1%)

Net investment in capital assets (e.g., land, construction in progress, buildings, furniture, equipment, vehicles, and right to use lease and subscription assets) less any related debt used to acquire those assets that is still outstanding is \$10,684,220. The District uses these capital assets to provide services to students; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, generally property taxes, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the District's net position of \$9,235,394 represents resources provided by state, federal or local agencies or organizations. These funds are subject to restrictions on how they may be used which are established by the granting agency or organization. Another portion of the District's restricted net position of \$33,683,933 represents revenue from local taxes. These revenues are restricted for expenditures related to debt service payments. Another portion \$3,569,968, which is restricted for capital projects that resulted from unspent litigation settlements. The remaining deficit unrestricted net position of (\$27,376,717) is a result of recent adoptions of GASB 68 and 75 which combined accounts for \$150,050,686 in liabilities and net deferred outflows/inflows as of June 30, 2023.

**Changes in net position:** The District's total revenues were \$370.1 million. A significant portion, 46 percent of the District's revenue comes from taxes. (See Figure A-2), 26 percent comes from state aid and other non-restricted contributions, 23 percent comes from restricted operating grants and contributions, 2 percent relates to charges for services, and the remaining 3 percent was from special items, extraordinary items, other revenues and investment earnings. The total cost of all programs and services was \$268.4 million; 77 percent of these costs are for instructional, instructional leadership and student services. (See Figure A-3).

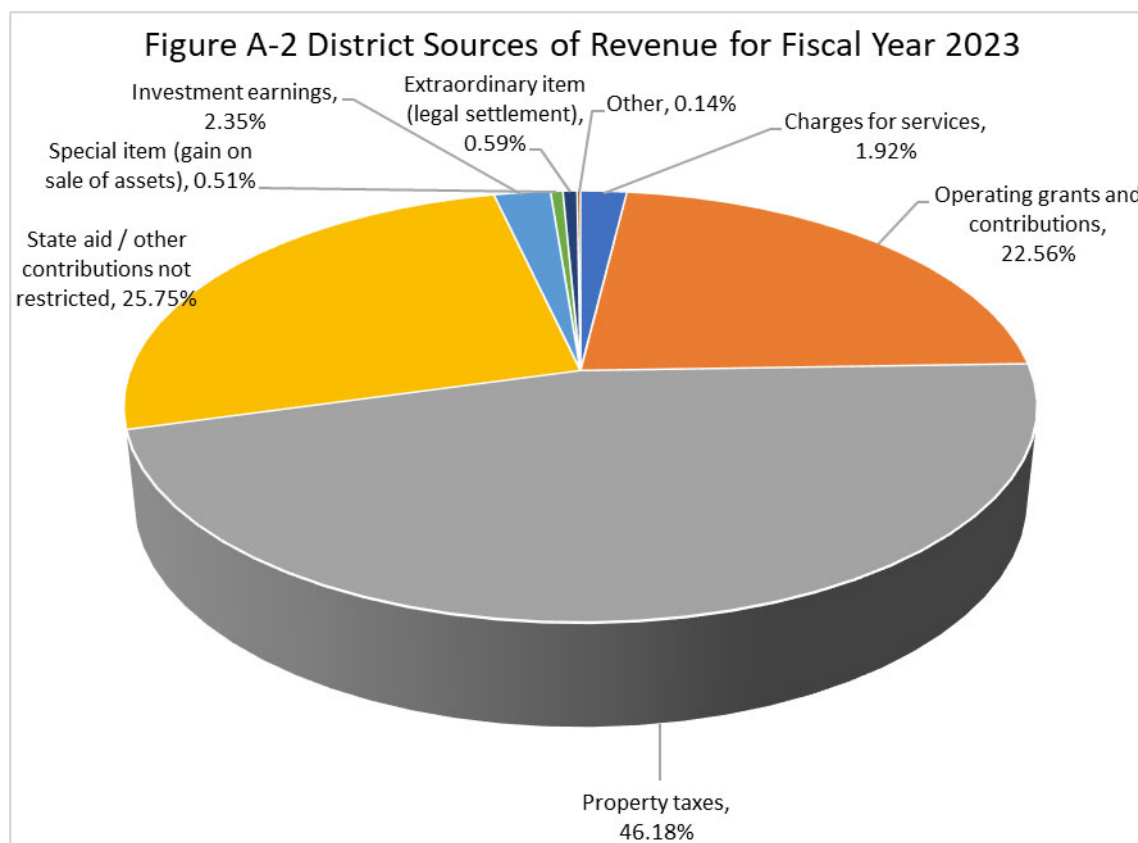
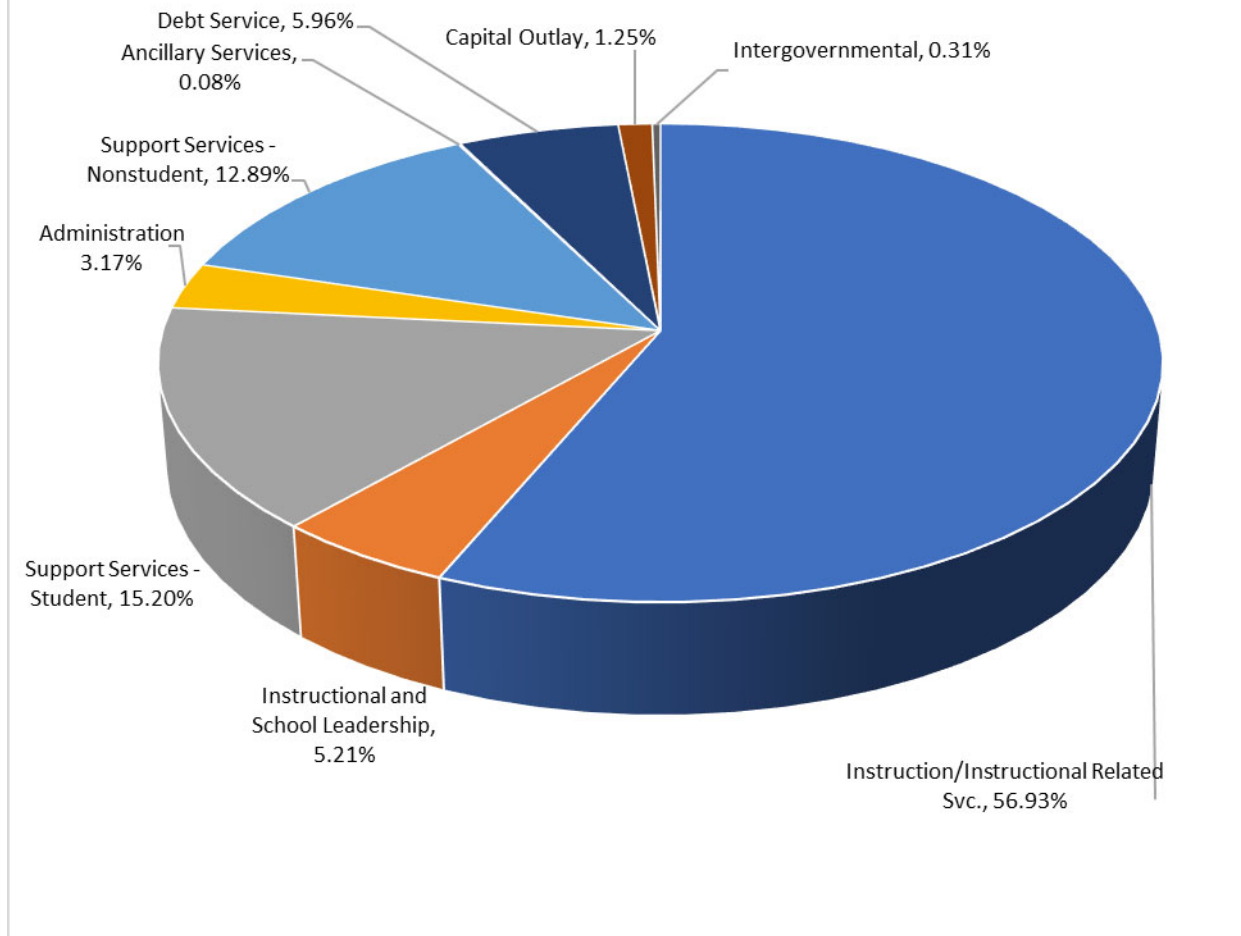


Figure A-3 District Expenses for Fiscal Year 2023



## Governmental Activities

- Changes in governmental activities net position are presented in Table A-2. The District's Governmental Activities revenues were \$370.1 million. The District's two main sources of revenue are from local property taxes and State funding.
- Property tax rates decreased from the previous year. The tax rate was \$1.2200 per \$100 of taxable assessed valuation in the current fiscal year and \$1.2700 per \$100 of taxable assessed valuation in the prior fiscal year. The taxable assessed values were \$14.4 billion during the current fiscal year and \$12.4 billion in the previous fiscal year. The change in taxable assessed values resulted in the combined tax levy increasing to \$167.3 million from \$152.4 million in the previous fiscal year.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, bond covenants, and segregation for particular purposes.

The financial performance of the District as a whole is reflected in its governmental funds. The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned

fund balance may serve as a useful measure of the District's net resources available for spending at the end of a fiscal year. As the District completed this year, its governmental funds reported a combined ending balance of \$299,618,333 of which \$118,618,333, or 40% is considered unassigned and is available for spending at the District's discretion. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending because it has already been designated for other obligations of the District.

The General Fund is the primary operating fund of the District. The General Fund fund balance is \$123,744,475 million for the year ended June 30, 2022.

### General Fund Budgetary Highlights

Over the course of the year, the District revised its budget to provide for changes in operations.

- Actual revenues for the general fund were \$6.4 million below the final budget. Of this negative variance, approximately \$12 million was primarily the result of an decrease in state funding for the fiscal year. Conversely, a positive variance of approximately \$4.8 million in local and intermediate sources as a result of increase property tax collections.
- Actual expenditures for the general fund were \$27.5 million below final budget amounts. The most significant difference, approximately \$18.9 million, occurred in in support services – student and nonstudent. Another significant difference, \$6.0 million occurred in instruction and instructional related services.
- Total fund balance for the general fund decreased by \$3.9 million from the preceding fiscal year. Total fund balance for the general fund was \$123.7 million at June 30, 2023 and it was \$127.6 million at June 30, 2022.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At June 30, 2023, the District had invested \$925.7 million in a broad range of capital assets, including land, equipment, buildings, vehicles, and right to use assets. (See Table A-3). This amount represents a net increase (including additions and deductions) of \$13.9 million or a increase of 1.5%, in net additions and deductions, as compared to the previous year.

**Table A-4**  
District's Capital Assets  
(in Millions)

	GOVERNMENTAL ACTIVITIES		TOTAL PERCENTAGE CHANGE 2023 - 2022
	2023	2022	
Land	\$ 26.6	\$ 24.5	8.6%
Construction in progress	7.2	34.7	(79.3%)
Building and improvements	825.6	791.5	4.3%
Furniture/equipment/vehicles	57.5	54.3	5.9%
Capital lease - equipment	2.7	2.7	0.0%
Right to use lease assets	1.1	1.1	0.0%
Right to use subscription assets	5.0	3.0	100.0%
Totals	925.7	911.8	1.5%
Total accumulated depreciation	365.9	342.4	6.9%
Net capital assets	\$ 559.8	\$ 569.4	(1.7%)

## Long Term Liabilities

At year-end, the District had \$631.5 million in bonds, tax notes, right to use assets liabilities, and accrued compensated absences outstanding as shown in Table A-4. This represents an increase of \$59.5 million from the \$572.0 million outstanding in the prior year. During the fiscal year, the District defeased about \$13.2 in principal and issued 87.4 million in bonds. More detailed information about the District's long-term liabilities is presented in the notes to the financial statements.

### Bond Ratings

The District's bonds presently carry "AAA" ratings with underlying ratings as follows: Moody's Investor Services "Aa2" and Fitch "AA-".

**Table A-5**  
District's Long-Term Liabilities  
(in millions)

	GOVERNMENTAL ACTIVITIES		TOTAL PERCENTAGE CHANGE
	2023	2022	2023-2022
Tax notes	\$ 2.2	\$ 2.6	(15.4%)
Accrued compensated absences	2.0	2.0	0.0%
Right to use assets lease liability	0.6	0.9	(33.3%)
Right to use assets subscription liability	0.9	1.1	(18.2%)
Bonds payable	625.8	565.4	10.7%
Totals	\$ 631.5	\$ 572.0	10.4%

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- Appraised taxable value used for the FY24 budget preparation decreased to \$13.7 billion from \$14.3 billion in the previous fiscal year. This represents a decrease of \$640 million or 4%. The tax rate decreased to \$1.0346 from \$1.2200 per \$100 dollar of taxable property value in the previous fiscal year. The maintenance and operations rate were reduced by \$0.1854 and debt service stayed the same. The decrease in the maintenance and operations rate was due to tax compression related to the changes in the state funding formula and the static debt tax rate was the net result of a defeasance of at least \$1.5 million of debt.
- As compared to the original expenditure budget adopted for FY23, the budget for FY24 increased by \$11.8 million from \$322 million to \$333.8 million. This increase is primarily the result of the general fund for raises, increase in cost of goods and services, and an increase in Child Nutrition of \$6.3 million.
- The District's FY24 projected refined average daily attendance for budget purposes was 21,348, FY23 actual average daily attendance was 22,062.

These indicators were considered when adopting the budget for FY24. Total projected revenue available for appropriation in the budget was \$315.7 million, which was an increase of 6% from the original FY23 budget of \$297 million. Total revenue from property taxes increased by 1.9 percent from \$149.2 million in FY22 to \$152.1 million in FY23. State revenue estimates indicate an increase of \$8 million for the general fund that is a result of increased state funding due to tax compression legislation.

If these estimates are realized, the District's budgetary unassigned general fund balance is expected to decrease by \$13.4 million. This will result in an estimated unassigned fund balance of \$110.2 million, based on the ending fund balance at June 30, 2023. The District believes that this remains a safe level of fund balance for the general operating fund.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, address requests to the Office of the Chief Financial Officer, Judson Independent School District, 8012 Shin Oak, Live Oak, Texas 78233.

## **BASIC FINANCIAL STATEMENTS**

# JUDSON INDEPENDENT SCHOOL DISTRICT

## STATEMENT OF NET POSITION

June 30, 2023

EXHIBIT A-1

DATA CONTROL CODES		GOVERNMENTAL ACTIVITIES
	ASSETS	
1110	Cash and cash equivalents	\$ 16,714,829
1120	Current investments	299,110,478
1225	Property taxes receivable (net)	5,590,163
1240	Due from other governments	28,222,023
1290	Other receivables	101,508
1300	Inventories	806,404
1410	Prepaid items	149,738
	Capital assets:	
1510	Land	26,607,085
1520	Buildings and improvements (net)	513,144,767
1530	Furniture and equipment (net)	8,650,863
1553	Right to use subscription asset (net)	3,650,229
1559	Right to use lease asset (net)	601,296
1580	Construction in progress	7,233,762
	Total capital assets (net)	559,888,002
1000	Total assets	910,583,145
	DEFERRED OUTFLOWS OF RESOURCES	
1701	Unamortized loss on refunded bonds	6,295,933
1705	Deferred outflow related to TRS	44,465,372
1706	Deferred outflow related to TRS OPEB	33,191,929
1700	Total deferred outflows of resources	83,953,234
	LIABILITIES	
2110	Accounts payable	8,791,633
2140	Interest payable	9,091,906
2165	Accrued liabilities	36,288,328
2190	Due to student groups	8,298
2300	Unearned revenue	450,248
2400	Unamortized premium on issuance of bonds	50,944,860
	Noncurrent liabilities:	
2501	Due within one year	29,987,957
2502	Due in more than one year	601,468,364
2540	Net pension liability (District's share)	89,705,854
2545	Net OPEB liability (District's share)	48,970,068
	Total noncurrent liabilities	770,132,243
2000	Total liabilities	875,707,516
	DEFERRED INFLOWS OF RESOURCES	
2605	Deferred inflow related to TRS	10,115,370
2606	Deferred inflow related to TRS OPEB	78,916,695
2600	Total deferred inflows of resources	89,032,065
	NET POSITION	
3200	Net investment in capital assets	10,684,220
3820	Restricted for state and federal programs	9,235,394
3850	Restricted for debt service	33,683,933
3860	Restricted for capital projects	3,569,968
3900	Unrestricted	(27,376,717)
3000	Total net position	\$ 29,796,798

The accompanying notes are an integral part of these financial statements.



# JUDSON INDEPENDENT SCHOOL DISTRICT

## STATEMENT OF ACTIVITIES

**Year ended June 30, 2023**

### EXHIBIT B-1

DATA CONTROL CODES	FUNCTIONS/PROGRAMS	1  EXPENSES	3  CHARGES FOR SERVICES	4  PROGRAM REVENUES OPERATING GRANTS AND CONTRIBUTIONS	NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION  GOVERNMENTAL ACTIVITIES
11	Instruction	\$ 191,065,604	\$ 2,851,830	\$ 40,559,502	\$ (147,654,272)
12	Instructional resources and media services	1,824,764	-	548,626	(1,276,138)
13	Curriculum and staff development	7,875,059	-	4,771,291	(3,103,768)
21	Instructional leadership	4,103,686	-	703,933	(3,399,753)
23	School leadership	14,563,948	-	1,858,103	(12,705,845)
31	Guidance, counseling, and evaluation services	11,601,953	-	1,414,158	(10,187,795)
32	Social work services	2,018,441	-	208,398	(1,810,043)
33	Health services	3,126,282	-	1,058,488	(2,067,794)
34	Student transportation	7,119,358	-	638,404	(6,480,954)
35	Food service	21,853,277	1,338,787	21,518,817	1,004,327
36	Extracurricular activities	8,909,313	2,876,167	1,291,998	(4,741,148)
41	General administration	11,370,923	-	934,178	(10,436,745)
51	Plant maintenance and operations	31,803,164	28,698	2,849,086	(28,925,380)
52	Security and monitoring services	5,292,799	-	444,091	(4,848,708)
53	Data processing services	9,210,662	-	1,417,825	(7,792,837)
61	Community services	359,815	-	135,664	(224,151)
72	Interest on long-term debt	20,636,818	-	1,676,930	(18,959,888)
73	Bond issuance costs and fees	764,086	-	-	(764,086)
81	Facilities acquisitions and construction	4,494,449	-	1,251,728	(3,242,721)
93	Payments related to shared service arrangements	175,500	-	175,500	-
99	Other intergovernmental charges	886,252	-	57,331	(828,921)
TG	Total governmental activities	359,056,153	7,095,482	83,514,051	(268,446,620)
TP	Total primary government	\$ 359,056,153	\$ 7,095,482	\$ 83,514,051	(268,446,620)
MT	Property taxes, levied for general purposes				119,671,356
DT	Property taxes, levied for debt service				51,183,438
IE	Investment earnings				8,694,249
GC	Grants and contributions not restricted to specific programs				95,287,500
MI	Miscellaneous				500,421
S1	Gain on sale of assets				1,911,890
E1	Extraordinary item				2,235,794
TR	Total general revenues				279,484,648
CN	Change in net position				11,038,028
NB	NET POSITION - BEGINNING				17,711,115
PA	PRIOR PERIOD ADJUSTMENT				1,047,655
NE	NET POSITION - ENDING				\$ 29,796,798

The accompanying notes are an integral part of these financial statements.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## BALANCE SHEET – GOVERNMENTAL FUNDS

**June 30, 2023**

EXHIBIT C-1

DATA CONTROL CODES		10 GENERAL FUND	50 DEBT SERVICE FUND	60 CAPITAL PROJECTS FUND	OTHER GOVERNMENTAL FUNDS	98 TOTAL GOVERNMENTAL FUNDS
	ASSETS					
1110	Cash and cash equivalents	\$ 2,620,360	\$ 538	\$ 6,405,974	\$ 4,640,055	\$ 13,666,927
1120	Current investments	120,193,830	30,813,720	134,786,458	13,316,470	299,110,478
1225	Taxes receivable, net	3,961,404	1,628,759	-	-	5,590,163
1240	Due from other governments	24,785,578	-	-	3,436,445	28,222,023
1260	Due from other funds	11,955,802	3,040,371	-	-	14,996,173
1290	Other receivables	101,508	-	-	-	101,508
1300	Inventories	512,788	-	-	293,616	806,404
1410	Prepaid items	149,738	-	-	-	149,738
1000	Total assets	<u>\$ 164,281,008</u>	<u>\$ 35,483,388</u>	<u>\$ 141,192,432</u>	<u>\$ 21,686,586</u>	<u>\$ 362,643,414</u>
	LIABILITIES					
2110	Accounts payable	\$ 2,068,837	\$ -	\$ 4,144,149	\$ 582,993	\$ 6,795,979
2140	Interest payable	-	411,476	-	-	411,476
2150	Payroll deductions and withholdings	8,387,236	-	-	-	8,387,236
2160	Accrued wages payable	23,995,134	-	14	3,905,944	27,901,092
2170	Due to other funds	3,040,371	-	8,119,208	3,797,287	14,956,866
2180	Due to other governments	-	-	-	-	-
2190	Due to student groups	8,298	-	-	-	8,298
2300	Unearned revenue	-	148,864	-	301,384	450,248
2000	Total liabilities	<u>37,499,876</u>	<u>560,340</u>	<u>12,263,371</u>	<u>8,587,608</u>	<u>58,911,195</u>
	Deferred inflows of resources					
2600	Unearned revenue - property taxes	<u>3,036,657</u>	<u>1,239,115</u>	-	-	<u>4,275,772</u>
	FUND BALANCES					
3410	Non-spendable - inventories	512,788	-	-	293,616	806,404
3430	Non-spendable - prepaid items	149,738	-	-	-	149,738
3450	Restricted - grant funds	-	-	-	10,720,263	10,720,263
3470	Restricted - capital acquisitions and contractual obligations	3,569,968	-	128,929,061	-	132,499,029
3480	Restricted - debt service	-	33,683,933	-	-	33,683,933
3490	Restricted - other	-	-	-	2,085,099	2,085,099
3590	Assigned - encumbrances	893,648	-	-	-	893,648
3600	Unassigned	<u>118,618,333</u>	-	-	-	<u>118,618,333</u>
3000	Total fund balances	<u>123,744,475</u>	<u>33,683,933</u>	<u>128,929,061</u>	<u>13,098,978</u>	<u>299,456,447</u>
4000	Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 164,281,008</u>	<u>\$ 35,483,388</u>	<u>\$ 141,192,432</u>	<u>\$ 21,686,586</u>	<u>\$ 362,643,414</u>

The accompanying notes are an integral part of these financial statements.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

**June 30, 2023**

EXHIBIT C-2

Total Fund Balances - Governmental Funds Balance Sheet		\$ 299,456,447
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets expensed in the governmental activities are not reported in the funds.		925,761,993
Accumulated depreciation used in governmental activities is not reported in the funds.		(365,873,991)
Property tax receivable unavailable to pay for current period expenditures is deferred in the funds.		4,275,772
Payables for bond principal which are not due in the current period are not reported in the funds.		(610,414,086)
Payables for loan proceeds which are not due in the current period are not reported in the funds.		(2,190,000)
Payables for accrued bond interest which are not due in the current period are not reported in the funds.		(8,680,430)
Bond premiums used in governmental activities are not reported in the funds.		(50,944,860)
Payables for right to use lease and subscription assets which are not due in the current period are not reported in the funds.		(1,487,799)
Recognition of the District's proportionate share of net pension liability required by GASB 68 and the changes in deferred outflows and inflows of resources related to the TRS pension liability:		
Net pension liability	\$ (89,705,854)	
Deferred inflow of resources - TRS	(10,115,370)	
Deferred outflows of resources - TRS	<u>44,465,372</u>	(55,355,852)
Recognition of the District's proportionate share of net OPEB liability required by GASB 75 and the changes in deferred outflows and inflows of resources related to the TRS pension liability:		
Net OPEB liability	(48,970,068)	
Deferred inflows of resources - TRS	(78,916,695)	
Deferred outflows of resources - TRS	<u>33,191,929</u>	(94,694,834)
Capital appreciation bond accreted interest not due in the current year is not reported in the funds.		(15,336,841)
Bond refunding losses are amortized over the life of the bonds and are not reported in the funds.		6,295,933
The asset and liabilities of the Internal Service Fund are included in governmental activities on the statement of net position.		1,012,941
Payables for compensated absences which are not due in the current period are not reported in the funds.		<u>(2,027,595)</u>
Net position of governmental activities - statement of net position		<u><u>\$ 29,796,798</u></u>

The accompanying notes are an integral part of these financial statements.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

**Year ended June 30, 2023**

EXHIBIT C-3

DATA CONTROL CODES		10 GENERAL FUND	50 DEBT SERVICE FUND	60 CAPITAL PROJECTS FUND	OTHER GOVERNMENTAL FUNDS	98 TOTAL GOVERNMENTAL FUNDS
	REVENUES					
5700	Local and intermediate sources	\$ 126,593,469	\$ 51,824,549	\$ 3,635,984	\$ 4,668,807	\$ 186,722,809
5800	State program revenues	104,976,042	1,676,930	-	1,293,923	107,946,895
5900	Federal program revenues	<u>6,075,211</u>	<u>-</u>	<u>-</u>	<u>54,816,156</u>	<u>60,891,367</u>
5020	Total revenues	<u>237,644,722</u>	<u>53,501,479</u>	<u>3,635,984</u>	<u>60,778,886</u>	<u>355,561,071</u>
	EXPENDITURES					
	Current					
0011	Instruction	149,289,497	-	-	24,362,204	173,651,701
0012	Instructional resources and media service	1,252,253	-	-	390,533	1,642,786
0013	Curriculum and staff development	2,825,682	-	-	4,246,336	7,072,018
0021	Instructional leadership	3,357,078	-	-	380,233	3,737,311
0023	School leadership	12,623,198	-	-	599,414	13,222,612
0031	Guidance, counseling, and evaluation services	10,129,526	-	-	398,867	10,528,393
0032	Social work services	1,800,454	-	-	34,656	1,835,110
0033	Health services	1,998,340	-	-	850,210	2,848,550
0034	Student transportation	6,568,215	-	-	100,000	6,668,215
0035	Food service	270,259	-	-	19,688,206	19,958,465
0036	Cocurricular/extracurricular activities	5,646,339	-	-	2,644,636	8,290,975
0041	General administration	7,183,407	-	64,198	282,098	7,529,703
0051	Plant maintenance and operations	28,322,396	-	331,035	640,554	29,293,985
0052	Security and monitoring services	2,375,993	-	4,065,573	233,552	6,675,118
0053	Data processing services	7,301,101	-	1,629,836	848,867	9,779,804
0061	Community services	212,978	-	-	118,590	331,568
0071	Principal on long-term debt	1,355,537	15,700,000	-	-	17,055,537
0072	Interest on long-term debt	110,400	20,041,143	-	-	20,151,543
0073	Bond issuance costs and fees	-	17,375	746,711	-	764,086
0081	Capital outlay	2,668,741	-	10,977,163	716,973	14,362,877
0093	Payments related to shared service arrangements	-	-	-	175,500	175,500
0099	Other intergovernmental charges	<u>886,252</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>886,252</u>
6030	Total expenditures	<u>246,177,646</u>	<u>35,758,518</u>	<u>17,814,516</u>	<u>56,711,429</u>	<u>356,462,109</u>
1100	Excess (deficiency) of revenues over (under) expenditures	<u>(8,532,924)</u>	<u>17,742,961</u>	<u>(14,178,532)</u>	<u>4,067,457</u>	<u>(901,038)</u>
	Other financing sources and (uses)					
7911	Capital-related debt issued	-	-	87,470,000	-	87,470,000
7912	Sale of real or personal property	1,989,499	-	-	-	1,989,499
7916	Premium or discount on issuance of bonds	-	7,102	3,276,711	-	3,283,813
7949	Proceeds of SBITAs	447,817	-	-	-	447,817
8940	Payment to escrow agent	<u>-</u>	<u>(13,754,710)</u>	<u>-</u>	<u>-</u>	<u>(13,754,710)</u>
7080	Total other financing sources and (uses)	<u>2,437,316</u>	<u>(13,747,608)</u>	<u>90,746,711</u>	<u>-</u>	<u>79,436,419</u>
	Special items					
7919	Extraordinary item	<u>2,235,794</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,235,794</u>
1200	Net change in fund balances	(3,859,814)	3,995,353	76,568,179	4,067,457	80,771,175
0100	FUND BALANCES - BEGINNING	<u>127,604,289</u>	<u>29,688,580</u>	<u>52,360,882</u>	<u>9,031,521</u>	<u>218,685,272</u>
3000	FUND BALANCES - ENDING	<u>\$ 123,744,475</u>	<u>\$ 33,683,933</u>	<u>\$ 128,929,061</u>	<u>\$ 13,098,978</u>	<u>\$ 299,456,447</u>

The accompanying notes are an integral part of these financial statements.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

**Year ended June 30, 2023**

EXHIBIT C-4

Net Change in Fund Balances - Total Governmental Funds	\$ 80,771,175
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are not reported as expenses in the statement of activities.	15,978,709
The depreciation of capital assets used in governmental activities is not reported in the funds.	(25,438,151)
Loss on disposed capital assets are recognized in the statement of activities.	(77,609)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.	908,129
Repayment of bond principal is an expenditure in the funds but is not an expense in the statement of activities.	28,975,000
Repayment of tax notes is an expenditure in the funds but is not an expense in the statement of activities.	410,000
Repayment of right to use asset lease and subscription liabilities are expenditures in the funds but are not expenses in the statement of activities.	945,537
Certain long-term liability issuances are other sources in the funds but are not recognized in the statement of activities consisted of the following:	
Bond principal	(87,470,000)
Bond premium	(3,283,813)
Right to use subscription liability	(447,816)
	(91,201,629)
The change in net position of the Internal Service Fund are included in governmental activities on the statement of net position.	(3,121,917)
Net change in principal of capital appreciation bonds is an expense in the statement of activities but not in the funds.	(1,814,295)
Unamortized loss on refunding bonds are amortized over the life of the bonds in the statement of activities and not in the funds.	(899,699)
The change in net pension liability, OPEB liability, deferred inflows and outflows related to the District's proportionate share of the TRS net pension and OPEB liability.	2,920,966
Amortization of bond premium is an expense in the statement of activities and not in the funds.	3,108,512
Compensated absences are reported as amounts expensed in the statement of activities but not in the funds.	(26,617)
Change in accrued interest payable for bonds.	(400,083)
Change in net position of governmental activities - statement of activities	<u>\$ 11,038,028</u>

The accompanying notes are an integral part of these financial statements.

**JUDSON INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF NET POSITION – PROPRIETARY FUNDS**  
**Year ended June 30, 2023**

EXHIBIT D-1

	GOVERNMENTAL ACTIVITIES
	INTERNAL SERVICE FUND
ASSETS	
Cash and cash equivalents	\$ 3,047,902
Total assets	<u>3,047,902</u>
LIABILITIES	
Accounts payable	1,995,654
Due to other funds	<u>39,307</u>
Total liabilities	<u>2,034,961</u>
NET POSITION	
Unrestricted	<u>1,012,941</u>
Total net position	
Total liabilities and net position	<u>\$ 3,047,902</u>

The accompanying notes are an integral part of these financial statements.

**JUDSON INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF ACTIVITIES – PROPRIETARY FUNDS**  
**Year ended June 30, 2023**

EXHIBIT D-2

	GOVERNMENTAL ACTIVITIES
	INTERNAL SERVICE FUND
OPERATING REVENUES	
Charges for services	\$ 15,715,199
Total operating revenues	<u>15,715,199</u>
OPERATING EXPENSES	
Contracted services	1,952,110
Insurance claims and expenses	<u>16,885,006</u>
Total operating expenses	18,837,116
Operating income	<u>(3,121,917)</u>
Change in net position	<u>(3,121,917)</u>
Total net position, beginning	<u>4,134,858</u>
Total net position, ending	<u><u>\$ 1,012,941</u></u>

The accompanying notes are an integral part of these financial statements.

**JUDSON INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS**

**Year ended June 30, 2023**

**EXHIBIT D-3**

	GOVERNMENTAL ACTIVITIES
	INTERNAL SERVICE FUND
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$ 15,715,199
Payments to suppliers	(1,912,803)
Claims paid	<u>(15,368,016)</u>
Net cash provided by operating activities	<u>(1,565,620)</u>
Net increase in cash and cash equivalents	(1,565,620)
Cash and cash equivalents balance at beginning of year	<u>4,613,522</u>
Cash and cash equivalents balance at end of year	<u><u>\$ 3,047,902</u></u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES	
Operating income	\$ (3,121,917)
Changes in assets and liabilities:	
Increase in accounts payable	1,516,990
Increase in due to other funds	<u>39,307</u>
Net cash provided by operating activities	<u><u>\$ (1,565,620)</u></u>

The accompanying notes are an integral part of these financial statements.



**JUDSON INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUND**

**June 30, 2023**

EXHIBIT E-1

DATA CONTROL CODES		CUSTODIAL FUND
	ASSETS	
1110	Cash and cash equivalents	\$ 207,194
1260	Due from general fund	<u>8,298</u>
1000	Total assets	<u>\$ 215,492</u>
	NET POSITION	
3900	Unrestricted	<u>\$ 215,492</u>

The accompanying notes are an integral part of these financial statements.

**JUDSON INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUND**

**For the year ended June 30, 2023**

EXHIBIT E-2

DATA CONTROL CODES		CUSTODIAL FUND
	ADDITIONS	
5700	Fundraising activity	\$ <u>263,777</u>
	Total additions	<u>263,777</u>
	DEDUCTIONS	
6000	Student activities	<u>436,642</u>
	Changes in net position	<u>(172,865)</u>
	Total net position, beginning	<u>388,357</u>
	Total net position, ending	<u>\$ 215,492</u>

The accompanying notes are an integral part of these financial statements.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

**For the year ended June 30, 2023**

### (1) Summary of significant accounting policies

The basic financial statements of Judson Independent School District (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units in conjunction with the Texas Education Agency's Financial Accountability System Resource Guide. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### Reporting entity

The Board of School Trustees, a seven-member group, has governance responsibilities over all activities related to public elementary and secondary education within the jurisdiction of the District. The Board is elected by the public and has the exclusive power and duty to govern and oversee the management of the public schools of the District. All powers and duties not specifically delegated by statute to the Texas Education Agency (TEA) or to the State Board of Education are reserved for the Board of Trustees, and the TEA may not substitute its judgment for the lawful exercise of those powers and duties by the Board. The District receives funding from local, state and federal government sources and must comply with the requirements of those funding entities. However, the District is not included in any other governmental reporting entity.

#### Basis of presentation, basis of accounting

##### Basis of presentation

Government-wide statements: The statement of net position and the statement of activities include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The District does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund financial statements: The fund financial statements provide information about the District's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The District reports the following major governmental funds:

The *general fund* is the District's primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund.

The *debt service fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (1) Summary of significant accounting policies (continued)

#### Basis of presentation, basis of accounting (continued)

The *capital projects funds* accounts for bond proceeds and expenditures for the construction of school facilities as approved by the District's voters.

In addition, the District reports the following non-major governmental funds:

The *special revenue funds* account for the District's federal, state and locally funded grants or contributions. These grants are awarded to the District with the purpose of accomplishing specific educational tasks as defined in the grant awards.

#### Proprietary Funds:

The *internal service fund* is used to account for revenues and expenses related to services provided to parties inside the District. The fund facilitates distribution of support costs to the users of support services on a cost reimbursement basis. Because the principal users of the internal services are the District's governmental activities, this fund type is included in the governmental activities column of the government-wide financial statements.

*Fiduciary funds* are reported in the fiduciary fund financial statements. However, because their assets are held in a trustee or agent capacity and are therefore not available to support District programs, these funds are not included in the government-wide statements.

The *custodial funds* (a fiduciary fund type) are used to report student activity funds held in a purely custodial capacity.

#### Measurement focus, basis of accounting

Government-wide and fiduciary fund financial statements: These financial statements are reported using the economic resources measurement focus. They are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

# **JUDSON INDEPENDENT SCHOOL DISTRICT**

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**For the year ended June 30, 2023**

### (1) Summary of significant accounting policies (continued)

Basis of presentation, basis of accounting (continued)

Measurement focus, basis of accounting (continued)

Governmental fund financial statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty (60) days after year end. Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the state are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Budgetary information

When the District incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the District's policy to use restricted resources first, then unrestricted resources.

The Board adopts an appropriated budget on a basis consistent with GAAP for the general fund, debt service fund, and food service fund (which is special revenue fund included in the nonmajor funds).

At a minimum, the District is required to present the original and the final amended budgets for revenues and expenditures compared to actual revenues and expenditures for these three (3) funds.

The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

Prior to June 19, the District prepares a budget based on the modified zero-based budgeting concept for departmental budgets, and the programmatic budgeting concept for campuses, for the next succeeding fiscal year. The operating budget includes proposed expenditures and the means of financing them.

After one (1) or more budget workshops with the Board, a meeting is called for the purpose of adopting the proposed budget. At least ten (10) days but not more than thirty (30) days public notice of the meeting is required.

Prior to June 30, the Board of Trustees legally adopts the budget for the general fund, debt service fund, and food service fund.

After the budget for the above listed funds is approved, any amendment that causes an increase or decrease in a fund or functional spending category or total revenue or other resources object category requires Board approval prior to the fact. These amendments are presented to the Board at its regular monthly meeting and are reflected in the official minutes. Because the District has a policy of careful budgetary control, several budgetary amendments were necessary throughout the year.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (1) Summary of significant accounting policies (continued)

Basis of presentation, basis of accounting (continued)

Budgetary information (continued)

Expenditure budgets are controlled at the functional and object level by the appropriate budget manager (principal or department director). Budget managers may authorize transfers within functional and organizational categories that do not affect the total functional and organizational appropriation. All budget appropriations lapse at year end.

	ORIGINAL BUDGET	NET CHANGE DURING YEAR	AMENDED BUDGET
General fund	\$ 258,754,460	\$ 14,950,985	\$ 273,705,445
Special revenue fund - food service	18,376,700	4,577,809	22,954,509
Debt service	44,910,000	(1,248,811)	43,661,189

Financial statement amounts

Cash and cash equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and public funds investment pools with original maturities of less than three (3) months from the date of acquisition.

Investments

Investments for the District are stated at fair value. The fair value framework uses a hierarchy that prioritizes the inputs to the valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurement) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are described below:

Level 1 - Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access.

Level 2 - Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets.
- Quoted prices for identical or similar assets or liabilities in inactive markets.
- Inputs other than quoted prices that are observable for the asset or liability.
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability.

# **JUDSON INDEPENDENT SCHOOL DISTRICT**

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**For the year ended June 30, 2023**

### (1) Summary of significant accounting policies (continued)

#### Financial statement amounts (continued)

##### Investments (continued)

Level 3 - Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The valuation methodologies described above may produce a fair value calculation that may not be indicative of net realizable values or reflective of future fair values. Furthermore, while the District believes its valuation methods are appropriate and consistent with those of other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

##### Deposit accounting policy

The District's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the District's agent bank approved pledged securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

##### Investment accounting policy

The District's general policy is to report money market investments and short-term participating interest-earning investment contracts at net asset value (NAV) or amortized cost.

##### Property taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period and (2) when they are expected to be collected during a sixty-day period after the close of the fiscal year.

Allowances for uncollectible tax receivables within the general fund are \$40,014 and \$16,452 for the debt service fund and are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (1) Summary of significant accounting policies (continued)

#### Financial statement amounts (continued)

##### Inventories and prepaid items

Inventories of supplies on the balance sheet are stated at weighted average cost, while inventories of food commodities are recorded at market values supplied by the Texas Department of Human Services. Inventory items are recorded as expenditures when they are consumed. Supplies are used for almost all functions of activity, while food commodities are used only in the food service program. Although commodities are received at no cost, their fair market value is supplied by the Texas Department of Human Services and recorded as revenue when received. Inventories also include plant maintenance and operation supplies as well as instructional supplies.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

##### Encumbrance accounting

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at June 30, 2023, and encumbrances outstanding at that time are to be canceled and appropriately provided for in the subsequent year's budget.

##### Capital assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated assets are recorded at their acquisition value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$5,000 is used and land and construction in progress is not depreciated.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

<u>ASSET CLASS</u>	<u>ESTIMATED USEFUL LIVES (YEARS)</u>
Buildings and improvements	35
Portable buildings	25
Buses and heavy equipment	7
Office and computer equipment	5
Vehicles and other	5-10



# **JUDSON INDEPENDENT SCHOOL DISTRICT**

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**For the year ended June 30, 2023**

### (1) Summary of significant accounting policies (continued)

#### Financial statement amounts (continued)

##### Receivable and payable balances

The District believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year end.

##### Compensated absences

On retirement, termination of employment, or death of employees, the District pays any accrued sick leave in a lump-sum payment to such employee or his/her beneficiary or estate – see note 9: accumulated unpaid sick leave benefit.

##### Pensions

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### Other postemployment benefits

The fiduciary net position of the TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net other postemployment benefit (OPEB) liability, deferred outflows of resources, and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from the TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

##### Deferred inflows/outflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then. The District has several items that qualify for reporting in this category. One is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other items are related to pensions and other postemployment benefit liabilities.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

**For the year ended June 30, 2023**

### (1) Summary of significant accounting policies (continued)

#### Financial statement amounts (continued)

##### Deferred inflows/outflows of resources (continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has several items that qualify for reporting in this category. Unavailable revenue from property taxes arises under the modified accrual basis of accounting and is reported only in the governmental funds balance sheet. The amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The other deferred inflow of resources relate to pension and other postemployment benefits liabilities and are reported on the government-wide statement of net position.

##### Interfund activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers in and transfers out are netted and presented as a single transfer line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single internal balances line on the government-wide statement of net position.

##### Use of estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

##### Data control codes

Data control codes appear in the rows and above the columns of certain financial statements. The TEA requires the display of these codes in the financial statements filed with TEA in order to insure accuracy in building a statewide database for policy development and funding plans.

##### Fund balance

The District has implemented GASB Statement 54 “*Fund Balance Reporting and Governmental Fund Type Definitions*” which provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance – amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (1) Summary of significant accounting policies (continued)

Financial statement amounts (continued)

Fund balance (continued)

- Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority, to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance – amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance – amounts that are available for any purpose, positive amounts are reported only in the general fund.

The Board of Trustees establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. Assigned fund balance is delegated by the Board of Trustees to the Superintendent or Chief Financial Officer of the District.

In the general fund, the District strives to maintain an unassigned fund balance to be used for local and regional emergencies without borrowing.

Implementation of new accounting principle

As of July 1, 2022, the District implemented GASB Statement No. 96, Subscription Based Information Technology Arrangements (SBITAs). The Statement is based on the principle that SBITAs are financings of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets). It establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability.

The effect of implementing the new standard resulted in the restatement of beginning net position in the government-wide statement of activities by an increase of \$1,913,762.

### (2) Compliance and accountability

In accordance with GASB Statement No. 38, "*Certain Financial Statement Note Disclosures*," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

VIOLATION  
None reported

ACTION TAKEN  
Not applicable

# **JUDSON INDEPENDENT SCHOOL DISTRICT**

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**For the year ended June 30, 2023**

### (3) Deposits and investments

#### Cash deposits

At June 30, 2023, the carrying amount of the District's deposits was \$16,910,174 (\$16,702,980 in governmental activities and \$207,194 in custodial funds) and the bank balance was \$20,420,787 (\$20,213,593 in governmental activities and \$207,194 in custodial funds). The District also had \$11,849 of cash on hand. Of the bank balance, \$250,000 was covered by federal depository insurance, and the remainder was covered by collateral held in the pledging bank's trust department in the District's name. The District's cash deposits are held in JP Morgan Chase Bank, which is qualified as a public depository under Texas law, and is deemed to be insured and not subject to classification by credit risk. At June 30, 2023, the market value of pledged collateral was \$22,741,603.

#### Investments

The District is required by Government Code Chapter 2256, the Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

The Act determines the types of investments which are allowable for the District. These include, with certain restrictions, (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds.

#### Public funds investment pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code and are subject to the provisions of the Public Funds Investment Act, Chapter 2256 of the Texas Government Code. In addition to other provisions of the Public Funds Investment Act designed to promote liquidity and safety of principal, it requires Pools to: (1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool, (2) maintain a continuous rating of no lower than AAA or AAAM or an equivalent rating by at least one nationally recognized rating service, and (3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

TexPool is an investment pool in which the Comptroller of Public Accounts is the sole officer, director, and shareholder of the Texas Treasury Safekeeping Trust Company (the Trust Company), which is authorized to operate the pool. Federated Investors, Inc. manages the assets under an agreement with the Comptroller, acting on behalf of the Trust Company. TexPool is reported at amortized cost and does not have any limitations or restrictions on participants' withdrawals.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (3) Deposits and investments (continued)

#### Public funds investment pools (continued)

Lone Star Liquidity Corporate Overnight is sponsored by the Texas Association of School Boards and is governed by an 11-member Board of Trustees consisting of individuals representing school districts. First Public, LLC under an agreement with the Board is the administrator and American Beacon Advisors and Mellon Investments Corporation provide investment management services to the pool. Lone Star Liquidity uses net asset value to value the portfolio assets.

#### Interest rate risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways the District manages its exposure to interest rate risk is by investing in investment pools which have no stated maturity date and securities with less than five years to maturity unless the investment's maturity is matched to cash flow needs of long-term obligations.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the specific investments and their maturity:

	FAIR VALUE	WEIGHTED AVERAGE MATURITY (YEARS)	PERCENTAGE INVESTED
US Government Agencies	\$ 10,018,701	1.20	3%
Local Government Investment Pools			
TexPool Investment Fund	277,095,825	0.07	93%
Lone Star Pool Investment Fund			
Government Overnight	8,790	0.03	0%
Corporate Overnight	<u>11,987,162</u>	<u>0.04</u>	<u>11%</u>
Total investments	<u>\$ 299,110,478</u>		<u>100%</u>
Weighted average of total investments		<u>0.11</u>	

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investments in US government agencies are categorized as Level 2 investments and are valued using observable market data of similar securities.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (3) Deposits and investments (continued)

#### Credit risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required (where applicable) by the District's investment policy and PFIA and the actual rating as of year-end for each investment as noted by Standard & Poors:

DESCRIPTION	MINIMUM LEGAL RATING	INVESTMENT RATING	RATING ORGANIZATION
TexPool Investment Fund	AAA	AAAm	Standard & Poors
Lone Star Pool Investment Fund	AAA	AAA	Standard & Poors

#### Concentration of credit risk

The District is required to disclose investments in any one issuer that represents 5% or more of total investments. However, investments issued or explicitly guaranteed by the United States government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement.

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by PFIA. The District's exposure to concentration of credit risk at June 30, 2023 is as follows:

TexPool and Lone Star Investment Funds are rated at AAAm and AAA, respectively by Standard and Poor's. Investments in this rating category meet the highest standards for credit quality, conservative investment policies, and safety of principal. TexPool and Lone Star Investment Funds invests in a high quality portfolio of debt securities investments that are legally permissible for local governments in the state. The District is not exposed to a concentration of credit risk.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (4) Capital assets

Capital asset activity for the year ended June 30, 2023, was as follows:

	BEGINNING BALANCE AS RESTATED	ADDITIONS	DELETIONS	ENDING BALANCE
Governmental Activities				
Capital assets not being depreciated:				
Land	\$ 24,453,859	\$ 2,153,226	\$ -	\$ 26,607,085
Construction in progress	34,745,444	6,983,802	(34,495,484)	7,233,762
Total capital assets not being depreciated	59,199,303	9,137,028	(34,495,484)	33,840,847
Capital assets being depreciated:				
Buildings and improvements	791,481,080	35,142,996	(1,018,547)	825,605,529
Furniture, equipment, and vehicles	54,325,873	4,118,045	(911,339)	57,532,579
Capital lease	2,709,068	-	-	2,709,068
Right to use leased assets	1,118,141	-	-	1,118,141
Right to use subscription assets	3,022,655	2,076,124	(142,950)	4,955,829
Total capital assets, being depreciated	852,656,817	41,337,165	(2,072,836)	891,921,146
Less accumulated depreciation for				
Buildings and improvements	(291,829,038)	(21,635,020)	1,003,296	(312,460,762)
Furniture, equipment, and vehicles	(47,631,947)	(2,098,750)	848,981	(48,881,716)
Capital lease	(2,709,068)	-	-	(2,709,068)
Right to use leased assets	(261,014)	(255,831)	-	(516,845)
Right to use subscription assets	-	(1,448,550)	142,950	(1,305,600)
Total accumulated depreciation	(342,431,067)	(25,438,151)	1,995,227	(365,873,991)
Total capital assets being depreciated, net	510,225,750	15,899,014	(77,609)	526,047,155
Governmental activities - capital assets, net	\$ 569,425,053	\$ 25,036,042	\$ (34,573,093)	\$ 559,888,002

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (4) Capital assets (continued)

Depreciation was charged to functions as follows:

	AMOUNT
Instruction	\$ 13,627,974
Instruction resources and media services	128,650
Curriculum and staff development	553,825
Instructional leadership	292,677
School leadership	1,035,491
Guidance, counseling, and evaluation services	824,501
Social work services	143,711
Health services	223,076
Student transportation	522,202
Food services	1,562,990
Extracurricular activities	649,284
General administration	589,667
Plant maintenance and operations	2,807,451
Security and monitoring services	661,775
Data processing services	1,788,911
Community services	25,966
	<hr/>
Total depreciation expense	\$ 25,438,151

### (5) Long-term liabilities

The District has entered into a continuing disclosure undertaking to provide annual reports and material event notices to the Municipal Securities Rule Making Board through the electronic municipal market access website. This information is required under SEC Rule 15c2-12 to enable investors to analyze the financial condition and operations of the District.

Long-term liabilities – bonds

Bonded indebtedness of the District is reflected as governmental activities in the statement of net position. Effective interest rates range from 0.0196% to 5.63%.



# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (5) Long-term liabilities (continued)

#### Long-term liabilities – bonds (continued)

A summary of changes in long-term liabilities - bonds for the year ended June 30, 2023 is as follows:

DESCRIPTION	INTEREST RATE PAYABLE	AMOUNT ORIGINAL ISSUE	AMOUNT OUTSTANDING JULY 1, 2022	ISSUED	RETIRE	AMOUNT OUTSTANDING JUNE 30, 2023
<b>School Building Bonds:</b>						
School Building Bonds Series 2007 (1)	4.00% to 5.63%	\$ 5,689,223	\$ 5,689,223	\$ -	\$ -	\$ 5,689,223
Refunding Bonds Series 2015 (2)	2.00% to 5.00%	61,270,000	55,060,000	-	14,600,000	40,460,000
School Building and Refunding Bonds Series 2016 (3)	3.00% to 5.00%	310,915,000	290,900,000	-	5,410,000	285,490,000
Refunding Bonds Series 2016 A (4)	1.00% to 5.00%	63,985,000	52,085,000	-	2,335,000	49,750,000
School Building Bonds Series 2016 B (5)	3.25% to 5.00%	4,945,000	4,495,000	-	100,000	4,395,000
School Building Bonds Series 2017 (6)	2.00% to 5.00%	55,730,000	54,930,000	-	200,000	54,730,000
Refunding Bonds Series 2020 (7)	2.00% to 5.00%	11,710,000	5,815,000	-	1,715,000	4,100,000
Refunding Bonds Series 2020 (8)	.0196% to 2.16%	87,129,863	82,944,863	-	4,615,000	78,329,863
School Building Bonds Series 2023 (9)	4.00% to 5.00%	87,129,863	-	87,470,000	-	87,470,000
Total Bonds			551,919,086	87,470,000	28,975,000	610,414,086

(continued)

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (5) Long-term liabilities (continued)

#### Long-term liabilities – bonds (continued)

DESCRIPTION	AMOUNT ORIGINAL ISSUE	AMOUNT OUTSTANDING JULY 1, 2022	ISSUED	RETIRED	AMOUNT OUTSTANDING JUNE 30, 2023
C.A.B.'s - Accreted Interest Series 2007 (1), (2)	\$ 5,689,223	\$ 13,107,958	\$ 1,532,339	\$ -	\$ 14,640,297
C.A.B.'s - Accreted Interest Series 2020 (1), (3)	7,364,863	414,588	281,956	-	696,544
Total C.A.B.'s		13,522,546	1,814,295	-	15,336,841
Total all bonds		\$ 565,441,632	\$ 89,284,295	\$ 28,975,000	\$ 625,750,927

- (1) Additions are made up of interest accreted on capital appreciation bonds for the year ended June 30, 2023. The capital appreciation bonds were originally recorded at their face value and have only been reduced as principal payments were made. Since these bonds mature at different dates the bonds are now included in bonds payable at their accreted value, for principal amounts due as of June 30, 2023.
- (2) During the fiscal year ended June 30, 2013, the District issued Judson Independent School District Unlimited Tax Refunding Bonds, Series 2013 for \$17,700,000 to refund the Unlimited Tax School Building Bonds, Series 2004 in the amount of \$18,875,000 .
- (3) During the fiscal year ended June 30, 2014, the District issued Judson Independent School District Unlimited Tax Refunding Bonds, Series 2013A for \$11,760,000 to refund the Unlimited Tax School Building Series 2005B in the amount of \$12,925,000.
- (4) During the fiscal year ended June 30, 2017, the District issued the Judson Independent School District Unlimited Tax Building and Refunding Bonds, Series 2016A for \$63,985,000 with bond premiums of \$4,566,210 to partially refunded \$66,405,000 of the Unlimited Tax School Building Bonds, Series 2007.
- (5) During the fiscal year ended June 30, 2017, the District issued Judson Independent School District Unlimited Tax Building Bonds, Series 2016B for \$4,945,000 to payoff of the Judson Independent School District Public Facility Corporation School Facility Lease Revenue Bonds, Series 2013 in the amount of \$4,954,000.
- (6) During the fiscal year ended June 30, 2018, the District issued Judson Independent School District Unlimited Tax Building Bonds, Series 2017 and \$4,841,631 in bond premiums. The bonds are for the construction, renovation, and equipping of District Schools, purchasing the necessary sites and to pay the costs associated with the issuance of the bonds.
- (7) During the fiscal year ended June 30, 2020, the District issued Judson Independent School District Tax Refunding Bonds, Series 2020 for \$11,710,000 to refund the Unlimited Tax Building Bonds, Series 2010 and 2012 in the amount of \$10,775,000 and \$3,270,000 respectively.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (5) Long-term liabilities (continued)

#### Long-term liabilities – bonds (continued)

- (8) During the year 2021, the District issued Judson Independent School District Unlimited Tax Refunding Bonds, Series 2020 for \$87,129,863 to partially refund the Judson Independent School District Unlimited Tax Refunding Bonds, Series 2013 in the amount \$14,535,000, and to partially refund the Judson Independent School District Unlimited Tax School Building Bonds, Series 2013 in the amount of \$72,595,000.
- (9) During the year ended June 30, 2023, the District issued Judson Independent School District Unlimited Tax Building Bonds, Series 2023 for \$87,470,000. The bonds are for the construction, renovation, and equipping of District Schools, purchasing the necessary sites and to pay the costs associated with the issuance of the bonds.

In addition to the bond issuance, the District deposited in an irrevocable escrow to refund \$13,275,000 of the Judson Independent School District Unlimited Tax Refunding Bonds, Series 2015. As a result of the defeasance, the District reduced its total debt service requirements by \$8,810,290 and resulted in an economic gain of \$22,567,500. Bonds outstanding at June 30, 2023 that are considered defeased as a result of the current year refunding totaled \$13,275,000.

Summary information on the capital appreciation bonds is as follows:

SERIES	MATURITY DATE 2/1	ORIGINAL AMOUNT	ACCRETED VALUE JUNE 30, 2023	VALUE AT MATURITY
2007	2026-2027	\$ 5,689,223	\$ 14,640,297	\$ 26,400,000
2020	2038-2039	7,364,863	696,544	21,170,000

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

**For the year ended June 30, 2023**

### (5) Long-term liabilities (continued)

#### Long-term liabilities – bonds (continued)

Long-term liabilities include debt and other long-term liabilities. Changes in long-term liabilities for the year ended June 30, 2023 are as follows:

	BEGINNING BALANCE	INCREASES	DECREASES	ENDING BALANCE	AMOUNTS DUE WITHIN ONE YEAR
Long-term debt:					
Governmental activities					
General obligation bonds	\$ 551,919,086	\$ 87,470,000	\$ 28,975,000	\$ 610,414,086	\$ 28,405,000
C.A.B.'s - accreted interest	13,522,546	1,814,295	-	15,336,841	-
Tax notes - direct borrowing	2,600,000	-	410,000	2,190,000	420,000
Other long-term liabilities:					
Compensated absences	2,000,978	427,925	401,308	2,027,595	405,519
Right to use assets leased liability	876,627	-	251,802	624,825	205,870
Right to use assets subscription liability	<u>1,108,893</u>	<u>447,816</u>	<u>693,735</u>	<u>862,974</u>	<u>551,568</u>
Total governmental activities	<u>\$ 572,028,130</u>	<u>\$ 90,160,036</u>	<u>\$ 30,731,845</u>	<u>\$ 631,456,321</u>	<u>\$ 29,987,957</u>

The general fund, the primary governmental activity fund type, is typically used to liquidate compensated absences.

#### Debt service requirements

Debt service requirements on long-term debt at June 30, 2023, are as follows:

YEAR ENDING JUNE 30,	BONDS PAYABLE		
	PRINCIPAL	INTEREST	TOTAL
2024	\$ 28,405,000	\$ 20,601,757	\$ 49,006,757
2025	18,255,000	31,898,543	50,153,543
2026	10,430,048	31,213,456	41,643,504
2027	10,664,175	20,601,159	31,265,334
2028	21,250,000	20,175,205	41,425,205
2029-2033	120,135,000	90,424,567	210,559,567
2034-2038	124,930,953	74,693,964	199,624,917
2039-2043	157,773,910	48,386,340	206,160,250
2044-2046	<u>118,570,000</u>	<u>9,574,300</u>	<u>128,144,300</u>
Totals	<u>\$ 610,414,086</u>	<u>\$ 347,569,291</u>	<u>\$ 957,983,377</u>

**JUDSON INDEPENDENT SCHOOL DISTRICT**

**NOTES TO BASIC FINANCIAL STATEMENTS**

**For the year ended June 30, 2023**

(5) Long-term liabilities (continued)

Long-term liabilities – bonds (continued)

Tax notes – direct borrowing loan

The District has entered into limited maintenance tax notes to finance the acquisition of school buses.

The assets acquired with the tax notes are:

School buses \$9,177,541

Debt service requirements on tax notes (direct borrowings) at June 30, 2023, are as follows:

YEAR ENDING JUNE 30,	TAX NOTES PAYABLE		
	PRINCIPAL	INTEREST	TOTAL
2024	\$ 420,000	\$ 44,676	\$ 464,676
2025	430,000	36,108	466,108
2026	440,000	27,336	467,336
2027	445,000	18,360	463,360
2028	<u>455,000</u>	<u>9,282</u>	<u>464,282</u>
Totals	<u>\$ 2,190,000</u>	<u>\$ 135,762</u>	<u>\$ 2,325,762</u>

The effective interest rate on the outstanding tax notes is 2.040%

(6) Right to use asset lease liability

At June 30, 2023, the District was obligated under right to use lease for buses (\$57,302) and copiers (\$567,523). The copiers were leased for various District offices and campuses for a term of 5 years at a fixed interest rate of 3.6%. The monthly payments are \$39,840. The buses were leased for a term of 5 years at a fixed rate of 6.0%. The monthly payments are \$2,000. These leases are not renewable and the District will not acquire the assets at the end of the lease term. Future minimum lease payments on these operating leases are as follows:

YEAR ENDING JUNE 30,	RIGHT TO USE LEASE LIABILITY		
	PRINCIPAL	INTEREST	TOTAL
2024	\$ 205,870	\$ 20,101	\$ 225,971
2025	202,604	12,386	214,990
2026	200,482	4,509	204,991
2027	<u>15,869</u>	<u>48</u>	<u>15,917</u>
Totals	<u>\$ 624,825</u>	<u>\$ 37,044</u>	<u>\$ 661,869</u>

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (7) Right to use SBITA

The District has entered into several subscription-based information technology arrangements for software. The terms of the arrangements range from 12 months to 60 months and interest rates from 1.85% to 3.35%. Future minimum lease payments on these operating leases are as follows:

YEAR ENDING JUNE 30,	RIGHT TO USE SUBSCRIPTION LIABILITY		
	PRINCIPAL	INTEREST	TOTAL
2024	\$ 551,568	\$ 12,675	\$ 564,243
2025	130,091	6,929	137,020
2026	89,523	4,598	94,121
2027	<u>91,792</u>	<u>2,328</u>	<u>94,120</u>
Totals	<u>\$ 862,974</u>	<u>\$ 26,530</u>	<u>\$ 889,504</u>

### (8) Risk management

The District is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters for which the District carries commercial insurance. During fiscal year 2023, the District purchased replacement value commercial property insurance with a \$100,000 deductible. There were no significant reductions in coverage in the past fiscal year.

### (9) Worker's compensation self-insurance

Judson Independent School District established a limited risk management program for worker's compensation effective September 1, 1991. During the year ended June 30, 2023, a total of \$579,743 was paid in benefits.

An excess coverage insurance policy covers individual claims in excess of \$500,000 for any one event up to a maximum limit of \$1,000,000. Accrued liabilities of \$455,393 represents the administrator's estimate of the aggregate liability for claims made.

	BEGINNING OF FISCAL YEAR LIABILITY	CURRENT YEAR CLAIMS AND CHANGES IN ESTIMATES	CLAIM PAYMENTS	BALANCE AT FISCAL YEAR-END
2021-2022	\$ 674,503	\$ 243,993	\$ (538,009)	\$ 380,487
2022-2023	380,487	654,649	(579,743)	455,393

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (10) Accumulated unpaid sick leave benefit

Upon resignation from the District, employees with at least ten consecutive years of service are entitled to reimbursement for any unused local sick leave earned at the District. Employees retiring from the District are entitled to reimbursement for unused state, personal, and sick leave.

At June 30, 2023, the District's liability for accrued sick leave is as follows:

	SICK LEAVE
Balance, July 1, 2022	\$ 2,000,978
Additions	427,925
Deletions	<u>(401,308)</u>
Balance at June 30, 2023	<u>\$ 2,027,595</u>

### (11) Health care coverage

During the year ended June 30, 2023, employees of the District were covered by a health insurance plan. The District paid premiums of \$355 per month per employee to the plan during 2023. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. All premiums were paid to a licensed insurer through December 31, 2021. The plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by a contractual agreement. Effective January 1, 2022 the District offered 5 plan options, which are self-funded through an Internal Service Fund. Accrued expense in the Health Insurance Fund are based on actuarial estimates of the amounts necessary to pay prior and current period claims and to establish a reserve for catastrophic losses. A liability claim is established if information indicates it is probable that a liability has incurred as the date of the financial statements and the amount of the loss is reasonably estimable.

A reconciliation of changes in the aggregate liabilities for major medical claims for the prior and current fiscal period is presented below:

	BEGINNING OF FISCAL YEAR LIABILITY	CURRENT YEAR CLAIMS AND CHANGES IN ESTIMATES	CLAIM PAYMENTS	BALANCE AT FISCAL YEAR-END
2021-2022	\$ -	\$ 5,803,534	\$ (5,324,870)	\$ 478,664
2022-2023	478,664	15,925,346	(14,408,355)	1,995,655

Federal Legislation enacted in January 2006 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One provision of the law allows TRS-Care to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible participants. These payments totaled \$1,024,940, \$713,711, and \$687,563 for fiscal years 2023, 2022, and 2021, respectively. Revenue and expenditures equal to the amount paid by the federal government were recognized during the 2023 fiscal year.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

**For the year ended June 30, 2023**

### (12) Defined benefit pension plan

#### Plan description

The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

#### Pension plan fiduciary net position

Detailed information about TRS's fiduciary net position is available in a separately-issued Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the internet at <https://www.trs.texas.gov/pages/about/publications.aspx>; by writing to TRS at 1000 Red River Street, Austin, Texas 78701-2698, or by calling (512) 542-6592.

#### Benefits provided

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic postemployment benefit changes; including automatic cost of living allowances (COLAs). Ad hoc postemployment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the plan description above.

Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS's unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the System's actuary.



# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (12) Defined benefit pension plan (continued)

#### Contributions

Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86th Texas Legislature amended Texas Government Code 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2020 thru 2025.

	<u>2023</u>	<u>2022</u>
Contribution rates:		
Member	8.00%	8.00%
Non-employer contributing entity (state)	8.00%	7.75%
Employers	8.00%	7.75%
District contributions	\$ 8,263,627	\$ 6,644,216
Member contributions	\$ 15,017,309	\$ 13,409,090
NECE on-behalf contributions	\$ 8,653,338	\$ 7,454,711

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public school, junior college, other entities or the State of Texas as the employer for senior universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (12) Defined benefit pension plan (continued)

#### Contributions (continued)

In addition to the employer contributions listed above, there is an additional surcharge an employer is subject to:

- When the employing district is a public school, the employer must contribute 1.7% of the member's salary beginning in fiscal year 2022. This contribution rate called the Public Education Employer Contribution (PEEC) will replace the Non (OASDI) surcharge that was in effect in fiscal year 2019. The PEEC rate for fiscal year 2023 was 1.18% and will gradually increase to 2% in fiscal year 2025.
- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.

#### Actuarial assumptions

The total pension liability in the August 31, 2022 actuarial valuation was determined using the following actuarial assumptions:

Valuation date	August 31, 2021, rolled forward to August 31, 2022
Actuarial cost method	Individual entry age normal
Asset valuation method	Fair value
Single discount rate	7.00%
Long-term expected investment rate of return	7.00%
Municipal bond rate of return	3.31% - Source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20 Year Municipal GO AA Index"
Last year ending August 31 in projection period (100 years)	2121
Inflation	2.30%
Salary increases including inflation	2.95% to 8.95%
Ad hoc postemployment benefit changes	None

The actuarial methods and assumptions used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2021. For a full description of these assumptions please see the actuarial valuation report dated November 12, 2021.

# **JUDSON INDEPENDENT SCHOOL DISTRICT**

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**For the year ended June 30, 2023**

### (12) Defined benefit pension plan (continued)

#### Discount rate

A single discount rate of 7.00% was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the legislature during the 2019 session. It is assumed that future employer and state contributions will be 8.50% of payroll in fiscal year 2020 gradually increasing to 9.55% of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees.

Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term rate of return on pension plan investments is 7.00%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (12) Defined benefit pension plan (continued)

#### Discount rate (continued)

Best estimates of geometric real rates of return for each major asset class included in the system's target asset allocation as of August 31, 2022 are summarized below:

Asset Class *	Target Allocation **	Long-Term Expected Arithmetic Real Rate of Return ***	Expected Contributions to Long-Term Portfolio Returns
Global Equity			
USA	18.0%	4.6%	1.12%
Non-U.S. Developed	13.0%	4.9%	0.90%
Emerging Markets	9.0%	5.4%	0.75%
Private Equity	14.0%	7.7%	1.55%
Stable Value			
Government Bonds	16.0%	1.1%	0.22%
Absolute returns	0.0%	3.7%	0.00%
Stable Value Hedge Funds	5.0%	3.4%	0.18%
Real Return			
Real Estate	15.0%	4.1%	0.94%
Energy, Natural Resources, and Infrastructure	6.0%	5.1%	0.37%
Commodities	0.0%	3.6%	0.00%
Risk Parity			
Risk Parity	8.0%	4.6%	0.43%
Leverage			
Cash	2.0%	3.0%	0.01%
Asset Allocation Leverage	-6.0%	3.6%	-0.05%
Inflation Expectation			2.70%
Volatility Drag****			-0.91%
Expected Return	100.0%		8.21%

\* Absolute Return includes credit sensitive investments.

\*\* Target allocations are based on the FY2022 policy model.

\*\*\* Capital market assumptions come from Aon Hewitt (as of 08/31/2022).

\*\*\*\* The volatility drag results from the conversion between arithmetic and geometric returns.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (12) Defined benefit pension plans (continued)

#### Discount rate sensitivity analysis

The following schedule presents the impact of the net pension liability of the plan using the discount rate of 7.00% and what the net pension liability would be if it were calculated using a discount rate that is 1% point lower (6.00%) or 1% point higher (8.00%) than the current rate.

	1% Decrease in Discount Rate (6.00%)	Current Single Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
District's proportionate share of the net pension liability	<u>\$ 139,548,597</u>	<u>\$ 89,705,854</u>	<u>\$ 49,306,215</u>

#### Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

At June 30, 2023, the District reported a liability of \$89,705,854 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$ 85,705,854
State's proportionate share that is associated with the District	<u>110,092,982</u>
Total	<u>\$ 199,798,836</u>

The net pension liability was measured as of August 31, 2021 and rolled forward to August 31, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer's proportion of the net pension liability was based on the District's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2021 thru August 31, 2022.

At August 31, 2022 the employer's proportion of the collective net pension liability was 0.15110281%, which was an increase of 0.011900048% from its proportion as of August 31, 2021.

#### Changes since the prior actuarial valuation

The actuarial assumptions and methods have been modified since the determination of the prior year's Net Pension Liability. These new assumptions were adopted in conjunction with an actuarial experience study. The primary assumption change was the lowering of the single discount rate from 7.25 percent to 7.00 percent.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (12) Defined benefit pension plans (continued)

#### Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

For the year ended June 30, 2023, the District recognized pension expense of \$10,523,641 and revenue of \$8,653,338 for support provided by the State.

At June 30, 2023, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 1,300,728	\$ 1,955,758
Changes in actuarial assumptions	16,715,120	4,165,875
Difference between projected and actual investment earnings	8,862,652	-
Changes in proportion and difference between the District's contributions and the proportionate share of contributions	10,429,080	3,993,737
Contributions paid to TRS subsequent to the measurement date	<u>7,157,792</u>	<u>-</u>
Total	<u>\$ 44,465,372</u>	<u>\$ 10,115,370</u>

The net amounts of the District's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Ended June 30	Pension Expense Amount
2024	\$ 6,740,305
2025	4,040,134
2026	1,870,609
2027	12,134,914
2028	2,406,248
Thereafter	<u>-</u>
Total	<u>\$ 27,192,210</u>

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (13) Defined other postemployment benefit plan

#### Plan description

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined other postemployment benefit (OPEB) plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

#### OPEB plan fiduciary net position

Detail information about the TRS-Care's fiduciary net position is available in the separately issued TRS Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained on the internet at <http://www.trs.texas.gov/pages/about/publications.aspx>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

#### Benefits provided

TRS-Care provides health insurance coverage to retirees from public and charter schools, regional education service centers and other educational districts who are members of the TRS pension system. Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system.

The premium rates for the retirees are reflected in the following table:

TRS-Care Monthly Premium Rates		
	Medicare	Non-Medicare
Retiree*	\$ 135	\$ 200
Retiree and spouse	529	689
Retiree* and children	468	408
Retiree and family	1,020	999

\* Or surviving spouse

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (13) Defined other postemployment benefit plan (continued)

#### Contributions

Contribution rates for the TRS-Care plan are established in State Statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee's rate which is .65% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public or charter school. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

#### Contribution Rates

	<u>2023</u>	<u>2022</u>
Contribution rates:		
Active employee	0.65%	0.65%
Non-employer contributing entity (state)	0.75%	1.25%
Employers	1.25%	0.75%
Federal/private funding remitted by employers	1.25%	1.25%
 District contributions	 \$ 1,763,745	 \$ 1,624,167
Member contributions	\$ 1,220,156	\$ 1,131,936
NECE on-behalf contributions	\$ 2,049,091	\$ 1,777,198

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to. When hiring a TRS retiree, employers are required to pay TRS Care, a monthly surcharge of \$535 per retiree.

TRS-Care received supplemental appropriations from the State of Texas as the Non-Employer Contributing Entity in the amount of \$83 million in fiscal year 2022 from the Federal Rescue Plan Act to help defray COVID-19 related health care costs during fiscal year 2022.



# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (13) Defined other postemployment benefit plan (continued)

#### Actuarial assumptions

The actuarial valuation was performed as of August 31, 2021. Updated procedures were used to roll forward the total OPEB liability to August 31, 2022.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. All the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation and salary increases, used in the OPEB valuation were identical to those used in the respective TRS pension valuation. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.

The following assumptions and other inputs used for members of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2021 TRS pension actuarial valuation that was rolled forward to August 31, 2022:

Rates of mortality	General inflation
Rates of retirement	Wage inflation
Rates of termination	
Rates of disability	

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females. The post-retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the mortality projection scale MP-2018.

#### Additional actuarial methods and assumptions:

Valuation date	August 31, 2021 rolled forward to August 31, 2022
Actuarial cost methods	Individual entry age normal
Inflation	2.30%
Single discount rate	3.91% as of August 31, 2022
Amortization method and year	Level % of payroll - 30 years
Aging factors	Based on plan specific experience
Expenses	Third party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs
Salary increases	3.05% to 9.05%, including inflation
Healthcare trend rates	8.25% decreasing to 4.5% for FY 2035
Election rates	Normal retirement 62% participation prior to age 65 and 25% participation after age 65. 30% of pre-65 retirees are assumed to discontinue coverage at age 65
Ad hoc postemployment benefit changes	None

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (13) Defined other postemployment benefit plan (continued)

#### Discount rate

A single discount rate of 3.91% was used to measure the total OPEB liability. There was a increase of 1.96% in the discount rate since the previous year. Because the plan is essentially a “pay-as-you-go” plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate was used for the long-term rate of return and was applied to all periods of projected benefit payments to determine the total OPEB liability.

The source of the municipal bond rate is the Fidelity “20-year Municipal GO AA Index” as of August 31, 2021 using the fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds.

#### Discount rate sensitivity analysis

The following schedule shows the impact of the net OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.91%) in measuring the net OPEB liability.

	1% Decrease in Discount Rate (2.91%)	Current Single Discount Rate (3.91%)	1% Increase in Discount Rate (4.91%)
District’s proportionate share of the other postemployment benefit liability	\$ 57,739,594	\$ 48,970,068	\$ 41,865,627

#### OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEBs

At June 30, 2023, the District reported a liability of \$48,970,068 for its proportionate share of the TRS’s net OPEB liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District’s proportionate share of the collective net OPEB liability	\$ 48,970,068
State’s proportionate share that is associated with District	59,735,789
Total	<u>\$ 108,705,857</u>

The net OPEB liability was measured as of August 31, 2021 and rolled forward to August 31, 2022 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The employer’s proportion of the net OPEB liability was based on the employer’s contributions to the OPEB relative to the contributions of all employers to the plan for the period September 1, 2021 thru August 31, 2022.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (13) Defined other postemployment benefit plan (continued)

#### OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEBs (continued)

At June 30, 2023 the employer's proportion of the collective net OPEB liability was 0.2041911640% compared to 0.16795438% as of June 30, 2022.

The following schedule shows the impact of the net OPEB liability if a healthcare trend rate that is 1% less than and 1% greater than the health rates assumed.

	<u>1% Decrease in Healthcare Trend Rate</u>	<u>Current Single Healthcare Trend Rate</u>	<u>1% Increase in Healthcare Trend Rate</u>
District's proportionate share of the other post employment benefit liability	<u>\$ 40,351,557</u>	<u>\$ 48,970,068</u>	<u>\$ 60,142,859</u>

#### Changes since the prior actuarial valuation

The discount rate changed from 1.95 percent as of August 31, 2021 to 3.91 percent as of August 31, 2022. This change increased the total OPEB liability (TOL).

#### Changes of benefit terms since the prior measurement date

The following were changes to the actuarial assumptions or other inputs that affected measurement of the total OPEB liability since the prior measurement period.

- The discount rate changed from 1.95 percent as of August 31, 2021 to 3.91 percent as of August 31, 2022. This change decreased the total OPEB liability (TOL).
- There were no changes in benefit terms during the valuation period. There were no changes in benefit terms since the prior measurement date.

The amount of OPEB expense recognized by the District in the reporting period was \$(8,476,991) and revenue of \$2,049,091 for support provided by the State.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (13) Defined other postemployment benefit plan (continued)

#### OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEBs (continued)

At June 30, 2023, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other postemployment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 2,722,563	\$ 40,796,462
Changes in actuarial assumptions	7,459,112	34,021,490
Difference between projected and actual investment earnings	145,868	-
Changes in proportion and difference between the District's contributions and the proportionate share of contributions	21,377,565	4,098,743
Contributions paid to TRS subsequent to the measurement date	1,486,821	-
Total	<u>\$ 33,191,929</u>	<u>\$ 78,916,695</u>

The net amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPEB Expense
Ended June 30,	Amount
2023	\$ (9,716,633)
2024	(9,716,104)
2025	(7,639,359)
2026	(4,827,833)
2027	(6,170,813)
Thereafter	(9,140,845)
Total	<u>\$ (47,211,587)</u>

### (14) Commitments and contingencies

#### Contingencies

The District participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (14) Commitments and contingencies (continued)

#### Construction commitments

As of June 30, 2023, the District was obligated under the terms of agreements for the construction of the following projects:

PROJECT NAME	CONTRACT AMOUNT	PAID TO DATE	COMMITMENT BALANCE REMAINING	RETAINAGE PAYABLE AMOUNT *
General Construction -				
Candlewood Elementary	\$ 1,042,348	\$ 183,220	\$ 859,128	\$ 9,643
Coronado Village Elementary	55,400	37,395	18,005	-
Franz Elementary	57,900	39,083	18,817	-
Hartman Elementary	682,742	-	682,742	-
Olympia Elementary	6,500		6,500	-
Wortham Oaks Elementary	426,399	300,793	125,606	-
New Middle School #6	81,905,967	2,767,879	79,138,088	103,342
Wagner High School	6,695,760	1,939,463	4,756,297	102,077
Veterans Memorial High School	15,022,944	661,145	14,361,799	28,657
Districtwide Technology	34,657	-	34,657	-
Pat Booker Building	3,000	1,864	1,136	-
Transportation	2,072,550	-	2,072,550	-
Total construction commitments	<u>\$ 108,006,167</u>	<u>\$ 5,930,842</u>	<u>\$ 102,075,325</u>	<u>\$ 243,719</u>

\* Amount has been accrued and is included in accounts payable.

### (15) Interfund balances and activities

#### Due to and from other funds

Balances due to and due from other funds at June 30, 2023, consisted of the following:

DUE TO FUND	DUE FROM FUND	AMOUNT	PURPOSE
General fund	Non-major funds	\$ 3,797,287	Short-term loans
General fund	Capital projects fund	8,119,208	Short-term loans
General fund	Internal Service Fund	39,307	Short-term loans
Debt service fund	General fund	3,040,371	Short-term loans
	Total	<u>\$ 14,996,173</u>	

All amounts due are scheduled to be repaid within one year.

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (16) Deferred inflows of resources

Deferred inflows of resources at year end consisted of the following:

REVENUE DESCRIPTION	GENERAL FUND	DEBT SERVICE FUND	TOTAL
Deferred inflows of resources - taxes receivable	\$ 3,036,657	\$ 1,239,115	\$ 4,275,772

### (17) Due from other governments

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita programs. Amounts due from federal and state governments as of June 30, 2023, are reported on the combined financial statements as due from other governments and are summarized below:

FUND	STATE ENTITLEMENTS/GRANTS	FEDERAL GRANTS	LOCAL GOVERNMENTS	TOTAL
General Fund:				
School Foundation/Available	\$ 24,356,302	\$ -	\$ -	\$ 24,356,302
Bexar County Tax Collections	-	-	429,276	429,276
Total general fund	24,356,302	-	429,276	24,785,578
Other Governmental Funds:				
ESEA Title III, Homeless Education	-	5,923	-	5,923
ESEA Title I, Part A Basic	-	992,940	-	992,940
IDEA, Part B - Formula	-	854,074	-	854,074
IDEA, Part B - Preschool Grant	-	5,884	-	5,884
IDEA, Part B - Discretionary High Risk	-	87,204	-	87,204
National School Breakfast/Lunch Program	-	239,624	-	239,624
Title V - Vocational Education Basic Grant	-	37,886	-	37,886
Title II, Part A - Teacher and Principal Training	-	2,112	-	2,112
English Language Acquisition and Enhancement	-	8,417	-	8,417
ARP Homeless Children and Youth Fund	-	1,358	-	1,358
ESSER II	-	8,165	-	8,165
ESSER III	-	1,099,424	-	1,099,424
ARP IDEA Part B	-	28,990	-	28,990
ESEA Title IV, Part A	-	31,944	-	31,944
Visually Impaired Supplement	192	-	-	192
Dyslexia Grant Fund	22,707	-	-	22,707
State Library Match	9,601	-	-	9,601
Total other governmental funds	32,500	3,403,945	-	3,436,445
Totals	\$ 24,388,802	\$ 3,643,569	\$ 429,276	\$ 28,222,023

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (18) Local and intermediate revenues

During the year, local and intermediate revenues consisted of the following:

REVENUE DESCRIPTION	GENERAL FUND	DEBT SERVICE FUND	CAPITAL PROJECTS FUND	OTHER GOVERNMENTAL FUNDS	TOTAL REVENUE AMOUNT
Property taxes:					
Current year	\$ 118,245,590	\$ 50,554,628	\$ -	\$ -	\$ 168,800,218
Prior years	294,117	141,988	-	-	436,105
Penalty and interest	500,214	210,128	-	-	710,342
Total property taxes	119,039,921	50,906,744	-	-	169,946,665
Investment revenue	3,233,580	917,805	3,635,984	906,879	8,694,248
Food service revenue		-	-	1,338,787	1,338,787
Athletic revenue	514,053	-	-	-	514,053
Tuition revenue	2,142,748	-	-	-	2,142,748
Rental income	28,697	-	-	-	28,697
Insurance recovery	362,141	-	-	57,427	419,568
Gifts and bequests	62,848	-	-	3,600	66,448
Other revenue	1,209,481	-	-	2,362,114	3,571,595
Totals	\$ 126,593,469	\$ 51,824,549	\$ 3,635,984	\$ 4,668,807	\$ 186,722,809

### (19) General fund federal revenue sources

During the year, federal revenue recorded in the general fund consisted of the following:

PROGRAM OR SOURCE	REVENUE AMOUNT
Air Force Junior Reserve Officer Training Corp (AFJROTC)	\$ 269,489
School Health and Related Services (SHARS)	4,696,762
Indirect Cost from Federal Programs	
ESEA Title X, Part C, Education for Homeless Children & Youth	1,305
ESEA Title I, Part A, Improving Basic Programs	250,002
ESEA Title I, Part A, School improvement	3,280
IDEA-B, Formula	160,729
IDEA-B, Preschool	4,589
Title II, Part A - Training and Recruiting	17,939
Title III, Part A - Limited English Proficiency	9,480
ARP Homeless Children and Youth	630
ESSER II	169,927
ESSER III	475,513
ARP IDEA-B, Formula	931
Title IV, Part A	14,635
Total federal revenue in general fund	\$ 6,075,211

# JUDSON INDEPENDENT SCHOOL DISTRICT

## NOTES TO BASIC FINANCIAL STATEMENTS

For the year ended June 30, 2023

### (20) Shared services arrangements

The District participates in a shared services arrangement (SSA) for a federal program with the following school districts:

Fort Sam Houston Independent School District  
East Central Independent School District  
Randolph Field Independent School District  
North East Independent School District  
San Antonio Independent School District

The District does not account for revenues or expenditures in this program and does not disclose them in these financial statements. The District does not have joint ownership interest in capital assets purchased by the fiscal agent, Judson Independent School District, nor does the District have a net equity interest in the fiscal agent. The fiscal agent does not accumulate significant financial resources nor fiscal exigencies that would give rise to a future additional benefit or burden to the District. The fiscal agent manager is responsible for all financial activities of the SSA.

### (21) Restatement of net position

During the fiscal year ended June 30, 2023, the District restated the governmental activities net position as follows:

Capital assets valuations were corrected during the fiscal year	\$ (866,107)
Adoption of GASB 96, <i>SBITAs</i>	<u>1,913,762</u>
Total net change to net position	<u>\$ 1,047,655</u>

### (22) Deficit net position

At June 30, 2022, the District has a deficit unrestricted net position of \$27,376,718 in the government-wide statement of net position. This deficit is due to the effect of GASB Statements 68 and 75 related to the District's proportionate share of the net pension liability and OPEB liability.

### (23) Extraordinary Item

During the fiscal year ended June 30, 2023, the District was awarded construction settlements in the amount of \$2,235,794 in the general fund. The District can only spend these resources on the campus project the litigation was resolved thereon as stated in the settlement decree. Accordingly, the District has restricted this settlement in the general fund's fund balance.



**APPENDIX D**

**FORMS OF OPINIONS OF CO-BOND COUNSEL**

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## DRAFT

IN REGARD to the authorization and issuance of the "Judson Independent School District Unlimited Tax School Building Bonds, Series 2024" (the *Bonds*), dated January 15, 2024, in the aggregate principal amount of \$\_\_\_\_\_, we have reviewed the legality and validity of the issuance thereof by the Board of Trustees of the Judson Independent School District (the *Issuer*). The Bonds are issuable in fully registered form only, in denominations of \$5,000 or any integral multiple thereof (within a Stated Maturity). The Bonds have Stated Maturities of February 1 in the years 202\_\_ through 20\_\_, unless optionally or mandatorily redeemed prior to Stated Maturity in accordance with the terms stated on the face of the Bonds. Interest on the Bonds accrues from the dates, at the rates, in the manner, and is payable on the dates, all as provided in the order (the *Order*) authorizing the issuance of the Bonds. Capitalized terms used herein without definition shall have the meanings ascribed thereto in the Order.

WE HAVE SERVED AS CO-BOND COUNSEL for the Issuer solely to pass upon the legality and validity of the issuance of the Bonds under the laws of the State of Texas with respect to the exclusion of the interest on the Bonds from the gross income of the owners thereof for federal income tax purposes and for no other purpose. We have not been requested to investigate or verify, and have not independently investigated or verified, any records, data, or other material relating to the financial condition or capabilities of the Issuer. We have not assumed any responsibility with respect to the financial condition or capabilities of the Issuer or the disclosure thereof in connection with the sale of the Bonds. We express no opinion and make no comment with respect to the sufficiency of the security for or the marketability of the Bonds. Our role in connection with the Issuer's Official Statement prepared for use in connection with the sale of the Bonds has been limited as described therein.

WE HAVE EXAMINED the applicable and pertinent laws of the State of Texas and the United States of America. In rendering the opinions herein we rely upon (1) original or certified copies of the proceedings of the Board of Trustees of the Issuer in connection with the issuance of the Bonds, including the Order; (2) customary certifications and opinions of officials of the Issuer; (3) certificates executed by officers of the Issuer relating to the expected use and investment of proceeds of the Bonds and certain other funds of the Issuer, and to certain other facts solely within the knowledge and control of the Issuer; and (4) such other documentation, including an examination of the Bond executed and delivered initially by the Issuer, and such matters of law as we deem relevant to the matters discussed below. In such examination, we have assumed the authenticity of all documents submitted to us as originals, the conformity to original copies of all documents submitted to us as certified copies, and the accuracy of the statements and information contained in such certificates. We express no opinion concerning any effect on the following opinions which may result from changes in law effected after the date hereof.

BASED ON OUR EXAMINATION, IT IS FURTHER OUR OPINION that the Bonds have been duly authorized and issued in conformity with the laws of the State of Texas now in force and that the Bonds are valid and legally binding obligations of the Issuer enforceable in accordance with the terms and conditions described therein, except to the extent that the enforceability thereof may be affected by bankruptcy, insolvency, reorganization, moratorium, or other similar

**Legal Opinion of Cantu Harden Montoya LLP, San Antonio, Texas, in connection with the authorization and issuance of JUDSON INDEPENDENT SCHOOL DISTRICT UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2024**

laws affecting creditors' rights or the exercise of judicial discretion in accordance with general principles of equity. The Bonds are payable from the proceeds of an ad valorem tax levied, without legal limit as to rate or amount, upon all taxable property in the Issuer.

BASED ON OUR EXAMINATION, IT IS FURTHER OUR OPINION that, assuming continuing compliance after the date hereof by the Issuer with the provisions of the Order and in reliance upon the representations and certifications of the Issuer made in a certificate of even date herewith pertaining to the use, expenditure, and investment of the proceeds of the Bonds, under existing statutes, regulations, published rulings, and court decisions (1) interest on the Bonds will be excludable from the gross income, as defined in section 61 of the Internal Revenue Code of 1986, as amended to the date hereof (the Code), of the owners thereof for federal income tax purposes, pursuant to section 103 of the Code, and (2) interest on the Bonds will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals.

WE EXPRESS NO OTHER OPINION with respect to any other federal, state, or local tax consequences under present law or any proposed legislation resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, owners of an interest in a financial asset securitization investment trust, individual recipients of Social Security or Railroad Retirement Benefits, individuals otherwise qualifying for the earned income credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations.

OUR OPINIONS ARE BASED on existing law, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinions are not a guarantee of result and are not binding on the Internal Revenue Service; rather, such opinions represent our legal judgment based upon our review of existing law that we deem relevant to such opinions and in reliance upon the representations and covenants referenced above.

Cantu Harden Montoya LLP



**WALSH GALLEGOS**  
TREVIÑO KYLE & ROBINSON P.C.

**DRAFT**

IN REGARD to the authorization and issuance of the "Judson Independent School District Unlimited Tax School Building Bonds, Series 2024" (the *Bonds*), dated January 15, 2024, in the aggregate principal amount of \$\_\_\_\_\_, we have reviewed the legality and validity of the issuance thereof by the Board of Trustees of the Judson Independent School District (the *Issuer*). The Bonds are issuable in fully registered form only, in denominations of \$5,000 or any integral multiple thereof (within a Stated Maturity). The Bonds have Stated Maturities of February 1 in the years 202\_\_ through 20\_\_, unless optionally or mandatorily redeemed prior to Stated Maturity in accordance with the terms stated on the face of the Bonds. Interest on the Bonds accrues from the dates, at the rates, in the manner, and is payable on the dates, all as provided in the order (the *Order*) authorizing the issuance of the Bonds. Capitalized terms used herein without definition shall have the meanings ascribed thereto in the Order.

WE HAVE SERVED AS CO-BOND COUNSEL for the Issuer solely to pass upon the legality and validity of the issuance of the Bonds under the laws of the State of Texas. We have not been requested to investigate or verify, and have not independently investigated or verified, any records, data, or other material relating to the financial condition or capabilities of the Issuer. We have not assumed any responsibility with respect to the financial condition or capabilities of the Issuer or the disclosure thereof in connection with the sale of the Bonds. We express no opinion and make no comment with respect to the sufficiency of the security for or the marketability of the Bonds. Our role in connection with the Issuer's Official Statement prepared for use in connection with the sale of the Bonds has been limited as described therein.

WE HAVE EXAMINED the applicable and pertinent laws of the State of Texas and the United States of America. In rendering the opinions herein we rely upon (1) original or certified copies of the proceedings of the Board of Trustees of the Issuer in connection with the issuance of the Bonds, including the Order; (2) customary certifications and opinions of officials of the Issuer; (3) certificates executed by officers of the Issuer relating to the expected use and investment of proceeds of the Bonds and certain other funds of the Issuer, and to certain other facts solely within the knowledge and control of the Issuer; and (4) such other documentation, including an examination of the Bond executed and delivered initially by the Issuer, and such matters of law as we deem relevant to the matters discussed below. In such examination, we have assumed the authenticity of all documents submitted to us as originals, the conformity to original copies of all documents submitted to us as certified copies, and the accuracy of the statements and information contained in such certificates. We express no opinion concerning any effect on the following opinions which may result from changes in law effected after the date hereof.

BASED ON OUR EXAMINATION, IT IS FURTHER OUR OPINION that the Bonds have been duly authorized and issued in conformity with the laws of the State of Texas now in force and that the Bonds are valid and legally binding obligations of the Issuer enforceable in accordance with the terms and conditions described therein, except to the extent that the enforceability thereof may be affected by bankruptcy, insolvency, reorganization, moratorium, or other similar laws affecting creditors' rights or the exercise of judicial discretion in accordance with general principles of equity. The Bonds are payable from the proceeds of an ad valorem tax levied, without legal limit as to rate or amount, upon all taxable property in the Issuer.

WE EXPRESS NO OTHER OPINION with respect to any other federal, state, or local tax consequences under present law or any proposed legislation resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds.

OUR OPINIONS ARE BASED on existing law, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinions are not a guarantee of result and are not binding on the Internal Revenue Service; rather, such opinions represent our legal judgment based upon our review of existing law that we deem relevant to such opinions and in reliance upon the representations and covenants referenced above.

Walsh Gallegos Treviño Kyle & Robinson, P.C.



Financial Advisory Services  
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