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NEW ISSUE BOOK-ENTRY-ONLY

Rating: S&P: “\_\_\_” (Insured)

“\_\_\_” (Underlying)

(See “RATINGS”, “BOND INSURANCE” and “BOND INSURANCE GENERAL RISKS”, herein)

**PRELIMINARY OFFICIAL STATEMENT**

**Dated: October 3, 2023**

*In the opinion of Bond Counsel (as defined herein), assuming continuing compliance with certain covenants by the City (as defined herein), in accordance with existing statutes, regulations, published rulings and court decisions existing on the date hereof, interest on the Certificates is excludable from the gross income of the holders thereof for federal income tax purposes, except that such exclusion does not apply with respect to interest on any Bond for any period during which such Bond is held by a person who, within the meaning of Section 147(a) of the Internal Revenue Code of 1986 and the regulations thereunder, is a “substantial user” of the Project or a “related person” to such user. Interest on the Certificates, however, is an item of tax preference includable in the alternative minimum taxable income for purposes of calculating the federal alternative minimum tax imposed upon individuals and on certain corporations. See “TAX MATTERS” for additional information, including a description of the alternative minimum tax consequences.*

**\$2,000,000\***

**CITY OF CADDO MILLS, TEXAS**

**(Hunt County)**

**COMBINATION TAX AND SURPLUS AIRPORT REVENUE CERTIFICATES OF OBLIGATION, SERIES 2023 (AMT)**

**Dated Date: October 15, 2023 (the “Dated Date”)**

**Due: August 15, as shown on page ii**

The City of Caddo Mills, Texas (the “City”) \$2,000,000\* Combination Tax and Surplus Airport Revenue Certificates of Obligation, Series 2023 (AMT) (the “Certificates”) are being issued pursuant to the Constitution and laws of the State of Texas (the “State”), including particularly Texas Local Government Code, Subchapter C, Chapter 271, as amended, and an ordinance (the “Ordinance”) to be adopted on or about October 10, 2023, by the City Council of the City. (See “THE CERTIFICATES – Authority for Issuance” herein.)

The Certificates constitute direct obligations of the City payable primarily from the proceeds of an annual ad valorem tax levied upon all taxable property within the City, within the limitations prescribed by law, and are further payable from and secured by a lien on and pledge of the “Surplus Revenues”, if any, received from the ownership and operation of the City’s municipal airport (“System”), all as provided in the Ordinance. (See “THE CERTIFICATES – Security for Payment” herein.)

Interest on the Certificates will accrue from the Dated Date as shown above and will be payable on February 15, 2024, and on each August 15 and February 15 thereafter, until maturity or prior redemption, and will be calculated on the basis of a 360-day year of twelve 30-day months. The definitive Certificates will be issued as fully registered obligations in book-entry-only form and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”). DTC will act as securities depository (the “Securities Depository”). Book-entry interests in the Certificates will be made available for purchase in the principal amount of \$5,000 or any integral multiple thereof. Purchasers of the Certificates (“Beneficial Owners”) will not receive physical delivery of certificates representing their interest in the Certificates purchased. So long as DTC or its nominee is the registered owner of the Certificates, the principal of and interest on the Certificates will be payable by BOKF, NA, Dallas, Texas, as Paying Agent/Registrar, to DTC, which will in turn remit such principal and interest to its Participants, which will in turn remit such principal and interest to the Beneficial Owners of the Certificates. (See “BOOK-ENTRY-ONLY SYSTEM” herein.)

Proceeds from the sale of the Certificates will be used to pay all or a portion of the City’s contractual obligations incurred in connection with (i) acquiring, constructing, and equipping additions, improvements, extensions for the City’s municipal airport, including the construction of additional hangars; and (ii) legal, fiscal and engineering fees in connection with such projects. (See “THE CERTIFICATES – Use of Certificate Proceeds” herein.)

The City has made application to municipal bond insurance companies to have the payment of the principal and interest on the Certificates insured by a municipal bond insurance policy and will consider the purchase of such insurance after an analysis of the bids from such companies has been made. The City will be responsible for paying the bond insurer’s bond insurance premium. (See “BOND INSURANCE” and “BOND INSURANCE GENERAL RISKS” herein.)

**STATED MATURITY SCHEDULE**

**(On Page ii)**

*The Certificates are offered for delivery, when, as and if issued and subject to the approving opinion of the Attorney General of the State of Texas and the approval of certain legal matters by McCall, Parkhurst & Horton L.L.P., Dallas, Texas, Bond Counsel. Certain legal matters will be passed upon for the underwriter named below (the “Underwriter”) by Cantu Harden Montoya LLP, San Antonio, Texas, as counsel to the Underwriter. (See “Appendix C – Form of Legal Opinion of Bond Counsel”). (See “OTHER PERTINENT INFORMATION – Legal Matters” herein). It is expected that the Certificates will be available for delivery through the facilities of DTC on or about November 8, 2023.*

**ESTRADA HINOJOSA**

\*Preliminary, subject to change.

**STATED MATURITY SCHEDULE**  
**(Due August 15)**  
**Base CUSIP – 127235<sup>(a)</sup>**

<b>Stated Maturity August 15</b>	<b>Principal Amount*</b>	<b>Interest Rate (%)</b>	<b>Initial Yield (%)</b>	<b>CUSIP Suffix<sup>(a)</sup></b>
2025	\$ 65,000	_____	_____	_____
2026	70,000	_____	_____	_____
2027	75,000	_____	_____	_____
2028	75,000	_____	_____	_____
2029	80,000	_____	_____	_____
2030	85,000	_____	_____	_____
2031	90,000	_____	_____	_____
2032	90,000	_____	_____	_____
2033	95,000	_____	_____	_____
2034	100,000	_____	_____	_____
2035	105,000	_____	_____	_____
2036	110,000	_____	_____	_____
2037	115,000	_____	_____	_____
2038	125,000	_____	_____	_____
2039	130,000	_____	_____	_____
2040	135,000	_____	_____	_____
2041	145,000	_____	_____	_____
2042	150,000	_____	_____	_____
2043	160,000	_____	_____	_____

(Interest to accrue from the Dated Date)

The City reserves the right to redeem the Certificates maturing on and after August 15, 2034, on August 15, 2033, or any date thereafter, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof, at the redemption price of par plus accrued interest as further described herein. The Certificates may also be subject to mandatory sinking fund redemption in the event the Underwriter elects to aggregate two or more consecutive serial maturities as one or more “Term Certificates”. (See “THE CERTIFICATES – Redemption Provisions” herein.)

(a) CUSIP numbers are included solely for the convenience of the owners of the Certificates. CUSIP is a registered trademark of the American Bankers Association. CUSIP Global Services (“CGS”) is managed on behalf of the American Bankers Association by FactSet Research Systems Inc. Copyright(c) 2023 CUSIP Global Services. All rights reserved. CUSIP data herein is provided by CGS. This data is not intended to create a database and does not serve in any way as a substitute for the CGS database. CUSIP numbers are provided for convenience of reference only. None of the City, the Underwriter or the Financial Advisor is responsible for the selection or the correctness of the CUSIP numbers set forth herein.

\*Preliminary, subject to change.

**CITY OF CADDO MILLS, TEXAS  
2313 Main Street  
Caddo Mills, Texas 75135  
903-527-3116**

**ELECTED OFFICIALS**

<u>Name</u>	<u>Position</u>	<u>On Council Since</u>	<u>Term Expires May</u>
Chris Davies	Mayor	2021	2025
Shawn Bentley	Council Member	2023	2024
Cody Hawkins	Mayor Pro Tem	2022	2024
Lori Howell	Council Member	2023	2025
Justin Poppoelreiter	Council Member	2023	2025
John Verity	Council Member	2021	2024

**ADMINISTRATION**

<u>Name</u>	<u>Position</u>	<u>Years With The City</u>
Matt McMahan	City Manager	10 years
Stacy Smith	Finance Manager	13 years
Becky Patillo	City Secretary	1 years

**CONSULTANTS AND ADVISORS**

Bond Counsel	McCall, Parkhurst & Horton L.L.P. Dallas, Texas
Certified Public Accountants	Wilf & Henderson, P.C. Texarkana, Texas
Financial Advisor	SAMCO Capital Markets, Inc. San Antonio, Texas

***For Additional Information Please Contact:***

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Mr. Andrew Friedman, Senior Managing Director  
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**USE OF INFORMATION IN THE OFFICIAL STATEMENT**

For purposes of compliance with Rule 15c2-12 of the United States Securities Exchange Commission (the “Rule”), this document constitutes a preliminary official statement of the City with respect to the Certificates that has been “deemed final” by the City as of its date except for the omission of no more than the information permitted by the Rule.

This Official Statement, which includes the cover page and the Appendices hereto, does not constitute an offer to sell or the solicitation of an offer to buy in any jurisdiction to any person to whom it is unlawful to make such offer, solicitation or sale.

No dealer, broker, salesperson or other person has been authorized to give information or to make any representation other than those contained in this Official Statement, and, if given or made, such other information must not be relied upon.

Certain information set forth herein has been provided by sources other than the City that the City believes to be reliable, but the City makes no representation as to the accuracy of such information. Any information and expressions of opinion herein contained are subject to change without notice, and neither the delivery of the Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City or other matters described herein since the date hereof. See “CONTINUING DISCLOSURE OF INFORMATION” for a description of the City’s undertaking to provide certain information on a continuing basis.

The Underwriter has provided the following statement for inclusion in this Official Statement. The Underwriter has reviewed the information in this Official Statement in accordance with, and as part of its respective responsibilities to investors under the federal securities laws, but the Underwriter does not guarantee the accuracy or completeness of such information.

NONE OF THE CITY, THE UNDERWRITER OR THE FINANCIAL ADVISOR MAKES ANY REPRESENTATION OR WARRANTY WITH RESPECT TO THE INFORMATION CONTAINED IN THIS OFFICIAL STATEMENT REGARDING THE DEPOSITORY TRUST COMPANY (“DTC”) OR ITS BOOK-ENTRY-ONLY SYSTEM, OR ANY MUNICIPAL BOND INSURER WITH RESPECT TO ITS MUNICIPAL BOND INSURANCE POLICY AS SUCH INFORMATION HAS BEEN PROVIDED BY DTC AND THE MUNICIPAL BOND INSURER, RESPECTIVELY.

THE CERTIFICATES ARE EXEMPT FROM REGISTRATION WITH THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION AND CONSEQUENTLY HAVE NOT BEEN REGISTERED THEREWITH. THE REGISTRATION, QUALIFICATION, OR EXEMPTION OF THE CERTIFICATES IN ACCORDANCE WITH APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTIONS IN WHICH THESE SECURITIES HAVE BEEN REGISTERED, QUALIFIED, OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION THEREOF.

THIS OFFICIAL STATEMENT CONTAINS “FORWARD-LOOKING” STATEMENTS WITHIN THE MEANING OF SECTION 21E OF THE SECURITIES AND EXCHANGE ACT OF 1934, AS AMENDED. SUCH STATEMENTS MAY INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE THE ACTUAL RESULTS, PERFORMANCE AND ACHIEVEMENTS TO BE DIFFERENT FROM THE FUTURE RESULTS, PERFORMANCE AND ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. INVESTORS ARE CAUTIONED THAT THE ACTUAL RESULTS COULD DIFFER MATERIALLY FROM THOSE SET FORTH IN THE FORWARD-LOOKING STATEMENTS.

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Appendix A  
 Appendix B  
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*The cover page, subsequent pages hereof and appendices attached hereto, are part of this Official Statement.*

## SELECTED DATA FROM THE OFFICIAL STATEMENT

*The selected data is subject in all respects to the more complete information and definitions contained or incorporated in this Official Statement. The offering of the Certificates to potential investors is made only by means of this entire Official Statement. No person is authorized to detach this page from this Official Statement or to otherwise use it without the entire Official Statement.*

<b>The City</b>	The City of Caddo Mills, Texas (the “City”), located in Hunt County is a political subdivision of the State of Texas (the “State”) and operates under a Mayor and a City Council comprised of five members. The Mayor and all five Council members are elected at-large for two year staggered terms. The City’s current estimated population is 4,800. (See “Appendix B – General Information Regarding the City of Caddo Mills and Hunt County, Texas” herein.)
<b>The Certificates</b>	The Certificates are being issued pursuant to the Constitution and laws of the State, including particularly Texas Local Government Code, Subchapter C, Chapter 271, as amended, and an ordinance (the “Ordinance”) to be adopted on or about October 10, 2023, by the City Council. (See “THE CERTIFICATES – Authority for Issuance” herein.)
<b>Paying Agent/Registrar</b>	The initial Paying Agent/Registrar for the Certificates is BOKF, NA, Dallas Texas.
<b>Security</b>	The Certificates constitute direct obligations of the City payable primarily from the proceeds of an annual ad valorem tax levied upon all taxable property within the City, within the limitations prescribed by law, and are further payable from and secured by a lien on and pledge of the “Surplus Revenues”, if any, received from the ownership and operation of the City’s municipal airport (“System”), all as provided in the Ordinance. (See “THE CERTIFICATES – Security for Payment” herein.)
<b>Redemption Provision</b>	The City reserves the right, at its sole option, to redeem Certificates stated to mature on and after August 15, 2034, on August 15, 2033, or any date thereafter, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof, at the price of par plus accrued interest to the date fixed for redemption. The Certificates may also be subject to mandatory sinking fund redemption in the event the Underwriter elects to aggregate two or more consecutive serial maturities as one or more “Term Certificate”. (See “THE CERTIFICATES – Redemption Provisions” herein.)
<b>Tax Matters</b>	In the opinion of Bond Counsel, the interest on the Certificates will be excludable from gross income for federal tax purposes under statutes, regulations, published rulings and court decisions existing on the date of the initial delivery of the Certificates, subject to the matters described under “TAX MATTERS” herein. (See “TAX MATTERS” for a discussion of the Opinion of Bond Counsel and “APPENDIX C – FORM OF LEGAL OPINION OF BOND COUNSEL” herein.)
<b>Use of Certificate Proceeds</b>	Proceeds from the sale of the Certificates will be used to pay all or a portion of the City’s contractual obligations incurred in connection with (i) acquiring, constructing, and equipping additions, improvements, extensions, for the City’s municipal airport, including the construction of additional hangars; and (ii) legal, fiscal and engineering fees in connection with such projects. (See “THE CERTIFICATES – Use of Certificate Proceeds” herein.)
<b>Book-Entry-Only System</b>	The City intends to utilize the Book-Entry-Only System of The Depository Trust Company, New York, New York (“DTC”) described herein. No physical delivery of the Certificates will be made to the beneficial owners of the Certificates. Such Book-Entry-Only System may affect the method and timing of payments on the Certificates and the manner the Certificates may be transferred. (See “BOOK-ENTRY-ONLY SYSTEM” herein.)
<b>Rating</b>	A municipal bond rating application for the Certificates has been made to S&P Global Ratings, a division of Standard & Poor’s Financial Services, LLC (“S&P”). The outcome of the results will be made available as soon as possible. (See “OTHER PERTINENT INFORMATION – Rating” herein.)
<b>Bond Insurance</b>	The City is considering qualifying the Certificates for municipal bond insurance and has made application to municipal bond insurance companies in connection with such consideration. If this issue qualifies for a municipal bond insurance policy, and if the City determines to acquire the policy, the City will pay the bond insurance premium for the policy. (See “BOND INSURANCE” and “BOND INSURANCE GENERAL RISKS” herein.)
<b>Issuance of Additional Debt</b>	The City does not anticipate issuing any additional debt within the next twelve (12) months.
<b>Payment Record</b>	The City has never defaulted on the payment of its general obligation or revenue debt.
<b>Delivery</b>	When issued, anticipated on or about November 8, 2023.
<b>Legality</b>	Delivery of the Certificates is subject to the approval by the Attorney General of the State and the rendering of an opinion as to legality by McCall, Parkhurst & Horton L.L.P., Bond Counsel, Dallas, Texas.

## INTRODUCTORY STATEMENT

This Official Statement provides certain information in connection with the issuance by the City of Caddo Mills, Texas (the "City") of its \$2,000,000\* Combination Tax and Surplus Airport Revenue Certificates of Obligation, Series 2023 (AMT) (the "Certificates") identified on the cover page hereof.

The City of Caddo Mills, Texas (the "City"), located in Hunt County operates under a Mayor and a City Council consisting of five members. The Mayor and all five Council members are elected at-large for two-year staggered terms. The City is a political subdivision and Type A general law municipal corporation of the State of Texas (the "State"), duly organized and existing under the Constitution and laws of the State. The Certificates are being issued pursuant to the Constitution and general laws of the State and an ordinance (the "Ordinance") to be adopted by the City Council of the City (the "City Council") authorizing the issuance of the Certificates. (See "THE CERTIFICATES - Authority for Issuance" herein.)

Unless otherwise indicated, capitalized terms used in this Official Statement have the same meanings assigned to such terms in the Ordinance. Included in this Official Statement are descriptions of the Certificates and certain information about the City and its finances. **ALL DESCRIPTIONS OF DOCUMENTS CONTAINED HEREIN ARE SUMMARIES ONLY AND ARE QUALIFIED IN THEIR ENTIRETY BY REFERENCE TO EACH SUCH DOCUMENT.** Copies of such documents may be obtained from the City or the Financial Advisor noted on page iii hereof.

This Official Statement speaks only as to its date, and the information contained here is subject to change. Copies of the final Official Statement relating to the Certificates will be deposited with the Municipal Securities Rulemaking Board, through its Electronic Municipal Market Access ("EMMA") system. See "CONTINUING DISCLOSURE OF INFORMATION" for a description of the City's undertaking to provide certain information on a continuing basis.

## THE CERTIFICATES

### General

The Certificates will be dated October 15, 2023 (the "Dated Date"). The Certificates are stated to mature on August 15, in the years and in the principal amounts set forth on page ii hereof. The Certificates shall bear interest from their Dated Date on the unpaid principal amounts, and the amount of interest to be paid with respect to each payment period shall be computed on the basis of a 360-day year consisting of twelve 30-day months. Interest on the Certificates will be payable on February 15, 2024, and on each August 15 or February 15 thereafter until maturity or prior redemption. Principal is payable at the designated offices of the "Paying Agent/Registrar" for the Certificates, initially BOKF, NA, Dallas, Texas. Interest on the Certificates shall be paid to the registered owners whose names appear on the registration books of the Paying Agent/Registrar at the close of business on the Record Date (as hereinafter defined) and shall be paid by the Paying Agent/Registrar (i) by check sent United States Mail, first class postage prepaid, to the address of the registered owner recorded in the Security Register or (ii) by such other method, acceptable to the Paying Agent/Registrar, requested by, and at the risk of, the registered owner. If the date for the payment of the principal or interest on the Certificates shall be a Saturday, Sunday, a legal holiday or a day when banking institutions in the city where the designated payment/transfer office of the Paying Agent/Registrar is located are authorized to be closed, then the date for such payment shall be the next succeeding day which is not such a day, and payment on such date shall have the same force and effect as if made on the date payment was due.

Initially, the Certificates will be registered and delivered only to Cede & Co., the nominee of The Depository Trust Company ("DTC") pursuant to the Book-Entry-Only System described below. No physical delivery of the Certificates will be made to the Beneficial Owners. Principal of, premium, if any, and interest on the Certificates will be payable by the Paying Agent/Registrar to Cede & Co., which will distribute the amounts received to the appropriate DTC participants, who shall in turn make payment to the Beneficial Owners of the Certificates. Such Book-Entry-Only System may change the method and timing of payment for the Certificates and the method of transfer. See "BOOK-ENTRY-ONLY SYSTEM" below for a more complete description of such System.

### Authority for Issuance

The Certificates are being issued pursuant to the Constitution and general laws of the State, including particularly Texas Local Government Code, Subchapter C, Chapter 271, as amended, and the Ordinance.

### Security for Payment

The Certificates constitute direct obligations of the City payable primarily from the proceeds of an annual ad valorem tax levied upon all taxable property within the City, within the limitations prescribed by law, and are further payable from and secured by a lien on and pledge of the "Surplus Revenues", if any, received from the ownership and operation of the City's municipal airport ("System"), all as provided in the Ordinance. (See "THE CERTIFICATES - Security for Payment" herein.)

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\* Preliminary, subject to change.

## **Tax Rate Limitations**

All taxable property within the City is subject to the assessment, levy and collection by the City of a continuing, annual direct ad valorem tax sufficient to provide for the payment of principal of and interest on all ad valorem tax debt within the limit prescribed by law. Article XI, Section 4, of the Constitution of the State applies to the City, and limits the maximum ad valorem tax rate of the City to \$1.50 per \$100 taxable assessed valuation for all City purposes. Administratively, the Attorney General of the State will permit allocation of \$1.00 of the \$1.50 maximum tax rate for all general obligation debt service, as calculated at the time of issuance and based on a 90% collection rate.

## **Use of Certificate Proceeds**

Proceeds from the sale of the Certificates will be used to pay all or a portion of the City's contractual obligations incurred in connection with (i) acquiring, constructing, and equipping additions, improvements, extensions for the City's municipal airport, including the construction of additional hangars; and (ii) legal, fiscal and engineering fees in connection with such projects.

## **Redemption Provisions**

Optional Redemption: The City reserves the right, at its option, to redeem the Certificates maturing on and after August 15, 2034, on August 15, 2033 or any date thereafter, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof (and, if within a stated maturity, selected at random and by lot by the Paying Agent/Registrar), at the redemption price of par plus accrued interest to the date fixed for redemption.

Not less than thirty (30) days prior to a redemption date for the Certificates, the City shall cause a notice of such redemption to be sent by United States mail, first-class postage prepaid, to the registered owners of each Certificate or a portion thereof to be redeemed at its address as it appeared on the registration books of the Paying Agent/Registrar on the day such notice of redemption is mailed. ANY NOTICE OF REDEMPTION SO MAILED TO THE REGISTERED OWNERS WILL BE DEEMED TO HAVE BEEN DULY GIVEN IRRESPECTIVE OF WHETHER ONE OR MORE OF THE REGISTERED OWNERS FAILED TO RECEIVE SUCH NOTICE. By the date fixed for any such redemption, due provision shall be made with the Paying Agent/Registrar for the payment of the required redemption price for the Certificates or portions thereof which are to be so redeemed. If such notice of redemption is given and any other condition to redemption satisfied, all as provided above, the Certificates or portion thereof, which are to be redeemed thereby automatically shall be treated as redeemed prior to their scheduled maturities, and they shall not bear interest after the date fixed for redemption, and they shall not be regarded as being outstanding except for the right of the registered owner to receive the redemption price from the Paying Agent/Registrar out of the funds provided for such payment.

With respect to any optional redemption of the Certificates, unless certain prerequisites to such redemption required by the Ordinance have been met and money sufficient to pay the principal of and premium, if any, and interest on the Certificates to be redeemed will have been received by the Paying Agent/Registrar prior to the giving of such notice of redemption, such notice may state that said redemption will, at the option of the City, be conditional upon the satisfaction of such prerequisites and receipt of such money by the Paying Agent/Registrar on or prior to the date fixed for such redemption or upon any prerequisite set forth in such notice of redemption. If a conditional notice of redemption is given and such prerequisites to the redemption are not fulfilled, such notice will be of no force and effect, the City will not redeem such Certificates and the Paying Agent/Registrar will give notice in the manner in which the notice of redemption was given, to the effect that the Certificates have not been redeemed.

The Paying Agent/Registrar and the City, so long as a Book-Entry-Only System is used for the Certificates, will send any notice of redemption, notice of proposed amendment to the Certificates or other notices with respect to the Certificates only to DTC. Any failure by DTC to advise any DTC participant, or of any DTC participant or indirect participant to notify the Beneficial Owner, will not affect the validity of the redemption of the Certificates called for redemption or any other action premised on any such notice. Redemption of portions of the Certificates by the City will reduce the outstanding principal amount of such Certificates held by DTC. In such event, DTC may implement, through its Book-Entry-Only System, a redemption of such Certificates held for the account of DTC participants in accordance with its rules or other agreements with DTC participants and then DTC direct participants and indirect participants may implement a redemption of such Certificates from the Beneficial Owners. Any such selection of Certificates the City has called for redemption will not be governed by the Ordinance and will not be conducted by the City or the Paying Agent/Registrar. Neither the City nor the Paying Agent/Registrar will have any responsibility to DTC participants, indirect participants or the persons for whom DTC participants act as nominees, with respect to the payments on the Certificates or the providing of notice to DTC direct participants, indirect participants, or Beneficial Owners of the selection of portions of the Certificates for redemption. (See "BOOK-ENTRY-ONLY SYSTEM" herein.)

Mandatory Sinking Fund Redemption: In the event the Underwriter elects to combine two or more consecutive serial maturities into one or more Term Certificates, each such Term Certificate will be subject to mandatory sinking fund redemption commencing on August 15 of the first year which has been combined to form such Term Certificate and continuing on August 15 in each year thereafter until the stated maturity date of that Term Certificate. In the event the Underwriter elects to create Term Certificates, the final Official Statement will be updated to reflect the mandatory sinking fund redemption schedules and provisions.

## **Payment Record**

The City has never defaulted on the payment of its general obligation or revenue debt.

## **Legality**

The Certificates are offered when, as and if issued, subject to the approvals of legality by the Attorney General of the State and McCall, Parkhurst & Horton L.L.P., Dallas, Texas, Bond Counsel. A form of the legal opinion of Bond Counsel appears in Appendix C attached hereto.

## **Defeasance**

The Ordinance provides for the defeasance of the Certificates when the payment of the principal of and premium, if any, on the Certificates, plus interest thereon to the due date thereof (whether such due date be by reason of maturity or otherwise) is provided by irrevocably depositing with the Paying Agent/Registrar or other authorized agent, in trust (1) money sufficient to make such payment and/or (2) Defeasance Securities that mature as to principal and interest in such amounts and at such times to ensure the availability, without reinvestment, of sufficient money to make such payments, and to pay all necessary and proper fees, compensation and expenses of the paying agent for the Certificates. The City has additionally reserved the right, subject to satisfying the requirements of (1) and (2) above, to substitute other Defeasance Securities originally deposited, to reinvest the uninvested moneys on deposit for such defeasance and to withdraw for the benefit of the City moneys in excess of the amount required for such defeasance. The Ordinance provides that "Defeasance Securities" means any securities and obligations now or hereafter authorized by State law that are eligible to discharge obligations such as the Certificates. Current State law permits defeasance with the following types of securities: (a) direct, noncallable obligations of the United States of America, including obligations that are unconditionally guaranteed by the United States of America, (b) noncallable obligations of an agency or instrumentality of the United States of America, including obligations that are unconditionally guaranteed or insured by the agency or instrumentality and that, on the date the City authorizes the defeasance of the Certificates, are rated as to investment quality by a nationally recognized investment rating firm not less than AAA or its equivalent, and (c) noncallable obligations of a state or an agency or a county, municipality, or other political subdivision of a state that, on the date the City authorizes the defeasance of the Certificates, have been refunded and are rated as to investment quality by a nationally recognized investment rating firm not less than AAA or its equivalent. The City is authorized to restrict the use of eligible Defeasance Securities as deemed appropriate in connection with the sale of the Certificates. There is no assurance that the current State law will not be changed in a manner which would permit investments other than those described above to be made with amounts deposited to defease the Certificates. Because the Ordinance does not contractually limit such investments, registered owners will be deemed to have consented to defeasance with such other investments, notwithstanding the fact that such investments may not be of the same investment quality as those currently permitted under State law. There is no assurance that the ratings for U.S. Treasury securities used for defeasance purposes or that for any other Defeasance Security will be maintained at any particular rating category.

Upon such deposit as described above, such Certificates shall no longer be regarded to be outstanding or unpaid. After firm banking and financial arrangements for the discharge and final payment or redemption of Certificates have been made as described above, all rights of the City to initiate proceedings to call such Certificates for redemption or take any other action amending the terms of such Certificates are extinguished; provided, however, that the right to call such Certificates for redemption is not extinguished if the City: (i) in the proceedings providing for the firm banking and financial arrangements, expressly reserves the right to call such Certificates for redemption; (ii) gives notice of the reservation of that right to the owners of such Certificates immediately following the making of the firm banking and financial arrangements; and (iii) directs that notice of the reservation be included in any redemption notices that it authorizes.

## **Amendments**

In the Ordinance, the City has reserved the right to amend the Ordinance without the consent of any holder for the purpose of amending or supplementing the Ordinance to (i) cure any ambiguity, defect or omission therein that does not materially adversely affect the interests of the registered owners of the Certificates, (ii) grant additional rights or security for the benefit of the registered owners of the Certificates, (iii) add events of default as shall not be inconsistent with the provisions of the Ordinance that do not materially adversely affect the interests of the registered owners of the Certificates, (iv) qualify the Ordinance under the Trust Indenture Act of 1939, as amended, or corresponding provisions of federal laws from time to time in effect or (v) make such other provisions in regard to matters or questions arising under the Ordinance that are not inconsistent with the provisions thereof and which, in the opinion of Bond Counsel for the City, do not materially adversely affect the interests of the registered owners of the Certificates.

The Ordinance further provides that the registered owners of the Certificates aggregating in principal amount a majority of the outstanding Certificates shall have the right from time to time to approve any amendment not described above to the Ordinance if it is deemed necessary or desirable by the City; provided, however, that without the consent of 100% of the registered owners of the then outstanding Certificates, no amendment may be made for the purpose of: (i) making any change in the maturity of any of the outstanding Certificates; (ii) reducing the rate of interest borne by any of the outstanding Certificates; (iii) reducing the amount of the principal payable on any outstanding Certificates; (iv) modifying the terms of payment of principal of or interest on outstanding Certificates, or imposing any condition with respect to such payment; or (v) changing the minimum percentage of the principal amount of the Certificates necessary for consent to such amendment. Reference is made to the Ordinance for further provisions relating to the amendment thereof.



## Default and Remedies

The Ordinance establishes specific events of default with respect to the Certificates. If the City defaults in the payment of the principal or interest on the Certificates when due or the City defaults in the observance or performance of any of the covenants, conditions, or obligations of the City, the failure to perform which materially, adversely affects the rights of the owners of the Certificates, including but not limited to, their prospect or ability to be repaid in accordance with the Ordinance, and the continuation thereof for a period of 60 days after notice of such default is given by any owner to the City, the Ordinance provides that any registered owner is entitled to seek a writ of mandamus from a court of proper jurisdiction requiring the City to make such payment or observe and perform such covenants, obligations, or conditions. The issuance of a writ of mandamus may be sought if there is no other available remedy at law to compel performance of the Certificates or the Ordinance and the City's obligations are not uncertain or disputed. The remedy of mandamus is controlled by equitable principles and rests with the discretion of the court, but may not be arbitrarily refused. There is no acceleration of maturity of the Certificates in the event of default and, consequently, the remedy of mandamus may have to be relied upon from year to year.

The Ordinance does not provide for the appointment of a trustee to represent the interest of the holders of the Certificates upon any failure of the City to perform in accordance with the terms of the Ordinance, or upon any other condition and accordingly all legal actions to enforce such remedies would have to be undertaken at the initiative of, and be financed by, the registered owners.

On June 30, 2006, the Texas Supreme Court ruled in *Tooke v. City of Mexia*, 197 S.W. 3d 325 (Tex. 2006), that a waiver of sovereign immunity in a contractual dispute must be provided for by statute in "clear and unambiguous language." Because it is unclear whether the State legislature has effectively waived the City's sovereign immunity from a suit for money damages, holders of the Certificates may not be able to bring such a suit against the City for breach of the covenants in the Certificates or in the Ordinance. Even if a judgment against the City could be obtained, it could not be enforced by direct levy and execution against the City's property. Further, the registered owners cannot themselves foreclose on property within the City or sell property within the City to enforce the tax lien on taxable property to pay the principal of and interest on the Certificates. In *Tooke*, the Court noted the enactment in 2005 of sections 271.151 through .160, Texas Local Government Code (the "Local Government Immunity

On April 1, 2016, the Texas Supreme Court ruled in *Wasson Interests, Ltd. v. City of Jacksonville*, 489 S.W.3d 427 (Tex. 2016) ("*Wasson I*"), that governmental immunity does not imbue a city with derivative immunity when it performs a proprietary, as opposed to a governmental, function in respect to contracts executed by a city. On October 5, 2018, the Texas Supreme Court issued a second opinion to clarify *Wasson I*, *Wasson Interests LTD. v. City of Jacksonville*, 559 S.W.3d 142 (Tex. 2018) ("*Wasson II*", and together with *Wasson I* "*Wasson*"), ruling that to determine whether governmental immunity applies to a breach of contract claim, the proper inquiry is whether the municipality was engaged in a governmental or proprietary function at the time it entered into the contract, not at the time of the alleged breach. In *Wasson*, the Court recognized that the distinction between governmental and proprietary functions is not clear. Therefore, in regard to municipal contract cases (as opposed to tort claim cases), it is incumbent on the courts to determine whether a function was governmental or proprietary based upon the statutory and common law guidance at the time of the contractual relationship. State jurisprudence has generally held that proprietary functions are those conducted by a city in its private capacity, for the benefit only of those within its corporate limits, and not as an arm of the government or under authority or for the benefit of the State; these are usually activities that can be, and often are, provided by private persons, and therefore are not done as a branch of the State, and do not implicate the State's immunity since they are not performed under the authority, or for the benefit, of the State as sovereign. Issues related to the applicability of governmental immunity as they relate to the issuance of municipal debt have not been adjudicated. Each situation will be evaluated based on the facts and circumstances surrounding the contract in question.

As noted above, the Ordinance provides that holders of the Certificates may exercise the remedy of mandamus to enforce the obligations of the City under the Ordinance. Neither the remedy of mandamus nor any other type of injunctive relief was at issue in *Tooke*, and it is unclear whether *Tooke* will be construed to have any effect with respect to the exercise of mandamus, as such remedy has been interpreted by State courts. In general, State courts have held that a writ of mandamus may be issued to require public officials to perform ministerial acts that clearly pertain to their duties. State courts have held that a ministerial act is defined as a legal duty that is prescribed and defined with a precision and certainty that leaves nothing to the exercise of discretion or judgment, though mandamus is not available to enforce purely contractual duties. However, mandamus may be used to require a public officer to perform legally imposed ministerial duties necessary for the performance of a valid contract to which the State or a political subdivision of the State is a party (including the payment of monies due under a contract).

Furthermore, the City is eligible to seek relief from its creditors under Chapter 9 of the U.S. Bankruptcy Code ("Chapter 9"). Although Chapter 9 provides for the recognition of a security interest represented by a specifically pledged source of revenues, the pledge of ad valorem taxes in support of a general obligation of a bankrupt entity is not specifically recognized as a security interest under Chapter 9. Chapter 9 also includes an automatic stay provision that would prohibit, without bankruptcy court approval, the prosecution of any other legal action by creditors or holders of the bonds of an entity which has sought protection under Chapter 9. Therefore, should the City avail itself of Chapter 9 protection from creditors, the ability to enforce would be subject to the approval of the bankruptcy court (which could require that the action be heard in bankruptcy court instead of other federal or state court); and the U.S. Bankruptcy Code provides for broad discretionary powers of a bankruptcy court in administering any proceeding brought before it. The opinion of Bond Counsel will note that all opinions relative to the enforceability of the Certificates are qualified with respect to the customary rights of debtors relative to their creditors and by general principles of equity which permit the exercise of judicial discretion.

See "BOOK-ENTRY-ONLY SYSTEM" herein for a description of the duties of DTC with regard to ownership of the Certificates. Initially, the only registered owner of the Certificates will be Cede & Co., as DTC's nominee.

## **REGISTRATION, TRANSFER AND EXCHANGE**

### **Paying Agent/Registrar**

The initial Paying Agent/Registrar for the Certificates is BOKF, NA, Dallas, Texas. In the Ordinance, the City retains the right to replace the Paying Agent/Registrar. If the Paying Agent/Registrar is replaced by the City, the new Paying Agent/Registrar shall accept the previous Paying Agent/Registrar's records and act in the same capacity as the previous Paying Agent/Registrar. Any successor Paying Agent/Registrar, selected at the sole discretion of the City, shall be a bank, trust company, financial institution or other entity qualified and authorized to serve in such capacity and to perform the duties and services of Paying Agent/Registrar. Upon a change in the Paying Agent/Registrar for the Certificates, the City agrees to promptly cause written notice thereof to be sent to each registered owner of the Certificates by United States mail, first-class, postage prepaid.

The Certificates will be issued in fully registered form in multiples of \$5,000 for any one stated maturity, and principal and semiannual interest will be paid by the Paying Agent/Registrar. Interest will be paid to the registered owners appearing on the registration books of the Paying Agent/Registrar on the Record Date (as defined below) by check or draft mailed on February 15, 2024, and on each August 15 and February 15 thereafter until maturity or prior redemption of the Certificates, by the Paying Agent/Registrar to the last known address of the registered owner as it appears on the Paying Agent/Registrar's books or by such other method, acceptable to the Paying Agent/Registrar, requested by and at the risk and expense of the registered owner. Principal of a Certificate will be paid to the registered owner at its stated maturity or its prior redemption upon presentation to the Paying Agent/Registrar. If the date for the payment of the principal of or interest on the Certificates shall be a Saturday, Sunday, a legal holiday, or a day when banking institutions in the city where the designated payment/transfer office of the Paying Agent/Registrar is located are authorized by law or executive order to close, then the date for such payment shall be the next succeeding day which is not such a Saturday, Sunday, legal holiday, or day when banking institutions are authorized to close; and payment on such date shall have the same force and effect as if made on the original date payment was due. So long as Cede & Co. is the registered owner of the Certificates, payments of principal of and interest on the Certificates will be made as described in "BOOK-ENTRY-ONLY SYSTEM" herein.

### **Record Date**

The record date ("Record Date") for interest payable to the registered owner of a Certificate on any interest payment date means the last business day of the month next preceding such interest payment date.

In the event of a non-payment of interest on an interest payment date, and for thirty (30) days thereafter, a new record date for such interest payment (a "Special Record Date") will be established by the Paying Agent/Registrar, if and when funds for the payment of such interest have been received from the City. Notice of the Special Record Date and of the scheduled payment date of the past due interest (which shall be fifteen (15) days after the Special Record Date) shall be sent at least five (5) business days prior to the Special Record Date by United States mail, first class postage prepaid, to the address of each registered owner appearing on the registration books of the Paying Agent/Registrar at the close of business on the last business day next preceding the date of mailing of such notice.

### **Future Registration**

The Certificates are initially to be issued utilizing the Book-Entry-Only System of DTC. In the event such Book-Entry-Only System should be discontinued, printed certificates will be issued to the registered owners of the Certificates and thereafter, the Certificates may be transferred, registered, and assigned on the registration books of the Paying Agent/Registrar only upon presentation and surrender of such printed certificates to the Paying Agent/Registrar, and such registration and transfer shall be without expense or service charge to the registered owner, except for any tax or other governmental charges required to be paid with respect to such registration and transfer. A Certificate may be assigned by the execution of an assignment form on the Certificate or by other instrument of transfer and assignment acceptable to the Paying Agent/Registrar. A new Certificate or Certificates will be delivered by the Paying Agent/Registrar in lieu of the Certificates being transferred or exchanged at the designated office of the Paying Agent/Registrar, or sent by United States registered mail to the new registered owner at the registered owner's request, risk and expense. New Certificates issued in an exchange or transfer of Certificates will be delivered to the registered owner or assignee of the registered owner in not more than three (3) business days after the receipt of the Certificates to be canceled in the exchange or transfer and the written instrument of transfer or request for exchange duly executed by the registered owner or his duly authorized agent, in form satisfactory to the Paying Agent/Registrar. New Certificates registered and delivered in an exchange or transfer shall be in denominations of \$5,000 for any one stated maturity or any integral multiple thereof and for a like aggregate principal amount and rate of interest as the Certificate or Certificates surrendered for exchange or transfer. (See "BOOK-ENTRY-ONLY SYSTEM" herein for a description of the system to be initially utilized in regard to ownership and transferability of the Certificates.)

### **Limitation on Transfer or Exchange of Certificates**

The Paying Agent/Registrar shall not be required to transfer or exchange any Certificates or any portion thereof during the period commencing with the close of business on any Record Date and ending with the opening of business on the next following principal or interest payment date or with respect to any Certificate or portion called for redemption prior to maturity, within forty-five (45) days prior to its redemption date, provided, however, such limitation of transfer shall not be applicable to an exchange by the registered owner of the uncalled balance of a Certificate called for redemption.

### **Replacement Certificates**

In the Ordinance, provision is made for the replacement of mutilated, destroyed, lost, or stolen Certificates upon surrender of the mutilated Certificates to the Paying Agent/Registrar, or the receipt of satisfactory evidence of destruction, loss, or theft, and the receipt by the City and Paying Agent/Registrar of security or indemnity as may be required by either of them to hold them harmless. The City may require payment of taxes, governmental charges, and other expenses in connection with any such replacement.

## **BOND INSURANCE**

The City is considering qualifying the Certificates for municipal bond insurance and has made application to several bond insurance companies in connection with such consideration. No representation is hereby made that the City will use municipal bond insurance in connection with the issuance of the Certificates. If the City does decide to use municipal bond insurance in connection with the Certificates, then the City shall notify the Underwriter upon obtaining a commitment from a bond insurance company (the "Insurer"), and the premium for the municipal bond insurance policy (the "Policy") will be paid by the City. The final Official Statement shall disclose, to the extent necessary, any relevant information relating to the Policy.

### **BOND INSURANCE GENERAL RISKS**

#### **General**

The City has applied for a Policy to guarantee the Certificates. The City has yet to determine whether any insurance will be purchased with the Certificates, but the payment of the bond insurance premium will be the City's obligation. If a Policy is purchased, the following are risk factors relating to the bond insurance.

In the event of default of the scheduled payment of principal of or interest on the Certificates when all or a portion thereof becomes due, any owner of the Certificates shall have a claim under the Policy for such payments. The payment of principal and interest in connection with mandatory or optional prepayment of the Certificates by the City which is recovered by the City from the Beneficial Owners as a voidable preference under applicable bankruptcy law is covered by the Policy; however, such payments will be made by the Insurer at such time and in such amounts as would have been due absent such prepayment by the City (unless the Insurer chooses to pay such amounts at an earlier date). Payment of principal of and interest on the Certificates is not subject to acceleration, but other legal remedies upon the occurrence of non-payment do exist (see "THE CERTIFICATES - Default and Remedies"). The Insurer may reserve the right to direct the pursuit of available remedies, and, in addition, may reserve the right to consent to any remedies available to and requested by the Beneficial Owners.

In the event the Insurer is unable to make payment of principal and interest as such payments become due under the Policy, the Certificates are payable from the ad valorem tax levied, within the limitations prescribed by law, on all taxable property located within the City as further described under "THE CERTIFICATES – Security for Payment". In the event the Insurer becomes obligated to make payments with respect to the Certificates, no assurance is given that such event will not adversely affect the market price or the marketability (liquidity) of the Certificates.

If a Policy is acquired, the enhanced long-term rating on the Certificates will be dependent on the financial strength of the Insurer and its claims paying ability. The Insurer's financial strength and claims paying ability are predicated upon a number of factors which could change over time. No assurance can be given that the long-term ratings of the Insurer and of the rating on the Certificates, whether or not subject to the Policy, will not be subject to downgrade and such event could adversely affect the market price or the marketability (liquidity) for the Certificates. See the disclosure described in "OTHER PERTINENT INFORMATION – Rating" herein.

The obligations of the Insurer under the Policy are general obligations of the Insurer and in an event of default by the Insurer, the remedies available may be limited by applicable bankruptcy law. None of the City, the Underwriter, or the City's Financial Advisor have made an independent investigation into the claims paying ability of the Insurer and no assurance or representation regarding the financial strength or projected financial strength of the Insurer is given.

#### **Claims-Paying Ability and Financial Strength of Municipal Bond Insurers**

Moody's Investors Service, Inc., S&P Global Ratings and Fitch Ratings, Inc. (the "Rating Agencies") have, in recent years, downgraded and/or placed on negative watch the claims-paying and financial strength of many providers of municipal bond insurance. Additional downgrades or negative changes in the rating outlook for all bond insurers are possible. In addition, recent events in the credit markets have had

substantial negative effects on the bond insurance business. These developments could be viewed as having a material adverse effect on the claims-paying ability of such bond insurers, including any bond insurer of the Certificates. Thus, when making an investment decision, potential investors should carefully consider the ability of the City to pay principal and interest on the Certificates and the claims-paying ability of any such bond insurer, particularly over the life of the investment.

#### **BOOK-ENTRY-ONLY SYSTEM**

*This section describes how ownership of the Certificates is to be transferred and how the principal of, premium, if any, and interest on the Certificates are to be paid to and credited by DTC while the Certificates are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The City and the Financial Advisor believe the source of such information to be reliable, but take no responsibility for the accuracy or completeness thereof.*

*The City cannot and does not give any assurance that (1) DTC will distribute payments of debt service on the Certificates, or redemption or other notices, to DTC Participants, (2) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Certificates), or redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the United States Securities and Exchange Commission (the "SEC"), and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.*

DTC will act as securities depository for the Certificates. The Certificates will be issued as fully-registered Certificates registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Certificate will be issued for each maturity of the Certificates, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). Direct Participants and Indirect Participants are jointly referred to as "Participants". DTC has a S&P Global Ratings rating of AA+. The DTC Rules applicable to its Participants are on file with the SEC. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Certificates under the DTC system must be made by or through Direct Participants, which will receive a credit for the Certificates on DTC's records. The ownership interest of each Beneficial Owner is in turn to be recorded on the Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction and periodic statements of their holdings from the Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Certificates are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Certificates, except in the event that use of the book-entry system for the Certificates is discontinued.

To facilitate subsequent transfers, all Certificates deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Certificates with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Certificates; DTC's records reflect only the identity of the Direct Participants to whose accounts such Certificates are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Certificates may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Certificates, such as redemptions, tenders, defaults, and proposed amendments to the Certificate documents. For example, Beneficial Owners of Certificates may wish to ascertain that the nominee holding the Certificates for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Paying Agent/Registrar and request that copies of notices be provided directly to them.

Redemption notices for the Certificates shall be sent to DTC. If less than all of the Certificates within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed. Neither DTC nor Cede

& Co. (nor any other DTC nominee) will consent or vote with respect to Certificates unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Direct Participant as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Certificates are credited on the record date (identified in a listing attached to the Omnibus Proxy).

All payments on the Certificates will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent/Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Certificates held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent/Registrar, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment on the Certificates to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Paying Agent/Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Participants.

DTC may discontinue providing its services as depository with respect to the Certificates at any time by giving reasonable notice to the City or the Paying Agent/Registrar. Under such circumstances, in the event that a successor depository is not obtained, Certificates are required to be printed and delivered. The City may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Certificates will be printed and delivered.

Information concerning DTC and the Book-Entry-Only System has been obtained from DTC and is not guaranteed as to accuracy or completeness by and is not to be construed as a representation by the City, the Financial Advisor, or the Underwriter.

#### **Use of Certain Terms in Other Sections of this Official Statement**

In reading this Official Statement it should be understood that while the Certificates are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for which the Participant acquires an interest in the Certificates, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Ordinance will be given only to DTC.

#### **INVESTMENT AUTHORITY AND INVESTMENT PRACTICES OF THE CITY**

The City invests funds in instruments authorized by State law, specifically the Public Funds Investment Act, Chapter 2256, Texas Government Code (the "PFIA"), in accordance with and investment policies approved by the City Council. The City Council appoints the Finance Director as the "Investment officer" of the City. Both State law and the City's investment policies are subject to change.

Under State law, the City is authorized to invest in (1) obligations, including letters of credit, of the United States or its agencies and instrumentalities, including the Federal Home Loan Banks; (2) direct obligations of the State or its agencies and instrumentalities; (3) collateralized mortgage obligations issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; (4) other obligations, the principal and interest of which are unconditionally guaranteed or insured by, or backed by the full faith and credit of, the State or the United States or their respective agencies and instrumentalities, including obligations that are fully guaranteed or insured by the Federal Deposit Insurance Corporation (the "FDIC") or by the explicit full faith and credit of the United States; (5) obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than A or its equivalent; (6) bonds issued, assumed, or guaranteed by the State of Israel; (7) interest-bearing banking deposits that are guaranteed or insured by the FDIC or the National Credit Union Share Insurance Fund (the "NCUSIF") or their respective successors; (8) interest-bearing banking deposits, other than those described in clause (7), that (i) are invested through a broker or institution with a main office or branch office in this state and selected by the City in compliance with the PFIA, (ii) the broker or institution arranges for the deposit of the funds in one or more federally insured depository institutions, wherever located, for the City's account, (iii) the full amount of the principal and accrued interest of the banking deposits is insured by the United States or an instrumentality of the United States, and (iv) the City appoints as its custodian of the banking deposits, in compliance with the PFIA, the institution in clause (8)(i) above, a bank, or a broker-dealer; (9) certificates of deposit and share certificates meeting the requirements of the PFIA (i) that are issued by an institution that has its main office or a branch office in the State and are guaranteed or insured by the FDIC or the NCUSIF, or their respective successors, or are secured as to principal by obligations described in clauses (1) through (8), above, or secured in accordance with Chapter 2257, Texas Government Code, or in any other manner and amount provided by law for City deposits, or (ii) where (a) the funds are invested by the City through a broker or institution that has a main office or branch office in the State and selected by the City in compliance with the PFIA, (b) the broker or institution arranges for the deposit of the funds in one or more federally insured depository institutions, wherever located, for the account of the City, (c) the full amount of the principal and accrued interest of each of the certificates of deposit is insured by the United States or an instrumentality of the United States; and (d) the City appoints, in compliance with the PFIA, the institution in clause (9)(ii)(a) above, a bank, or broker-dealer as custodian for the City with respect to the certificates of deposit; (10) fully collateralized repurchase agreements that have a defined termination date, are secured by a combination of cash and obligations described by clauses (1) or (12), which are pledged to the City, held in the City's name, and deposited at the time the investment is made with the City or with a third party selected and approved by the City, and are placed through a primary government securities dealer, as defined by the Federal Reserve, or a financial institution doing business in the State; (11) certain bankers' acceptances with a stated maturity of 270 days or less, if the short-term obligations of the accepting bank, or of the holding company

of which the bank is the largest subsidiary, are rated not less than A-1 or P-1 or the equivalent by at least one nationally recognized credit rating agency; (12) commercial paper with a stated maturity of 365 days or less that is rated at least A-1 or P-1 or an equivalent by either (i) two nationally recognized credit rating agencies, or (ii) one nationally recognized credit rating agency if the commercial paper is fully secured by an irrevocable letter of credit issued by a United States or state bank; (13) no-load money market mutual funds registered with and regulated by the Securities and Exchange Commission and complies with Securities and Exchange Commission Rule 2a-7; (14) no-load mutual funds that are registered and regulated by the Securities and Exchange Commission that have a weighted maturity of less than two years and either (i) have a duration of one year or more and are invested exclusively in obligations approved in this paragraph, or (ii) have a duration of less than one year and the investment portfolio is limited to investment grade securities, excluding asset backed securities; (15) guaranteed investment contracts that have a defined termination date and are secured by obligations described in clause (1), excluding obligations which the City is explicitly prohibited from investing in, and in an amount at least equal to the amount of bond proceeds invested under such contract; and (16) securities lending programs if (i) the securities loaned under the program are 100% collateralized, including accrued income, (ii) a loan made under the program allows for termination at any time, (iii) a loan made under the program is either secured by (a) obligations described in clauses (1) through (8) above, (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm at not less than A or its equivalent, or (c) cash invested in obligations described in clauses (1) through (8) above, clauses (12) through (14) above, or an authorized investment pool, (iv) the terms of a loan made under the program require that the securities being held as collateral be pledged to the City, held in the City's name, and deposited at the time the investment is made with the City or with a third party designated by the City, (v) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State, and (vi) the agreement to lend securities has a term of one year or less.

If specifically authorized in the authorizing document, bond proceeds may be invested in guaranteed investment contracts that have a defined termination date and are secured by obligations of the United States or its agencies and instrumentalities in an amount at least equal to the amount of bond proceeds invested under such contract, other than the prohibited obligations described in the next succeeding paragraph.

City may invest in such obligations directly or through government investment pools that invest solely in such obligations provided that the pools are rated no lower than AAA or AAA- or an equivalent by at least one nationally recognized rating service. The City may also contract with an investment management firm registered under the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-1 et seq.) or with the State Securities Board to provide for the investment and management of its public funds or other funds under its control for a term up to two years, but the City retains ultimate responsibility as fiduciary of its assets. In order to renew or extend such a contract, the City must do so by order, ordinance, or resolution. The City is specifically prohibited from investing in: (1) obligations whose payment represents the coupon payments on the outstanding principal balance of the underlying mortgage-backed security collateral and pays no principal; (2) obligations whose payment represents the principal stream of cash flow from the underlying mortgage-backed security and bears no interest; (3) collateralized mortgage obligations that have a stated final maturity of greater than 10 years; and (4) collateralized mortgage obligations the interest rate of which is determined by an index that adjusts opposite to the changes in a market index.

Under State law, the City is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity; that address investment diversification, yield, maturity, and the quality and capability of investment management; and that include a list of authorized investments for City funds, the maximum allowable stated maturity of any individual investment and the maximum average dollar-weighted maturity allowed for pooled fund groups, methods to monitor the market price of investments acquired with public funds, a requirement for settlement of all transactions, except investment pool funds and mutual funds, on a delivery versus payment basis, and procedures to monitor rating changes in investments acquired with public funds and the liquidation of such investments consistent with the PFIA. All City funds must be invested consistent with a formally adopted "Investment Strategy Statement" that specifically addresses each fund's investment. Each Investment Strategy Statement will describe its objectives concerning: (1) suitability of investment type, (2) preservation and safety of principal, (3) liquidity, (4) marketability of each investment, (5) diversification of the portfolio, and (6) yield.

Under State law, the City's investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment considering the probable safety of capital and probable income to be derived." At least quarterly the City's investment officers must submit an investment report to the City Council detailing: (1) the investment position of the City, (2) that all investment officers jointly prepared and signed the report, (3) the beginning market value, the ending market value and the fully accrued interest for the reporting period of each pooled fund group, (4) the book value and market value of each separately listed asset at the end of the reporting period, (5) the maturity date of each separately invested asset, (6) the account or fund or pooled fund group for which each individual investment was acquired, and (7) the compliance of the investment portfolio as it relates to: (a) adopted investment strategies and (b) State law. No person may invest City funds without express written authority from the City Council.

Under State law, the City is additionally required to: (1) annually review its adopted policies and strategies; (2) adopt a rule, order, ordinance or resolution stating that it has reviewed its investment policy and investment strategies and records any changes made to either its investment policy or investment strategy in the respective rule, order, ordinance or resolution; (3) require any investment officers with personal business relationships or relatives with firms seeking to sell securities to the entity to disclose the relationship and file a statement with the Texas Ethics Commission and the City Council; (4) require the qualified representative of firms offering to engage in an investment transaction with the City to: (a) receive and review the City's investment policy, (b) acknowledge that reasonable controls and procedures have been implemented to preclude investment transactions conducted between the City and the business organization that are not authorized by the City's investment policy (except to the extent that this authorization is dependent on an analysis of the makeup of the City's entire portfolio or requires an interpretation of subjective investment standards), and (c) deliver a written statement in a form acceptable to the City and the business organization attesting to these requirements; (5) perform an annual audit of the management controls

on investments and adherence to the City's investment policy; (6) provide specific investment training for the City's designated Investment Officer; (7) restrict reverse repurchase agreements to not more than 90 days and restrict the investment of reverse repurchase agreement funds to no greater than the term of the reverse purchase agreement; (8) restrict the investment in no-load mutual funds in the aggregate to no more than 15% of the City's monthly average fund balance, excluding bond proceeds and reserves and other funds held for debt service; (9) require local government investment pools to conform to the new disclosure, rating, net asset value, yield calculation, and advisory board requirements; and (10) at least annually review, revise, and adopt a list of qualified brokers that are authorized to engage in investment transactions with the City.

### **Authorized Investments**

The City maintains portfolios which utilize specific investment strategy consideration, designed to address the unique characteristics of the following fund groups represented in the investment portfolios:

- Operating Funds and Commingled Pools Containing Operating Funds
- Debt Service Funds
- Debt Service Reserve Funds
- Capital Projects and Special Purpose Funds

All investment instruments must be approved by resolution of the City Council. Assets of funds of the City may be invested in the following instruments:

- US Treasury obligations with stated maturities not to exceed three (3) years and not to exceed 100% of the overall portfolio;
- Obligations of US Government agencies and instrumentalities with stated maturities not to exceed three (3) years and not to exceed 60% of the overall portfolio;
- Other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State or the United States or its agencies and instrumentalities with stated maturity not to exceed three (3) years;
- Repurchase agreements and reverse repurchase agreements as defined by PFIA and collateralized by US Government Obligations and obligations of US Government Agencies and Instrumentalities, undertaken under an executed Master Repurchase Agreement with primary dealer and not to exceed six (6) months. The portfolio may not contain more than 40% repurchase agreements;
- Certificates of deposit issued by state and national banks domiciled in the State that are guaranteed or insured by the FDIC or secured by obligation that are described in investment vehicles above and not to exceed 40% of the overall portfolio;
- Constant dollar investment pools as defined by the PFIA rated no lower than AAA or AAA- or its equivalent by at least one national rating agency and with a weighted average maturity not to exceed sixty (60) days. All investment pools must be approved by resolution from the City Council; and
- No-load money market mutual funds as permitted by the PFIA.

### **Current Investments**

State law does not require the City to periodically mark its investments to market price, and the City does not do so, other than annually upon the conclusion of each fiscal year, for the purpose of compliance with applicable accounting policies concerning the contents of the City's audited financial statements. Given the nature of its investments, the City does not believe that the market value of its investments differs materially from book value.

As of August 31, 2023, 100% of the City's investable funds in the amount of \$13,892,497.04 (unaudited) were invested in interest bearing checking accounts, money market accounts and certificates of deposit.

As of such date, the market value of such investments (as determined by the City by reference to published quotations, dealer bids, and comparable information) was approximately 100% of their book value. No funds of the City are invested in derivative securities, i.e., securities whose rate of return is determined by reference to some other instrument, index, or commodity.

The Texas State Comptroller of Public Accounts exercises oversight responsibility over the Texas Local Government Investment Pool ("TexPool"). Oversight includes the ability to significantly influence operations, designation of management and accountability for fiscal matters. Additionally, the State Comptroller has established an advisory board composed both of participants in TexPool and of the other persons who do not have a business relationship with TexPool. The advisory Board members review the investment policy and management fee structure. Finally, TexPool is rated AAA by S&P. TexPool operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. As such, TexPool uses amortized cost to report net assets and share prices since that amount approximates fair value.

## DEFINED BENEFIT PENSION PLAN

### Plan Description

The City participates as one of 895 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits, and actuarial methods and assumptions used by the System. This report may be obtained at [www.tmr.com](http://www.tmr.com).

All eligible employees of the City are required to participate in TMRS.

For more information see the Annual Financial Report for the Fiscal Year Ended September 30, 2022, Note 7 and Note 8, pages 31 through 37.

## AD VALOREM TAX PROCEDURES

*The following is a summary of certain provisions of State law as it relates to ad valorem taxation and is not intended to be complete. Prospective investors are encouraged to review Title 1 of the Texas Tax Code, as amended (the "Property Tax Code"), for identification of property subject to ad valorem taxation, property exempt or which may be exempted from ad valorem taxation if claimed, the appraisal of property for ad valorem tax purposes, and the procedures and limitations applicable to the levy and collection of ad valorem taxes.*

### Valuation of Taxable Property

The Property Tax Code provides for countywide appraisal and equalization of taxable property values and establishes in each county of the State an appraisal district and an appraisal review board (the "Appraisal Review Board") responsible for appraising property for all taxing units within the county. The appraisal of property within the City is the responsibility of the Hunt County Appraisal District (the "Appraisal District"). Except as generally described below, the Appraisal District is required to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining market value of property, the Appraisal District is required to consider the cost method of appraisal, the income method of appraisal and the market data comparison method of appraisal, and use the method the chief appraiser of the Appraisal District considers most appropriate. The Property Tax Code requires appraisal districts to reappraise all property in its jurisdiction at least once every three years. A taxing unit may require annual review at its own expense, and is entitled to challenge the determination of appraised value of property within the taxing unit by petition filed with the Appraisal Review Board.

State law requires the appraised value of an owner's principal residence ("homestead" or "homesteads") to be based solely on the property's value as a homestead, regardless of whether residential use is considered to be the highest and best use of the property. State law further limits the appraised value of a homestead to the lesser of (1) the market value of the property or (2) 110% of the appraised value of the property for the preceding tax year plus the market value of all new improvements to the property (the "10% Homestead Cap"). See "Table 1 – Assessed Valuation" for the reduction in taxable valuation attributable to the 10% Homestead Cap.

State law provides that eligible owners of both agricultural land and open-space land, including open-space land devoted to farm or ranch purposes or open-space land devoted to timber production, may elect to have such property appraised for property taxation on the basis of its productive capacity ("Productivity Value"). The same land may not be qualified as both agricultural and open-space land. See "Table 1 – Assessed Valuation" for the reduction in taxable valuation attributable to valuation by Productivity Value.

The appraisal values set by the Appraisal District are subject to review and change by the Appraisal Review Board. The appraisal rolls, as approved by the Appraisal Review Board, are used by taxing units, such as the City, in establishing their tax rolls and tax rates. See "AD VALOREM TAX PROCEDURES – City and Taxpayer Remedies."

### State Mandated Homestead Exemptions

State law grants, with respect to each taxing unit in the State, various exemptions for disabled veterans and their families, surviving spouses of members of the armed services killed in action, and surviving spouses of first responders killed or fatally wounded in the line of duty. See "Table 1 – Assessed Valuation" for the reduction, if any, attributable to state mandated homestead exemptions.



### **Local Option Homestead Exemptions**

The governing body of a taxing unit, including a city, county, school district, or special district, at its option may grant: (1) an exemption of up to 20% of the appraised value of all homesteads (but not less than \$5,000) and (2) an additional exemption of at least \$3,000 of the appraised value of the homesteads of persons sixty-five (65) years of age or older and the disabled. Each taxing unit decides if it will offer the local option homestead exemptions and at what percentage or dollar amount, as applicable. The exemption described in (2), above, may be created, increased, decreased or repealed at an election called by the governing body of a taxing unit upon presentment of a petition for such creation, increase, decrease, or repeal of at least 20% of the number of qualified voters who voted in the preceding election of the taxing unit. See "Table 1 – Assessed Valuation" for the reduction, if any, attributable to local option homestead exemptions.

### **Local Option Freeze for the Elderly and Disabled**

The governing body of a county, municipality or junior college district may, at its option, provide for a freeze on the total amount of ad valorem taxes levied on the homesteads of persons 65 years of age or older or of disabled persons above the amount of tax imposed in the year such residence qualified for such exemption. Also, upon voter initiative, an election may be held to determine by majority vote whether to establish such a freeze on ad valorem taxes. Once the freeze is established, the total amount of taxes imposed on such homesteads cannot be increased except for certain improvements, and such freeze cannot be repealed or rescinded. See "Table 1 – Assessed Valuation" for the reduction, if any, attributable to the local option freeze for the elderly and disabled.

### **Personal Property**

Tangible personal property (furniture, machinery, supplies, inventories, etc.) used in the "production of income" is taxed based on the property's market value. Taxable personal property includes income-producing equipment and inventory. Intangibles such as goodwill, accounts receivable, and proprietary processes are not taxable. Tangible personal property not held or used for production of income, such as household goods, automobiles or light trucks, and boats, is exempt from ad valorem taxation unless the governing body of a taxing unit elects to tax such property.

### **Freeport and Goods-In-Transit Exemptions**

Certain goods that are acquired in or imported into the State to be forwarded outside the State, and are detained in the State for 175 days or less for the purpose of assembly, storage, manufacturing, processing or fabrication ("Freeport Property") are exempt from ad valorem taxation unless a taxing unit took official action to tax Freeport Property before April 1, 1990 and has not subsequently taken official action to exempt Freeport Property. Decisions to continue taxing Freeport Property may be reversed in the future; decisions to exempt Freeport Property are not subject to reversal.

Certain goods that are acquired in or imported into the State to be forwarded to another location within or without the State, stored in a location that is not owned by the owner of the goods and are transported to another location within or without the State within 175 days ("Goods-in-Transit"), are generally exempt from ad valorem taxation; however, the Property Tax Code permits a taxing unit, on a local option basis, to tax Goods-in-Transit if the taxing unit takes official action after conducting a public hearing, before January 1 of the first tax year in which the taxing unit proposes to tax Goods-in-Transit. Goods-in-Transit and Freeport Property do not include oil, natural gas or petroleum products, and Goods-in-Transit does not include aircraft or special inventories such as manufactured housing inventory, or a dealer's motor vehicle, boat, or heavy equipment inventory.

A taxpayer may receive only one of the Goods-in-Transit or Freeport Property exemptions for items of personal property.

See "Table 1 – Assessed Valuation" for the reduction, if any, attributable to Freeport Property and/or Goods-in-Transit exemptions.

### **Other Exempt Property**

Other major categories of exempt property include property owned by the State or its political subdivisions if used for public purposes, property exempt by federal law, property used for pollution control, farm products owned by producers, property of nonprofit corporations used for scientific research or educational activities benefitting a college or university, designated historic sites, solar and wind-powered energy devices, and certain classes of intangible personal property.

### **Temporary Exemption for Qualified Property Damaged by a Disaster**

The Property Tax Code entitles the owner of certain qualified (i) tangible personal property used for the production of income, (ii) improvements to real property, and (iii) manufactured homes located in an area declared by the governor to be a disaster area following a disaster and is at least 15 percent damaged by the disaster, as determined by the chief appraiser, to an exemption from taxation of a portion of the appraised value of the property. The amount of the exemption ranges from 15 percent to 100 percent based upon the damage assessment rating assigned by the chief appraiser. Except in situations where the territory is declared a disaster on or after the date the taxing unit adopts a tax rate for the year in which the disaster declaration is issued, the governing body of the taxing unit is not required to take any action in order for the taxpayer to be eligible for the exemption. If a taxpayer qualifies for the exemption after the beginning of the tax year,

the amount of the exemption is prorated based on the number of days left in the tax year following the day on which the governor declares the area to be a disaster area. For more information on the exemption, reference is made to Section 11.35 of the Tax Code. Section 11.35 of the Tax Code was enacted during the 2019 legislative session, and there is no judicial precedent for how the statute will be applied. Texas Attorney General Opinion KP-0299, issued a court would likely find the Texas Legislature intended to limit the temporary tax exemption to apply to property physically harmed as a result of a declared disaster.

### **Tax Increment Financing Zones**

A city or county, by petition of the landowners or by action of its governing body, may create one or more tax increment financing zones ("TIRZ") within its boundaries, and other overlapping taxing units may agree to contribute taxes levied against the "Incremental Value" in the TIRZ to finance or pay for project costs, as defined in Chapter 311, Texas Government Code, general located within the TIRZ. At the time of the creation of the TIRZ, a "base value" for the real property in the TIRZ is established and the difference between any increase in the assessed valuation of taxable real property in the TIRZ in excess of the base value is known as the "Incremental Value", and during the existence of the TIRZ, all or a portion of the taxes levied by each participating taxing unit against the Incremental Value in the TIRZ are restricted to paying project and financing costs within the TIRZ and are not available for the payment of other obligations of such taxing units. See "CITY APPLICATION OF THE PROPERTY TAX CODE" for descriptions of any TIRZ created in the City.

### **Tax Abatement Agreements**

Taxing units may also enter into tax abatement agreements to encourage economic development. Under the agreements, a property owner agrees to construct certain improvements on its property. The taxing unit, in turn, agrees not to levy a tax on all or part of the increased value attributable to the improvements until the expiration of the agreement. The abatement agreement could last for a period of up to 10 years. See "CITY APPLICATION OF THE PROPERTY TAX CODE" for descriptions of any of the City's tax abatement agreements.

For a discussion of how the various exemptions described above are applied by the City, See "CITY APPLICATION OF THE PROPERTY TAX CODE" herein.

### **Chapter 380 Agreements**

Cities are also authorized, pursuant to Chapter 380, Texas Local Government Code, as amended ("Chapter 380") to establish programs to promote state or local economic development and to stimulate business and commercial activity in the City. In accordance with a program established pursuant to Chapter 380, the City may make loans or grants of public funds for economic development purposes.

### **Public Hearing and Maintenance and Operation Tax Rate Limitations**

The Following terms as used in this section have the meanings provided below:

"adjusted" means lost values are not included in the calculation of the prior year's taxes and new values are not included in the current year's taxable values.

"de minimis rate" means the maintenance and operations tax rate that will produce the prior year's total maintenance and operations tax levy (adjusted) from the current year's values (adjusted), plus the rate that produces an additional \$500,000 in tax revenue when applied to the current year's taxable value, plus the debt service tax rate.

"no-new-revenue tax rate" means the combined maintenance and operations tax rate and debt service tax rate that will produce the prior year's total tax levy (adjusted) from the current year's total taxable values (adjusted).

"special taxing unit" means a city for which the maintenance and operations tax rate proposed for the current tax year is 2.5 cents or less per \$100 of taxable value.

"unused increment rate" means the cumulative difference between a city's voter-approval tax rate and its actual tax rate for each of the tax years 2020 through 2022, which may be applied to a city's tax rate in tax years 2021 through 2023 without impacting the voter-approval tax rate.

"voter-approval tax rate" means the maintenance and operations tax rate that will produce the prior year's total maintenance and operations tax levy (adjusted) from the current year's values (adjusted) multiplied by 1.035, plus the debt service tax rate, plus the "unused increment rate".

The City's tax rate consists of two components: (1) a rate for funding of maintenance and operations expenditures in the current year (the "maintenance and operations tax rate"), and (2) a rate for funding debt service in the current year (the "debt service tax rate"). Under State law, the assessor for the City must submit an appraisal roll showing the total appraised, assessed, and taxable values of all property in the City to the City Council by August 1 or as soon as practicable thereafter.

A city must annually calculate its "voter-approval tax rate" and "no-new-revenue tax rate" (as such terms are defined above) in accordance with forms prescribed by the State Comptroller and provide notice of such rates to each owner of taxable property within the city and the

county tax assessor-collector for each county in which all or part of the city is located. A city must adopt a tax rate before the later of September 30 or the 60th day after receipt of the certified appraisal roll, except that a tax rate that exceeds the voter-approval tax rate must be adopted not later than the 71st day before the next occurring November uniform election date. If a city fails to timely adopt a tax rate, the tax rate is statutorily set as the lower of the no-new-revenue tax rate for the current tax year or the tax rate adopted by the city for the preceding tax year.

As described below, the Property Tax Code provides that if a city adopts a tax rate that exceeds its voter-approval tax rate or, in certain cases, its “de minimis rate”, an election must be held to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate.

A city may not adopt a tax rate that exceeds the lower of the voter-approval tax rate or the no-new-revenue tax rate until each appraisal district in which such city participates has delivered notice to each taxpayer of the estimated total amount of property taxes owed and the city has held a public hearing on the proposed tax increase.

For cities with a population of 30,000 or more as of the most recent federal decennial census, if the adopted tax rate for any tax year exceeds the voter-approval tax rate, that city must conduct an election on the next occurring November uniform election date to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate.

For cities with a population less than 30,000 as of the most recent federal decennial census, if the adopted tax rate for any tax year exceeds the greater of (i) the voter-approval tax rate or (ii) the de minimis rate, the city must conduct an election on the next occurring November uniform election date to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate. However, for any tax year during which a city has a population of less than 30,000 as of the most recent federal decennial census and does not qualify as a special taxing unit, if a city’s adopted tax rate is equal to or less than the de minimis rate but greater than both (a) the no-new-revenue tax rate, multiplied by 1.08, plus the debt service tax rate or (b) the city’s voter-approval tax rate, then a valid petition signed by at least three percent of the registered voters in the city would require that an election be held to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate.

Any city located at least partly within an area declared a disaster area by the Governor of the State or the President of the United States during the current year may calculate its “voter-approval tax rate” using a 1.08 multiplier, instead of 1.035, until the earlier of (i) the second tax year in which such city’s total taxable appraised value exceeds the taxable appraised value on January 1 of the year the disaster occurred, or (ii) the third tax year after the tax year in which the disaster occurred.

State law provides cities and counties in the State the option of assessing a maximum one-half percent (1/2%) sales and use tax on retail sales of taxable items for the purpose of reducing its ad valorem taxes, if approved by a majority of the voters in a local option election. If the additional sales and use tax for ad valorem tax reduction is approved and levied, the no-new-revenue tax rate and voter-approval tax rate must be reduced by the amount of the estimated sales tax revenues to be generated in the current tax year.

**The calculations of the no-new-revenue tax rate and voter-approval tax rate do not limit or impact the City’s ability to set a debt service tax rate in each year sufficient to pay debt service on all of the City’s tax-supported debt obligations, including the Certificates.**

Reference is made to the Property Tax Code for definitive requirements for the levy and collection of ad valorem taxes and the calculation of the various defined tax rates.

### **City and Taxpayer Remedies**

Under certain circumstances, the City and its taxpayers may appeal the determinations of the Appraisal District by timely initiating a protest with the Appraisal Review Board. Additionally, taxing units such as the City may bring suit against the Appraisal District to compel compliance with the Property Tax Code.

Owners of certain property with a taxable value in excess of the current year “minimum eligibility amount”, as determined by the State Comptroller, and situated in a county with a population of one million or more, may protest the determinations of an appraisal district directly to a three-member special panel of the appraisal review board, appointed by the chairman of the appraisal review board, consisting of highly qualified professionals in the field of property tax appraisal. The minimum eligibility amount was set at \$50 million for the 2020 tax year, and is adjusted annually by the State Comptroller to reflect the inflation rate. For the 2022 tax year, the minimum eligibility amount was set at approximately \$53.0 million.

The Property Tax Code sets forth notice and hearing procedures for certain tax rate increases by the City and provides for taxpayer referenda that could result in the repeal of certain tax increases (See “– Public Hearing and Maintenance and Operation Tax Rate Limitations”.) The Property Tax Code also establishes a procedure for notice to property owners of reappraisals reflecting increased property value, appraisals which are higher than renditions, and appraisals of property not previously on an appraisal roll.

The foregoing sections represents the City’s current understanding of the recently adopted Senate Bill 2, however the City cannot represent at this time what impact such legislation may have on the City. The City may revise and update this information as more information about Senate Bill 2 and its specific impact on the City becomes available.

## City's Rights in the Event of Tax Delinquencies

Taxes levied by the City are a personal obligation of the owner of the property as of January 1 of the year for which the tax is imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all State and local taxes, penalties, and interest ultimately imposed for the year on the property. The lien exists in favor of the State and each local taxing unit, including the City, having power to tax the property. Personal property, under certain circumstances, is subject to seizure and sale for the payment of delinquent taxes. At any time after taxes on property become delinquent, the City may file suit to foreclose the lien securing payment of the tax, to enforce personal liability for the tax, or both. In filing a suit to foreclose a tax lien on real property, the City must join other taxing units that have claims for delinquent taxes against all or part of the same property. Collection of delinquent taxes may be adversely affected by the amount of taxes owed to other taxing units, by the effects of market conditions on the foreclosure sale price, by taxpayer redemption rights (a taxpayer may redeem property within two (2) years after the purchaser's deed issued at the foreclosure sale is filed in the county records) or by bankruptcy proceedings which restrict the collection of taxpayer debts. Federal bankruptcy law provides that an automatic stay of actions by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases, post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

## Penalties and Interest

Charges for penalty and interest on the unpaid balance of delinquent taxes are made as follows:

<u>Month</u>	<u>Penalty</u>	<u>Interest</u>	<u>Total</u>
February	6%	1%	7%
March	7	2	9
April	8	3	11
May	9	4	13
June	10	5	15
July <sup>(a)</sup>	12	6	18

<sup>(a)</sup> After July, the penalty remains at 12% and interest accrues at a rate of one percent (1%) for each month or portion of a month the tax remains unpaid. A delinquent tax continues to accrue interest as long as the tax remains unpaid, regardless of whether a judgment for the delinquent tax has been rendered. The purpose of imposing such interest penalty is to compensate the taxing unit for revenue lost because of the delinquency. In addition the taxing unit may contract with an attorney for the collection of delinquent taxes and the amount of compensation as set forth in such contract may not provide for a fee not to exceed 20% of the amount of delinquent tax, penalty, and interest collected. Under certain circumstances, taxes, which become delinquent on the homestead of a taxpayer 65 years old or older incur a penalty of 8% per annum with no additional penalties or interest assessed.

## CITY APPLICATION OF THE PROPERTY TAX CODE

The City grants an exemption of \$10,000 to the appraised value of the residence homestead of persons 65 years of age or older.

The City does not grant an additional exemption of up to 20% of the appraised value of residence homesteads (minimum exemption of \$5,000).

The City does not tax non-business personal property.

The City has contracted with the Hunt County Tax Assessor/Collector for the collection of the City's property taxes.

Hunt County does permit split payments, but discounts are not allowed.

The City does not grant the Freeport Property exemption.

The City does not grant an exemption for Goods-in-Transit.

The City does not participate in a Tax Increment Reinvestment Zone.

The City has not adopted the tax freeze for citizens who are disabled or are 65 years of age or older, which became a local option and subject to local referendum on January 1, 2004, as described above under "AD VALOREM TAX PROCEDURES – Local Option Freeze for the Elderly and Disabled" herein.

The City has no tax abatement agreements.

The City has two Chapter 380 Agreements with homebuilder DR Horton for single family residential developments consisting of approximately 743 homes and one Chapter 380 Agreement with homebuilder Riverside for a single family residential development consisting of approximately 74 homes. The Agreement with Riverside is for a term of 10 years and will expire September 1, 2032; the DR Horton Agreements are for a term of 10 years and will expire on March 13, 2028.

## ADDITIONAL TAX COLLECTIONS

### Municipal Sales Tax Collections

The City has adopted the provisions of Chapter 34 of the Texas Tax Code, as amended, which provides for the maximum levy of a one percent sales tax which may be used by the City for any lawful purpose except that the City may not pledge any of the anticipated sales tax revenue to secure the payment of the Certificates or other indebtedness. Net collections on a fiscal year basis are shown in Table 7 of Appendix A – Financial Information of the City.

## TAX MATTERS

### Opinion

On the date of initial delivery of the Certificates, McCall, Parkhurst & Horton L.L.P., Bond Counsel, will render its opinion that, in accordance with statutes, regulations, published rulings and court decisions existing on the date thereof ("Existing Law"), interest on the Certificates for federal income tax purposes will be excludable from the "gross income" of the holders thereof, except for any holder who is treated pursuant to section 147(a) of the Internal Revenue Code of 1986 (the "Code") as a "substantial user" of the Project or, a "related person" to such user. Except as stated above, Bond Counsel will express no opinion as to any other federal, state or local tax consequences of the purchase, ownership or disposition of the Certificates. See Appendix C – Form of Opinion of Bond Counsel.

In rendering its opinion, Bond Counsel (a) will rely upon information furnished by the City, and particularly written representations with respect to certain material facts that are solely within the City's knowledge relating to the use of the proceeds of the Certificates, and the construction, use and management of the Project and (b) will assume continuing compliance with covenants of the City and the Trustee with respect to arbitrage, the application of the proceeds to be received from the issuance and sale of the Certificates and certain other matters. The Code and the regulations promulgated thereunder contain a number of requirements that must be satisfied subsequent to the issuance of the Certificates in order for interest on the Certificates to be, and to remain, excludable from gross income for federal income tax purposes. Although it is expected that the Certificates will qualify as tax-exempt obligations for federal income tax purpose as of the date of issuance, the tax-exempt status of the Certificates could be affected by future events. However, future events beyond the control of the City, as well as the failure to observe the aforementioned representations or covenants, could cause the interest on the Certificates to become taxable retroactively to the date of issuance of the Certificates. The opinion of Bond Counsel is conditioned on compliance by the City such requirements, and Bond Counsel has not been retained to monitor compliance with these requirements subsequent to the issuance of the Certificates.

Bond Counsel's opinion represents its legal judgment based upon its review of Existing Law and the reliance on the aforementioned information, representations and covenants. Bond Counsel's opinion is not a guarantee of a result. The Existing Law is subject to change by the Congress and to subsequent judicial and administrative interpretation by the courts and the Department of the Treasury. There can be no assurance that such Existing Law or the interpretation thereof will not be changed in a manner which would adversely affect the tax treatment of the purchase, ownership or disposition of the Certificates.

A ruling was not sought from the Internal Revenue Service by either the Company or the City with respect to the Certificates or the Project. No assurances can be given as to whether or not the Internal Revenue Service will commence an audit of the Certificates, or as to whether the Internal Revenue Service would agree with the opinion of Bond Counsel. If an audit is commenced, under current procedures the Internal Revenue Service is likely to treat the City as the taxpayer and the Bondholders may have no right to participate in such procedure. No additional interest will be paid upon any determination of taxability.

### Federal Income Tax Accounting Treatment of Original Issue Discount

The initial public offering price to be paid for one or more maturities of the Certificates may be less than the principal amount thereof or one or more periods for the payment of interest on the Certificates may not be equal to the accrual period or be in excess of one year (the "Original Issue Discount Bonds"). In such event, the difference between (i) the "stated redemption price at maturity" of each Original Issue Discount Bond, and (ii) the initial offering price to the public of such Original Issue Discount Bond would constitute original issue discount. The "stated redemption price at maturity" means the sum of all payments to be made on the Certificates less the amount of all periodic interest payments. Periodic interest payments are payments which are made during equal accrual periods (or during any unequal period if it is the initial or final period) and which are made during accrual periods which do not exceed one year.

Under Existing Law, any owner who has purchased such Original Issue Discount Bond in the initial public offering is entitled to exclude from gross income (as defined in section 61 of the Code) an amount of income with respect to such Original Issue Discount Bond equal to that portion of the amount of such original issue discount allocable to the accrual period. For a discussion of certain collateral federal tax consequences, see discussion set forth below.

In the event of the redemption, sale or other taxable disposition of such Original Issue Discount Bond prior to stated maturity, however, the amount realized by such owner in excess of the basis of such Original Issue Discount Bond in the hands of such owner (adjusted upward by

the portion of the original issue discount allocable to the period for which such Original Issue Discount Bond was held by such initial owner) is includable in gross income.

Under Existing Law, the original issue discount on each Original Issue Discount Bond is accrued daily to the stated maturity thereof (in amounts calculated as described below for each six-month period ending on the date before the semiannual anniversary dates of the date of the Certificates and ratably within each such six-month period) and the accrued amount is added to an initial owner's basis for such Original Issue Discount Bond for purposes of determining the amount of gain or loss recognized by such owner upon the redemption, sale or other disposition thereof. The amount to be added to basis for each accrual period is equal to (a) the sum of the issue price and the amount of original issue discount accrued in prior periods multiplied by the yield to stated maturity (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the accrual period) less (b) the amounts payable as current interest during such accrual period on such Original Issue Discount Bond.

The federal income tax consequences of the purchase, ownership, redemption, sale or other disposition of Original Issue Discount Bonds which are not purchased in the initial offering at the initial offering price may be determined according to rules which differ from those described above. All owners of Original Issue Discount Bonds should consult their own tax advisors with respect to the determination for federal, state and local income tax purposes of the treatment of interest accrued upon redemption, sale or other disposition of such Original Issue Discount Bonds and with respect to the federal, state, local and foreign tax consequences of the purchase, ownership, redemption, sale or other disposition of such Original Issue Discount Bonds.

### **Collateral Federal Income Tax Consequences**

The following discussion is a summary of certain collateral federal income tax consequences resulting from the purchase, ownership or disposition of the Certificates. This discussion is based on Existing Law, which is subject to change or modification, retroactively.

The following discussion is applicable to investors, other than those who are subject to special provisions of the Code, such as financial institutions, property and casualty insurance companies, life insurance companies, individual recipients of Social Security or Railroad Retirement benefits, individuals allowed an earned income credit, certain S corporations with Subchapter C earnings and profits, foreign corporations subject to the branch profits tax, taxpayers qualifying for the health insurance premium assistance credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase tax-exempt obligations.

THE DISCUSSION CONTAINED HEREIN MAY NOT BE EXHAUSTIVE. INVESTORS, INCLUDING THOSE WHO ARE SUBJECT TO SPECIAL PROVISIONS OF THE CODE, SHOULD CONSULT THEIR OWN TAX ADVISORS AS TO THE TAX TREATMENT WHICH MAY BE ANTICIPATED TO RESULT FROM THE PURCHASE, OWNERSHIP AND DISPOSITION OF TAX-EXEMPT OBLIGATIONS BEFORE DETERMINING WHETHER TO PURCHASE THE CERTIFICATES.

Interest on the Certificates is an item of tax preference, as defined in section 57(a)(5) of the Code, for purposes of determining the alternative minimum tax imposed on individuals by section 55 of the Code.

Interest on the Certificates may be includable in certain corporation's "adjusted financial statement income" determined under section 56A of the Code to calculate the alternative minimum tax imposed by section 55 of the Code.

Under section 6012 of the Code, holders of tax-exempt obligations, such as the Certificates, may be required to disclose interest received or accrued during each taxable year on their returns of federal income taxation.

Section 1276 of the Code provides for ordinary income tax treatment of gain recognized upon the disposition of a tax-exempt obligation, such as the Certificates, if such obligation was acquired at a "market discount" and if the fixed maturity of such obligation is equal to, or exceeds, one year from the date of issue. Such treatment applies to "market discount bonds" to the extent such gain does not exceed the accrued market discount of such bonds; although for this purpose, a de minimis amount of market discount is ignored. A "market discount bond" is one which is acquired by the holder at a purchase price which is less than the stated redemption price at maturity or, in the case of a bond issued at an original issue discount, the "revised issue price" (i.e., the issue price plus accrued original issue discount). The "accrued market discount" is the amount which bears the same ratio to the market discount as the number of days during which the holder holds the obligation bears to the number of days between the acquisition date and the final maturity date.

### **State, Local and Foreign Taxes**

Investors should consult their own tax advisors concerning the tax implications of the purchase, ownership or disposition of the Certificates under applicable state or local laws. Foreign investors should also consult their own tax advisors regarding the tax consequences unique to investors who are not United States persons.

## **Information Reporting and Backup Withholding**

The following discussion is a summary of certain collateral federal income tax consequences resulting from the purchase, ownership or disposition of the Certificates. This discussion is based on Existing Law, which is subject to change or modification, retroactively.

The following discussion is applicable to investors, other than those who are subject to special provisions of the Code, such as financial institutions, property and casualty insurance companies, life insurance companies, individual recipients of Social Security or Railroad Retirement benefits, individuals allowed an earned income credit, certain S corporations with Subchapter C earnings and profits, foreign corporations subject to the branch profits tax, taxpayers qualifying for the health insurance premium assistance credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase tax-exempt obligations.

THE DISCUSSION CONTAINED HEREIN MAY NOT BE EXHAUSTIVE. INVESTORS, INCLUDING THOSE WHO ARE SUBJECT TO SPECIAL PROVISIONS OF THE CODE, SHOULD CONSULT THEIR OWN TAX ADVISORS AS TO THE TAX TREATMENT WHICH MAY BE ANTICIPATED TO RESULT FROM THE PURCHASE, OWNERSHIP AND DISPOSITION OF TAX-EXEMPT OBLIGATIONS BEFORE DETERMINING WHETHER TO PURCHASE THE CERTIFICATES.

Interest on the Certificates is an item of tax preference, as defined in section 57(a)(5) of the Code, for purposes of determining the alternative minimum tax imposed on individuals by section 55 of the Code.

Interest on the Certificates may be includable in certain corporation's "adjusted financial statement income" determined under section 56A of the Code to calculate the alternative minimum tax imposed by section 55 of the Code.

Under section 6012 of the Code, holders of tax-exempt obligations, such as the Certificates, may be required to disclose interest received or accrued during each taxable year on their returns of federal income taxation.

Section 1276 of the Code provides for ordinary income tax treatment of gain recognized upon the disposition of a tax-exempt obligation, such as the Certificates, if such obligation was acquired at a "market discount" and if the fixed maturity of such obligation is equal to, or exceeds, one year from the date of issue. Such treatment applies to "market discount bonds" to the extent such gain does not exceed the accrued market discount of such bonds; although for this purpose, a de minimis amount of market discount is ignored. A "market discount bond" is one which is acquired by the holder at a purchase price which is less than the stated redemption price at maturity or, in the case of a bond issued at an original issue discount, the "revised issue price" (i.e., the issue price plus accrued original issue discount). The "accrued market discount" is the amount which bears the same ratio to the market discount as the number of days during which the holder holds the obligation bears to the number of days between the acquisition date and the final maturity date.

## **Future and Proposed Legislation**

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the Federal or state level, may adversely affect the tax-exempt status of interest on the Certificates under Federal or state law and could affect the market price or marketability of the Certificates. Any such proposal could limit the value of certain deductions and exclusions, including the exclusion for tax-exempt interest. The likelihood of any such proposal being enacted cannot be predicted. Prospective purchasers of the Certificates should consult their own tax advisors regarding the foregoing matters.

## **CONTINUING DISCLOSURE OF INFORMATION**

In the Ordinance, the City has made the following agreement for the benefit of the holders and Beneficial Owners of the Certificates. The City is required to observe the agreement for so long as it remains obligated to advance funds to pay the Certificates. Under the agreement, the City will be obligated to provide certain updated financial information and operating data annually, and timely notice of certain specified events, to the Municipal Securities Rulemaking Board (the "MSRB").

## **Annual Reports**

The City will provide certain updated financial information and operating data to the MSRB on an annual basis. The information to be updated includes all quantitative financial information and operating data with respect to the City of the general type included in this Official Statement under Tables numbered 1,2,3,4,5,6,7 and 8 of Appendix A. The City will update and provide this information within six (6) months after the end of each fiscal year ending in and after 2023. The City will additionally provide audited financial statements when and if available, and in any event, within twelve (12) months after the end of each fiscal year ending in and after 2023. If the audit of such financial statements is not complete within twelve (12) months after any such fiscal year end, then the City will file unaudited financial statements within such 12-month period and audited financial statements for the applicable fiscal year, when and if the audit report on such statements becomes available. Any such financial statements will be prepared in accordance with the accounting principles described in Appendix D or such other accounting principles as the City may be required to employ from time to time pursuant to State law or regulation.

The City's current fiscal year end is September 30. Accordingly, the City must provide updated information included in the above-referenced tables by the last day of March in each year, and audited financial statements for the preceding fiscal year (or unaudited financial statements if the audited financial statements are not yet available) must be provided by September 30 in each year, unless the City changes its fiscal year. If the City changes its fiscal year, it will file notice of the change (and of the date of the new fiscal year end) with the MSRB prior to the next date by which the City otherwise would be required to provide financial information and operating data as set forth above.

All financial information, operating data, financial statements and notices required to be provided to the MSRB shall be provided in an electronic format and be accompanied by identifying information prescribed by the MSRB. Financial information and operating data to be provided as set forth above may be set forth in full in one or more documents or may be included by specific reference to any document (including an official statement or other offering document) available to the public on the MSRB's Internet Web site or filed with the United States Securities and Exchange Commission (the "SEC"), as permitted by SEC Rule 15c2-12 (the "Rule").

#### **Notice of Certain Events**

The City will also provide timely notices of certain events to the MSRB. The City will provide notice of any of the following events with respect to the Certificates to the MSRB in a timely manner (but not in excess of ten business days after the occurrence of the event): (1) principal and interest payment delinquencies; (2) non-payment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Certificates, or other material events affecting the tax status of the Certificates; (7) modifications to rights of holders of the Certificates, if material; (8) Certificate calls, if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Certificates, if material; (11) rating changes; (12) bankruptcy, insolvency, receivership, or similar event of the City, which shall occur as described below; (13) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into of a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; (14) appointment of a successor or additional trustee or the change of name of a trustee, if material; (15) incurrence of a financial obligation of the City, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the City, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the City, any of which reflect financial difficulties. In addition, the City will provide timely notice of any failure by the City to provide annual financial information or operating data in accordance with their agreement described above under "Annual Reports".

For these purposes, any event described in (12) of the immediately preceding paragraph is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the City in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the City, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the City.

For the purposes of the above described event notices (15) and (16), the term "financial obligation" means a (i) debt obligation, (ii) derivative instrument entered into in connection with or pledged as security or a source of payment for, an existing or planned debt obligation, or (iii) a guarantee of (i) or (ii); provided however, that a "financial obligation" shall not include municipal securities as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule.

#### **Availability of Information from MSRB**

The City has agreed to provide the foregoing information only as described above. Investors will be able to access continuing disclosure information filed with the MSRB free of charge at [www.emma.msrb.org](http://www.emma.msrb.org).

#### **Limitations and Amendments**

The City has agreed to update information and to provide notices of specified events only as described above. The City has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition, or prospects or agreed to update any information that is provided, except as described above. The City makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell Certificates at any future date. The City disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its agreement or from any statement made pursuant to its agreement, although holders or Beneficial Owners of Certificates may seek a writ of mandamus to compel the City to comply with its agreement.



The City may amend its agreement to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the City, if the agreement, as amended, would have permitted an underwriter to purchase or sell Certificates in the offering described herein in compliance with the Rule, taking into account any amendments or interpretations of the Rule to the date of such amendment, as well as such changed circumstances, and either the holders of a majority in aggregate principal amount of the outstanding Certificates consent or any person unaffiliated with the City (such as nationally recognized bond counsel) determines that the amendment will not materially impair the interests of the beneficial owners of the Certificates. The City may also repeal or amend its agreement if the SEC amends or repeals the applicable provisions of the Rule or any court of final jurisdiction enters judgment that such provisions of the Rule are invalid, but in either case only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling Certificates in the primary offering of the Certificates giving effect to (a) such provisions as so amended and (b) any amendments or interpretations of the Rule. If the City amends its agreement, it must include with the next financial information and operating data provided in accordance with its agreement described above under "Annual Reports" an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of information and data provided.

#### **Compliance with Prior Agreements**

In the past five years, the City has not failed to comply in any material respect with its existing continuing disclosure agreements made pursuant to the Rule.

### **OTHER PERTINENT INFORMATION**

#### **Registration and Qualification of Certificates for Sale**

The sale of the Certificates has not been registered under the Federal Securities Act of 1933, as amended, in reliance upon the exemption provided thereunder by Section 3(a)(2); and the Certificates have not been qualified under the Securities Act of Texas in reliance upon various exemptions contained therein; nor have the Certificates been qualified under the securities acts of any jurisdiction. The City assumes no responsibility for qualification of the Certificates under the securities laws of any jurisdiction in which the Certificates may be sold, assigned, pledged, hypothecated or otherwise transferred. This disclaimer of responsibility for qualification for sale or other disposition of the Certificates shall not be construed as an interpretation of any kind with regard to the availability of any exemption from securities registration provisions.

#### **Litigation**

In the opinion of various officials of the City, there is no litigation or other proceeding pending against or, to their knowledge, threatened against the City in any court, agency, or administrative body (either state or federal) wherein an adverse decision would materially adversely affect the financial condition of the City.

#### **Future Debt Issuance**

The City does not anticipate issuing any additional debt within the next twelve (12) months.

#### **Legal Investments and Eligibility to Secure Public Funds in the State**

Section 1201.041 of the Public Security Procedures Act (Chapter 1201, Texas Government Code) provides that the Certificates are negotiable instruments governed by Chapter 8, Texas Business and Commerce Code, and are real and authorized investments for insurance companies, fiduciaries, and trustees, and for the sinking funds of municipalities or other political subdivisions or public agencies of the State. With respect to investment in the Certificates by municipalities or other political subdivisions or public agencies of the State, the PFIA requires that the Certificates be assigned a rating of not less than "A" or its equivalent as to investment quality by a national rating agency. See "OTHER PERTINENT INFORMATION - Rating" herein. In addition, various provisions of the Texas Finance Code provide that, subject to a prudent investor standard, the Certificates are legal investments for state banks, savings banks, trust companies with capital of one million dollars or more, and savings and loan associations. The Certificates are eligible to secure deposits of any public funds of the State, its agencies, and its political subdivision, and are legal security for those deposits to the extent of their fair market value. No review by the City has been made of the laws in other states to determine whether the Certificates are legal investments for various institutions in those states.

No representation is made that the Certificates will be acceptable to public entities to secure their deposits or acceptable to such institutions for investment purposes. The City has made no investigation of other laws, rules, regulations or investment criteria which might apply to any such persons or entities or which might otherwise limit the suitability of the Certificates for any of the foregoing purposes or limit the authority of such persons or entities to purchase or invest in the Certificates for such purposes. Additionally, with respect to the Certificates, Section 271.051 of the Texas Local Government Code expressly provides that certificates of obligation approved by the Attorney General of the State are legal authorized investments for banks, savings banks, trust companies, and savings and loan associations, insurance companies, fiduciaries, trustees, and guardians, and sinking funds of municipalities, counties, school districts, or other political corporations or subdivisions of the State.

## Legal Matters

The City will furnish the Underwriter with a complete transcript of proceedings incident to the authorization and issuance of the Certificates, including the unqualified approving legal opinion of the Attorney General of the State to the effect that the initial Certificate is a valid and legally binding obligation of the City, and based upon examination of such transcript of proceedings, the legal opinion of Bond Counsel, to like effect and to the effect that the interest on the Certificates will be excludable from gross income for federal income tax purposes under Section 103(a) of the Code, subject to the matters described under "TAX MATTERS" herein.

Though it may represent the Financial Advisor and the Underwriter from time to time in matters unrelated to the issuance of the Certificates, Bond Counsel has been engaged by, and only represents, the City in the issuance of the Certificates. Except as noted below, Bond Counsel did not take part in the preparation of this Official Statement, and such firm has not assumed any responsibility with respect thereto or undertaken independently to verify any of the information contained herein except that in its capacity as Bond Counsel, McCall, Parkhurst & Horton L.L.P., Dallas, Texas has reviewed the information under the captions and subcaptions "THE CERTIFICATES" (except for the last sentence under the subcaption "Tax Rate Limitations" and the subcaptions "Payment Record" and "Default and Remedies" as to which no opinion is expressed), "REGISTRATION, TRANSFER AND EXCHANGE", "TAX MATTERS", "CONTINUING DISCLOSURE OF INFORMATION" (except the information under the subcaption "Compliance with Prior Agreements" as to which no opinion is expressed), and the subcaptions "Registration and Qualification of Certificates for Sale", "Legal Investments and Eligibility to Secure Public Funds in Texas", and "Legal Matters" (excluding the last two sentences of the third paragraph thereof) under the caption "OTHER PERTINENT INFORMATION" in the Official Statement and such firm is of the opinion that the information relating to the Certificates and the legal issues contained under such captions and subcaptions is an accurate and fair description of the laws and legal issues addressed therein and, with respect to the Certificates, such information conforms to the Ordinance. The customary closing papers, including a certificate to the effect that no litigation of any nature has been filed or is then pending to restrain the issuance and delivery of the Certificates or which would affect the provision made for their payment or security, or in any manner questioning the validity of the Certificates will also be furnished.

The legal opinion of Bond Counsel will accompany the Certificates deposited with DTC or will be printed on the definitive Certificates in the event of the discontinuance of the Book-Entry-Only System. Certain legal matters will be passed upon for the Underwriter by Cantu Harden Montoya LLP, San Antonio, Texas, as counsel to the Underwriter. The legal fee of such firm is contingent upon the sale and delivery of the Certificates.

The various legal opinions to be delivered concurrently with the delivery of the Certificates express the professional judgment of the attorneys rendering the opinions as to the legal issues explicitly addressed therein. In rendering a legal opinion, the attorney does not become an insurer or guarantor of the expression of professional judgment, of the transaction opined upon, or of the future performance of the parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise from the transaction.

## Infectious Disease Outbreak – Covid-19

In March 2020, the World Health Organization and the President of the United States separately declared the outbreak of a respiratory disease caused by a novel coronavirus ("COVID-19") to be a public health emergency. On March 13, 2020, the Governor of Texas (the "Governor") declared a state of disaster for all counties in the State because of the effects of COVID-19. Subsequently, in response to a rise in COVID-19 infections in the State and pursuant to the Chapter 418 of the Texas Government Code, the Governor issued a number of executive orders intended to help limit the spread of COVID-19 and mitigate injury and the loss of life, including limitations imposed on business operations, social gatherings and other activities. Over the ensuing year, COVID-19 negatively affected commerce, travel and businesses locally and globally, and negatively affected economic growth worldwide and within the U.S., the State and the City. Following the widespread release and distribution of various COVID-19 vaccines beginning in December 2020 and a decrease in active COVID-19 cases generally in the United States, state governments (including Texas) have started to lift business and social limitations associated with COVID-19. Under executive orders in effect as of the date of this Official Statement, there are no COVID-19 related operating limits for any business or other establishment.

The Governor retains the right to impose additional restrictions on activities if needed in order to mitigate the effects of COVID-19. Additional information regarding executive orders issued by the Governor is accessible on the website of the Governor at <https://gov.texas.gov/>. Neither the information on, nor accessed through, such website of the Governor is incorporated by reference, either expressly or by implication, into this Official Statement.

With the easing or removal of associated governmental restrictions, economic activity has increased. However, there are no assurances that economic activity will continue or increase at the same rate, especially if there are future outbreaks of COVID-19. The COVID-19 pandemic may result in lasting changes in some businesses and social practices, which could affect business activity and City revenues and expenses. The City cannot predict the long-term economic effect of COVID-19 or the effect of any future outbreak of COVID-19 or a similar virus on the City's operations or financial condition.

**American Rescue Plan Act (ARPA)**

The American Rescue Plan Act (ARPA) which establishes the Coronavirus State Fiscal Recovery Fund and the Coronavirus Local Fiscal Recovery Fund (together the "Fiscal Recovery Funds") provides State, local, and Tribal governments with significant resources to respond to the COVID-19 public health emergency and its economic impacts through four categories of eligible uses: (a) to respond to the public health emergency or its negative economic impacts, including assistance to households, small businesses, and nonprofits, or aid to impacted industries such as tourism, travel, and hospitality; (b) to respond to workers performing essential work during the COVID-19 public health emergency by providing premium pay to eligible workers; (c) to provide of government services to the extent of the reduction in revenue due to the COVID-19 public health emergency relative to revenues collected in the most recent full fiscal year prior to the emergency; and (d) to make necessary investments in water, sewer, or broadband infrastructure.

**Future Legislation**

On January 10, 2023, the 88th Texas Legislature convened in regular session and such regular session adjourned on May 29, 2023. Immediately after the conclusion of the regular session, the Texas Governor called a special session to address property tax 41 relief and border security that began on May 29, 2023 and adjourned on June 27, 2023. At the conclusion of the first special session, the Governor called a second special session to address property tax relief that began on June 27, 2023 and adjourned on July 13, 2023. Additional special sessions may be called by the Texas Governor. During this time, the Texas Legislature may enact laws that materially change current law as it relates to the imposition of ad valorem taxes, the issuance of general obligation bonds, certificates of obligation and tax notes, and other legislation that may have a material effect on the City's operations and its finances. The City can make no representations or predictions regarding any actions the Legislature may take during the 88th Texas legislative session concerning the substance or the effect of any legislation that may be passed in the future or how such legislation could affect the City.

During the Second Special Session, the 88th Texas Legislature passed Senate Bill 2 ("SB 2"), which, among other things, includes provisions that prohibit an appraisal district from increasing the appraised value of real property during the 2024 tax year on non-homestead properties (the "subjected property") whose appraised values are not more than \$5 million dollars (the "maximum property value") to an amount not to exceed the lesser of: (1) the market value of the subjected property for the most recent tax year that the market value was determined by the appraisal office or (2) the sum of: (a) 20 percent of the appraised value of the subjected property for the preceding tax year; (b) the appraised value of the subjected property for the preceding tax year; and (c) the market value of all new improvements to the subjected property (collectively, the "appraisal cap"). After the 2024 tax year, through December 31, 2026, the appraisal cap may be increased or decreased by the product of the preceding state fiscal year's increase or decrease in the consumer price index, as applicable, to the maximum property value. The appraisal cap takes effect on January 1, 2024, if the constitutional amendment proposed by House Joint Resolution 2 during the Second Special Session is approved by the voters on November 7, 2023.

**Rating**

A municipal bond rating application for the Certificates has been made to S&P Global Ratings ("S&P"). The outcome of the results will be made available as soon as possible. An explanation of the significance of such rating may be obtained from S&P. The rating of the Certificates by S&P reflect only the views of S&P at the time the rating is given, and the City makes no representations as to the appropriateness of the rating. There is no assurance that the rating will continue for any given period of time, or that the rating will not be revised downward or withdrawn entirely by S&P, if, in the judgment of S&P, circumstances so warrant. Any such downward revisions or withdrawals of the rating may have an adverse effect on the market price of the Certificates.

**Financial Advisor**

SAMCO Capital Markets, Inc. is employed as the Financial Advisor to the City in connection with the issuance of the Certificates. In this capacity, the Financial Advisor has compiled certain data relating to the Certificates and has assisted in drafting this Official Statement. The Financial Advisor has not independently verified any of the data contained herein or conducted a detailed investigation of the affairs of the City to determine the accuracy or completeness of this Official Statement. Because of its limited participation, the Financial Advisor assumes no responsibility for the accuracy or completeness of any of the information contained herein. The fees for Financial Advisor are contingent upon the issuance, sale and delivery of the Certificates.

**Underwriting**

The Underwriter has agreed, subject to certain conditions, to purchase the Certificates from the City at a price of \$\_\_\_\_\_ (representing the par amount of the Certificates of \$\_\_\_\_\_, plus a net reoffering premium of \$\_\_\_\_\_, and less an underwriting discount of \$\_\_\_\_\_), and accrued interest on the Certificates in the amount of \$\_\_\_\_\_.

The Underwriter's obligation is subject to certain conditions precedent. The Underwriter will be obligated to purchase all of the Certificates, if any of the Certificates are purchased. The Certificates may be offered and sold to certain dealers (including the Underwriter and other dealers depositing Certificates into investment trusts) and others at prices lower than such public offering prices, and such public prices may be changed, from time to time, by the Underwriter.

The Underwriter has provided the following sentence for inclusion in this Official Statement: The Underwriter has reviewed the information in this Official Statement pursuant to its responsibilities to investors under the federal securities laws, but the Underwriter does not guarantee the accuracy or completeness of such information.

The Underwriter and its affiliates are full service financial institutions engaged in various activities, which may include sales and trading, commercial and investment banking, advisory, investment management, investment research, principal investment, hedging, market making, brokerage and other financial and non-financial activities and services. Under certain circumstances, the Underwriter and its affiliates may have certain creditor and/or other rights against the City and its affiliates in connection with such activities. In the various course of their various business activities, the Underwriter and its respective affiliates, officers, directors and employees may purchase, sell or hold a broad array of investments and actively trade securities, derivatives, loans, commodities, currencies, credit default swaps and other financial instruments for their own account and for the accounts of their customers, and such investment and trading activities may involve or relate to assets, securities and/or instruments of the City (directly, as collateral securing other obligations or otherwise) and/or persons and entities with relationships with the City. The Underwriter and its respective affiliates may also communicate independent investment recommendations, market color or trading ideas and/or publish or express independent research views in respect of such assets, securities or instruments and may at any time hold, or recommend to clients that they should acquire, long and/or short positions in such assets, securities and instruments.

**Links to Websites**

The City has provided links to websites in this Official Statement to allow investors independent access to information or expertise that may be of value. INFORMATION ON SUCH WEBSITES IS NOT INCORPORATED INTO THIS OFFICIAL STATEMENT BY REFERENCE OR OTHERWISE. The inclusion of any links does not imply a recommendation or endorsement of the information or views expressed within a website. The City has not participated in the preparation, compilation or selection of information or views in any website referenced in this Official Statement, and assumes no responsibility or liability for the information or views, or accuracy or completeness thereof, in any website referenced herein.

**Forward-Looking Statements Disclaimer**

The statements contained in this Official Statement, and in any other information provided by the City, that are not purely historical, are forward-looking statements, including statements regarding the City' expectations, hopes, intentions, or strategies regarding the future. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to the City on the date hereof, and the City assumes no obligation to update any such forward-looking statements. The City's actual results could differ materially from those discussed in such forward-looking statements.

The forward-looking statements included herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal, and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial, and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the City. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward-looking statements included in this Official Statement will prove to be accurate.

**Concluding Statement**

The financial data and other information contained in this Official Statement have been obtained from the City's records, audited financial statements and other sources which are believed to be reliable. There is no guarantee that any of the assumptions or estimates contained herein will be realized. All of the summaries of the statutes, documents and ordinances contained in this Official Statement are made subject to all of the provisions of such statutes, documents and ordinances. These summaries do not purport to be complete statements of such provisions and reference is made to such documents for further information. Reference is made to original statutes, documents and ordinances in all respects.

This Official Statement will be approved by the City Council for distribution in accordance with the provisions of the Rule.

CITY OF CADDO MILLS, TEXAS

ATTEST:

\_\_\_\_\_  
Mayor  
City of Caddo Mills, Texas

\_\_\_\_\_  
City Secretary  
City of Caddo Mills, Texas

## **APPENDIX A**

### **FINANCIAL INFORMATION OF THE CITY**

(This appendix contains quantitative financial information and operating data with respect to the City. The information is only a partial representation and does not purport to be complete. For further and more complete information, reference should be made to the original documents, which can be obtained from various sources, as noted.)

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**FINANCIAL INFORMATION OF THE CITY**

**ASSESSED VALUATION**

**TABLE 1**

2023 Market Value of Taxable Property (100% of Market Value)	\$ 756,903,882
Less Exemptions:	
Over 65-Disabled	\$ 1,649,656
Veterans Exemptions	9,465,572
Pollution Control	3,550,667
Exempt Property-Other	141,305,929
Productivity	20,838,260
Homestead Cap	17,764,137
<b>TOTAL EXEMPTIONS</b>	<u>195,441,734</u>
2023 Assessed Value of Taxable Property	<u>\$ 561,462,148</u>

*Note: 2023 Assesed Value of Taxable Property excludes a Taxable Freeze of \$32,180,319*

*Source: Hunt County Appraisal District.*

**GENERAL OBLIGATION BONDED DEBT**

*(as of September 1, 2023)*

**General Obligation Debt Principal Outstanding**

Combination Tax & Surplus Revenue Certificates of Obligation, Series 2012	\$ 3,235,000
General Obligation Refunding Bonds, Series 2020	1,225,000
Combination Tax & Surplus Revenue Certificates of Obligation, Series 2021	4,115,000
Combination Tax & Surplus Revenue Certificates of Obligation, Series 2022	4,620,000
Combination Tax & Surplus Airport Revenue Certificates of Obligation, Series 2023, (the "Certificates")	<u>2,000,000 *</u>
 Total Gross General Obligation Debt	 <u>\$ 15,195,000</u>
 2023 Net Assessed Valuation	 \$ 561,462,148
Ratio of Total Gross General Obligation Debt Principal to 2023 Net Taxable Assessed Valuation	2.71% *

Population: 1990 - 1,068; 2000 - 1,149; 2010 - 1,338; 2020 - 1,495; est. 2023 - 4,800  
Per Capita Certified Net Taxable Assessed Valuation - \$116,971.28  
Per Capita Gross General Obligation Debt Principal - \$3,165.63

*\* Preliminary, Subject to change.*

**DEBT OBLIGATIONS - CAPITAL LEASE AND NOTES PAYABLE**

**TABLE 2**

None

*Source: The City's Annual Financial Report for Fiscal Year Ending September 30, 2022.*

**GENERAL OBLIGATION DEBT SERVICE REQUIREMENTS**

Fiscal Year Ended (9/30)	Current Outstanding Debt Service	The Certificates <sup>(a)</sup>			Combined Debt Service
		Principal	Interest	Total	
2024	\$ 1,089,406	-	\$ 83,333	\$ 83,333	\$ 1,172,739
2025	1,084,560	\$ 65,000	100,000	165,000	1,249,560
2026	1,084,015	70,000	96,750	166,750	1,250,765
2027	1,087,487	75,000	93,250	168,250	1,255,737
2028	1,090,000	75,000	89,500	164,500	1,254,500
2029	1,086,563	80,000	85,750	165,750	1,252,313
2030	1,087,166	85,000	81,750	166,750	1,253,916
2031	903,095	90,000	77,500	167,500	1,070,595
2032	904,305	90,000	73,000	163,000	1,067,305
2033	904,440	95,000	68,500	163,500	1,067,940
2034	899,625	100,000	63,750	163,750	1,063,375
2035	900,103	105,000	58,750	163,750	1,063,853
2036	904,663	110,000	53,500	163,500	1,068,163
2037	902,813	115,000	48,000	163,000	1,065,813
2038	900,035	125,000	42,250	167,250	1,067,285
2039	906,128	130,000	36,000	166,000	1,072,128
2040	906,015	135,000	29,500	164,500	1,070,515
2041	904,773	145,000	22,750	167,750	1,072,523
2042	351,900	150,000	15,500	165,500	517,400
2043	-	160,000	8,000	168,000	168,000
Total	<u>\$ 17,897,087</u>	<u>\$ 2,000,000</u>	<u>\$ 1,227,333</u>	<u>\$ 3,227,333</u>	<u>\$ 21,124,421</u>

<sup>(a)</sup> Preliminary, subject to change. Interest calculated at an assumed rate for illustrative purposes only.

**TAX ADEQUACY (Includes Self-Supporting Debt)**

2023 Net Taxable Assessed Valuations	\$ 561,462,148
Maximum Annual Debt Service Requirements (Fiscal Year Ending 9-30-2027)	\$ 1,255,737 *
Indicated required I&S Fund Tax Rate at 98% Collections to produce Maximum Debt Service requirements	\$ 0.2282

\* Includes the Certificates. Preliminary, subject to change.

Note: Computations are exclusive of investment earnings, delinquent tax collections and penalties and interest on delinquent tax collections.



**GENERAL OBLIGATION PRINCIPAL REPAYMENT SCHEDULE**

<b>Fiscal Year Ending 9-30</b>	<b>Currently Outstanding</b>	<b>The Certificates <sup>(a)</sup></b>	<b>Total <sup>(a)</sup></b>	<b>Principal Unpaid at End of Year</b>	<b>Percent of Principal Retired (%)</b>
2024	\$ 630,000	-	\$ 630,000	\$ 14,565,000	4.15%
2025	645,000	\$ 65,000	710,000	13,855,000	8.82%
2026	665,000	70,000	735,000	13,120,000	13.66%
2027	690,000	75,000	765,000	12,355,000	18.69%
2028	715,000	75,000	790,000	11,565,000	23.89%
2029	735,000	80,000	815,000	10,750,000	29.25%
2030	760,000	85,000	845,000	9,905,000	34.81%
2031	600,000	90,000	690,000	9,215,000	39.36%
2032	625,000	90,000	715,000	8,500,000	44.06%
2033	650,000	95,000	745,000	7,755,000	48.96%
2034	670,000	100,000	770,000	6,985,000	54.03%
2035	695,000	105,000	800,000	6,185,000	59.30%
2036	725,000	110,000	835,000	5,350,000	64.79%
2037	750,000	115,000	865,000	4,485,000	70.48%
2038	775,000	125,000	900,000	3,585,000	76.41%
2039	810,000	130,000	940,000	2,645,000	82.59%
2040	840,000	135,000	975,000	1,670,000	89.01%
2041	870,000	145,000	1,015,000	655,000	95.69%
2042	345,000	150,000	495,000	160,000	98.95%
2043	-	160,000	160,000	-	100.00%
<b>Total</b>	<b>\$ 13,195,000</b>	<b>\$ 2,000,000</b>	<b>\$ 15,195,000</b>		

<sup>(a)</sup> Preliminary, subject to change.

**TAXABLE ASSESSED VALUATION FOR TAX YEARS 2013-2023**

**TABLE 3**

Tax Year	Net Taxable Assessed Valuation	Change From Preceding Year	
		Amount	Percent
2013	\$ 109,628,580	-	-
2014	128,872,135	\$ 19,243,555	17.55%
2015	123,612,604	(5,259,531)	-4.08%
2016	122,653,429	(959,175)	-0.78%
2017	130,342,181	7,688,752	6.27%
2018	141,644,919	11,302,738	8.67%
2019	155,512,799	13,867,880	9.79%
2020	182,289,653	26,776,854	17.22%
2021	250,944,484	68,654,831	37.66%
2022	417,446,968	166,502,484	66.35%
2023	561,462,148	144,015,180	34.50%

Source: Hunt County Appraisal District.

Name	Type of Business/Property	% of Total 2023	
		2023 Net Taxable Assessed Valuation	Assessed Valuation
Explorer Pipeline	Transport-gasoline, diesel, fuel oil and jet fuel	\$ 42,892,640	7.64%
DR Horton	Homebuilders	18,742,529	3.34%
R&M Terminals	Fuel	9,787,240	1.74%
Hixson Lumber Sales Inc.	Lumber	5,807,020	1.03%
Riverside East Homebuilders LTD	Construction	5,067,900	0.90%
Kinder Morgan N Texas Pipeline	Energy infrastructure	4,734,050	0.84%
QT Fuel Inc	Fuel	4,560,760	0.81%
Oneok Sterling III Pipeline LLC	Natural Gas Liquid	4,349,340	0.77%
Motvia Enterprise LLC #J532	Gas	3,494,060	0.62%
New Boston Concrete	Construction	3,251,050	0.58%
		<u>\$ 102,686,589</u>	<u>18.29%</u>

Based on a 2023 Certified Net Taxable Assessed Valuation of \$ 561,462,148

As shown in the table above, the top ten taxpayers in the City currently account for approximately 18% of the City's tax base. Adverse developments in economic conditions, especially in a particular industry in which one of these large taxpayers participates, could adversely impact these businesses and, consequently, the tax values in the City, resulting in less local tax revenue. If any major taxpayer, or a combination of top taxpayers, were to default in the payment of taxes, the ability of the City to make timely payment of debt service on the Certificates may be dependent on its ability to enforce and liquidate its tax lien, which is a time consuming process that may only occur annually.

Source: Hunt County Appraisal District

TAX DATA

TABLE 5

Tax Year	Net Taxable Assessed Valuation	Tax Rate	Tax Levy	% of Collections		Year Ended
				Current	Total	
2013	\$ 109,628,580	\$0.750000	\$ 822,214	98.46	103.34	9/30/2014
2014	128,872,135	0.750000	966,541	98.35	99.83	9/30/2015
2015	123,612,604	0.750000	927,095	98.58	99.67	9/30/2016
2016	122,653,429	0.750000	919,901	98.71	99.48	9/30/2017
2017	130,342,181	0.730000	951,498	98.30	99.03	9/30/2018
2018	141,644,919	0.693700	982,591	98.61	100.33	9/30/2019
2019	155,512,799	0.657000	1,021,719	98.25	99.37	9/30/2020
2020	182,289,653	0.576000	1,049,988	96.64	97.59	9/30/2021
2021	250,944,484	0.546422	1,371,216	97.87	100.27	9/30/2022
2022	417,446,968	0.500000	2,087,235	98.23	99.11	9/30/2023 *
2023	561,462,148	0.485000	2,723,091	(In Process of Collecting)		9/30/2024

\* As of August 17, 2023.

TAX RATE DISTRIBUTION

TABLE 6

	2023	2022	2021	2020	2019
General Fund	\$0.231090	\$0.160000	\$0.201977	\$0.218600	\$0.243300
I&S Fund	<u>0.253910</u>	<u>0.340000</u>	<u>0.344445</u>	<u>0.357400</u>	<u>0.413700</u>
Total	<u>\$0.485000</u>	<u>\$0.500000</u>	<u>\$0.546422</u>	<u>\$0.576000</u>	<u>\$0.657000</u>

Source: Texas Municipal Report published by the Municipal Advisory Council of Texas, Hunt County Appraisal District.

**CLASSIFICATION OF ASSESSED VALUATION**

<u>Category</u>	<u>2023</u>	<u>% of Total</u>	<u>2022</u>	<u>% of Total</u>	<u>2021</u>	<u>% of Total</u>
Residential	\$ 390,684,464	51.62%	\$ 288,903,068	54.21%	\$ 138,152,506	42.64%
Vacant Lots	11,700,900	1.55%	8,053,398	1.51%	9,559,310	2.95%
Qualified and Non-Qualified Land	21,070,620	2.78%	12,471,720	2.34%	7,542,310	2.33%
Farm or Ranch Improvement	41,841,027	5.53%	34,047,559	6.39%	23,096,949	7.13%
Commercial-Industrial Real Property	32,735,622	4.32%	25,451,660	4.78%	19,532,869	6.03%
Utilities	26,662,020	3.52%	13,962,001	2.62%	13,551,180	4.18%
Commercial-Industrial Personal Property	82,363,741	10.88%	68,510,016	12.85%	45,847,507	14.15%
Mobile Home	4,260	0.00%	4,260	0.00%	4,000	0.00%
Residential Inventory	8,077,219	1.07%	1,350,290	0.25%	7,266,200	2.24%
Special Inventory	458,080	0.06%	741,670	0.14%	620,070	0.19%
Totally Exempt	<u>141,305,929</u>	<u>18.67%</u>	<u>79,450,176</u>	<u>14.91%</u>	<u>58,828,412</u>	<u>18.16%</u>
<b>Total Appraised Value</b>	<b>\$ <u>756,903,882</u></b>	<b><u>100.00%</u></b>	<b>\$ <u>532,945,818</u></b>	<b><u>100.00%</u></b>	<b>\$ <u>324,001,313</u></b>	<b><u>100.00%</u></b>

**Less Exemptions/Value Loss:**

Over 65-Disabled	\$ 1,649,656	\$ 1,460,000	\$ 1,123,849
Veterans Exemptions	9,465,572	4,145,692	1,567,969
Pollution Control	3,550,667	3,188,875	1,627,350
Solar	867,513	-	-
Exempt Property-Other	141,305,929	79,627,792	58,922,212
Productivity	20,838,260	12,266,360	7,348,140
Homestead Cap	<u>17,764,137</u>	<u>14,810,131</u>	<u>2,467,309</u>
Total Exemptions	<b>\$ <u>195,441,734</u></b>	<b>\$ <u>115,498,850</u></b>	<b>\$ <u>73,056,829</u></b>

**Certified Net Taxable Valuation**                      **\$ 561,462,148**                      **\$ 417,446,968**                      **\$ 250,944,484**

Source: Hunt County Appraisal District (Certified September 1 Totals ) and the City.

Note: Assessed Valuations shown are Certified Values and may change during the year due to various supplements and protests. Valuations on a later date or in other tables of this Official Statement may not match those shown on this table.

**MUNICIPAL SALES TAX COLLECTIONS**

**TABLE 7**

The City has adopted the provisions of Chapter 321, as amended, Texas Tax Code. In addition, some issuers are subject to a property tax relief and/or an economic and industrial development sales tax. The City approved a 1/2 of 1 cent sales tax for its Economic Development Corporation (4B). Collections on calendar year basis are as follows:

<b>Calendar Year</b>	<b>Total Collected</b>	<b>% of Ad Valorem Tax Levy</b>	<b>Equivalent of Ad Valorem Tax Rate</b>
2013	\$ 155,897	18.96%	0.142
2014	203,434	21.05%	0.158
2015	298,462	32.19%	0.241
2016	310,748	33.78%	0.253
2017	353,539	37.16%	0.271
2018	395,072	40.21%	0.279
2019	425,920	41.69%	0.274
2020	548,180	52.21%	0.301
2021	728,663	53.14%	0.290
2022	948,220	45.43%	0.227
2023	734,390	<i>As of September 20, 2023</i>	

Source: State Comptroller's Office of the State of Texas.

**OVERLAPPING DEBT INFORMATION**

The following table indicates the indebtedness, defined as outstanding bonds payable from ad valorem taxes, of governmental entities overlapping the City and the estimated percentages and amounts of such indebtedness attributable to property within the City. Expenditures of the various taxing bodies overlapping the territory of the City are paid out of ad valorem taxes levied by these taxing bodies on properties overlapping the City. These political taxing bodies are independent of the City and may incur borrowings to finance their expenditures. The following statements of direct and estimated overlapping ad valorem tax bonds was developed from information contained in the "Texas Municipal Reports" published by the Municipal Advisory Council of Texas. Except for the amounts relating to the Issuer, the City has not independently verified the accuracy or completeness of such information, and no person should rely upon such information as being accurate or complete. Furthermore, certain of the entities listed below may have authorized or issued additional bonds since the date stated below, and such entities may have programs requiring the authorization and/or issuance of substantial amounts of additional bonds, the amount of which cannot be determined.

<b>Taxing Body</b>	<b>Gross Debt (As of 9/1/2023)</b>	<b>% Overlapping</b>	<b>Amount Overlapping</b>
Caddo Mills ISD	\$ 112,161,463	35.85%	\$ 40,209,884
Caddo Mills Municipal Management District #1	14,045,000	99.97%	14,040,787
Hunt County	10,190,000	3.67%	373,973
Hunt Memorial Hospital District	34,490,000	3.67%	1,265,783
Total Gross Overlapping Debt			<u>\$ 55,890,427</u>
Caddo Mills, City of			\$ 15,195,000 *
Total Gross Direct and Overlapping Debt			<u>\$ 71,085,427 *</u>
Ratio of Direct and Overlapping Debt to Net Assessed Valuation			12.66% *
Per Capita Direct and Overlapping Debt			\$14,809.46 *

Source: Texas Municipal Reports published by the Municipal Advisory Council of Texas.

\* Includes the Certificates. Preliminary, subject to change.

**ASSESSED VALUATION AND TAX RATE OF OVERLAPPING ISSUERS**

<b>Governmental Subdivision</b>		<b>2023 Assessed Valuation</b>	<b>% of Actual</b>	<b>2023 Tax Rate</b>
Caddo Mills ISD	\$	1,370,974,241	100%	\$ 1.257500
Caddo Mills Municipal Management District #1		252,970,338	100%	0.340000
Hunt County		13,380,202,127	100%	0.360000
Hunt Memorial Hospital District		13,168,721,876	100%	0.197792

Sources: Hunt County Appraisal District and Hunt County Tax Office.

**AUTHORIZED BUT UNISSUED GENERAL OBLIGATION BONDS OF DIRECT AND OVERLAPPING GOVERNMENTAL SUBDIVISIONS**

<b>Issuer</b>	<b>Date of Authorization</b>	<b>Amount Authorized</b>	<b>Amount Issued to Date</b>	<b>Amount Unissued</b>
Caddo Mills ISD	5/6/2023	\$ 290,000,000	\$ 80,000,000	\$ 210,000,000
Caddo Mills Municipal Management District #1	5/2/2020	\$ 83,460,002	\$ 14,045,000	\$ 69,415,002
Hunt County	11/8/2016	\$ 24,420,000	\$ 12,000,000	\$ 12,420,000
Hunt Memorial Hospital District	None	-	-	-

Source: Texas Municipal Reports published by the Municipal Advisory Council of Texas.

**GENERAL FUND COMPARATIVE STATEMENT OF REVENUES AND EXPENDITURES**

**TABLE 8**

The following statements set forth in condensed form reflect the historical operations of the City. Such summary has been prepared for inclusion herein based upon information obtained from the City's audited financial statements and records. Reference is made to such statements for further and complete information.

	<b>Fiscal Year Ended</b>				
	<b>9/30/2022</b>	<b>9/30/2021</b>	<b>9/30/2020</b>	<b>9/30/2019</b>	<b>9/30/2018</b>
Fund Balance - Beginning of Year	\$ 3,168,947	\$ 1,798,831	\$ 1,220,749	\$ 1,037,186	\$ 155,086
Revenues	\$ 2,872,654	\$ 2,904,107	\$ 1,974,886	\$ 1,405,151	\$ 1,867,163
Expenditures	3,154,693	1,717,043	1,578,235	1,188,292	945,572
Excess (Deficit) of Revenues Over Expenditures	\$ (282,039)	\$ 1,187,064	\$ 396,651	\$ 216,859	\$ 921,591
Other Financing Sources (Uses):					
Operating Transfers In	\$ 403,075	\$ 183,052	\$ 181,908	\$ 1,250	\$
Operating Transfers Out	(12,000)	-	(4,977)	(34,546)	(39,491)
Issuance of a Loan	-	-	-	-	-
Capital Leases	592,248	-	-	-	-
Proceeds from the Sale of Capital Assets	-	-	4,500	-	-
Total Other Financing Sources (Uses):	\$ 983,323	\$ 183,052	\$ 181,431	\$ (33,296)	\$ (39,491)
Fund Balance - End of Year	\$ 3,870,231	\$ 3,168,947	\$ 1,798,831	\$ 1,220,749	\$ 1,037,186

Source: The City's Annual Financial Report for Fiscal Year Ending September 30, 2022.

Estimated General Fund balance as of September 30, 2023 is anticipated to be \$5,000,000.

**GROSS REVENUES OF THE AIRPORT SYSTEM****TABLE 9**

The following statements set forth in condensed form reflect the historical operations of the Municipal Airport. Such summary has been prepared for inclusion herein based upon information obtained from the City's finance department.

	<b>Fiscal Year Ended</b>				
	<b>9/30/2022</b>	<b>9/30/2021</b>	<b>9/30/2020</b>	<b>9/30/2019</b>	<b>9/30/2018</b>
Gross Revenues of the Municipal Airport	<u>\$ 6,055</u>	<u>\$ 26,745</u>	<u>\$ 29,683</u>	<u>\$ 18,472</u>	<u>\$ 30,727</u>

*Source: The City's Finance Department.*

**APPENDIX B**

**GENERAL INFORMATION REGARDING THE CITY OF CADDO MILLS AND HUNT COUNTY, TEXAS**

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**GENERAL INFORMATION REGARDING THE CITY OF CADDO MILLS  
AND HUNT COUNTY, TEXAS**

**CITY OF CADDO MILLS, TEXAS**

**General**

Caddo Mills is at the intersection of State Highway 66 and Farm Road 36, eight miles southwest of Greenville in southwestern Hunt County. Downtown Dallas is 41 miles southwest of Caddo Mills.

**Population:**

<u>Census Report</u>	<u>City of Caddo Mills</u>	<u>Hunt County</u>
Current Estimate	4,800	104,558
2020	1,495	99,956
2010	1,338	86,129
2000	1,149	76,596

*Sources: United States Bureau of the Census, Texas Municipal Reports, and the North Central Texas Council of Governments.*

**Major Employers within Hunt County Area**

<u>Employer</u>	<u>Approximate Number of Employees</u>
L-3 Hariss	6,400
Hunt Regional Medical Center	1,400
Wal-Mart Supercenter	1,000
Texas A&M University - Commerce	900
Greenville ISD	700

*Source: City of Caddo Mills, Finance Department.*

**HUNT COUNTY, TEXAS**

**General**

Hunt County is a northeast Texas county, traversed by Interstate 30, U.S. Highways 67, 69, and 380, State Highways 24, 34, 224, and fifteen farm-to market roads. The City of Greenville, county seat of Hunt County, Texas, is located 45 miles northeast of Dallas, Texas on Interstate Highway 30. Greenville encompasses approximately 33 square miles and is situated within the Blackland Belt of the Gulf Coastal Plains, 400 to 700 feet above sea level. The City is in close proximity to Lake Tawakoni, a major water supply facility and a popular recreation area for East Texas.

*Source: Hunt County and the City of Greenville, Texas.*

**Labor Force Statistics**

	<u>Hunt County</u>	
	<u>July 2023</u>	<u>2022</u>
Civilian Labor Force	49,030	46,815
Total Employed	47,766	44,985
Total Unemployed	2,264	1,830
% Unemployed	4.6%	3.9%
% Unemployed (Texas)	4.1%	3.9%
% Unemployed (United States)	3.5%	3.6%

*Source: Texas Workforce Commission, Labor Market Information Department.*

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**APPENDIX C**

**FORM OF LEGAL OPINION OF BOND COUNSEL**

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**PROPOSED FORM OF OPINION OF BOND COUNSEL**

*An opinion in substantially the following form will be delivered by McCall,  
Parkhurst & Horton L.L.P., Bond Counsel, upon the delivery of the  
Certificates, assuming no material changes in facts or law.*

**CITY OF CADDO MILLS, TEXAS  
COMBINATION TAX AND SURPLUS AIRPORT REVENUE  
CERTIFICATES OF OBLIGATION, SERIES 2023 (AMT)  
IN THE AGGREGATE PRINCIPAL AMOUNT OF \$\_\_\_\_\_**

AS BOND COUNSEL FOR THE CITY OF CADDO MILLS, TEXAS (the “Issuer”) in connection with the issuance of the Certificates of Obligation described above (the “Certificates”), we have examined into the legality and validity of the Certificates, which bear interest from the dates and mature on the dates, and are subject to redemption, in accordance with the terms and conditions stated in the text of the Certificates and in the ordinance of the Issuer authorizing the issuance and sale of the Certificates (the “Ordinance”). Terms used herein and not otherwise defined shall have the meaning given in the Ordinance.

WE HAVE EXAMINED the applicable and pertinent provisions of the Constitution and laws of the State of Texas, a transcript of certified proceedings of the Issuer, and other pertinent instruments authorizing and relating to the issuance and sale of the Certificates, including executed Certificate Number T-1.

BASED ON SAID EXAMINATION, IT IS OUR OPINION that the Certificates have been duly authorized, issued, and delivered in accordance with law; and that, except as may be limited by laws applicable to the Issuer relating to sovereign immunity of political subdivisions, bankruptcy, reorganization and other similar matters affecting creditors’ rights generally or by general principles of equity which permit the exercise of judicial discretion, the Certificates constitute valid and legally binding obligations of the Issuer; and that ad valorem taxes sufficient to provide for the payment of the interest on and principal of said Certificates have been levied and pledged for such purpose, within the limit prescribed by law, and that the Certificates are additionally secured by and payable from a limited pledge of surplus revenues of the Issuer’s municipal airport, remaining after payment of all operation and maintenance expenses thereof, and all debt service, reserve, and other requirements in connection with all of the Issuer’s revenue bonds or other obligations (now or hereafter outstanding), which are payable from all or any part of the net revenues of the Issuer’s municipal airport, as provided in the Ordinance.

IT IS FURTHER OUR OPINION THAT, except as discussed below, the interest on the Certificates is excludable from the gross income of the owners for federal income tax purposes under the statutes, regulations, published rulings, and court decisions existing on the date of this opinion. The exceptions are as follows:

- (1) Interest on the Certificates will be includable in the gross income of the holder during any period that the Certificates are held by either a “substantial user” of the facilities financed with the proceeds of the Certificates or a “related person: of such user, as provided in section 147(a) of the internal Revenue Code of 1986 (the “Code”); and
- (2) Interest on the Certificates will be included as an item of tax preference, as defined in section 57(a)(5) of the Code, for purposes of determining the alternative minimum tax imposed on individuals under section 55 of the Code.



IN EXPRESSING THE AFOREMENTIONED OPINIONS, we have relied on certain representations, the accuracy of which we have not independently verified, and assume compliance with certain covenants, regarding the use and investment of the proceeds of the Certificates and the use of the property financed therewith. We call your attention to the fact that if such representations are determined to be inaccurate or upon if the Issuer fails to comply with such covenants, interest on the Certificates may become includable in gross income retroactively to the date of issuance of the Certificates.

EXCEPT AS STATED ABOVE, we express no opinion as to any other federal, state, or local tax consequences of acquiring, carrying, owning, or disposing of the Certificates, including the amount, accrual or receipt of interest on, the Certificates. Owners of the Certificates should consult their tax advisors regarding the applicability of any collateral tax consequences of owning the Certificates.

WE EXPRESS NO OPINION as to any insurance policies issued with respect to the payments due for the principal of and interest on the Certificates, nor as to any such insurance policies issued in the future.

OUR SOLE ENGAGEMENT in connection with the issuance of the Certificates is as Bond Counsel for the Issuer, and, in that capacity, we have been engaged by the Issuer for the sole purpose of rendering an opinion with respect to the legality and validity of the Certificates under the Constitution and laws of the State of Texas, and with respect to the exclusion from gross income of the interest on the Certificates for federal income tax purposes, and for no other reason or purpose. The foregoing opinions represent our legal judgment based upon a review of existing legal authorities that we deem relevant to render such opinions and are not a guarantee of a result. We have not been requested to investigate or verify, and have not independently investigated or verified, any records, data, or other material relating to the financial condition or capabilities of the Issuer, or the disclosure thereof in connection with the sale of the Certificates, and have not assumed any responsibility with respect thereto. We express no opinion and make no comment with respect to the marketability of the Certificates and have relied solely on certificates executed by officials of the Issuer as to the current outstanding indebtedness of and assessed valuation of taxable property within, and the sufficiency of the pledged revenues of, the Issuer. Our role in connection with the Issuer's Official Statement prepared for use in connection with the sale of the Certificates has been limited as described therein.

OUR OPINIONS ARE BASED ON EXISTING LAW, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinions are not a guarantee of result and are not binding on the Internal Revenue Service (the "Service"); rather, such opinions represent our legal judgment based upon our review of existing law and in reliance upon the representations and covenants referenced above that we deem relevant to such opinions. The Service has an ongoing audit program to determine compliance with rules that relate to whether interest on state or local obligations is includable in gross income for federal income tax purposes. No assurance can be given whether or not the Service will commence an audit of the Certificates. If an audit is commenced, in accordance with its current published procedures the Service is likely to treat the Issuer as the taxpayer. We observe that the Issuer has covenanted not to take any action, or omit to take any action within its control, that if taken or omitted, respectively, may result in the treatment of interest on the Certificates as includable in gross income for federal income tax purposes.

Respectfully,

**APPENDIX D**

**CITY'S GENERAL PURPOSE AUDITED FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED SEPTEMBER 30, 2022**

(Independent Auditor's Report, Management Discussion and Analysis, General Financial Statements and Notes to the Financial Statements - not intended to be a complete statement of the City's financial condition. Reference is made to the complete Annual Comprehensive Financial Report for further information.)

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**CITY OF CADDO MILLS, TEXAS**  
**ANNUAL FINANCIAL STATEMENTS**

**For the Fiscal Year Ended**  
**September 30, 2022**

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**CITY OF CADDO MILLS, TEXAS**  
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**WILF & HENDERSON, P.C.**  
CERTIFIED PUBLIC ACCOUNTANTS

Member of American Institute of Certified Public Accountants  
Member of Private Company Practice Section  
Member of AICPA Governmental Audit Quality Center

Independent Auditor's Report

Honorable Mayor and  
Members of the City Council  
City of Caddo Mills, Texas

Members of the Council:

**Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Caddo Mills, Texas (the City), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Caddo Mills, Texas, as of September 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-8, and the budgetary comparison information on page 40, schedule of changes in net pension liability & related ratios on page 41, schedule of contributions on page 42, the schedule of changes in total OPEB liability & related ratios on page 43, and the notes to Texas Municipal Retirement System on page 44, which are required supplementary information (RSI) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.


## **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Schedule of Delinquent Taxes Receivable, Historical Schedule of Property Tax Rates, and Historical Schedule of Assessed Property Valuation, but does not include the basic financial statements and our auditor's reports thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2023, on our consideration of the City of Caddo Mills, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Caddo Mills, Texas' internal control over financial reporting and compliance.

  
**WILF & HENDERSON, P.C.**  
**Certified Public Accountants**  
**Texarkana, Texas**

**June 6, 2023**

## Management Discussion and Analysis

As management for the City of Caddo Mills, Texas, we offer readers of the City's financial statements this overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2022. This discussion should be read in conjunction with the financial statements and related notes.

### **FINANCIAL HIGHLIGHTS:**

- Government-wide net position reported in the Statement of Activities is \$16,524,445. Of this amount \$11,011,752 is the net investment in capital assets, \$88,772 is restricted for debt service or municipal court use, \$1,511,968 is restricted for economic development, leaving \$3,911,953 of unrestricted net position.
- Government-wide net position increased by \$3,913,945.
- Each of the City's fund financial statements reported changes in equity as follows:

General Fund - \$701,284 increase  
Water & Sewer Fund - \$2,621,602 increase  
Debt Service Fund - \$34,185 increase  
Capital Projects Fund - \$4,933,573 increase  
Other Governmental Funds - \$14,230 decrease

Comparative data is presented at the end of this section to facilitate further analysis of the City's financial activity.

### **USING THIS ANNUAL REPORT:**

This annual report consists of a series of financial statements. The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These provide information about the activities of the City as a whole and present a long-term view of the City's financial condition. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. Governmental fund statements tell how services were financed in the short-term, as well as what resources remain for future spending. They reflect the flow of current financial resources, and supply the basis for funding requests and appropriations from the State. Proprietary fund statements offer short and long-term financial information about the activities the government operates like businesses, such as the water and sewer system. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

The notes to the financial statements provide narrative explanations or additional data needed for full disclosures for the government-wide statements and the fund financial statements.

### **REPORTING THE CITY AS A WHOLE GOVERNMENT-WIDE FINANCIAL STATEMENTS:**

#### **The Statement of Net Position and the Statement of Activities**

Government-wide financial statements provide an analysis of the City's overall financial condition and operations. The primary objective of these statements is to show whether the City's financial condition has improved or deteriorated as a result of the year's activities.

The Statement of Net Position includes all the City's assets and liabilities while the Statement of Activities includes all the revenue and expenses generated by the City's operations during the year. Government-wide statements utilize the accrual basis of accounting, which is the same method used by most private sector companies.

All of the current year's revenue and expenses are taken into account regardless of when cash is received or paid. The City's revenue is divided into the following categories: 1) charges for services, 2) operating grants and contributions, 3) capital grants and contributions and 4) general revenues not associated with any specific program function. All of the City's assets are reported whether they serve the current year or future years. Liabilities are also reported regardless of whether they must be paid in the current or future years.

These two statements report the City's net position and the changes in them. The City's net position (the difference between assets and liabilities) provide one measure of the City's financial health or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the City, you should consider non-financial factors as well, such as changes in the City's request for services from citizens and the condition of the City's facilities.

In the Statement of Net Position and the Statement of Activities:

*Governmental Activities* - Most of the City's services are reported here, including, administration, judicial, public works, police, code enforcement, parks and recreation and infrastructure. Property taxes and state and federal grants finance most of these activities.

*Business-type Activities* - The City charges fees to customers to help it cover the cost of certain services it provides. The City's water and sewer system operations and sanitation services are reported here.

### **REPORTING THE CITY'S MOST SIGNIFICANT FUNDS:**

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds. The City's administration establishes funds to help it control and manage money for particular purposes. The City's two kinds of funds - governmental and proprietary use different accounting approaches.

*Governmental Funds* - The City reports most of its basic services in governmental funds. Governmental funds use the modified accrual basis of accounting (a method that measures the receipt and disbursement of cash and other financial assets that can be readily converted to cash) and they report balances that are available for future spending. Governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. We describe the accounting differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules found at the bottom of each of the governmental fund financial statements.

*Proprietary Funds* - The Proprietary/Enterprise fund is used to account for operations that are financed in a manner similar to private business enterprises where the costs (expenses, including depreciation) of providing water and sewer services to the general public on a continuing basis are financed through user charges.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS:**

Net position serves as one useful indicator of a government's financial position. In the case of the City, the combined net position exceeded liabilities by \$16,524,445 at the close of FY 2022.

**FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS:**

The net position of the City's activities increased by \$3,913,945 during 2022. Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements was \$3,911,953.

**Statement of Net Position**

	Governmental Activities		Business-Type Activities		Component Unit	
	2022	2021	2022	2021	2022	2021
Current assets	\$ 4,005,501	\$ 3,301,224	\$ 1,413,705	\$ 1,985,860	\$ 1,511,968	\$ 1,255,248
Restricted assets	10,029,772	5,066,731	42,258	1,982,437	-	-
Capital assets	1,830,295	998,922	14,711,802	10,559,234	-	-
Net pension asset	25,393	-	6,964	-	-	-
Total Assets	<u>15,890,961</u>	<u>9,366,877</u>	<u>16,174,729</u>	<u>14,527,531</u>	<u>1,511,968</u>	<u>1,255,248</u>
Deferred outflows of resources	63,528	57,961	17,422	15,780	-	-
Current liabilities	203,167	116,022	1,344,082	2,009,849	-	-
Long-term liabilities	10,708,918	5,312,993	4,755,000	5,065,000	-	-
Net pension liability	44,769	48,117	12,277	13,195	-	-
Total Liabilities	<u>10,956,854</u>	<u>5,477,132</u>	<u>6,111,359</u>	<u>7,088,044</u>	<u>-</u>	<u>-</u>
Deferred inflow of resources	51,759	37,453	14,191	10,268	-	-
Net Position:						
Net investment in capital assets	1,054,950	686,350	9,956,802	7,438,302	-	-
Restricted	64,720	69,820	24,052	19,351	1,511,968	1,255,248
Unrestricted	3,826,206	3,154,083	85,747	(12,654)	-	-
Total Net Position	<u>\$ 4,945,876</u>	<u>\$ 3,910,253</u>	<u>\$ 10,066,601</u>	<u>\$ 7,444,999</u>	<u>\$ 1,511,968</u>	<u>\$ 1,255,248</u>



**City of Caddo Mills  
Statement of Activities**

	Governmental Activities		Business-Type Activities		Component Unit	
	2022	2021	2022	2021	2022	2021
<b>Revenues</b>						
<b>Program Revenues</b>						
Charges for Services	\$ 595,025	\$ 1,065,392	\$ 2,434,033	\$ 1,179,440	\$ -	\$ -
Operating Grants and Contributions	929,900	789,044	104,553	-	-	-
Capital Grants and Contributions	-	-	386,424	2,037,565	-	-
<b>General Revenues</b>						
Property taxes	1,395,567	1,038,321	-	-	-	-
Other taxes	670,202	530,686	-	-	306,757	238,045
Investment earnings	20,385	16,337	946	1,043	2,874	1,417
Miscellaneous	193,473	126,810	-	-	22,500	7,500
Impact fees	-	-	2,068,932	-	-	-
<b>Total General Revenues</b>	<b>3,804,552</b>	<b>3,566,590</b>	<b>4,994,888</b>	<b>3,218,048</b>	<b>332,131</b>	<b>246,962</b>
<b>Expenses</b>						
Administration	804,764	849,335	-	-	-	-
Building inspections	203,937	-	-	-	-	-
Judicial	57,453	69,988	-	-	-	-
Police department	671,642	478,526	-	-	-	-
Fire protection	106,243	67,632	-	-	-	-
Airport	105,148	44,350	-	-	-	-
Public works	29,162	29,162	-	-	-	-
Safe school program	79,689	114,044	-	-	-	-
Grant expenditures	104,809	-	-	-	-	-
Bond issuance costs	145,277	132,993	-	-	-	-
Interest and fiscal charges	-	32,735	-	-	-	-
Water, sewer and garbage	-	-	2,834,091	1,903,205	-	-
NIDC	-	-	-	-	75,411	83,518
<b>Total Expenses</b>	<b>2,308,124</b>	<b>1,818,765</b>	<b>2,834,091</b>	<b>1,903,205</b>	<b>75,411</b>	<b>83,518</b>
<b>Other Sources (Uses)</b>						
Operating transfers in (out)	(460,805)	(454,838)	460,805	454,838	-	-
<b>Total Other Sources (Uses)</b>	<b>(460,805)</b>	<b>(454,838)</b>	<b>460,805</b>	<b>454,838</b>	<b>-</b>	<b>-</b>
<b>Increase (Decrease) in Net Position</b>	<b>1,035,623</b>	<b>1,292,987</b>	<b>2,621,602</b>	<b>1,769,681</b>	<b>256,720</b>	<b>163,444</b>
Beginning Net Position	3,910,253	2,617,266	7,444,999	5,675,318	1,255,248	1,091,804
<b>Ending Net Position</b>	<b>\$ 4,945,876</b>	<b>\$ 3,910,253</b>	<b>\$ 10,066,601</b>	<b>\$ 7,444,999</b>	<b>\$ 1,511,968</b>	<b>\$ 1,255,248</b>

**FINANCIAL ANALYSIS OF THE CITY'S FUNDS:**

As the City completed the year, its governmental funds reported a combined fund balance of \$13,877,755 and proprietary funds reported a net position of \$10,066,601 for an increase of \$5,654,812 and \$2,621,602 respectively increase from last year.

**CAPITAL ASSET AND DEBT ADMINISTRATION:**

*Capital Assets* - The City's capital assets reported in governmental activities and business-type activities was \$1,830,295 and \$14,711,802, respectively or \$16,542,097 in total government-wide. Capital assets include land, construction in progress, buildings and improvements, equipment and vehicles, net of accumulated depreciation. Net changes in capital assets in governmental activities and business-type activities were \$831,373 increase and \$4,152,568 increase, respectively after current year depreciation expense of \$166,515 (governmental activities) and \$609,737 (business-type activities). Additional information on the City's capital assets can be found in note 5 to the financial statements.

*Long-term Debt* - At year-end the City had \$10,708,918 in bonds outstanding in governmental activities - an increase of \$5,395,925. At year-end the City has \$4,755,000 in bonds outstanding in business-type activities - a decrease of \$310,000. Additional information on the City's long-term debt can be found in note 6 to the financial statements.

**BUDGETARY HIGHLIGHTS & ECONOMIC FACTORS:**

The development with DR Horton that was annexed in the city is complete at Caddo Downs and Trailstone is 50% completed. The Stonehaven subdivision is 30% completed for Phase 1 and Phase 11 has been approved to begin. The Fox Landing subdivision has just broken ground and Brushy Creek will start the 2<sup>nd</sup> quarter of 2023. The Phase 3 \$500,000 CDBG grant with a 5% match has been completed. The airport \$1,000,000 grant from TxDOT to expand ramps and taxi ways has been completed. The \$80,000,000 High School has been completed. There has been a \$290,000,000 school bond passed in May 2023 and the city will be doing all these inspections. The professional service agreement to perform a comprehensive land use master plan has been completed. The City Council has engaged into a Parks Recreation master plan. These all will be very beneficial to the City.

**CONTACTING THE CITY'S FINANCIAL MANAGEMENT:**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, contact the City Finance Manager at (903) 527-3116.

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## **Basic Financial Statements**

**City of Caddo Mills, Texas**  
**Statement of Net Position**  
**September 30, 2022**

	<b>Primary Government</b>			<b>Component Unit</b>
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total Primary Government</b>	
<b>ASSETS</b>				
Cash and cash equivalents	3,819,848	\$ 1,020,264	\$ 4,840,112	\$ 154,862
Certificates of deposit	-	-	-	1,302,998
Property taxes receivable, net	54,667	-	54,667	-
Sales taxes receivable	107,956	-	107,956	53,970
Fines receivable	15,556	-	15,556	-
Accounts receivable, net	6,474	328,052	334,526	138
Grants receivable	-	65,389	65,389	-
Prepaid expenses	1,000	-	1,000	-
Net pension assets	25,393	6,964	32,357	-
<b>Restricted Assets:</b>				
Cash and cash equivalents - capital projects	9,933,573	-	9,933,573	-
Cash and cash equivalents - interest and sinking	61,508	42,258	103,766	-
Cash and cash equivalents - municipal court	34,691	-	34,691	-
<b>Capital assets:</b>				
Non-depreciable capital assets	241,400	4,791,106	5,032,506	-
Capital assets, net	1,588,895	9,920,696	11,509,591	-
<b>Total Assets</b>	<b>15,890,961</b>	<b>16,174,729</b>	<b>32,065,690</b>	<b>1,511,968</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows-related to pensions	47,463	13,017	60,480	-
Deferred outflows-related to OPEB	16,065	4,405	20,470	-
<b>Total Deferred Outflows of Resources</b>	<b>63,528</b>	<b>17,422</b>	<b>80,950</b>	<b>-</b>
<b>LIABILITIES</b>				
Accounts payable	45,236	370,709	415,945	-
Retainage payable	-	48,275	48,275	-
Construction payable	-	352,788	352,788	-
Accrued salaries, benefits and compensated absences	58,953	26,839	85,792	-
Accrued interest	67,695	18,206	85,901	-
Unearned revenue	31,283	321,002	352,285	-
Meter deposits payable	-	206,263	206,263	-
Net OPEB liability	44,769	12,277	57,046	-
<b>Long-term liabilities:</b>				
Bond premium	731,670	-	731,670	-
Bonds payable - due within one year	650,000	295,000	945,000	-
Notes payable - due within one year	31,634	-	31,634	-
Bonds payable - due in more than one year	8,735,000	4,460,000	13,195,000	-
Notes payable - due in more than one year	560,614	-	560,614	-
<b>Total Liabilities</b>	<b>10,956,854</b>	<b>6,111,359</b>	<b>17,068,213</b>	<b>-</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows-related to pensions	44,672	12,248	56,920	-
Deferred inflows-related to OPEB	7,087	1,943	9,030	-
<b>Total Deferred Inflows of Resources</b>	<b>51,759</b>	<b>14,191</b>	<b>65,950</b>	<b>-</b>
<b>NET POSITION</b>				
Net investment in capital assets	1,054,950	9,956,802	11,011,752	-
Restricted for debt service	30,029	24,052	54,081	-
Restricted for municipal court	34,691	-	34,691	-
Restricted for economic development	-	-	-	1,511,968
Unrestricted	3,826,206	85,747	3,911,953	-
<b>Total Net Position</b>	<b>4,945,876</b>	<b>\$ 10,066,601</b>	<b>\$ 15,012,477</b>	<b>\$ 1,511,968</b>

The accompanying notes are an integral part of these financial statements

**City of Caddo Mills, Texas**  
**Statement of Activities**  
**Year Ended September 30, 2022**

Functions/Programs	Program Revenues					Net (Expense) Revenue and Changes in Net Position			Component Unit
	Expenses	Charges For Services	Operating Grants and Contributions	Capital Grants and Contributions	Capital Contributions	Governmental Activities	Business-type Activities	Total Primary Government	
<b>Governmental activities:</b>									
Administration	804,764	\$ -	887,027	\$ -	\$ -	82,263	\$ -	82,263	\$ -
Building inspections	203,937	-	-	-	-	(203,937)	-	(203,937)	-
Judicial	57,453	137,097	-	-	-	79,644	-	79,644	-
Police department	671,642	35,955	-	-	-	(635,687)	-	(635,687)	-
Fire protection	106,243	-	10,695	-	-	(95,548)	-	(95,548)	-
Airport	105,148	-	32,178	-	-	(72,970)	-	(72,970)	-
Public works	29,162	421,973	-	-	-	392,811	-	392,811	-
Safe schools program	79,689	-	-	-	-	(79,689)	-	(79,689)	-
Bond issuance costs	104,809	-	-	-	-	(104,809)	-	(104,809)	-
Interest and fiscal charges	145,277	-	-	-	-	(145,277)	-	(145,277)	-
<b>Total governmental activities</b>	<b>2,308,124</b>	<b>595,025</b>	<b>929,900</b>	<b>-</b>	<b>-</b>	<b>(783,199)</b>	<b>-</b>	<b>(783,199)</b>	<b>-</b>
<b>Business-type activities:</b>									
Water and sewer services	2,834,091	2,434,033	104,553	386,424	-	-	90,919	90,919	-
<b>Total business-type activities</b>	<b>2,834,091</b>	<b>2,434,033</b>	<b>104,553</b>	<b>386,424</b>	<b>-</b>	<b>-</b>	<b>90,919</b>	<b>90,919</b>	<b>-</b>
<b>Total primary government</b>	<b>\$ 5,142,215</b>	<b>\$ 3,029,058</b>	<b>\$ 1,034,453</b>	<b>\$ 386,424</b>	<b>\$ -</b>	<b>\$ (783,199)</b>	<b>\$ 90,919</b>	<b>\$ (692,280)</b>	<b>\$ -</b>
<b>Component Unit:</b>									
Economic Development Corporation	75,411	-	-	-	-	(75,411)	-	(75,411)	(75,411)
<b>Total component unit</b>	<b>\$ 75,411</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (75,411)</b>	<b>\$ -</b>	<b>\$ (75,411)</b>	<b>\$ (75,411)</b>
<b>General revenues:</b>									
Ad valorem taxes						1,395,567	-	1,395,567	-
Sales taxes						613,516	-	613,516	306,757
Franchise taxes						56,686	-	56,686	-
Miscellaneous income and contributions						193,473	-	193,473	22,500
Unrestricted investment earnings						20,385	946	21,331	2,874
Impact fees						-	2,068,932	2,068,932	-
Transfers						(460,805)	460,805	-	-
<b>Total general revenues and transfers</b>						<b>1,818,822</b>	<b>2,530,683</b>	<b>4,349,505</b>	<b>332,131</b>
<b>Change in net position</b>						<b>1,035,623</b>	<b>2,621,602</b>	<b>3,657,225</b>	<b>256,720</b>
<b>Net position-beginning</b>						<b>3,910,253</b>	<b>7,444,999</b>	<b>11,355,252</b>	<b>1,255,248</b>
<b>Net position-ending</b>						<b>\$ 4,945,876</b>	<b>\$ 10,066,601</b>	<b>\$ 15,012,477</b>	<b>\$ 1,511,968</b>

The accompanying notes are an integral part of these financial statements

**CITY OF CADDO MILLS, TEXAS  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2022**

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b><u>ASSETS</u></b>					
Cash and cash equivalents	\$ 3,813,879	\$ -	\$ -	\$ 5,969	\$ 3,819,848
Cash and cash equivalents - restricted	34,691	61,508	9,933,573	-	10,029,772
Accounts Receivable, net	-	-	-	6,474	6,474
Sales taxes receivable	107,956	-	-	-	107,956
Fines receivable	15,556	-	-	-	15,556
Property taxes receivable, net	18,451	36,216	-	-	54,667
Prepaid expenses	1,000	-	-	-	1,000
<b>Total Assets</b>	<b><u>\$ 3,991,533</u></b>	<b><u>\$ 97,724</u></b>	<b><u>\$ 9,933,573</u></b>	<b><u>\$ 12,443</u></b>	<b><u>\$ 14,035,273</u></b>
<b><u>LIABILITIES</u></b>					
Accounts payable	45,236	-	-	-	45,236
Accrued salaries and benefits	26,332	-	-	-	26,332
Deferred grant revenue - TDEM ARP Funds	31,283	-	-	-	31,283
<b>Total Liabilities</b>	<b><u>102,851</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>102,851</u></b>
<b><u>DEFERRED INFLOWS OF RESOURCES</u></b>					
Unavailable revenue - property taxes	18,451	36,216	-	-	54,667
<b>Total Deferred Inflows of Resources</b>	<b><u>18,451</u></b>	<b><u>36,216</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>54,667</u></b>
<b><u>FUND BALANCES</u></b>					
Restricted for:					
Debt Service	-	61,508	-	-	61,508
Municipal Court	34,691	-	-	-	34,691
Capital improvements	-	-	9,933,573	-	9,933,573
Assigned for:					
Airport	-	-	-	12,443	12,443
Unassigned	3,835,540	-	-	-	3,835,540
<b>Total Fund Balances</b>	<b><u>3,870,231</u></b>	<b><u>61,508</u></b>	<b><u>9,933,573</u></b>	<b><u>12,443</u></b>	<b><u>13,877,755</u></b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b><u>\$ 3,991,533</u></b>	<b><u>\$ 97,724</u></b>	<b><u>\$ 9,933,573</u></b>	<b><u>\$ 12,443</u></b>	<b><u>\$ 14,035,273</u></b>

The accompanying notes are an integral part of these financial statements.

**CITY OF CADDO MILLS, TEXAS  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2022**

<b>Total Fund Balances - Governmental Funds</b>	<b>13,877,755</b>
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$3,052,788 and the accumulated depreciation was (\$2,053,866). In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. At the beginning of the year, the balances of these liabilities were (\$5,312,993). The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to (decrease) net position.	(4,314,071)
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2022 capital outlays of \$997,888 and debt principal payments of \$255,000 is to increase net position.	1,252,888
The 2022 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to (decrease) net position.	(166,515)
Included in the noncurrent assets/(liabilities) is the recognition of the City's net pension asset/(liability) required by GASB 68 in the amount of \$25,393, a deferred resource inflow in the amount of (\$44,672), and a deferred resource outflow in the amount of \$47,463. This resulted in an increase in net position.	28,184
Included in the noncurrent assets/(liabilities) is the recognition of the City's net OPEB asset/(liability) required by GASB 75 in the amount of (\$44,769), a deferred resource inflow in the amount of (\$7,087), and a deferred resource outflow in the amount of \$16,065. This resulted in a (decrease) in net position.	(35,791)
Deferred charges for bond refunding costs do not provide current resources and are not reported in the funds.	421
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, eliminating interfund transactions, reclassifying the proceeds of debt as an increase in debts payable and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to (decrease) net position.	<u>(5,696,995)</u>
<b>Net Position of Governmental Activities</b>	<b><u>4,945,876</u></b>

The accompanying notes are an integral part of these financial statements.

**CITY OF CADDO MILLS, TEXAS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	General Fund	Debt Service Fund	Capital Projects Fund	Other Governmental Fund	Total Governmental Funds
<b>REVENUES:</b>					
Ad valorem taxes	\$ 518,585	\$ 882,007	\$ -	\$ -	\$ 1,400,592
Franchise taxes	56,686	-	-	-	56,686
Sales tax	613,516	-	-	-	613,516
Impound income	35,955	-	-	-	35,955
Permits and fees	421,973	-	-	-	421,973
Fines	149,296	-	-	-	149,296
Grant revenue	-	-	-	32,178	32,178
Hunt County fire contribution	10,695	-	-	-	10,695
Developer contributions	887,027	-	-	-	887,027
Donations and other income	176,670	-	-	16,807	193,477
Interest	2,251	16,058	2,473	17	20,799
<b>Total Revenues</b>	<b>2,872,654</b>	<b>898,065</b>	<b>2,473</b>	<b>49,002</b>	<b>3,822,194</b>
<b>EXPENDITURES:</b>					
Administration	770,507	-	-	-	770,507
Building Inspections	207,551	-	-	-	207,551
Judicial	59,390	-	-	-	59,390
Police department	635,998	-	-	-	635,998
Fire protection	67,476	-	-	-	67,476
Safe schools program	81,882	-	-	-	81,882
Airport	-	-	-	10,875	10,875
Grant expenditures	-	-	-	64,357	64,357
Capital Outlay	928,988	-	68,900	-	997,888
Debt Service:					
Principal retirement	255,000	-	-	-	255,000
Interest and fiscal charges	147,901	-	-	-	147,901
Bond issuance costs	-	-	104,809	-	104,809
<b>Total Expenditures</b>	<b>3,154,693</b>	<b>-</b>	<b>173,709</b>	<b>75,232</b>	<b>3,403,634</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(282,039)</b>	<b>898,065</b>	<b>(171,236)</b>	<b>(26,230)</b>	<b>418,560</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	403,075	-	-	12,000	415,075
Transfers out	(12,000)	(863,880)	-	-	(875,880)
Bond premium	-	-	304,809	-	304,809
Capital Related Debt Issued	592,248	-	4,800,000	-	5,392,248
<b>Net Other Financing Sources (Uses)</b>	<b>983,323</b>	<b>(863,880)</b>	<b>5,104,809</b>	<b>12,000</b>	<b>5,236,252</b>
<b>Net Change in Fund Balances</b>	<b>701,284</b>	<b>34,185</b>	<b>4,933,573</b>	<b>(14,230)</b>	<b>5,654,812</b>
<b>Fund Balance, October 1</b>	<b>3,168,947</b>	<b>27,323</b>	<b>5,000,000</b>	<b>26,673</b>	<b>8,222,943</b>
<b>Fund Balance, September 30</b>	<b>\$ 3,870,231</b>	<b>\$ 61,508</b>	<b>\$ 9,933,573</b>	<b>\$ 12,443</b>	<b>\$ 13,877,755</b>

The accompanying notes are an integral part of these financial statements.



**CITY OF CADDO MILLS, TEXAS**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENTS OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

<b>Total Net change in Fund Balances - Governmental Funds</b>	<b>\$ 5,654,812</b>
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2022 capital outlays of \$997,888 and debt principal payments of \$255,000 is to increase net position.	1,252,888
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to (decrease) net position.	(166,515)
The implementation of GASB 68 required that certain expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of 12/31/21 caused the change in the ending net position to increase in the amount of \$42,544. Contributions made before the measurement date but after the previous measurement date were reversed from deferred resource outflows and recorded as a current year expense. This caused a decrease in the change in net position totaling (\$30,659). The City's reported TMRS net pension expense had to be recorded. The net pension expense increased the change in net position by \$13,969. The result of these changes is to increase the change in net position.	25,854
The implementation of GASB 75 required that certain expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of 12/31/21 caused the change in the ending net position to increase in the amount of \$1,009. Contributions made before the measurement date but after the previous measurement date were reversed from deferred resource outflows and recorded as a current year expense. This caused a decrease in the change in net position totaling (\$775). The City's reported TMRS net OPEB expense had to be recorded. The net OPEB expense (decreased) the change in net position by (\$5,666). The result of these changes is to (decrease) the change in net position.	(5,432)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include eliminating interfund transactions, reclassifying the proceeds of new debt, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to (decrease) net position.	<u>(5,725,984)</u>
<b>Change in Net Position - Governmental Activities</b>	<b><u>\$ 1,035,623</u></b>

The accompanying notes are an integral part of these financial statements.

CITY OF CADDO MILLS, TEXAS  
STATEMENT OF FUND NET POSITION  
PROPRIETARY FUND  
SEPTEMBER 30, 2022

	<b>Enterprise Fund</b>
	<b>Water &amp; Sewer</b>
	<b>Activities</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 1,020,264
Cash and cash equivalents - interest and sinking	42,258
Accounts receivable, net	328,052
Grants receivable	65,389
Total current assets	1,455,963
Noncurrent assets:	
Capital Assets	
Nondepreciable land	181,825
Nondepreciable construction in progress	4,609,281
Depreciable capital assets, net	9,920,696
Capital assets, net	14,711,802
Net pension asset	6,964
Total noncurrent assets	14,718,766
<b>Total assets</b>	<b>16,174,729</b>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows- related to pensions	13,017
Deferred outflows- related to OPEB	4,405
<b>Total deferred outflows of resources</b>	<b>17,422</b>
 <b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	\$ 370,709
Retainage payable	48,275
Construction payable	352,788
Accrued salaries and benefits	26,839
Accrued interest payable	18,206
Unearned revenue - Impact Fees	321,002
Total current liabilities	1,137,819
Noncurrent liabilities:	
Meter deposits payable	206,263
Net OPEB liability	12,277
Bonds payable - current	295,000
Bonds payable - long-term	4,460,000
Total non-current liabilities	4,973,540
<b>Total liabilities</b>	<b>6,111,359</b>
 <b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows- related to pensions	12,248
Deferred inflows- related to OPEB	1,943
<b>Total deferred inflows of resources</b>	<b>14,191</b>
 <b>NET POSITION</b>	
Net investment in capital assets	9,956,802
Restricted for debt service	24,052
Unrestricted	85,747
<b>Total Net Position</b>	<b>\$ 10,066,601</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF CADDO MILLS, TEXAS**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<b>Enterprise Fund</b>
	<b>Water and</b>
	<b>Sewer</b>
<b>Operating revenues:</b>	
Water sales	\$ 1,348,444
Sewer sales	601,814
Sanitation fees	378,432
Late fees	24,604
TDEM ARPA grant revenue - operating	104,553
Other revenues	80,739
<b>Total Operating Revenues</b>	<b>2,538,586</b>
<b>Operating expenses:</b>	
Salaries and employee benefits	476,461
Water purchases	538,222
Sanitation contract	293,146
Repairs and maintenance	525,087
Fuel and oil	31,954
Utilities and telephone	53,274
Depreciation	609,737
Other expenses	156,217
<b>Total Operating Expenses</b>	<b>2,684,098</b>
<b>Operating Income (loss)</b>	<b>(145,512)</b>
<b>Non-operating revenues (expenses):</b>	
Impact fees	2,068,932
Interest income	946
Interest and fiscal charges	(149,993)
<b>Total Nonoperating Revenues (Expenses)</b>	<b>1,919,885</b>
<b>Income (loss) before contributions and transfers</b>	<b>1,774,373</b>
Capital grants	386,424
Transfers in	460,805
<b>Change in Net Position</b>	<b>2,621,602</b>
<b>Net Position, October 1</b>	<b>7,444,999</b>
<b>Net Position, September 30</b>	<b>\$ 10,066,601</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF CADDO MILLS, TEXAS  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<b>Enterprise Fund Water and Sewer</b>
<b>CASH FLOW FROM OPERATING ACTIVITIES</b>	
Cash received from customers and users	\$ 2,399,683
Cash paid to suppliers	(2,268,065)
Cash paid to employees	(476,852)
Net cash provided by operating activities	(345,234)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Operating transfers (to) from other funds	460,805
Net cash provided for noncapital financing activities	460,805
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from capital grants and contributions	321,035
Proceeds from impact fees	2,068,932
Acquisition of capital assets	(4,762,305)
Principal payments - bonds payable	(310,000)
Interest paid on debt	(150,805)
Net cash (used) by capital and related financing activities	(2,833,143)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest on deposits and investments	946
Net cash provided (used) by investing activities	946
Net increase (decrease) in cash and cash equivalents	(2,716,626)
Cash and cash equivalents, October 1	3,779,148
Cash and cash equivalents, September 30	\$ 1,062,522
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>	
Net operating income (loss)	\$ (145,512)
Adjustments to reconcile operating (loss) to net cash provided by operating activities:	
Depreciation and amortization	609,737
Changes in assets and liabilities:	
(Increase) decrease in accounts receivable (net)	(138,903)
Increase (decrease) in accounts payable	294,263
Increase (decrease) in retainage payable	48,275
Increase (decrease) in construction payable	352,788
Increase (decrease) in accrued salaries	5,210
Increase (decrease) in unearned revenue	(1,449,549)
Increase (decrease) in meter deposits	84,058
Increase (decrease) in net pension plan assets, outflows and inflows	(7,091)
Increase (decrease) in net OPEB plan assets, outflows and inflows	1,490
Net cash provided by operating activities	\$ (345,234)

The accompanying notes are an integral part of these financial statements.

**City of Caddo Mills, Texas**  
**Notes to Financial Statements**  
**September 30, 2022**

**1. Introduction and Summary of Significant Accounting Policies**

The financial statements of the City of Caddo Mills, Texas, and its component unit, Caddo Mills Economic Development Corporation, collectively identified as “the City” have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The accounting and reporting framework and the more significant accounting principles and practices of the City are discussed in subsequent sections of this note. The remainder of the notes are organized to provide explanations, including required disclosures, of the City’s financial activities for the fiscal year ending September 30, 2022.

New Accounting Pronouncement:

The City implemented Governmental Accounting Standards Board (GASB) Number 87 *Leases* to improve accounting and financial reporting for leases by governments. A right-to-use lease is defined as a contract that conveys control of another entity’s nonfinancial asset as specified in the contract for a period of time in an exchange or exchange-like transaction. To be accounted for as a lease, the lease must meet the definition of a “long-term” lease provided in GASB 87 and must meet the capitalization level set by the Board. The right-to-use lease liability is reported in the government-wide statements. The lease liability is calculated as present value of the reasonably certain expected payments to be made over the term of the lease and the interest included in the lease payment is recorded as an expense. The City did not have any material leases individually or in the aggregate for the fiscal year.

**(A) Reporting Entity and Related Organizations**

The City is a municipal corporation governed by an elected mayor and City Council. The City provides general administration, public works, police and judicial, and community development services to its residents. The City Council contracts with a City Manager to manage the operations of the City.

The City Council has the authority to make decisions, appoint administrators and managers, significantly influence operations, and has the primary accountability for fiscal matters. The City is not included in any other governmental “reporting entity” as defined by Governmental Accounting and Financial Reporting Standards.

In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity is made by applying the criteria set forth in GASB Statements No. 14 and 39 as amended by GASB Statement 61, *The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34*. These statements define the reporting entity as the primary government and those component units for which the primary government is financially accountable. In addition, component units may be included in the reporting entity based on the nature and significance of the relationship with the primary government, or based on being closely related or financially integrated with the primary government. Based on these criteria, the City has the following component units at September 30, 2022:

Discretely Presented Component Unit:

Caddo Mills Economic Development Corporation (EDC) - EDC serves all citizens of the government and is governed by a board appointed by the City Council. The City Council may remove the EDC board for cause. EDC is a nonprofit corporation governed by Section 4A of the Texas Development Corporation Act of 1979 and organized for the public purpose of aiding, promoting and furthering economic development within the City of Caddo Mills, Texas. Financial statements for EDC may be obtained by contacting City Hall.

EDC is reported as a discretely presented component unit in the government-wide financial statements.

The Caddo Mills EDC does not prepare separate financial statements.

**(B) Government-Wide and Fund Financial Statements**

*Government-wide financial statements*

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the City as a whole excluding fiduciary activities. The primary government and component units are presented separately within the financial statements with the focus on the primary government. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and City general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges to users of the City's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

*Fund financial statements*

Fund financial statements are provided for governmental and proprietary funds. Major individual governmental funds and proprietary funds are reported in separate columns with composite columns for non-major funds.

**(C) Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The financial statements of the City are prepared in accordance with generally accepted accounting principles (GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions unless they conflict with GASB pronouncements.

The government-wide financial statements are prepared using the *economic resources measurement focus* and the *accrual basis of accounting* generally including the reclassification or elimination of internal activity (between or within funds). Proprietary fund financial statements and financial statements of City component units are also prepared using this same focus and basis of accounting although internal activity is not eliminated in these statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements are prepared using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The City considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for general obligation bond and capital lease principal and interest payments and compensated absences which are reported as expenditures when they are due.

Major revenues sources susceptible to accrual include: sales and use taxes, property taxes, franchise taxes, grant revenues, and investment income. In general, other revenues are recognized when cash is received.

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for the proprietary funds are charges to customers for water and sewer sales or services and solid waste disposal fees. Principal operating expenses are the costs of providing these goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

#### **(D) Fund Types and Major Funds**

*Governmental Funds* - The City reports the following major governmental funds:

*General Fund* - reports as the primary operating fund of the City. This fund is used to account for all financial resources not reported in other funds.

*Debt Service Fund* - accounts for the accumulation of financial resources for the payment of principal and interest on the City's general obligation debt. The City annually levies ad valorem taxes restricted for the retirement of general obligation bonds, capital leases, and interest. This fund reports all such ad valorem taxes collected.

*Capital Projects Fund* - accounts for the proceeds of a bond issue that will be utilized for capital improvement.

Additionally, the City maintains the following non-major governmental funds:

*Airport Fund* - accounts for the revenues and expenditures of the City's local airport.

*Proprietary Funds* - The City reports the following major proprietary funds:

*Water and Sewer Fund* - accounts for the operating activities of the City's water, sewer, and environmental waste utility services.

**(E) Assets, Liabilities and Net Assets or Equity**

**Cash and Investments**

The City maintains cash bank accounts which are shared by the various governmental and proprietary funds. In addition, non-pooled bank accounts cash bank accounts are separately held and reflected in the respective individual funds. These pooled and non-pooled cash bank accounts are displayed on its respective balance sheet as Acash and cash equivalents.

Investments are stated at fair value within the fair value hierarchy established by generally accepted accounting principles. The fair value of investments is determined as follows. Short-term, highly liquid investments are reported at cost, which approximates fair value. Cash deposits are reported at the carrying amount which reasonably estimates fair value. The City did not own any nationally traded securities or long term investments during the current fiscal year, but the City's policy for reporting assets such as these would be at fair value on the balance sheet date.

The City reporting entity considers highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased to be cash equivalents.

**Inventories and Prepaid Items**

Inventories consisting of expendable supplies held for consumption in governmental funds are reported using the expenditure method. Under this method, amounts paid for these items are reported as expenditures when purchased. Inventories, when material, are recorded at cost stated on a first-in, first-out basis in the government-wide financial statements.

Prepaid items record payments to vendors that benefit future reporting periods and are reported on the consumption basis at cost. Prepaid items are similarly reported in government-wide and fund financial statements.

**Proprietary Fund Receivables**

Significant receivables include amounts due from customers primarily for utility services. These receivables are due within one year. The Proprietary Fund reports accounts receivable net of an allowance for uncollectible accounts and revenues net of uncollectible amounts. The allowance amount is estimated using a percentage of total receivables.

**Property Tax Receivable, Allowance, and Property Tax Revenue**

In the governmental fund financial statements, property taxes are recorded as receivables in each of the respective funds on the tax levy date with appropriate allowances for estimated uncollectible amounts. At fiscal year-end, property tax receivables represent delinquent taxes. If delinquent taxes are not paid within 60 days of year-end, they are recorded as deferred inflows of resources.

In the government-wide financial statements, property taxes receivable and related revenue include all amounts due the City regardless of when cash is expected to be received. Over time substantially all property taxes are collected.



The City's full year property tax calendar is as follows:

- October 1: Full year tax levy assessed for the current fiscal year-taxes are due and payable.
- January 1: Tax lien is attached to property to secure the payment of taxes, and penalty and interest as applicable.
- February 1: Penalty and interest charges begin to accrue on unpaid past due taxes.
- July 1: Taxes become delinquent and are subject to attorney fees incurred for collection.

#### *Allowance for Uncollectible Taxes*

The City records an allowance for uncollectible property taxes in order to estimate the amount of taxes that will ultimately prove to be uncollectible. Management has determined that an allowance of 10% allowance for uncollectible delinquent property taxes totaling \$2,050 should be adequate to provide for uncollectible property taxes. No provisions are made for uncollectible sales tax receivables or grants receivable as management estimates that these amounts will be fully collectible.

#### *Property Tax Revenue*

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the City in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attached to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period and (2) when they are expected to be collected during a 60-day period after the close of the school fiscal year.

The Hunt County Appraisal District bills and collects property taxes for the City of Caddo Mills. The State of Texas Constitution limits the City's ad valorem tax rate for all purposes to \$1.50 per one hundred dollars of assessed valuation. Ad valorem tax revenue during the year ended September 30, 2022, was levied using a rate of \$0.546422 per on hundred dollars of assessed valuation. Taxes were allocated between the Maintenance of Operations \$0.201977 and Debt Service \$0.344445. Based on 100% of estimated market value, the City has a tax margin of \$0.953578 per \$100 valuation. The City could raise an additional \$2,389,538 per year from the present assessed valuation of \$250,586,543 before the limit is reached. The amount assessed for the 2021 tax roll was \$1,369,260.

#### **Capital Assets, Depreciation, and Amortization**

The City's property, plant, equipment, and infrastructure with useful lives of more than one year are stated at historical cost, or if donated, at acquisition value. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date, or the amount at which a liability could be liquidated with the counterparty on the acquisition date. These assets are comprehensively reported in the government-wide financial statements. The City generally capitalizes assets with a cost of \$2,500 or more as purchase and construction outlays occur. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

Estimated useful lives, in years, for depreciable assets are as follows:

Buildings	40
Road Infrastructure	15-20
Water & Sewer Infrastructure & Rights	20-40
Vehicles	5
Furniture, Machinery, and Equipment	5

### **Long-term Debt, Deferred Debt Expense, and Bond Discounts/Premiums**

In the government-wide, proprietary, and component unit financial statements, outstanding debt is reported as liabilities. Bond discounts or premiums are capitalized and amortized over the terms of the respective bonds using a method that approximates the effective interest method. Bond issuance costs are expensed when incurred.

The governmental fund financial statements recognize the proceeds of debt and premiums as other financing sources of the current period. Issuance costs are reported as expenditures.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Fund Equity**

The City implemented GASB Statement 54 standards for the classification of fund balances in the governmental funds. The fund balances of governmental funds are defined as follows:

*Non-spendable* - amounts that cannot be spent either because they are in non-spendable form, such as inventory or prepaid items or because they are legally or contractually required to be maintained intact.

*Restricted* - amounts that can be spent only for specific purposes because of constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

*Committed* - amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision making authority for the City. Commitments may be established, modified, or rescinded only through a formal resolution of the City Council.

*Assigned* - amounts that do not meet the criteria to be classified as restricted or committed but are intended to be used for specific purposes that have been established by the City Council. The City Council delegates the responsibility to assign funds to the City Manager or other designee as determined by the Council.

*Unassigned* - all other spendable amounts in the general fund.

When expenditures are incurred for which both restricted and unrestricted fund balance is available the City considers restricted funds to have been spent first. Similarly, committed funds are considered to have been spent first when there is a choice for the use of less restricted funds, then assigned and then unassigned funds.

## **Compensated Absences**

Full-time employees earn vacation leave for each month of work performed. Progressive accrual of vacation leave is based on the number of years the individual is employed by the City. After completion of a probationary period of employment, accrued vacation leave and comp time is paid upon termination of employment. Full-time employees also earn sick leave time. Unused sick leave is not paid upon termination of employment. Compensated absences are reported as accrued in the government-wide, proprietary and component unit financial statements. Governmental funds report only matured compensated absences payable to currently terminating employees. These are included in wages and benefits payable.

### **(F) Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a participant in the Texas Municipal League (TML) Employees Health Insurance Fund, Texas Municipal League Worker's Compensation Joint Insurance Fund (WC Fund) and the Texas Municipal League Joint Self-Insurance Fund (Property-Liability Fund), a public entity risk pool operated by the Texas Municipal League Board for the benefit of individual governmental units located within Texas. The agreement provides that the trust established by TML will be self-sustaining through member premiums. The City pays annual premiums to TML for worker's compensation, general and auto liability, property damage, employee dishonesty, public officials liability, and law enforcement professional liability coverage. The City does not anticipate any material additional insurance cost assessments as a result of participation in this risk management pool. There were no reductions in insurance coverage from the prior year. Settlements have not exceeded insurance coverage during any of the past three fiscal years.

### **(G) Estimates**

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

### **(H) Deferred Inflows and Outflows of Resources**

Deferred inflows of resources represent an acquisition of net position or fund balance that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City has deferred inflows of resources related to property tax revenue, the City's defined benefit pension plan, and the City's postemployment benefits other than pensions (OPEB) at year-end that are not available for recognition.

Deferred outflows of resources represent a consumption of net position or fund balance that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. The City has deferred outflows that relate to a deferred loss on bond refunding, the City's defined benefit pension plan, and the City's postemployment benefits other than pensions (OPEB) at year-end.

## 2. Stewardship, Compliance, and Accountability

### *Budgetary Information*

The City Manager and the City Finance Manager submit an annual budget to the City Council in accordance with the laws of the State of Texas. The budget is presented to the City Council for review, budget workshops are held with the various City department officials, and public hearings are held to address priorities and the allocation of resources. Generally in August, the City Council adopts the annual fiscal year budgets for all City operating funds. Once approved, the City Council may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

Each fund's approved budget is prepared on a detailed line item basis. Revenues are budgeted by source. Expenditures are budgeted by department and class as follows: personnel services and related fringe benefits, supplies, other services and charges, capital outlay, transfers, and debt service. Expenditures may not exceed appropriations at the department level. Within this control level, management may transfer appropriations between line items. Budget revisions and line item transfers are subject to final review by the City Council.

The budgets for the operating funds are prepared on the cash and expenditure basis. Revenues are budgeted in the year receipt is expected; and expenditures, which do not include encumbrances, are budgeted in the year that the liability is to be incurred. The budget and actual required supplementary information is presented on this basis. Unexpended appropriations for annually budgeted funds lapse at fiscal year-end.

## 3. Deposits and Investments

**Custodial credit risk** for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. The City's policy requires deposits to be fully secured by collateral valued at market or par, whichever is lower, less the amount of Federal Deposit Insurance Corporation (FDIC) insurance. Deposited funds may be invested in certificates of deposit in institutions with an established record of fiscal health. Collateral agreements must be approved prior to deposit of funds. The City Council approves authorized depository institutions based on the recommendations of City management.

Deposits of the City of Caddo Mills, Texas (primary government) and Caddo Mills Economic Development Corporation were fully insured or collateralized with securities held by the reporting entity, its agent, or by the pledging financial institution's trust department or agent in the name of the reporting entity.

### **Investments**

Investments, when applicable, are stated at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. At year-end, the City had no investments subject to the fair value hierarchy established by generally accepted accounting principles.

**Credit risk** is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Generally, the City's investing activities are managed under the custody of the Mayor, City Administrator, City Finance Manager and members of City Council. Investing is performed in accordance with investment policies adopted by the City Council complying with state statutes. City investment policy and state statute generally permit the City to invest in certificates of deposit, and public funds investment pools having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than "AAA" or its equivalent. During the year ended September 30, 2022, the City did not own any types of securities other than those permitted by statute. The City was substantially in compliance with the Public Funds Investment Act during the year.

**Interest rate risk** is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. City policy generally requires investment maturities to correspond to anticipated cash flow needs.

**Concentration of credit risk** is the risk of loss attributed to the magnitude of the City's investment in a single issuer. City policy requires that the risk of principal loss in the portfolio as a whole shall be minimized by diversifying among investment types.

For investments, **custodial credit risk** is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities in the possession of an outside party. The City's policy on principal protection and safekeeping provides that all bank and savings and loan associations deposits and investments of City funds shall be secured by pledged collateral with a market value equal to the principal plus accrued interest less the amount insured by FDIC.

At September 30, 2022 and for the year then ended the City's governmental and proprietary funds did not own any investments. The Economic Development Corporation held \$1,302,998 in certificates of deposit with a weighted average maturity of 95 days as of September 30, 2022.

#### 4. Disaggregation of Receivables and Payables

Receivables at September 30, 2022, were as follows:

	Accounts Receivable	Sales Taxes	Fines Receivable	Property Taxes	Grants Receivable	Total Receivables
<b>Governmental Activities:</b>						
General Fund	-	107,956	15,556	20,501	-	144,013
Debt Service Fund	-	-	-	40,268	-	40,268
Other Governmental Funds	6,474	-	-	-	-	6,474
Total Governmental Activities:	6,474	107,956	15,556	60,769	-	190,755
Amount not scheduled for collection during the subsequent year	-	-	-	(6,102)	-	(6,102)
<b>Business-Type Activities:</b>						
Major Enterprise Fund	346,972	-	-	-	65,389	412,361
Amount not scheduled for collection during the subsequent year	(18,920)	-	-	-	-	(18,920)
<b>Component Unit Activities:</b>						
Economic Development Corporation	138	53,970	-	-	-	54,108

Payables at September 30, 2022, were as follows:

	Accounts Payable	Retainage Payable	Construction Payable	Salaries & Benefits	Total Payables
<b>Governmental Activities:</b>					
General Fund	45,236	-	-	26,332	71,568
Total Governmental Activities:	45,236	-	-	26,332	71,568
<b>Business-Type Activities:</b>					
Major Enterprise Fund	370,709	48,275	352,788	26,839	798,611
Total Business-Type Activities:	370,709	48,275	352,788	26,839	798,611
<b>Component Unit Activities:</b>					
Economic Development Corporation	-	-	-	-	-

## 5. Capital Assets

Following is a summary of changes in capital assets for the year:

	<u>Beginning</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending</u>
<i>Governmental Activities:</i>				
Non-depreciable capital assets:				
Land	\$ 15,500	\$ -	\$ -	\$ 15,500
Construction in progress	<u>-</u>	<u>225,900</u>	<u>-</u>	<u>225,900</u>
Non-depreciable assets	<u>15,500</u>	<u>225,900</u>	<u>-</u>	<u>241,400</u>
Depreciable capital assets:				
Buildings & improvements	189,580	21,108	-	210,688
Infrastructure	1,346,641	-	-	1,346,641
Vehicles	321,114	744,082	-	1,065,196
Furniture & equipment	<u>1,179,953</u>	<u>6,798</u>	<u>-</u>	<u>1,186,751</u>
Depreciable capital assets	<u>3,037,288</u>	<u>771,988</u>	<u>-</u>	<u>3,809,276</u>
Less: accumulated depreciation	<u>(2,053,866)</u>	<u>(166,515)</u>	<u>-</u>	<u>(2,220,381)</u>
<b>Governmental Activities</b>				
<b>Capital Assets, net</b>	<u>\$ 998,922</u>	<u>\$ 831,373</u>	<u>\$ -</u>	<u>\$ 1,830,295</u>
	<u>Beginning</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending</u>
<i>Business-Type Activities:</i>				
Non-depreciable capital assets:				
Land	\$ 181,825	\$ -	\$ -	\$ 181,825
Construction in progress	<u>83,564</u>	<u>4,525,717</u>	<u>-</u>	<u>4,609,281</u>
Non-depreciable assets	<u>265,389</u>	<u>4,525,717</u>	<u>-</u>	<u>4,791,106</u>
Depreciable capital assets:				
Buildings & improvements	161,592	-	-	161,592
Water & sewer system	15,078,036	74,948	-	15,152,984
Vehicles	182,108	-	-	182,108
Equipment	<u>275,127</u>	<u>161,640</u>	<u>-</u>	<u>436,767</u>
Depreciable capital assets	<u>15,696,863</u>	<u>236,588</u>	<u>-</u>	<u>15,933,451</u>
Less: accumulated depreciation	<u>(5,403,018)</u>	<u>(609,737)</u>	<u>-</u>	<u>(6,012,755)</u>
<b>Governmental Activities</b>				
<b>Capital Assets, net</b>	<u>\$ 10,559,234</u>	<u>\$ 4,152,568</u>	<u>\$ -</u>	<u>\$ 14,711,802</u>

### *Governmental Activities:*

Current year additions in the governmental fund includes the completion of the City Hall addition, a generator for the City Hall, a Fire Truck, a 2021 Ford Ranger and two 2021 Ford Explorer.

The City incurred \$68,900 of engineering fees for a street improvement project funded with bond proceeds. These costs are reflected in construction in progress.

Additionally, the City incurred \$157,000 in engineering costs associated with work on the Airport. The additional costs will be funded with a TxDOT grant. These costs are reflected in construction in progress.

Depreciation expense for governmental activities was charged to functions of the City as follows:

Police department	\$	38,153
Airport		29,916
Public works		29,162
Fire protection		38,767
Administration		30,517
Total	\$	<u>166,515</u>

*Proprietary Activities:*

Current year additions in the proprietary fund include a skid steer and equipment, a gooseneck trailer, a 3G mobile laptop reading system and a SCADA system. These additions total \$161,640 and are reflected as additions in equipment.

In fiscal year 2021, the City began construction on a sewer plant and additional water storage for the increase in development in the City. The infrastructure was funded through Caddo Mills ISD and impact fees. Total costs associated with this project in FY 2021 was \$58,564. In fiscal year 2022, the City paid \$134,614 in engineering fees and \$202,860 in other fees related to this project. These costs are reflected in construction in progress at year-end.

Below is a recap of construction costs that are also included in construction in progress in FY 2022 related to these projects:

<u>Contacto Name</u>	<u>Project</u>	<u>Contract Total</u>	<u>Costs Incurred</u>	<u>Balance of Contract</u>
Summitt Solutions, Inc.	Water Storage	1,711,900	1,711,900	-
Summitt Solutions, Inc.	Sewer Plant	1,980,000	1,647,127	332,873
JP Contractor	Sewer Plant	140,000	140,000	-
H&H Electrical	Sewer Plant	384,420	71,825	312,595
KCK Utility Construction	Sewer Plant	144,053	144,053	-
			<u>3,714,905</u>	

In fiscal year 2021, the City paid administration costs of \$25,000 related to water line construction project that will be funded with local match and CDBG grant funds. In FY 2022, the City spent \$44,000 on engineering costs, and \$10,000 on administration costs. The City signed a construction contract with Reliable Paving, Inc. for a total of \$556,825. In fiscal year 2022, the City had incurred total costs of \$419,338 related to this contract and are also reflected in construction in progress at year-end.

Depreciation expense recorded in business-type activities and the Water and Sewer Fund was \$609,737.

**6. Long-Term Obligations**

*Long-term Obligations Supporting Governmental Activities*

The City's general obligation bonds are guaranteed by the full faith and credit of the City. General obligation bond issues are approved by the voters and repaid with property taxes levied as a part of the interest and sinking tax rate in the Debt Service Fund. Repayments of principal and interest for these obligations are accounted for in the Debt Service Fund.

General Obligation Refunding Bonds, Series 2013, issued August 15, 2013, in the original amount of \$4,660,000 at an interest rate of 3.000%. Requires semi-annual payments of interest on February 15 and August 15 of each year and annual principal payments due on August 15 of each year.

General Obligation Refunding Bonds, Series 2021, issued August 15, 2013, in the original amount of \$1,470,000 at an interest rate of 2.2682%. Requires semi-annual payments of interest on March 15 and September 15 of each year and annual principal payments due on September 15 of each year.

On August 15, 2022, the City issued \$4,800,000 Combination Tax and Revenue Certificates of Obligation, Series 2022 at an interest rate of 4.00% to 5.00%. The bond proceeds from sale will be used for City street improvements and legal or engineering fees in connection with the project. Semi-annual payments of principal and interest are August 15 and February 15 each year for twenty years.

On December 14, 2021, the City entered into a Notes Payable in the amount of \$592,248 at an interest rate of \$3.09%. The proceeds were used to purchase a fire truck for the City. Payments are due in annual installments on December 28 of each year for fifteen years.

Interest expense for governmental activities was \$145,277. This is reported as a separate line item on the statement of activities.

*Business-type Activities - Revenue Bonds*

Combination Tax and Surplus Revenue Certificates of Obligation represent debt issued to support activities of the Proprietary Fund (Water and Sewer Fund). In addition to being backed by the full faith and credit of the City, revenue bonds are secured by a lien on and a pledge of the surplus revenues of the water and sewer system.

Interest expense for business-type activities and the Water and Sewer Proprietary Fund was \$149,993.

Terms of the bonds due to the Texas Water Development Board require the City to establish an interest and sinking fund in an amount equal to the pro-rata share of the next principal and interest payment due for the bonds. At year-end, this requirement was \$42,258. The City has established an interest and sinking fund in the amount of \$42,258 at year-end, and, accordingly, is in compliance with this requirement.

The following table contains a summary of changes in long-term obligations for the year ended September 30, 2022:

	<u>Beginning</u>	<u>Issued</u>	<u>Retired</u>	<u>Ending</u>	<u>Due Within One Year</u>
<b>Governmental Activities</b>					
<b>Direct Borrowings</b>					
Notes Payable - New Fire Truck	-	592,248	-	592,248	31,634
General Obligation Refunding Bonds					
Series 2013, 2.2682%	180,000	-	(180,000)	-	-
Combination Tax & Revenue Certificate of Obligation					
Series 2021, 3.0%	4,660,000	-	(75,000)	4,585,000	470,000
Combination Tax & Revenue Certificate of Obligation					
Series 2022, 3.0%	-	4,800,000	-	4,800,000	180,000
Bond Premium	472,993	304,809	(46,132)	731,670	-
<b>Total Governmental Activities</b>	<u>5,312,993</u>	<u>5,697,057</u>	<u>(301,132)</u>	<u>10,708,918</u>	<u>681,634</u>
<b>Business-Type Activities</b>					
Combination Tax & Revenue Certificates of Obligation					
Series 2015, 1.9962%	120,000	-	(120,000)	-	-
General Obligation Refunding Bonds					
Series 2020, 1.59%	1,455,000	-	(65,000)	1,390,000	165,000
<b>Direct Borrowings</b>					
Combination Tax & Revenue Certificate of Obligation					
Series 2012, 1.75% to 4.05%	3,490,000	-	(125,000)	3,365,000	130,000
<b>Total Business-Type Activities</b>	<u>5,065,000</u>	<u>-</u>	<u>(310,000)</u>	<u>4,755,000</u>	<u>295,000</u>
<b>Total Primary Government</b>	<u>10,377,993</u>	<u>5,697,057</u>	<u>(611,132)</u>	<u>15,463,918</u>	<u>976,634</u>



Terms of the certificates of obligation bonds require the City to establish sinking funds in order to accumulate resources for the repayment of principal and interest on the bonds as they mature. At year-end the City was in compliance with these sinking fund requirements. Amounts set aside to meet interest and sinking fund requirements are reflected as restricted cash or restricted investments at year-end.

*Debt Service Requirements to Maturity*

The annual debt service requirements to maturity for bonded debt obligations for governmental activities are as follows at year-end:

Fiscal Year Ending September 30,	<i>Governmental Activities</i>							
	Bonds Payable - Series 2021		Bonds Payable - Series 2022		Notes Payable		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2023	470,000	130,500	180,000	208,750	31,634	18,300	681,634	357,550
2024	175,000	120,825	155,000	200,375	32,611	17,323	362,611	338,523
2025	180,000	115,500	160,000	192,500	33,619	16,315	373,619	324,315
2026	185,000	110,025	170,000	184,250	34,658	15,276	389,658	309,551
2027	190,000	104,400	180,000	175,500	35,728	14,206	405,728	294,106
2028-2032	1,050,000	431,100	1,040,000	730,250	195,901	53,770	2,285,901	1,215,120
2033-2037	1,220,000	261,000	1,310,000	457,800	228,097	21,574	2,758,097	740,374
2038-2041	1,115,000	68,175	1,605,000	165,500	-	-	2,720,000	233,675
Totals	<u>4,585,000</u>	<u>1,341,525</u>	<u>4,800,000</u>	<u>2,314,925</u>	<u>592,248</u>	<u>156,764</u>	<u>9,977,248</u>	<u>3,813,214</u>

The annual debt service requirements to maturity for bonded debt obligations for business-type activities are as follows at year-end:

Fiscal Year Ending September 30,	<i>Business-Type Activities</i>					
	Bonds Payable Series 2020		Certificates of Obligation Series 2012		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	165,000	20,789	130,000	123,550	295,000	144,339
2024	165,000	18,166	135,000	120,040	300,000	138,206
2025	170,000	15,503	135,000	116,058	305,000	131,561
2026	170,000	12,800	140,000	111,940	310,000	124,740
2027	175,000	10,057	145,000	107,530	320,000	117,587
2028-2032	545,000	13,077	800,000	461,700	1,345,000	474,777
2033-2037	-	-	960,000	302,842	960,000	302,842
2038-2041	-	-	920,000	95,175	920,000	95,175
Totals	<u>1,390,000</u>	<u>90,392</u>	<u>3,365,000</u>	<u>1,438,835</u>	<u>4,755,000</u>	<u>1,529,227</u>

In addition to the bonded debt requirements above, the City also has the following long-term obligations:

	Beginning Balance	Increase	Decrease	Ending Balance
<i>Governmental Activities:</i>				
Compensated Absences	<u>18,715</u>	<u>13,906</u>	<u>-</u>	<u>32,621</u>
	<u>18,715</u>	<u>13,906</u>	<u>-</u>	<u>32,621</u>

Compensated absences are paid from the fund responsible for the employee's compensation with significant liabilities payable from the General Fund.

## 7. Defined Benefit Pension Plans

### Plan Description

The City of Caddo Mills, Texas participates as one of 901 plans in the defined benefit cash-balance plan administered by the Texas Municipal Retirement System (TMRS). TMRS is a statewide public retirement plan created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees of Texas participating cities. The TMRS Act places the general administration and management of TMRS with a six-member, Governor-appointed Board of Trustees; however, TMRS is not fiscally dependent on the State of Texas. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.tmrs.com](http://www.tmrs.com).

All eligible employees of the City and the EDC are required to participate in TMRS.

### Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits with interest. The retiring member select one of seven monthly benefit payments options. Members may also choose to receive their retirement benefit as a lump sum distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the total member contributions and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

Employee deposit rate	6.0%
Matching ratio (City to employee)	2 to 1
Years required for vesting	5
Service retirement eligibility (expressed as age/years of service)	60/5, 0/20
Updated service credit	0%
Annuity increase (to retirees)	0% of CPI

### *Employees Covered by Benefit Terms*

At the December 31, 2021, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	3
Inactive employees entitled to but not yet receiving benefits	17
Active employees	<u>22</u>
Total	<u>42</u>

## Contributions

Member contribution rates in TMRS are either 5%, 6%, or 7% of the member's total compensation, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The city's contribution rate is based on the liabilities created from the benefit plan options selected by the City and any changes in benefits or actual experience over time.

Employees of the City were required to contribute 6% of their annual compensation during the fiscal year. The contribution rates for the City of Caddo Mills, Texas, were 5.9% and 5.54% in calendar years 2022 and 2021, respectively. The City's contributions to TMRS for the fiscal year ended September 30, 2022, were \$70,601 and equaled the required contributions.

## Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2021, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

### *Actuarial Assumptions:*

The Total Pension Liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Overall payroll growth	2.75% per year, adjusted down for population declines, if any
Investment Rate of Return	6.75%, net of pension plan investment expense, including inflation

Salary increases are based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements.

For disabled annuitants, the same mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for Annuity Purchase Rates (APRs) is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2021 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Global Public Equity	35.00%	7.55%
Core Fixed Income	6.00%	2.00%
Non-Core Fixed Income	20.00%	5.68%
Other Public and Private Markets	12.00%	7.22%
Real Estate	12.00%	6.85%
Hedge Funds	5.00%	5.35%
Private Equity	10.00%	10.00%
Total	<u>100.00%</u>	

### Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

### Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balance at 12/31/2020	\$ 778,781	\$ 767,183	\$ 11,598
Changes for the year:			
Service cost	115,416	-	115,416
Interest	55,661	-	55,661
Change of benefit terms	-	-	-
Difference between expected and actual experience	151	-	151
Changes of assumptions	-	-	-
Contributions - employer	-	55,456	(55,456)
Contributions - employee	-	60,061	(60,061)
Net investment income	-	100,126	(100,126)
Benefit payments, including refunds of employee contributions	(23,766)	(23,766)	-
Administrative expense	-	(463)	463
Other changes	-	3	(3)
Net changes	<u>147,462</u>	<u>191,417</u>	<u>(43,955)</u>
Balance at 12/31/2021	<u>\$ 926,243</u>	<u>\$ 958,600</u>	<u>\$ (32,357)</u>

***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	1% Decrease in <u>Discount Rate (5.75%)</u>	<u>Discount Rate (6.75%)</u>	1% Increase in <u>Discount Rate (7.75%)</u>
City's net pension liability	\$ 102,383	\$ (32,357)	\$ (143,834)

***Pension Plan Fiduciary Net Position***

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at [www.tmr.com](http://www.tmr.com).

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2022, the City recognized pension expense of \$37,656.

At September 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual economic experience	\$ 4,746	\$ 6,786
Changes in actuarial assumptions	1,521	-
Difference between projected and actual investment earnings	-	50,134
Contributions subsequent to the measurement date	54,213	-
Total	<u>\$ 60,480</u>	<u>\$ 56,920</u>

\$54,213 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30,</u>	
2022	\$ (13,576)
2023	(17,829)
2024	(9,606)
2025	(9,642)
2026	-
Thereafter	-
Total	<u>\$ (50,653)</u>

**8. Postemployment Benefits Other Than Pensions (OPEB)**

*Plan description* - The City maintains a single-employer defined benefit group-term life insurance plan known as the TMRS Supplemental Death Benefits Fund (“SDBF”). The plan is administered by the Texas Municipal Retirement System (“TMRS”). This is a voluntary program in which the City elected, by ordinance, to provide group-term life insurance coverage for both their active and retiree participants. As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*).

*Benefits provided* - The death benefit for active employees provides a lump-sum payment approximately equal to the employee’s annual salary (calculated based on the employee’s actual earnings, for the 12 month period preceding the month of death). The death benefit for retirees is considered an Other Post-Employment Benefit (“OPEB”) and is a fixed amount of \$7,500.

***Employees Covered by Benefit Terms***

At the December 31, 2021 actuarial valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	5
Inactive employees entitled to but not yet receiving benefits	5
Active employees	<u>22</u>
Total	<u><u>32</u></u>

***Contributions***

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employees’ entire careers.

The City’s SDBF contribution rates for all covered employees of the City in calendar years 2022 and 2021 were .14% and .14% respectively. The City’s contribution for all covered employees to the TMRS SDBF for the fiscal year ended September 30, 2022, was \$1,701 and equaled the required contributions for each year.

***Total OPEB Liability***

The City’s total OPEB liability (TOL) of \$49,714 was measured as of December 31, 2021, and was determined by an actuarial valuation as of that date.

***Actuarial Assumptions and other inputs:***

The total OPEB liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs:

Inflation	2.5% per year
Salary Increase	3.5% to 11.5% per year, including inflation
Discount Rate	2.00%
Retirees Share of Benefit Costs	\$ -0-

Salary increases are assumed to occur once a year and are assumed to increase by a graduated service-based scale ranging from 11.5% for employees with one year of service to 3.5% for employees with 25 or more years of service.

Mortality rates for service retirees were based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements. Based on the size of the city, rates are multiplied by an additional factor of 97.0%.

For disabled retirees, the mortality tables for healthy retirees is used with a 4 year set-forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to reflect the impairment for younger members who become disabled for males and females, respectively. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2014, to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019, actuarial valuation.

The applicable discount rate for an unfunded OPEB plan under GASB No. 75 is based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of the measurement date.

***Changes in the Total OPEB Liability***

	Total OPEB Liability
Balance at 12/31/2020	\$ 49,714
Changes for the year:	
Service cost	3,904
Interest on total OPEB liability	1,027
Change of benefit terms	-
Difference between expected and actual experience	833
Changes of assumptions and other inputs	2,169
Benefit payments, including refunds of employee contributions	(601)
Other changes	-
Net changes	<u>7,332</u>
Balance at 12/31/2021	<u>\$ 57,046</u>

\*Due to the Supplemental Death Benefit Fund being considered an unfunded OPEB plan under GASB Statement No. 75, benefit payments are treated as being equal to the employer's yearly contribution for retirees.

The SDBF does not incur TMRS Administrative Expenses. The City is charged and the administrative expenses are paid through the TMRS Defined Benefit Pension Plan recorded under GASB Statement No. 68.

***Sensitivity of the Total OPEB Liability to Changes in the Discount Rate***

The following presents the total OPEB liability of the City, calculated using the discount rate of 1.84% (no change from the prior year), as well as what the City’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (0.84%) or 1-percentage-point higher (2.84%) than the current rate:

	1% Increase in Discount Rate (0.84%)	Discount Rate (1.84%)	1% Increase in Discount Rate (2.84%)
Total OPEB liability	\$ 73,788	\$ 57,046	\$ 45,053

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2022, the City recognized OPEB expense of \$7,822. At year-end, the City reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual economic experience (net of current year amortization)	\$ 8,245	\$ 8,018
Changes in actuarial assumptions	10,939	1,012
Difference between projected and actual investment earnings (net of current year amortization)	-	-
Contributions subsequent to the measurement date	1,286	-
Total	<u>\$ 20,470</u>	<u>\$ 9,030</u>

\$1,286 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2022. Other amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30,	
2022	\$ 2,890
2023	2,711
2024	2,699
2025	1,232
2026	476
Thereafter	146
Total	<u>\$ 10,154</u>

**9. Commitments and Contingencies**

The City participates in various state and federal grant programs and contracts which are subject to financial and compliance audits by the grantors or their representatives. Audits of these programs by the granting organizations for the year ended September 30, 2022, have not been conducted. Accordingly, the City’s final compliance with applicable grant and contract requirements will be established at some future date. The City expects that costs disallowed by these various awarding agencies, if any, would be minimal.



The City is involved in litigation from time to time during the ordinary course of business. Management estimates that any potential litigation will not have a material impact on the City's financial statements.

Certain state reports and remittances are required by the City's municipal court. These reports and remittances are subject to audit by the Comptroller of Public Accounts. Any adjustments which may occur based upon such an audit could require the City to remit additional funds. The City expects that any adjustments to these reports and remittance required, if any, would be minimal.

**10. Balances and Transfers/Payments Within the Reporting Entity**

*Receivables and Payables*

Generally, outstanding balances between funds reported as "due to/from other funds" in the governmental fund financial statements include outstanding charges by one fund to another for services or goods, and other miscellaneous receivables/payables between funds. Activity between funds that are representative of lending/borrowing arrangements that are outstanding at the end of the fiscal year are described as "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

At year-end, there were no balances due between funds.

*Transfers and Payments*

Transfers and payments within the reporting entity are substantially for the purposes of funding capital projects and asset acquisitions, or maintaining debt service on a routine basis. Resources are accumulated in a fund to support and simplify the administration of various projects or programs. The transfers and payments within the reporting entity are substantially for the purposes of funding capital projects and asset acquisitions or maintaining debt service on a routine basis. Resources are accumulated in a fund to support and simplify the administration of various projects or programs.

The government-wide statement of activities eliminates transfers reported within governmental activities.

The following schedule reports transfers and payments within the reporting entity:

<u>Fund</u>	<u>Transfer In</u>	<u>Transfer Out</u>
General Fund	\$ 403,075	\$ (12,000)
Water and Sewer Fund	460,805	-
Debt Service Fund	-	(863,880)
Other Governmental Funds	<u>12,000</u>	<u>-</u>
Total Transfers	<u>\$ 875,880</u>	<u>\$ (875,880)</u>

**11. Economic Dependence**

City operations are funded by taxes and revenues provided by the residents of the City of Caddo Mills, Texas. Accordingly, the City is economically dependent on the property values and local economy of City of Caddo Mills, Texas and the surrounding area.

The City purchases water through an agreement with the City of Greenville/GEUS. During fiscal year 2022, water purchases through this agreement totaled \$538,222.

The City contracts with Waste Connections Lone Star, Inc. for sanitation services. During fiscal year 2022, the cost of sanitation services paid through this contract were \$293,146.

**12. Restricted Cash and Cash Equivalents**

Restrictions on cash and cash equivalents at year-end are as follows:

Restricted for debt service	\$ 93,550
Restricted for capital projects - bond proceeds	<u>9,933,573</u>
Totals	<u>\$ 10,027,123</u>

Amounts restricted for debt service represent amounts established to meet bond interest and sinking fund requirements and bond maintenance fund requirements.

Amounts restricted for capital projects represent unspent 2022 bond proceeds.

**13. Impact Fee Revenue and Deferred Revenue**

Impact fees are authorized under Chapter 395 of the Texas Local Government Code and are defined as a charge imposed against new development to pay for the off-site construction or expansion of infrastructure facilities that are necessitated by and benefit the new development. Impact fees are deferred until the City incurs expenses for infrastructure. The City had deferred impact fees of \$1,770,551 at the beginning of the year. During fiscal year 2022, the City received \$619,382 in impact fees and spent \$2,068,932. The balance of deferred revenue for impact fees at the end of the year was \$321,002.

**14. Subsequent Events**

City Administration has evaluated subsequent events through June 6, 2023, the date which the financial statements were available to be issued.

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## Required Supplementary Information

**CITY OF CADDO MILLS, TEXAS**  
**BUDGETARY COMPARISON SCHEDULE - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Ad valorem taxes	\$ 505,788	\$ 505,788	\$ 518,585	\$ 12,797
Franchise taxes	55,000	55,000	56,686	1,686
Sales tax	470,000	470,000	613,516	143,516
Impound income	20,000	20,000	35,955	15,955
Permits and fees	612,000	612,000	421,973 *	(190,027)
Fines	172,800	172,800	149,296	(23,504)
Hunt County fire contribution	30,000	30,000	10,695	(19,305)
Developer contributions	-	-	887,027 *	887,027
Donations and other income	6,400	6,400	176,670	170,270
Interest	-	-	2,251	2,251
<b>Total Revenues</b>	<b>1,871,988</b>	<b>1,871,988</b>	<b>2,872,654</b>	<b>1,000,666</b>
<b>EXPENDITURES:</b>				
Administration	584,250	584,250	770,507	(186,257)
Building inspections	212,350	212,350	207,551	4,799
Judicial	122,900	122,900	59,390	63,510
Police department	580,820	580,820	635,998	(55,178)
Fire protection	137,500	137,500	67,476	70,024
Safe schools program	-	-	81,882	(81,882)
Capital outlay:				
Administration	120,000	120,000	60,208	59,792
Police	125,000	125,000	50,632	74,368
Public safety	-	-	592,248 ***	(592,248)
Street	-	-	225,900 **	(225,900)
Debt Service:				
Principal retirement	-	-	255,000 **	(255,000)
Interest and fiscal charges	-	-	147,901 **	(147,901)
<b>Total Expenditures</b>	<b>1,882,820</b>	<b>1,882,820</b>	<b>3,154,693</b>	<b>(1,271,873)</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(10,832)</b>	<b>(10,832)</b>	<b>(282,039)</b>	<b>(271,207)</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	-	-	403,075	403,075
Transfers out	-	-	(12,000)	(12,000)
Proceeds from long term debt	-	-	592,248 ***	592,248
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>983,323</b>	<b>983,323</b>
<b>Net change in fund balance</b>	<b>(10,832)</b>	<b>(10,832)</b>	<b>701,284</b>	<b>712,116</b>
<b>Fund balance, October 1</b>	<b>3,168,947</b>	<b>3,168,947</b>	<b>3,168,947</b>	<b>-</b>
<b>Fund balance, September 30</b>	<b>\$ 3,158,115</b>	<b>\$ 3,158,115</b>	<b>\$ 3,870,231</b>	<b>\$ 712,116</b>

**Notes to the budgetary comparison schedule:**

The General Fund budget is adopted on a basis consistent with generally accepted accounting principles for a governmental fund.

\* General Fund revenues exceeded budgeted amounts because the City does not budget developer contributions and under budgeted building permit fees related to the new developments.

\*\*General Fund expenditures exceeded budgeted amounts because the City does not budget capital outlay funded by developer contributions or debt service expenditures because the funds are transferred in from the debt service fund.

\*\*\*The City borrowed funds to purchase a new fire truck. The City does not budget capital outlay financed with loan proceeds.

**CITY OF CADDO MILLS, TEXAS**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**LAST 10 YEARS (will ultimately be displayed)**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	Plan Year Ended December 31,							
	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>								
Service cost	\$ 115,416	\$ 92,945	\$ 68,731	\$ 68,951	\$ 62,620	\$ 60,914	\$ 43,401	\$ 35,360
Interest (on the total pension liability)	55,661	46,249	39,425	37,554	32,043	28,963	24,719	19,820
Changes of benefit terms	-	-	-	-	-	-	22,051	-
Difference between expected and actual experience	151	8,051	194	(41,146)	7,291	(23,922)	2,819	396
Change of assumptions	-	-	5,709	-	-	-	15,999	-
Benefit payments, including refunds of employee contributions	(23,766)	(14,325)	(35,811)	(39,260)	(7,682)	(34,675)	(4,814)	(18,513)
<b>Net Change in Total Pension Liability</b>	147,462	132,920	78,248	26,099	94,272	31,280	104,175	37,063
<b>Total Pension Liability - Beginning</b>	778,781	645,861	541,514	541,514	447,242	415,962	311,787	274,724
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 926,243</b>	<b>\$ 778,781</b>	<b>\$ 619,762</b>	<b>\$ 567,613</b>	<b>\$ 541,514</b>	<b>\$ 447,242</b>	<b>\$ 415,962</b>	<b>\$ 311,787</b>
<b>Plan Fiduciary Net Position</b>								
Contributions - employer	\$ 55,456	\$ 48,265	\$ 38,331	\$ 36,922	\$ 34,266	\$ 31,500	\$ 16,456	\$ 11,610
Contributions - employee	60,061	50,015	36,048	35,788	32,643	32,088	27,193	24,701
Net investment income	100,126	48,210	79,914	(14,962)	53,540	22,642	437	15,092
Benefit payments, including refunds of employee contributions	(23,766)	(14,325)	(35,811)	(39,260)	(7,682)	(34,675)	(4,814)	(18,513)
Administrative expense	(463)	(312)	(452)	(289)	(278)	(256)	(266)	(157)
Other	3	(12)	(14)	(15)	(14)	(14)	(13)	(13)
<b>Net Change in Plan Fiduciary Net Position</b>	191,417	131,841	118,016	18,184	112,475	51,285	38,993	32,720
<b>Plan Fiduciary Net Position - Beginning</b>	767,183	635,342	517,326	499,142	386,667	335,382	296,389	263,669
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 958,600</b>	<b>\$ 767,183</b>	<b>\$ 635,342</b>	<b>\$ 517,326</b>	<b>\$ 499,142</b>	<b>\$ 386,667</b>	<b>\$ 335,382</b>	<b>\$ 296,389</b>
<b>Net Pension Liability - Ending (a) - (b)</b>	<b>\$ (32,357)</b>	<b>\$ 11,598</b>	<b>\$ (15,580)</b>	<b>\$ 50,287</b>	<b>\$ 42,372</b>	<b>\$ 60,575</b>	<b>\$ 80,580</b>	<b>\$ 15,398</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	103.49%	98.51%	102.51%	91.14%	92.18%	86.46%	80.63%	95.06%
<b>Covered Payroll</b>	\$ 1,001,009	\$ 833,590	\$ 600,799	\$ 596,464	\$ 544,049	\$ 534,799	\$ 543,866	\$ 494,028
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	-3.23%	1.39%	-2.59%	8.43%	7.79%	11.33%	14.82%	3.12%

Note: Only eight years of data is presented in accordance with GASB #68, paragraph 138. "The information for all periods for the 10 year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many periods as are available."

CITY OF CADDO MILLS, TEXAS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)  
 SCHEDULE OF PENSION CONTRIBUTIONS  
 LAST 10 YEARS (will ultimately be displayed)  
 FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Fiscal Year Ended September 30,									
	2022	2021	2020	2019	2018	2017	2016	2015		
Actuarially determined contribution	\$ 70,601	\$ 52,125	\$ 46,160	\$ 37,753	\$ 35,999	\$ 33,493	\$ 28,905	\$ 15,793		
Contributions in relation to actuarially determined contribution	(70,601)	(52,125)	(46,160)	(37,753)	(35,999)	(33,493)	(28,905)	(15,793)		
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
Covered employee payroll	\$ 1,214,671	\$ 930,715	\$ 779,733	\$ 596,729	\$ 578,906	\$ 528,661	\$ 552,834	\$ 534,044		
Contributions as a percentage of covered payroll	5.81%	5.60%	5.92%	6.33%	6.22%	6.34%	5.23%	2.96%		

Note: GASB #68, paragraph 81.2.b requires that the data in this schedule be presented as of the City's fiscal year as of the time period covered by the measurement date.

Note: Only eight years of data is presented in accordance with GASB #68, paragraph 138. "The information for all periods for the 10 year schedule that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many periods as are available."

CITY OF CADDO MILLS, TEXAS  
 TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)  
 SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS  
 LAST 10 YEARS (will ultimately be displayed)

Actuarial Valuation & Measurement Date, December 31,	2021	2020	2019	2018	2017
<b>Total OPEB Liability</b>					
Service cost	\$ 3,904	\$ 2,334	\$ 1,322	\$ 1,789	\$ 1,415
Interest on the total OPEB liability	1,027	1,110	1,728	907	848
Changes of benefit terms	-	-	-	-	-
Difference between expected and actual experience	833	(838)	(17,407)	19,376	-
Changes in assumptions or other inputs	2,169	8,019	7,803	(2,604)	2,586
Benefit payments *	(601)	(250)	(60)	(60)	(54)
<b>Net Change in Total OPEB Liability</b>	<u>7,332</u>	<u>10,375</u>	<u>(6,614)</u>	<u>19,408</u>	<u>4,795</u>
<b>Total OPEB Liability - Beginning</b>	<u>49,714</u>	<u>39,339</u>	<u>45,953</u>	<u>26,545</u>	<u>21,750</u>
<b>Total OPEB Liability - Ending</b>	<u>\$ 57,046</u>	<u>\$ 49,714</u>	<u>\$ 39,339</u>	<u>\$ 45,953</u>	<u>\$ 26,545</u>
<b>Covered Payroll</b>	\$ 1,001,009	\$ 833,590	\$ 600,799	\$ 596,464	\$ 544,049
<b>Total OPEB Liability as a Percentage of Covered Payroll</b>	5.70%	5.96%	6.55%	7.70%	4.88%

Note: Only five years of data is presented in accordance with GASB #75. The information for all periods for the 10 year schedules that are required to be presented as required supplementary information is not be available initially. In these cases, during the transition period, that information will be presented for as many periods as are available.

The TMRS Supplementary Death Benefit Fund is considered to be an unfunded OPEB plan, therefore, no plan fiduciary net position and related ratios are reported in the above schedule.

**CITY OF CADDO MILLS, TEXAS  
TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**Valuation Date:** Actuarially determined contribution rates are calculated as of December 31 and become effective in January 13 months later.

**Methods and assumptions Used to Determine Contribution Rates for Pensions:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	N/A
Asset Valuation Method	10 year smoothed market; 12% soft corridor
Inflation	2.5%
Salary Increases	3.5% to 11.5% including inflation
Investment Rate of Return	6.75%
Retirement Age	Experienced-based table of rates that are specific to the City's plan of benefits Last updated for the 2019 valuation pursuant to an experience study of the period 2014-2018.
Mortality	Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP. Pre-retirement: PUB(1) mortality tables, with the Public Safety table used for males and the General Employee table used for females. The rates are projected on a fully generational basis with scale UMP.
<b>Other information:</b>	There were no benefit changes during the year.

**Methods and assumptions Used to Determine Contribution Rates for OPEB:**

Inflation	2.5%
Salary Increases	3.5% to 11.5% including inflation
Discount Rate *	1.84%
Retiree's share of benefit-related costs	\$0
Administrative expenses	All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68.
Mortality rates - service retirees	2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP.
Mortality rates - disabled retirees	2019 Municipal Retirees of Texas Mortality Tables with a 4 year set-forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to reflect the impairment for younger members who become disabled for males and females, respectively. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

\*The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2021.

Note: The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study for the period December 31, 2014 through December 31, 2018.



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## Other Information

**CITY OF CADDO MILLS, TEXAS  
OTHER INFORMATION  
SCHEDULE OF DELINQUENT TAXES RECEIVABLE  
YEAR ENDED SEPTEMBER 30, 2022 (UNAUDITED)**

<b>Tax Roll Year</b>	<b>Fiscal Year Ended September 30</b>	<b>Outstanding Balance 9/30/2022</b>
2021	2022	\$ 16,217
2020	2021	7,613
2019	2020	6,574
2018	2019	5,360
2017	2018	4,777
2016	2017	4,328
2015	2016	5,381
2014	2015	3,588
2013	2014	1,410
2012	2013 and prior	5,919
	Allowance for uncollectible taxes	<u>(6,500)</u>
	<b>Delinquent taxes receivable, net</b>	<b><u>\$ 54,667</u></b>

**CITY OF CADDO MILLS, TEXAS  
OTHER INFORMATION  
HISTORICAL SCHEDULE OF PROPERTY TAX RATES  
YEAR ENDED SEPTEMBER 30, 2022 (UNAUDITED)**

<u>Tax Roll Year</u>	<u>Fiscal Year Ended September 30</u>	<u>Tax Rates</u>
2021	2022	0.546422
2020	2021	0.576000
2019	2020	0.656970
2018	2019	0.693693
2017	2018	0.730000
2016	2017	0.750000
2015	2016	0.750000
2014	2015	0.750000
2013	2014	0.750000
2012	2013	0.750000

**CITY OF CADDO MILLS, TEXAS  
OTHER INFORMATION  
HISTORICAL SCHEDULE OF ASSESSED PROPERTY VALUATION  
YEAR ENDED SEPTEMBER 30, 2022 (UNAUDITED)**

<b>Tax Roll Year</b>	<b>Fiscal Year Ended September 30</b>	<b>Net Taxable Valuation</b>
2021	2022	\$ 250,586,543
2020	2021	182,289,653
2019	2020	155,512,799
2018	2019	141,644,919
2017	2018	130,342,181
2016	2017	122,653,429
2015	2016	123,612,604
2014	2015	128,872,135
2013	2014	109,628,580
2012	2013	113,067,865

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**Overall Internal Control and Compliance**



**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENTAL AUDITING STANDARDS***

Independent Auditor's Report

Honorable Mayor and  
Members of the City Council  
City of Caddo Mills, Texas

Members of the Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Caddo Mills, Texas, (the City) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 6, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Caddo Mills, Texas' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We did not identify any significant deficiencies.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Wilf & Henderson, P.C.*

**WILF & HENDERSON, P.C.**  
**Certified Public Accountants**  
**Texarkana, Texas**

**June 6, 2023**

**CITY OF CADDO MILLS, TEXAS  
SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**I. Summary of the Auditor's Results:**

- a. The type of report issued on the financial statements of the City of Caddo Mills, Texas was an unmodified opinion.
- b. No significant deficiency or material weakness relating to the audit of the financial statements are reported in the report on internal control over financial reporting and on compliance and other matters required by the GAO's *Government Auditing Standards*.
- c. No instances of noncompliance material to the financial statements of the City of Caddo Mills, Texas were disclosed during the audit.

**II. Findings Relating to the Financial Statements Which Are Required to Be Reported in Accordance with *Generally Accepted Government Auditing Standards*.**

No findings were required to be reported.



**CITY OF CADDO MILLS, TEXAS  
SCHEDULE OF STATUS OF PRIOR YEAR FINDINGS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

No prior year audit findings.

**CITY OF CADDO MILLS, TEXAS  
CORRECTIVE ACTION PLAN  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

There were no current year findings.



Financial Advisory Services  
Provided By:

