# SUPPLEMENT Dated: July 19, 2023

to

TO OFFICIAL STATEMENT Dated: June 29, 2023

# **RELATING TO**

\$95,480,000

COMAL INDEPENDENT SCHOOL DISTRICT

(A political subdivision of the State of Texas located in Comal, Bexar, Guadalupe, Hays and Kendall Counties, Texas)

UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2023

On July 13, 2023, the 2<sup>nd</sup> Special Session of the 88<sup>th</sup> Texas Legislature adopted Senate Bill 2. Accordingly, the Official Statement is hereby supplemented and modified by replacing the second paragraph under the caption "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – 2023 Legislative Session" in its entirety with the following:

On January 10, 2023, the 88th Texas Legislature convened in general session that adjourned on May 29, 2023. Immediately after the conclusion of the regular session, the Texas Governor called a first special session to address property tax relief from school district taxation and border security; the first special session began on May 29, 2023 and ended on June 27, 2023. At the conclusion of the first special session, the Governor called a second special session that began on June 27, 2023 and adjourned on July 13, 2023.

The charge for the second special session included the following: (i) "Legislation to cut property-tax rates solely by reducing the school district maximum compressed tax rate in order to provide lasting property-tax relief for Texas taxpayers;" (ii) "Legislation to put Texas on a pathway to eliminate school district maintenance and operations property taxes;" (iii) "Legislation relating to providing property tax relief through the public school finance system, exemptions, limitations on appraisals and taxes and property tax administration;" and (iv) "Legislation relating to the amount of the total revenue exemption from the franchise tax and the exclusion of certain taxable entities from the requirement to file a franchise tax report."

During the second special session, the Legislature passed Senate Bill 2 ("SB 2"), which includes provisions that reduce the maximum M&O tax compression rate by \$0.107 cents, increase the school district mandatory homestead exemption from \$40,000 to \$100,000, and places further limitations on increases in appraised values on certain classes of properties. As of the posting of this Supplement on July 19, 2023, SB 2 has not yet been signed into law by the Governor. If signed into law by the Governor, the provision increasing the residential homestead exemption to \$100,000 will be submitted to voters of the State on November 7, 2023. SB 2 also makes provision for State aid funding to pay for the loss in school district I&S tax revenue (*i.e.* "hold harmless") for debt that (i) is issued prior to September 1, 2023, or (ii) is approved by voters but not yet issued as of September 1, 2023.

The District can make no representations or predictions regarding any actions the Legislature has taken or may take concerning the substance or the effect of any legislation passed in a previous session or a future session of the Legislature.

\* \* \*

# OFFICIAL STATEMENT Dated June 29, 2023

NEW ISSUE - BOOK-ENTRY-ONLY



ENHANCED/UNENHANCED RATING: Moody's - "Aaa"/"Aa2"
PSF Guaranteed
(See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and
"OTHER PERTINENT INFORMATION - Municipal Bond Rating" herein)

In the opinion of Bond Counsel (defined herein), assuming continuing compliance by the District (defined herein) after the delivery of the Bonds (defined herein) with certain covenants contained in the Order (defined herein) and subject to the matters set forth under "TAX MATTERS" herein, interest on the Bonds for federal income tax purposes under existing statutes, regulations, published rulings, and court decisions (1) will be excludable from the gross income of the owners thereof pursuant to section 103 of the Internal Revenue Code of 1986, as amended, to the date of initial delivery of the Bonds, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals. See "TAX MATTERS" herein.

# \$95,480,000 COMAL INDEPENDENT SCHOOL DISTRICT (A political subdivision of the State of Texas located in Comal, Bexar, Guadalupe, Hays and Kendall Counties, Texas) UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2023

Dated Date: July 1, 2023 Due: February 1st as shown on page -ii- herein

The "Comal Independent School District Unlimited Tax School Building Bonds, Series 2023" (the "Bonds"), as shown on pageii- herein, are direct obligations of the Comal Independent School District (the "District") and are payable from the proceeds
of an annual ad valorem tax levied, without legal limit as to rate or amount, upon all taxable property within the District. The
Bonds are being issued pursuant to the Constitution and general laws of the State of Texas (the "State"), particularly
Sections 45.001 and 45.003(b)(1), as amended, Texas Education Code, Chapter 1371, Texas Government Code, as
amended ("Chapter 1371"), an election held in the District on May 6, 2023 (the "Election"), and an order authorizing the
issuance of the Bonds (the "Bond Order") adopted by the Board of Trustees (the "Board") of the District on June 22, 2023.
See "THE BONDS - Authority for Issuance" herein. As permitted by the provisions of Chapter 1371, the Board, in the Bond
Order, delegated the authority to certain District officials (each an "Authorized Official") to execute an approval certificate
(the "Approval Certificate" and, together with the Bond Order, the "Order") establishing the final pricing terms for the Bonds.
This Approval Certificate was executed by an Authorized Official on June 29, 2023.

Interest on the Bonds will accrue from July 1, 2023 (the "Dated Date"), will be payable on February 1 and August 1 of each year, commencing August 1, 2023, until stated maturity or prior redemption, and will be calculated on the basis of a 360-day year of twelve 30-day months. The Bonds will be issued as fully registered obligations in principal denominations of \$5,000, or integral multiples thereof within a stated maturity. The Bonds will be issued in book-entry form only and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository (the "Securities Depository"). Book-entry interests in the Bonds will be made available for purchase in the principal amount of \$5,000 or any integral multiple thereof. Purchasers of the Bonds ("Beneficial Owners") will not receive physical delivery of certificates representing their interest in the Bonds purchased. So long as DTC or its nominee is the registered owner of the Bonds, principal of and interest on the Bonds will be payable by the Paying Agent/Registrar, initially BOKF, NA, Dallas, Texas, to the Securities Depository, which will in turn remit such principal and interest to its participants, which will in turn remit such principal and interest to the Beneficial Owners of the Bonds. See "BOOK-ENTRY-ONLY SYSTEM" herein.

Proceeds from the sale of the Bonds will be used for the purposes of (i) constructing, renovating, acquiring, and equipping school facilities, purchasing the necessary sites for school buildings, and purchasing new school buses; (ii) acquiring technology equipment; and (iii) paying for professional services associated with the costs of issuance of the Bonds. See "SOURCES AND USES OF FUNDS" herein.

The District has received conditional approval from the Texas Education Agency for the payment of principal of and interest on the Bonds to be guaranteed under the Permanent School Fund Guarantee Program which guarantee will automatically become effective when the Attorney General of Texas approves the Bonds. See "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein.

For Maturity Schedule, Principal Amounts, Interest Rates, Initial Yields, CUSIP Numbers and Redemption Provisions for the Bonds, see page -ii- herein

The Bonds are offered for delivery when, as and if issued and received by the initial purchaser thereof named below (the "Underwriters") and are subject to the approving opinion of the Attorney General of the State of Texas and the approval of certain legal matters by Escamilla & Poneck, LLP, San Antonio, Texas, Bond Counsel. See "LEGAL MATTERS" herein for a discussion of Bond Counsel's opinion. Certain legal matters will be passed upon for the Underwriters by their legal counsel, McCall, Parkhurst & Horton L.L.P., San Antonio, Texas. It is expected that the Bonds will be available for delivery through the services of DTC, New York, New York, on or about July 20, 2023.

**BAIRD** 

RAYMOND JAMES

**RBC CAPITAL MARKETS** 

# STATED MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, INITIAL YIELDS, CUSIP NUMBERS, AND REDEMPTION PROVISIONS

# \$95,480,000

#### COMAL INDEPENDENT SCHOOL DISTRICT

(A political subdivision of the State of Texas located in Comal, Bexar, Guadalupe, Hays and Kendall Counties, Texas) UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2023

CUSIP No. Prefix 199820<sup>(1)</sup>

#### \$76.825.000 Serial Bonds

Stated Maturity (February 1)	Principal Amount (\$)	Interest Rate (%)	Initial Yield (%)	CUSIP No. Suffix <sup>(1)</sup>
2024	24,500,000	5.000	3.180	6J5
2025	1,785,000	5.000	3.120	6K2
2026	260,000	5.000	2.970	6L0
2027	535,000	5.000	2.850	6M8
2028	1,280,000	5.000	2.820	6N6
2028	500,000	3.000	2.820	6P1
2029	1,775,000	5.000	2.900	6Q9
2030	2,025,000	5.000	2.850	6R7
2031	3,025,000	5.000	2.870	6S5
2032	3,285,000	5.000	2.880	6T3
2033	3,550,000	5.000	2.940	6U0
2034	3,715,000	5.000	$2.990^{(2)}$	6V8
2035	4,830,000	5.000	$3.090^{(2)}$	6W6
2036	2,855,000	5.000	3.180 <sup>(2)</sup>	6X4
2037	2,865,000	5.000	3.330(2)	6Y2
2038	3,380,000	5.000	3.420(2)	6Z9
2039	4,005,000	5.000	3.460 <sup>(2)</sup>	7A3
2040	3,060,000	5.000	$3.500^{(2)}$	7B1
2040	1,855,000	4.000	$3.900^{(2)}$	7C9
2041	2,925,000	4.000	4.000	7D7
2042	2,415,000	4.000	4.050	7E5
2043	2,400,000	4.000	4.080	7F2

(Accrued interest to be added from the Dated Date)

# \$18,655,000 Term Bonds

\$6,945,000 - 4.000% - Term Bonds Due February 1, 2046 - Priced to Yield 4.200% - CUSIP No. Suffix 7G0<sup>(1)</sup> 
\$11,710,000 - 4.000% - Term Bonds Due February 1, 2049 - Priced to Yield 4.260% - CUSIP No. Suffix 7H8<sup>(1)</sup>

(Accrued Interest to be added from the Dated Date)

### **Redemption Provisions**

The District reserves the right to redeem the Bonds maturing on and after February 1, 2034 in whole or in part, in the principal amount of \$5,000 or any integral multiple thereof, on February 1, 2033 or any date thereafter, at the redemption price of par plus accrued interest to the date of redemption. In addition, the Bonds maturing on February 1, 2046 and February 1, 2049 (the "Term Bonds") are also subject to mandatory sinking fund redemption. (See "THE BONDS - Redemption Provisions of the Bonds" herein.)

<sup>(1)</sup> CUSIP numbers are included solely for the convenience of owners of the Bonds. CUSIP is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by FactSet Research Systems, Inc., on behalf of American Bankers Association. CUSIP numbers have been assigned to this issue by the CUSIP Service Bureau and are included solely for convenience of the owners of the Bonds. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services. None of the Underwriters, the District or the Financial Advisor is responsible for the selection or correctness of the CUSIP numbers set forth herein.

<sup>(2)</sup> Yield calculated based on the assumption that the Bonds denoted and sold at a premium will be redeemed on February 1, 2033, the first optional call date for the Bonds, at a redemption price of par, plus accrued interest to the redemption date.

# COMAL INDEPENDENT SCHOOL DISTRICT 1404 IH 35 North New Braunfels, Texas 78132

# **BOARD OF TRUSTEES**

			Term	
		Years	Expires	
Name	Position	Served	May	Occupation
Russell S. Garner	President	6	2026	Department of Air Force – Civilian
Tim Hennessee	Vice President	5	2024	Self-Employed
Courtney Biasatti	Secretary	2	2024	Youth Development Director
Amanda Jones	Treasurer	1	2025	Health Science Manager
Jason York	Trustee	9	2026	Custom Home Builder
Michelle Ross	Trustee	5	2024	Homemaker
David Krawczynski	Trustee	1	2025	Technology Product Manager

### **ADMINISTRATION - FINANCE CONNECTED**

Name	Title	Total Years Experience	Total Years With District
Dr. John E. Chapman, III	Superintendent of Schools	24	1
Vacant*	Chief Financial Officer		
Jennifer Hale	Executive Director of Accounting & Finance	15	5

<sup>\*</sup> Former District Chief Financial Officer accepted a position with Education Service Center Region 20. Her last day with the District was June 23, 2023. The District has announced it has hired Glenn Graham to be the new Chief Financial Officer. Mr. Graham will start with the District on July 11, 2023.

# **CONSULTANTS AND ADVISORS**

ABIP, P.C. Certified Public Accountants
San Antonio, Texas

Escamilla & Poneck, LLP
Counsel
Bond

SAMCO Capital Markets, Inc.

Financial Advisor
San Antonio, Texas

# For Additional Information Contact:

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#### **USE OF INFORMATION IN OFFICIAL STATEMENT**

No dealer, broker, salesman, or other person has been authorized by the District to give any information or to make any representation with respect to the Bonds, other than as contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by either of the foregoing.

This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person, in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale. The information set forth herein has been obtained from sources which are believed to be reliable but is not guaranteed as to accuracy or completeness and is not to be construed as a representation by the Underwriters.

The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder will under any circumstances create any implication that there has been no change in the information or opinions set forth herein after the date of this Official Statement.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement pursuant to their respective responsibilities to investors under the federal securities laws, but the Underwriters do not guarantee the accuracy or completeness of such information.

THE BONDS ARE EXEMPT FROM REGISTRATION WITH THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION AND CONSEQUENTLY HAVE NOT BEEN REGISTERED THEREWITH. THE REGISTRATION, QUALIFICATION, OR EXEMPTION OF THE BONDS IN ACCORDANCE WITH APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTIONS IN WHICH THESE BONDS HAVE BEEN REGISTERED, QUALIFIED, OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION FOR THE PURCHASE THEREOF.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE THE MARKET PRICE OF THIS ISSUE AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

None of the District, the Financial Advisor, or the Underwriters make any representation or warranty with respect to the information contained in this Official Statement regarding The Depository Trust Company ("DTC") or its book-entry-only system described under the caption "BOOK-ENTRY-ONLY SYSTEM" as such information has been provided by DTC or the affairs of the Texas Education Agency described in "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," as such information has been provided by the Texas Education Agency.

The agreements of the District and others related to the Bonds are contained solely in the contracts described herein. Neither this Official Statement, nor any other statement made in connection with the offer or sale of the Bonds, is to be construed as constituting an agreement with the purchasers of the Bonds. INVESTORS SHOULD READ THE ENTIRE OFFICIAL STATEMENT, INCLUDING ALL APPENDICES ATTACHED HERETO, TO OBTAIN INFORMATION ESSENTIAL TO MAKING AN INFORMED INVESTMENT DECISION WITH RESPECT TO THE BONDS.

THIS OFFICIAL STATEMENT CONTAINS "FORWARD-LOOKING" STATEMENTS WITHIN THE MEANING OF SECTION 21E OF THE SECURITIES EXCHANGE ACT OF 1934, AS AMENDED. SUCH STATEMENTS MAY INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE THE ACTUAL RESULTS, PERFORMANCE AND ACHIEVEMENTS TO BE DIFFERENT FROM THE FUTURE RESULTS, PERFORMANCE AND ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. INVESTORS ARE CAUTIONED THAT THE ACTUAL RESULTS COULD DIFFER MATERIALLY FROM THOSE SET FORTH IN THE FORWARD-LOOKING STATEMENTS.

(The remainder of this page has been left blank intentionally.)

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The cover page hereof, the appendices hereto, and any addenda, supplement or amendment hereto are part of this Official Statement.

#### OFFICIAL STATEMENT SUMMARY INFORMATION

The following information is qualified in its entirety by more detailed information and financial statements appearing or incorporated elsewhere in this Official Statement. The offering of the Bonds to potential investors is made only by means of this entire Official Statement. No person is authorized to detach this page from this Official Statement or to otherwise use it without the entire Official Statement.

The Comal Independent School District (the "District"") is located primarily in Comal County, Texas with THE DISTRICT ..... portions extending into Bexar, Guadalupe, Hays and Kendall Counties, Texas. The District is approximately 589 square miles in area and serves a population of approximately 162.307. The District was created under State statute and is governed by a seven-member Board of Trustees (the "Board"). Policy-making and supervisory functions are the responsibility of, and are vested in, the Board. The Board delegates administrative responsibilities to the Superintendent of Schools who is the chief administrative officer of the District. Support services are supplied by consultants and advisors. The Bonds mature on February 1 in each of the years 2024 through 2043, inclusive, February 1, 2046, THE BONDS ..... and February 1, 2049. Interest on the Bonds shall accrue from the Dated Date (identified below) and is payable initially on August 1, 2023 and semiannually on February 1 and August 1 thereafter until stated maturity or prior redemption. DATED DATE ..... July 1, 2023. REDEMPTION ..... The District reserves the right to redeem the Bonds maturing on and after February 1, 2034, in whole or in part, in the principal amount of \$5,000 or any integral multiple thereof, on February 1, 2033 or any date thereafter, at the redemption price of par plus accrued interest to the date of redemption. In addition, the Bonds maturing on February 1, 2046 and February 1, 2049 (the "Term Bonds") are also subject to mandatory sinking fund redemption. See "THE BONDS - Redemption Provisions of the Bonds" herein. SECURITY FOR THE BONDS ... The Bonds constitute direct obligations of the District payable from an annual ad valorem tax levied against all taxable property located therein, without legal limitation as to rate or amount. Additionally, the payment of the principal of and interest on the Bonds is expected to be guaranteed by the Permanent School Fund of the State of Texas. See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein. PERMANENT SCHOOL FUND GUARANTEE ..... The District has received conditional approval from the Texas Education Agency for the Bonds to be quaranteed under the Guarantee Program (hereinafter defined), which quarantee will automatically become effective when the Attorney General of Texas approves the Bonds. See "APPENDIX E -THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein. TAX MATTERS ..... In the opinion of Bond Counsel, assuming continuing compliance by the District after the delivery of the Bonds with certain covenants contained in the Order and subject to the matters set forth under "TAX MATTERS" herein, interest on the Bonds for federal income tax purposes under existing statutes, regulations, published rulings, and court decisions (1) will be excludable from the gross income of the owners thereof pursuant to section 103 of the Internal Revenue Code of 1986, as amended, to the date of initial delivery of the Bonds, and (2) will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals. See "TAX MATTERS" herein. PAYING AGENT/REGISTRAR ... The initial Paying Agent/Registrar is BOKF, NA, Dallas, Texas. The District intends to use the Book-Entry-Only System of The Depository Trust Company. See **BOOK-ENTRY-ONLY SYSTEM.** "BOOK-ENTRY-ONLY SYSTEM" herein. Moody's Investors Service, Inc. ("Moody's") has assigned its enhanced municipal bond rating of "Aaa" MUNICIPAL BOND RATING ..... to the Bonds based on the guarantee thereof by the Texas Permanent School Fund. In addition, Moody's has assigned its underlying unenhanced rating of "Aa2" to the District's ad valorem taxsupported indebtedness, including the Bonds. See "APPENDIX E - The Permanent School Fund Guarantee Program" and "OTHER PERTINENT INFORMATION - Municipal Bond Rating" herein. The District will have \$488,564,863 in authorized but unissued bonds remaining after the issuance of FUTURE BOND ISSUES ..... the Bonds. The District anticipates issuing a subsequent installment of the voter authorized debt in the next 12 to 18 months. The District may also potentially issue refunding obligations for debt service savings. The District has never defaulted on the payment of its bonded indebtedness. PAYMENT RECORD ..... When issued, anticipated on or about July 20, 2023. DELIVERY ..... The Bonds are subject to the approval of legality by the Attorney General of the State of Texas and the LEGALITY ..... approval of certain legal matters by Escamilla & Poneck, LLP, San Antonio, Texas, Bond Counsel. See "APPENDIX D - Form of Opinion of Bond Counsel" herein.

#### OFFICIAL STATEMENT

#### relating to

# \$95,480,000 COMAL INDEPENDENT SCHOOL DISTRICT (A political subdivision of the State of Texas located in Comal, Bexar, Guadalupe, Hays and Kendall Counties, Texas) UNLIMITED TAX SCHOOL BUILDING BONDS. SERIES 2023

#### INTRODUCTION

#### General

This Official Statement of the Comal Independent School District (the "District") is provided to furnish certain information in connection with the sale of the District's \$95,480,000 Unlimited Tax School Building Bonds, Series 2023 (the "Bonds").

All financial and other information presented in this Official Statement has been provided by the District from its records, except for information expressly attributed to other sources. The presentation of information, including tables of receipts from taxes and other sources, is intended to show recent historic information, and is not intended to indicate future or continuing trends in the financial position or other affairs of the District. No representation is made that past experience, as is shown by such financial and other information, will necessarily continue or be repeated in the future.

This Official Statement, which includes the cover page and the appendices hereto, provides certain information about the District and its finances. All descriptions of documents contained herein are only summaries and are qualified in their entirety by reference to each such document. Copies of such documents may be obtained upon request from the District and, during the offering period, from the District's Financial Advisor, SAMCO Capital Markets, Inc., 1020 N.E. Loop 410, Suite 640, San Antonio, Texas 78209, by electronic mail or upon payment of reasonable copying, mailing, and handling charges.

This Official Statement speaks only as to its date, and the information contained herein is subject to change. A copy of the Official Statement pertaining to the Bonds will be filed by the Underwriters with the Municipal Securities Rulemaking Board through its Electronic Municipal Markets Access ("EMMA") system. See "CONTINUING DISCLOSURE" herein for a description of the District's undertaking to provide certain information on a continuing basis. Capitalized terms used, but not defined herein, shall have the meanings ascribed thereto in the Order (defined below).

### **COVID - 19**

The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, has been characterized as a pandemic (the "Pandemic") by the World Health Organization and is currently affecting many parts of the world, including the United States and the State. On January 31, 2020, the Secretary of the United States Health and Human Services Department declared a public health emergency for the United States and on March 13, 2020, the President of the United States declared the outbreak of COVID-19 in the United States a national emergency. Subsequently, the President's Coronavirus Guidelines for America and the United States Centers for Disease Control and Prevention called upon Americans to take actions to slow the spread of COVID-19 in the United States.

On March 13, 2020, the Governor of Texas declared a state of disaster for all counties in the State in response to the Pandemic. Pursuant to Chapter 418 of the Texas Government Code, the Governor has broad authority to respond to disasters, including suspending any regulatory statute prescribing the procedures for conducting State business or any order or rule of a State agency (including TEA) that would in any way prevent, hinder, or delay necessary action in coping with the disaster, and issuing executive orders that have the force and effect of law. The Governor has since issued a number of executive orders relating to COVID-19 preparedness, mitigation and reopening. Under executive orders in effect as of the date of this Official Statement, there are no COVID-19 related operating limits for any business or other establishment. The Governor retains the right to impose additional restrictions on activities. Additional information regarding executive orders issued by the Governor is accessible on the website of the Governor at https://gov.texas.gov/. Neither the information on (nor accessed through) such website of the Governor is incorporated by reference, either expressly or by implication, into this Official Statement.

The full extent of the ongoing impact of COVID-19 on the District's longer-term operational and financial performance will depend on future developments, many of which are outside of its control, including the effectiveness of the mitigation strategies discussed above, the duration and spread of COVID-19, and future governmental actions, all of which are highly uncertain and cannot be predicted. The District continues to monitor the spread of COVID-19 and is working with local, State and national agencies to address the potential impact of the Pandemic upon the District. While the potential impact of the Pandemic on the District cannot be quantified at this time, the continued outbreak of COVID-19 could have an adverse effect on the District's operations and financial condition.

The Pandemic has negatively affected travel, commerce, and financial markets globally, and is widely expected to continue negatively affecting economic growth and financial markets worldwide. In addition, the federal government has taken, and continues to consider additional action without precedent in effort to counteract or mitigate the Pandemic's economic impact. These conditions and related responses and reactions may reduce or negatively affect property values within the District (see "AD VALOREM PROPERTY TAXATION"). The Bonds are secured by an unlimited ad valorem tax, and a reduction in property values may require an increase in the ad valorem tax rate required to pay the Bonds as well as the District's share of operations and maintenance expenses payable from ad valorem taxes.

Additionally, State funding of District operations and maintenance in future fiscal years could be adversely impacted by the negative effects on economic growth and financial markets resulting from the Pandemic as well as ongoing disruptions in the global oil markets (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM").

Certain financial and operating data contained in this Official Statement are as of dates and for periods prior to the economic impact of the Pandemic and measures instituted to slow it. Accordingly, such data is not indicative of the current financial condition or future prospects of the District.

For a discussion of the impact of the Pandemic on the PSF, see "Appendix E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM - Infectious Disease Outbreak."

#### THE BONDS

# **General Description**

The Bonds will be dated July 1, 2023 (the "Dated Date") and will accrue interest from the Dated Date, and such interest shall be payable on February 1 and August 1 in each year, commencing August 1, 2023, until stated maturity or upon redemption prior to maturity. The Bonds will mature on the dates and in the principal amounts and will bear interest at the rates set forth on page -ii- of this Official Statement.

Interest on the Bonds is payable to the registered owners appearing on the bond registration books kept by the Paying Agent/Registrar relating to the Bonds (the "Bond Register") on the Record Date (identified below) and such interest shall be paid by the Paying Agent/Registrar (i) by check sent by United States mail, first class, postage prepaid, to the address of the registered owner recorded in the Bond Register or (ii) by such other method, acceptable to the Paying Agent/Registrar, requested by, and at the risk and expense of, the registered owner. The principal of the Bonds is payable at maturity or prior redemption upon their presentation and surrender to the Paying Agent/Registrar. The Bonds will be issued only in fully registered form in any integral multiple of \$5,000 principal for any one maturity.

Initially the Bonds will be registered and delivered only to Cede & Co., the nominee of The Depository Trust Company ("DTC") pursuant to the Book-Entry-Only System described herein. **No physical delivery of the Bonds will be made to the owners thereof.** Notwithstanding the foregoing, as long as the Bonds are held in the Book-Entry-Only System, principal of, premium, if any, and interest on the Bonds will be payable by the Paying Agent/Registrar to Cede & Co., which will make distribution of the amounts so paid to the participating members of DTC for subsequent payment to the Beneficial Owners (defined herein) of the Bonds. See "BOOK-ENTRY-ONLY SYSTEM" herein.

#### **Authority for Issuance**

The Bonds are being issued pursuant to the Constitution and general laws of the State of Texas (the "State"), particularly Sections 45.001 and 45.003(b)(1), as amended, Texas Education Code, Chapter 1371, Texas Government Code, as amended ("Chapter 1371"), an election held in the District on May 6, 2023 (the "Election"), and an order authorizing the issuance of the Bonds (the "Bond Order") adopted by the Board of Trustees (the "Board") of the District on June 22, 2023. See "THE BONDS - Authority for Issuance" herein. As permitted by the provisions of Chapter 1371, the Board, in the Bond Order, delegated the authority to certain District officials (each an "Authorized Official") to execute an approval certificate (the "Approval Certificate" and, together with the Bond Order, the "Order") establishing the final pricing terms for the Bonds. This Approval Certificate was executed by an Authorized Official on June 29, 2023.

### **Security for Payment**

The Bonds constitute direct obligations of the District payable from the proceeds of an annual ad valorem tax levied against all taxable property located therein, without any legal limitation as to rate or amount.

# **Use of Proceeds**

The proceeds of the Bonds (which include certain premium allocations) are anticipated to represent the first installment of voted bonds (described below) for projects approved at the Election and identified herein. Following the issuance of the Bonds, the District will have \$488,564,863 voted but unissued bonds as further described below. See "VALUATION AND DEBT DATA - Authorized but Unissued General Obligation Bonds" attached hereto as APPENDIX A.

A summary of the bonds authorized at said Election is as follows:

	Amount \$			
Purpose	Amount \$ Authorized	Previously Issued	Amount \$ This Issue*	Amount \$ Remaining
Proposition A- Campus improvements/equipment	560,564,863	-0-	72,000,000	488,564,863
Proposition C - Technology equipment	28,000,000	-0-	28,000,000	-0-
Total	588,564,863	-0-	100,000,000	488,564,863

<sup>\*</sup> Includes the Bonds and \$4,520,000 in net premium deposited to the construction fund and allocated against voted authorization.

#### **Future Issues**

The District will have \$488,564,863 in remaining authorized but unissued bonds remaining after the issuance of the Bonds. The District anticipates issuing a subsequent installment of the voter authorized debt in the next 12 to 18 months. The District may also potentially issue refunding obligations for debt service savings.

#### **Permanent School Fund Guarantee**

The District has received conditional approval from the Texas Education Agency for the payment of principal of and interest on the Bonds to be guaranteed under the Permanent School Fund Guarantee Program which guarantee will automatically become effective when the Attorney General of Texas approves the Bonds.

Subject to satisfying certain conditions, the payment of the Bonds will be guaranteed by the corpus of the Permanent School Fund of the State of Texas. In the event of default, registered owners will receive all payments due on the Bonds from the Permanent School Fund, and the Charter District Bond Guarantee Reserve would be the first source to pay debt service if a charter school was unable to make such payment. See "APPENDIX E - The Permanent School Fund Guarantee Program" for pertinent information regarding the Permanent School Fund Guarantee Program. The disclosure regarding the Permanent School Fund Guarantee Program in APPENDIX E is incorporated herein and made a part hereof for all purposes.

# **Payment Record**

The District has never defaulted on the payment of its bonded indebtedness.

#### Legality

The Bonds are subject to the approval of legality by the Attorney General of the State of Texas and the approval of certain legal matters by Escamilla & Poneck, LLP, San Antonio, Texas, as Bond Counsel. The legal opinion of Bond Counsel will accompany the bond certificates deposited with DTC or be printed on the Bonds. The form of the legal opinion of Bond Counsel appears in APPENDIX D attached hereto.

# **Delivery**

When issued; anticipated to occur on or about July 20, 2023.

# **Redemption Provisions of the Bonds**

**Optional Redemption** ... The Bonds stated to mature on and after February 1, 2034 are subject to optional redemption, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof (and if less than all within a stated maturity by lot, selected by the Paying Agent/Registrar), on February 1, 2033 or on any date thereafter, at a price of par plus accrued interest to the date fixed for redemption.

**Mandatory Redemption** ... The Bonds maturing on February 1, 2046 and February 2049 (the "Term Bonds") are subject to mandatory redemption in part prior to maturity at the price of par plus accrued interest to the mandatory redemption date on the dates and in the principal amounts as follows:

Term Bond - 4.000%		Term Bond - 4.000%		
Maturing February 1, 2046		Maturing February 1, 2049		
Redemption	Principal	Redemption	Principal	
Date (2/1)	Amount(\$)	Date (2/1)	Amount(\$)	
2044	2,385,000	2047	2,260,000	
2045	2,285,000	2048	4,740,000	
2046*	2,275,000	2049*	4,710,000	

<sup>\*</sup> Stated maturity.

Approximately forty-five (45) days prior to each mandatory redemption date that a Term Bond is to be mandatorily redeemed, the Paying Agent/Registrar shall select by lot the numbers of the Term Bonds within the applicable stated maturity to be redeemed on the next following February 1 from money set aside for that purpose in the Bond Fund maintained for the payment of the Bonds. Any Term Bonds not selected for prior redemption shall be paid on the date of its stated maturity.

The principal amount of the Term Bonds required to be redeemed pursuant to the operation of such mandatory redemption provisions may be reduced, at the option of the Issuer, by the principal amount of the Term Bonds which, at least fifty (50) days prior to the mandatory redemption date (i) shall have been acquired by the Issuer and delivered to the Paying Agent/Registrar for cancellation, (ii) shall have been purchased and canceled by the Paying Agent/Registrar at the request of the Issuer, or (iii) shall have been redeemed pursuant to the optional redemption provisions described above and not theretofore credited against a mandatory redemption requirement.

# **Selection of Bonds for Redemption**

If less than all of the Bonds are to be redeemed, the District shall determine the amounts and maturities thereof to be redeemed and shall direct the Paying Agent/Registrar to select by lot the Bonds, or portions thereof, to be redeemed.

# **Notice of Redemption**

Not less than 30 days prior to a redemption date for the Bonds, the District shall cause a notice of redemption to be sent by United States mail, first class, postage prepaid, to each registered owner of a Bond to be redeemed, in whole or in part, at the address of the holder appearing on the Bond Registrar at the close of business on the business day next preceding the date of mailing such notice. ANY NOTICE OF REDEMPTION SO MAILED SHALL BE CONCLUSIVELY PRESUMED TO HAVE BEEN DULY GIVEN IRRESPECTIVE OF WHETHER ONE OR MORE BONDHOLDERS FAILED TO RECEIVE SUCH NOTICE. NOTICE HAVING BEEN SO GIVEN, THE BONDS CALLED FOR REDEMPTION SHALL BECOME DUE AND PAYABLE ON THE SPECIFIED REDEMPTION DATE, AND NOTWITHSTANDING THAT ANY BOND OR PORTION THEREOF HAS NOT BEEN SURRENDERED FOR PAYMENT, INTEREST ON SUCH BOND OR PORTION THEREOF SHALL CEASE TO ACCRUE.

In the Order, the District reserves the right in the case of a redemption to give notice of its election or direction to redeem Bonds conditioned upon the occurrence of subsequent events. Such notice may state (i) that the redemption is conditioned upon the deposit of moneys and/or authorized securities, in an amount equal to the amount necessary to effect the redemption, with the Paying Agent/Registrar, or such other entity as may be authorized by law, no later than the redemption date or (ii) the District retains the right to rescind such notice at any time prior to the scheduled redemption date if the District delivers a certificate of the District to the Paying Agent/Registrar instructing the Paying Agent/Registrar to rescind the redemption notice, and such notice and redemption shall be of no effect if such moneys and/or authorized securities are not so deposited or if the notice is rescinded. The Paying Agent/Registrar shall give prompt notice of any such rescission of a conditional notice of redemption to the affected Owners. Any Bonds subject to conditional redemption where redemption has been rescinded shall remain outstanding, and the rescission shall not constitute an event of default. Further, in the case of a conditional redemption, the failure of the District to make moneys and/or a redemption date shall not constitute an event of default.

The Paying Agent/Registrar and the District, so long as the Book-Entry-Only System is used for the Bonds, will send any notice of redemption, notice of proposed amendment to the Order or other notices with respect to the Bonds only to DTC. Any failure by DTC to advise any DTC participant, or of any DTC participant or indirect participant to notify the Beneficial Owner, shall not affect the validity of the redemption of the Bonds called for redemption or any other action premised on such notice or any such notice. Redemption of portions of the Bonds by the District will reduce the outstanding principal amount of such Bonds held by DTC. In such event, DTC may implement, through its Book-Entry-Only System, a redemption of such Bonds held for the account of DTC participants in accordance with its rules or other agreements with DTC participants and then DTC participants and indirect participants may implement a redemption of such Bonds from the Beneficial Owners. Any such selection of Bonds to be redeemed will not be governed by the Order and will not be conducted by the District or the Paying Agent/Registrar. Neither the District nor the Paying Agent/Registrar will have any responsibility to DTC participants, indirect participants or the persons for whom DTC participants act as nominees, with respect to the payments on the Bonds or the providing of notice to DTC participants, indirect participants, or Beneficial Owners of the selection of portions of the Bonds for redemption. (See "BOOK-ENTRY-ONLY SYSTEM" herein.)

With respect to any optional redemption of the Bonds, unless certain prerequisites to such redemption required by the Order have been met and money sufficient to pay the principal of and premium, if any, and interest on the Bonds to be redeemed will have been received by the Paying Agent/Registrar prior to the giving of such notice of redemption, such notice will state that said redemption may, at the option of the District, be conditional upon the satisfaction of such prerequisites and receipt of such money by the Paying Agent/Registrar on or prior to the date fixed or such redemption or upon any prerequisite set forth in such notice of redemption. If a conditional notice of redemption is given and such prerequisites to the redemption are not fulfilled, such notice will be of no force and effect, the District will not redeem such Bonds, and the Paying Agent/Registrar will give of redemption was given, to the effect that the Bonds have not been redeemed.

#### Defeasance

Any Bond will be deemed paid and shall no longer be considered to be outstanding within the meaning of the Order when payment of the principal of and interest on such Bond to its stated maturity or redemption date will have been made or will have been provided by depositing with the Paying Agent/Registrar or an authorized escrow agent, (1) cash in an amount sufficient to make such payment, (2) Government Obligations (defined below) of such maturities and interest payment dates and bearing such interest as will, without further investment or reinvestment of either the principal amount thereof or the interest earnings therefrom, be sufficient to make such payment, or (3) a combination of cash and Government Obligations. The foregoing deposits shall be certified as to sufficiency by an independent accounting firm, the District's Financial Advisor, the Paying Agent/Registrar, or such other qualified financial institution (as provided in the Order).

The Order provides that "Government Obligations" means (a) direct, noncallable obligations of the United States of America, including obligations that are unconditionally guaranteed by the United States of America, (b) noncallable obligations of an agency or instrumentality of the United States of America, including obligations that are unconditionally guaranteed or insured by the agency or instrumentality and that, on the date the governing body of the District authorizes the defeasance, are rated as to investment quality by a nationally recognized investment rating firm not less than "AAA" or its equivalent. There is no assurance that the ratings for U.S. Treasury securities acquired to defease any Bonds, or those for any other Government Obligations, will be maintained at any particular rating category.

Upon such deposit as described above, such Bonds shall no longer be regarded to be outstanding or unpaid. After firm banking and financial arrangements for the discharge and final payment of the Bonds have been made as described above, all rights of the District to initiate proceedings to call the Bonds for redemption or take any other action amending the terms of the Bonds are extinguished; provided, however, the District has the option, to be exercised at the time of the defeasance of the Bonds, to call for redemption at an earlier date those Bonds which have been defeased to their maturity date, if the District (i) in the proceedings providing for the firm banking and financial arrangements, expressly reserves the right to call the Bonds for redemption, (ii) gives notice of the reservation of that right to the owners of the Bonds immediately following the making of the firm banking and financial arrangements, and (iii) directs that notice of the reservation be included in any redemption notices that it authorizes.

Defeasance will automatically cancel the Permanent School Fund Guarantee with respect to those defeased Bonds.

#### **Amendments**

The District may amend the Order without the consent of or notice to any registered owners in any manner not detrimental to the interests of the registered owners, including the curing of any ambiguity, inconsistency, or formal defect or omission therein. In addition, the District may, with the written consent of the holders of a majority in aggregate principal amount of the Bonds then outstanding, amend, add to, or rescind any of the provisions of the Order; except that, without the consent of all of the registered owners of the Bonds then outstanding, no such amendment, addition, or rescission may (1) change the date specified as the date on which the principal of or any installment of interest on any Bond is due and payable, reduce the principal amount, the redemption price therefor, or the rate of interest thereon, or in any other way modify the terms of payment of the principal of or interest on the Bonds, (2) give any preference to any Bond over any other Bond, or (3) reduce the percentage of the aggregate principal amount of Bonds required to be held for consent to any amendment, addition, waiver, or rescission.

#### **Default and Remedies**

If the District defaults in the payment of principal, interest or redemption price on the Bonds when due, or if it fails to make payments into any fund or funds created in the Order, or defaults in the observation or performance of any other covenants, conditions, or obligations set forth in the Order, and the State fails to honor the Permanent School Fund Guarantee as hereinafter discussed, the registered owners may seek a writ of mandamus to compel District officials to carry out their legally imposed duties with respect to the Bonds, if there is no other available remedy at law to compel performance of the Bonds or the Order and the District's obligations are not uncertain or disputed. The issuance of a writ of mandamus is controlled by equitable principles and rests with the discretion of the court, but may not be arbitrarily refused. There is no acceleration of maturity of the Bonds in the event of default and, consequently, the remedy of mandamus may have to be relied upon from year to year. The Order does not provide for the appointment of a trustee to represent the interest of the registered owners upon any failure of the District to perform in accordance with the terms of the Order, or upon any other condition and, accordingly, all legal actions to enforce such remedies would have to be undertaken at the initiative of, and be financed by, the registered owners. The Texas Supreme Court ruled in Tooke v. City of Mexia, 197 S.W.3d 325 (Tex. 2006) that a waiver of sovereign immunity in a contractual dispute must be provided for by statute in "clear and unambiguous" language. Chapter 1371, Texas Government Code, as amended ("Chapter 1371"), which pertains to the issuance of public securities by issuers such as the District, permits the District to waive sovereign immunity in the proceedings authorizing the issuance of the Bonds. Notwithstanding its reliance upon the provisions of Chapter 1371 in connection with the issuance of the Bonds (as further described under the caption "THE BONDS - Authority for Issuance"), the District has not waived the defense of sovereign immunity with respect thereto. Because it is unclear whether the Texas Legislature has effectively waived the District's sovereign immunity from a suit for money damages outside of Chapter 1371, Bondholders may not be able to bring such a suit against the District for breach of the Bonds or Order covenants. Even if a judgment against the District could be obtained, it could not be enforced by direct levy and execution against the District's property. Further, the registered owners cannot themselves foreclose on property within the District or sell property within the District to enforce the tax lien on taxable property to pay the principal of and interest on the Bonds. Furthermore, the District is eligible to seek relief from its creditors under Chapter 9 of the United States Bankruptcy Code ("Chapter 9"). Although Chapter 9 provides for the recognition of a security interest represented by a specifically pledged source of revenues, the pledge of ad valorem taxes in support of a general obligation of a bankrupt entity is not specifically recognized as a security interest under Chapter 9. Chapter 9 also includes an automatic stay provision that would prohibit, without Bankruptcy Court approval, the prosecution of any other legal action by creditors or bondholders of an entity which has sought protection under Chapter 9. Therefore, should the District avail itself of Chapter 9 protection from creditors, the ability to enforce would be subject to the approval of the Bankruptcy Court (which could require that the action be heard in Bankruptcy Court instead of other federal or state court); and the Bankruptcy Code provides for broad discretionary powers of a Bankruptcy Court in administering any proceeding brought before it (see "APPENDIX E - The Permanent School Fund Guarantee Program" herein for a description of the procedures to be followed for payment of the Bonds by the Permanent School Fund in the event the District fails to make a payment on the Bonds when due). The opinion of Bond Counsel will note that all opinions relative to the enforceability of the Order and the Bonds are qualified with respect to the customary rights of debtors relative to their creditors and general principles of equity which permit the exercise of judicial discretion.

# **SOURCES AND USES OF FUNDS**

The proceeds from the sale of the Bonds will be applied approximately as follows:

Sources of Funds:	
Par Amount of Bonds	\$ 95,480,000.00
Net Reoffering Premium on the Bonds	5,244,692.65
Accrued Interest	236,523.61
Total Sources	\$100,961,216.26
Uses of Funds:	
Deposit to Construction Fund	\$100,000,000.00
Deposit to Bond Fund	236,523.61
Underwriters' Discount	409,354.60
Costs of Issuance	311,000.00
Contingency	4,338.05
Total Uses	\$100,961,216.26

# REGISTRATION, TRANSFER AND EXCHANGE

# Paying Agent/Registrar

The initial Paying Agent/Registrar is BOKF, NA, Dallas, Texas. The Bonds will be issued in fully registered form in multiples of \$5,000 or integral multiple thereof for any one stated maturity, and principal and interest will be paid by the Paying Agent/Registrar.

# Successor Paying Agent/Registrar

The District covenants that until the Bonds are paid it will at all times maintain and provide a paying agent/registrar. In the Order, the District retains the right to replace the Paying Agent/Registrar. If the Paying Agent/Registrar is replaced by the District, the new Paying Agent/Registrar must accept the previous Paying Agent/Registrar's records and act in the same capacity as the previous Paying Agent/Registrar. Any successor Paying Agent/Registrar selected by the District must be a bank, trust company, financial institution or other entity duly qualified and legally authorized to serve and perform the duties of Paying Agent/Registrar for the Bonds. Upon any change in the Paying Agent/Registrar for the Bonds, the District will promptly cause a notice thereof to be sent to each registered owner of the Bonds by United States mail, first class, postage prepaid, which notice shall give the address of the new Paying Agent/Registrar.

#### **Record Date**

The record date ("Record Date") for determining the registered owner entitled to receive a payment of interest on a Bond is the fifteenth day of the month next preceding each interest payment date; provided, however, that the Record Date for the August 1, 2023 interest payment date is the Closing Date. If the date for the payment of the principal or interest on the Bonds is a Saturday, Sunday, legal holiday, or a day on which banking institutions in the city where the corporate trust office of the Paying Agent/Registrar is located are authorized by law or executive order to close, then the date for such payment is the next succeeding day which is not such a day and payment on such date will have the same force and effect as if made on the original date payment was due.

In the event of a non-payment of interest on a scheduled payment date, and for 30 days thereafter, a new record date for such interest payment (a "Special Record Date") will be established by the Paying Agent/Registrar, if and when funds for the payment of such interest have been received. Notice of the Special Record Date and of the scheduled payment date

of the past due interest (which shall be 15 days after the Special Record Date) shall be sent at least five (5) business days prior to the Special Record Date by United States mail, first class, postage prepaid, to the address of each registered owner of a Bond appearing on the Bond Register at the close of business on the last business day next preceding the date of mailing of such notice.

#### Registration, Transferability and Exchange

In the event the Book-Entry-Only System shall be discontinued, printed certificates will be issued to the registered owners of the Bonds and thereafter the Bonds may be transferred, registered, and assigned on the Bond Register only upon presentation and surrender of such printed certificates to the Paying Agent/Registrar, and such registration and transfer shall be without expense or service charge to the registered owner, except for any tax or other governmental charges required to be paid with respect to such registration and transfer. A Bond may be assigned by the execution of an assignment form on the Bond or by other instrument of transfer and assignment acceptable to the Paying Agent/Registrar. A new Bond or Bonds will be delivered by the Paying Agent/Registrar in lieu of the Bonds being transferred or exchanged at the designated office of the Paying Agent/Registrar or sent by United States registered mail to the new registered owner at the registered owner's request, risk and expense. New Bonds issued in an exchange or transfer of Bonds will be delivered to the registered owner or assignee of the registered owner in not more than three (3) business days after the receipt of the Bonds to be canceled in the exchange or transfer and the written instrument of transfer or request for exchange duly executed by the registered owner or his duly authorized agent, in form satisfactory to the Paying Agent/Registrar. New Bonds registered and delivered in an exchange or transfer shall be in authorized denominations and for a like kind and aggregate principal amount and having the same maturity or maturities as the Bond or Bonds surrendered for exchange or transfer. See "BOOK-ENTRY-ONLY SYSTEM" herein for a description of the system to be utilized initially in regard to ownership and transferability of the Bonds.

#### **Limitation on Transfer of Bonds**

Neither the District nor the Paying Agent/Registrar shall be required to make any such transfer, conversion or exchange (i) during the period commencing with the close of business on any Record Date and ending with the opening of business on the next following principal or interest payment date or (ii) with respect to any Bond or any portion thereof called for redemption prior to maturity, within 45 days prior to its redemption date; provided, however, that such limitation shall not apply to uncalled portions of a Bond redeemed in part.

#### **Replacement Bonds**

In the event the Book-Entry-Only System has been discontinued, and any Bond is mutilated, destroyed, stolen or lost, a new Bond of like kind and in the same maturity and amount as the Bond so mutilated, destroyed, stolen or lost will be issued. In the case of a mutilated Bond, such new Bond will be delivered only upon surrender and cancellation of such mutilated Bond. In the case of any Bond issued in lieu of and in substitution for a Bond which has been destroyed, stolen, or lost, such new Bond will be delivered only (a) upon filing with the District and the Paying Agent/Registrar evidence satisfactory to establish to the District and the Paying Agent/Registrar that such Bond has been destroyed, stolen or lost and proof of the ownership thereof, and (b) upon furnishing the District and the Paying Agent/Registrar with bond or indemnity satisfactory to them. The person requesting the authentication and delivery of a new Bond must comply with such other reasonable regulations as the Paying Agent/Registrar may prescribe and pay such expenses as the Paying Agent/Registrar may incur in connection therewith.

#### **BOOK-ENTRY-ONLY SYSTEM**

The following describes how ownership of the Bonds is to be transferred and how the principal of, premium, if any, and interest on the Bonds are to be paid to and credited by DTC (defined below) while the Bonds are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The District, the Financial Advisor and the Underwriters believe the source of such information to be reliable but take no responsibility for the accuracy or completeness thereof.

The District cannot and does not give any assurance that (1) DTC will distribute payments of debt service on the Bonds, or redemption, or other notices, to DTC Participants, (2) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Bonds), or redemption, or other notices, to the Beneficial Owners, or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the United States Securities and Exchange Commission, and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered security certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a

"clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has an S&P Global Ratings rating of AA+. The DTC Rules applicable to its Participants are on file with the United States Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry-only system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds. DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or the Paying Agent/Registrar, on the payment date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, the Paying Agent/Registrar, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) are the responsibility of the District or the Paying Agent/Registrar. Disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of DTC Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the District or the Paying Agent/Registrar. Under such circumstances, in the event that a successor depository is not obtained, physical bond certificates are required to be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but none of the District, the Financial Advisor, or the Underwriters take any responsibility for the accuracy thereof.

# Use of Certain Terms in Other Sections of This Official Statement

In reading this Official Statement it should be understood that while the Bonds are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for which the Participant acquires an interest in the Bonds, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Order will be given only to DTC.

# **Effect of Termination of Book-Entry-Only System**

In the event that the Book-Entry-Only System is discontinued by DTC or the use of the Book-Entry-Only System is discontinued by the District, printed physical Bond certificates will be issued to the respective holders and the Bonds will be subject to transfer, exchange and registration provisions as set forth in the Order and summarized under the caption "REGISTRATION, TRANSFER AND EXCHANGE" above.

# AD VALOREM PROPERTY TAXATION

The following is a summary of certain provisions of State law as it relates to ad valorem taxation and is not intended to be complete. Prospective investors are encouraged to review Title I of the Texas Tax Code, as amended (the "Property Tax Code"), for identification of property subject to ad valorem taxation, property exempt or which may be exempted from ad valorem taxation if claimed, the appraisal of property for ad valorem tax purposes, and the procedures and limitations applicable to the levy and collection of ad valorem taxes.

# **Valuation of Taxable Property**

The Property Tax Code provides for countywide appraisal and equalization of taxable property values and establishes in each county of the State an appraisal district and an appraisal review board (the "Appraisal Review Board") responsible for appraising property for all taxing units within the county. The appraisal of property within each county in which the District is located is the responsibility of the respective appraisal district for that county (collectively, the "Appraisal District"). Except as generally described below, the Appraisal District is required to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining market value of property, the Appraisal District is required to consider the cost method of appraisal, the income method of appraisal and the market data comparison method of appraisal, and use the method the chief appraiser of the Appraisal District considers most appropriate. The Property Tax Code requires appraisal districts to reappraise all property in its jurisdiction at least once every three (3) years. A taxing unit may require annual review at its own expense, and is entitled to challenge the determination of appraised value of property within the taxing unit by petition filed with the Appraisal Review Board.

State law requires the appraised value of an owner's principal residence ("homestead" or "homesteads") to be based solely on the property's value as a homestead, regardless of whether residential use is considered to be the highest and best use of the property. State law further limits the appraised value of a homestead to the lesser of (1) the market value of the property or (2) 110% of the appraised value of the property for the preceding tax year plus the market value of all new improvements to the property (the "10% Homestead Cap"). The 10% increase is cumulative, meaning the maximum increase is 10% times the number of years since the property was last appraised.

State law provides that eligible owners of both agricultural land and open-space land, including open-space land devoted to farm or ranch purposes or open-space land devoted to timber production, may elect to have such property appraised for property taxation on the basis of its productive capacity. The same land may not be qualified as both agricultural and open-space land.

The appraisal values set by the Appraisal District are subject to review and change by the Appraisal Review Board. The appraisal rolls, as approved by the Appraisal Review Board, are used by taxing units, such as the District, in establishing their tax rolls and tax rates (see "AD VALOREM PROPERTY TAXATION - District and Taxpayer Remedies").

### **State Mandated Homestead Exemptions**

State law grants, with respect to each school district in the State, (1) a \$40,000 exemption (as described below) of the appraised value of all homesteads, (2) a \$10,000 exemption of the appraised value of the homesteads of persons sixty-five (65) years of age or older and the disabled, and (3) various exemptions for disabled veterans and their families, surviving spouses of members of the armed services killed in action and surviving spouses of first responders killed or fatally wounded in the line of duty. On November 2, 2021, the Texas Constitution was amended to provide that the surviving spouse of an individual who received a limitation on the school district property taxes on the person's residence homestead on the basis of disability continued to receive that limitation while the property remained the spouse's residence homestead if the spouse was at least 55 years old. See "Appendix A - Financial Information of the District – Assessed Valuation" for the reduction in taxable valuation attributable to state-mandated homestead exemptions. Senate

Joint Resolution 2, passed during the Third Special Session of the 87th Texas Legislature and approved by voters on May 7, 2022 authorized a constitutional amendment increasing the mandatory homestead exemption for school districts from \$25,000 to \$40,000 beginning January 1, 2022. Senate Bill 1, which was also passed during the Third Special Session of the 87th Texas Legislature makes provisions for additional state aid to hold school districts harmless for tax revenue losses resulting from the increased homestead exemption.

#### **Local Option Homestead Exemptions**

The governing body of a taxing unit, including a city, county, school district, or special district, at its option may grant: (1) an exemption of up to 20% of the appraised value of all homesteads (but not less than \$5,000) and (2) an additional exemption of at least \$3,000 of the appraised value of the homesteads of persons sixty-five (65) years of age or older and the disabled. Each taxing unit decides if it will offer the local option homestead exemptions and at what percentage or dollar amount, as applicable. The exemption described in (2), above, may also be created, increased, decreased or repealed at an election called by the governing body of a taxing unit upon presentment of a petition for such creation, increase, decrease, or repeal of at least 20% of the number of qualified voters who voted in the preceding election of the taxing unit.

#### **State Mandated Freeze on School District Taxes**

Except for increases attributable to certain improvements, a school district is prohibited from increasing the total ad valorem tax on the homestead of persons sixty-five (65) years of age or older or of disabled persons above the amount of tax imposed in the year such homestead qualified for such exemption. This freeze is transferable to a different homestead if a qualifying taxpayer moves and, under certain circumstances, is also transferable to the surviving spouse of persons sixty-five (65) years of age or older, but not the disabled.

# **Personal Property**

Tangible personal property (furniture, machinery, supplies, inventories, etc.) used in the "production of income" is taxed based on the property's market value. Taxable personal property includes income-producing equipment and inventory. Intangibles such as goodwill, accounts receivable, and proprietary processes are not taxable. Tangible personal property not held or used for production of income, such as household goods, automobiles or light trucks, and boats, is exempt from ad valorem taxation unless the governing body of a taxing unit elects to tax such property.

#### Freeport and Goods-In-Transit Exemptions

Certain goods that are acquired in or imported into the State to be forwarded outside the State, and are detained in the State for 175 days or less for the purpose of assembly, storage, manufacturing, processing or fabrication ("Freeport Property") are exempt from ad valorem taxation unless a taxing unit took official action to tax Freeport Property before April 1, 1990 and has not subsequently taken official action to exempt Freeport Property. Decisions to continue taxing Freeport Property may be reversed in the future; decisions to exempt Freeport Property are not subject to reversal.

Certain goods, that are acquired in or imported into the State to be forwarded to another location within or without the State, stored in a location that is not owned by the owner of the goods and are transported to another location within or without the State within 175 days ("Goods-in-Transit"), are generally exempt from ad valorem taxation; however, the Property Tax Code permits a taxing unit, on a local option basis, to tax Goods-in-Transit if the taxing unit takes official action, after conducting a public hearing, before January 1 of the first tax year in which the taxing unit proposes to tax Goods-in-Transit. Goods-in-Transit and Freeport Property do not include oil, natural gas or petroleum products, and Goods-in-Transit does not include aircraft or special inventories such as manufactured housing inventory, or a dealer's motor vehicle, boat, or heavy equipment inventory.

A taxpayer may receive only one of the Goods-in-Transit or Freeport Property exemptions for items of personal property.

# **Other Exempt Property**

Other major categories of exempt property include property owned by the State or its political subdivisions if used for public purposes, property exempt by federal law, property used for pollution control, farm products owned by producers, property of nonprofit corporations used for scientific research or educational activities benefitting a college or university, designated historic sites, solar and wind-powered energy devices, and certain classes of intangible personal property.

# Temporary Exemption for Qualified Property Damaged by a Disaster

The Property Tax Code entitles the owner of certain qualified (i) tangible personal property used for the production of income, (ii) improvements to real property, and (iii) manufactured homes located in an area declared by the governor to be a disaster area following a disaster and is at least 15 percent damaged by the disaster, as determined by the chief appraiser, to an exemption from taxation of a portion of the appraised value of the property. The amount of the exemption ranges from 15 percent to 100 percent based upon the damage assessment rating assigned by the chief appraiser. Except in situations where the territory is declared a disaster on or after the date the taxing unit adopts a tax rate for the year in which the disaster declaration is issued, the governing body of the taxing unit is not required to take any action in order for the taxpayer to be eligible for the exemption. If a taxpayer qualifies for the exemption after the

beginning of the tax year, the amount of the exemption is prorated based on the number of days left in the tax year following the day on which the governor declares the area to be a disaster area. For more information on the exemption, reference is made to Section 11.35 of the Property Tax Code, as amended.

# **Tax Increment Reinvestment Zones**

A city or county, by petition of the landowners or by action of its governing body, may create one or more tax increment reinvestment zones ("TIRZ") within its boundaries. At the time of the creation of the TIRZ, a "base value" for the real property in the TIRZ is established and the difference between any increase in the assessed valuation of taxable real property in the TIRZ in excess of the base value is known as the "tax increment". During the existence of the TIRZ, all or a portion of the taxes levied against the tax increment by a city or county, and all other overlapping taxing units that elected to participate, are restricted to paying only planned project and financing costs within the TIRZ and are not available for the payment of other obligations of such taxing units.

Until September 1, 1999, school districts were able to reduce the value of taxable property reported to the State to reflect any taxable value lost due to TIRZ participation by the school district. The ability of the school district to deduct the taxable value of the tax increment that it contributed prevented the school district from being negatively affected in terms of state school funding. However, due to a change in law, school districts may not reduce their taxable property value to reflect losses for TIRZs created on or after May 31, 1999 will count toward a school district's Tier One entitlement (reducing Tier One State funds for eligible school districts) and will not be considered in calculating any school district's Tier Two entitlement (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - State Funding for School Districts").

# **Tax Limitation Agreements**

The Texas Economic Development Act (Chapter 313, Texas Tax Code, as amended), allows school districts to grant limitations on appraised property values to certain corporations and limited liability companies to encourage economic development within the school district. Generally, during the last eight (8) years of the ten-year term of a tax limitation agreement, a school district may only levy and collect M&O taxes on the agreed-to limited appraised property value. For the purposes of calculating its Tier One and Tier Two entitlements, the portion of a school district's property that is not fully taxable is excluded from the school district's taxable property values. Therefore, a school district will not be subject to a reduction in Tier One or Tier Two State funds as a result of lost M&O tax revenues due to entering into a tax limitation agreement. The 87th Texas Legislature did not vote to extend this program, which expired by its terms on December 31, 2022 (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - State Funding for School Districts").

For a discussion of how the various exemptions described above are applied by the District, see "AD VALOREM PROPERTY TAXATION - District Application of Tax Code" herein.

#### **District and Taxpayer Remedies**

Under certain circumstances, taxpayers and taxing units, including the District, may appeal the determinations of the Appraisal District by timely initiating a protest with the Appraisal Review Board. Additionally, taxing units such as the District may bring suit against the Appraisal District to compel compliance with the Property Tax Code.

Owners of certain property with a taxable value of at least \$50.6 million, and situated in a county with a population of one million or more, may protest the determinations of an appraisal district directly to a three-member special panel of the appraisal review board, appointed by the chairman of the appraisal review board, consisting of highly qualified professionals in the field of property tax appraisal. The minimum eligibility amount is set at \$57.2 million for the 2023 tax year, and is adjusted annually by the State Comptroller to reflect the inflation rate.

The Property Tax Code sets forth notice and hearing procedures for certain tax rate increases by the District and provides for taxpayer referenda that could result in the repeal of certain tax increases (see "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate"). The Property Tax Code also establishes a procedure for providing notice to property owners of reappraisals reflecting increased property value, appraisals which are higher than renditions, and appraisals of property not previously on an appraisal roll.

# **Levy and Collection of Taxes**

The District is responsible for the collection of its taxes, unless it elects to transfer such functions to another governmental entity. Taxes are due October 1, or when billed, whichever comes later, and become delinquent after January 31 of the following year. A delinquent tax incurs a penalty of six percent (6%) of the amount of the tax for the first calendar month it is delinquent, plus one percent (1%) for each additional month or portion of a month the tax remains unpaid prior to July 1 of the year in which it becomes delinquent. If the tax is not paid by July 1 of the year in which it becomes delinquent, the tax incurs a total penalty of twelve percent (12%) regardless of the number of months the tax has been delinquent and incurs an additional penalty of up to twenty percent (20%) of the delinquent tax, penalty and interest collected, if imposed by the District. The delinquent tax also accrues interest at a rate of one percent (1%) for each month or portion of a month it remains unpaid. The Property Tax Code also makes provision for the split payment of taxes, discounts for early payment and the postponement of the delinquency date of taxes for certain taxpayers. Furthermore, the District may

provide, on a local option basis, for the split payment, partial payment, and discounts for early payment of taxes under certain circumstances.

The Property Tax Code permits taxpayers owning homes or certain businesses located in a disaster area and damaged as a direct result of the declared disaster to pay taxes imposed in the year following the disaster in four equal installments without penalty or interest, commencing on February 1 and ending on August 1. See "TAX INFORMATION – Temporary Exemption for Qualified Property Damaged by a Disaster" for further information related to a discussion of the applicability of this section of the Property Tax Code

#### **Property Assessment and Tax Payment**

Property within the District is generally assessed as of January 1 of each year. Business inventory may, at the option of the taxpayer, be assessed as of September. Oil and gas reserves are assessed on the basis of a valuation process which uses an average of the daily price of oil and gas for the prior year. Taxes become due October 1 of the same year, and become delinquent on February 1 of the following year. Taxpayers 65 years old or older are permitted by State law to pay taxes on homesteads in four installments with the first due on February 1 of each year and the final installment due on August 1. See "AD VALOREM TAX PROCEDURES – Temporary Exemption for Qualified Property Damaged by a Disaster" for further information related to a discussion of the applicability of this section of the Property Tax Code.

# District's Rights in the Event of Tax Delinquencies

Taxes levied by the District are a personal obligation of the owner of the property. On January 1 of each year, a tax lien attaches to property to secure the payment of all state and local taxes, penalties, and interest ultimately imposed for the year on the property. The lien exists in favor of each taxing unit, including the District, having power to tax the property. The District's tax lien is on a parity with tax liens of such other taxing units. A tax lien on real property takes priority over the claim of most creditors and other holders of liens on the property encumbered by the tax lien, whether or not the debt or lien existed before the attachment of the tax lien; however, whether a lien of the United States is on a parity with or takes priority over a tax lien of the District is determined by applicable federal law. Personal property, under certain circumstances, is subject to seizure and sale for the payment of delinquent taxes, penalty, and interest.

At any time after taxes on property become delinquent, the District may file suit to foreclose the lien securing payment of the tax, to enforce personal liability for the tax, or both. In filing a suit to foreclose a tax lien on real property, the District must join other taxing units that have claims for delinquent taxes against all or part of the same property.

Collection of delinquent taxes may be adversely affected by the amount of taxes owed to other taxing units, adverse market conditions, taxpayer redemption rights, or bankruptcy proceedings which restrain the collection of a taxpayer's debt.

Federal bankruptcy law provides that an automatic stay of actions by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases, post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

# The Texas Tax Code as Applied to the District

The Texas Property Tax Code (the "Texas Tax Code") provides for county-wide appraisal and equalization of taxable property values and establishes in each county of the State an appraisal district and an appraisal review board responsible for appraising property for all taxable units within the county. The Comal Appraisal District, Bexar Appraisal District, Guadalupe Appraisal District, Hays Central Appraisal District, and Kendall Appraisal District (each an "Appraisal District") are responsible for appraising property within the District as of January 1 of each year. The appraisal values set by each Appraisal District are subject to review and change by the respective Appraisal Review Board (each an "Appraisal Review Board") which is appointed by the respective Appraisal District is Board of Directors. Such appraisal rolls, as approved by the respective Appraisal Review Board, are used by the District in establishing its tax roll and tax rate.

The District grants the state mandated exemption to the market value of residence homesteads of \$40,000, and the District has granted an additional local option exemption of 20% of the market value of residence homesteads.

The District grants an exemption to the market value of the residence homestead of persons 65 years of age or older of \$10,000, and the disabled are also granted an exemption of \$10,000.

Ad valorem taxes are not levied by the District against the exempt value of residence homesteads for the payment of debt.

The District does not tax non-business personal property; and the Comal County Tax Assessor-Collector collects the District's taxes.

The District does not permit split payments or discounts. Installments are allowed under provisions of the Texas Property Tax Code.

The District does not tax freeport property.

On April 26, 2012, the District adopted a resolution authorizing it to continue to tax "goods-in-transit" for the 2013 tax year and beyond.

# STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS

#### Litigation Relating to the Texas Public School Finance System

On seven occasions in the last thirty years, the Texas Supreme Court (the "Court") has issued decisions assessing the constitutionality of the Texas public school finance system (the "Finance System"). The litigation has primarily focused on whether the Finance System, as amended by the Texas Legislature (the "State Legislature") from time to time, (i) met the requirements of article VII, section 1 of the Texas Constitution, which requires the State Legislature to "establish and make suitable provision for the support and maintenance of an efficient system of public free schools," or (ii) imposed a statewide ad valorem tax in violation of article VIII, section 1-e of the Texas Constitution because the statutory limit on property taxes levied by school districts for maintenance and operation purposes had allegedly denied school districts meaningful discretion in setting their tax rates. In response to the Court's previous decisions, the State Legislature enacted multiple laws that made substantive changes in the way the Finance System is funded in efforts to address the prior decisions declaring the Finance System unconstitutional.

On May 13, 2016, the Court issued its opinion in the most recent school finance litigation, *Morath v. The Texas Taxpayer* & *Student Fairness Coal.*, 490 S.W.3d 826 (Tex. 2016) ("*Morath*"). The plaintiffs and intervenors in the case had alleged that the Finance System, as modified by the State Legislature in part in response to prior decisions of the Court, violated article VII, section 1 and article VIII, section 1-e of the Texas Constitution. In its opinion, the Court held that "[d]espite the imperfections of the current school funding regime, it meets minimum constitutional requirements." The Court also noted that:

Lawmakers decide if laws pass, and judges decide if those laws pass muster. But our lenient standard of review in this policy-laden area counsels modesty. The judicial role is not to second-guess whether our system is optimal, but whether it is constitutional. Our Byzantine school funding "system" is undeniably imperfect, with immense room for improvement. But it satisfies minimum constitutional requirements.

# Possible Effects of Changes in Law on District Bonds

The Court's decision in *Morath* upheld the constitutionality of the Finance System but noted that the Finance System was "undeniably imperfect." While not compelled by the *Morath* decision to reform the Finance System, the State Legislature could enact future changes to the Finance System. Any such changes could benefit or be a detriment to the District. If the State Legislature enacts future changes to, or fails adequately to fund the Finance System, or if changes in circumstances otherwise provide grounds for a challenge, the Finance System could be challenged again in the future. In its 1995 opinion in *Edgewood Independent School District v. Meno*, 917 S.W.2d 717 (Tex. 1995), the Court stated that any future determination of unconstitutionality "would not, however, affect the district's authority to levy the taxes necessary to retire previously issued bonds, but would instead require the State Legislature to cure the system's unconstitutionality in a way that is consistent with the Contract Clauses of the U.S. and Texas Constitutions" (collectively, the "Contract Clauses"), which prohibit the enactment of laws that impair prior obligations of contracts.

Although, as a matter of law, the Bonds, upon issuance and delivery, will be entitled to the protections afforded previously existing contractual obligations under the Contract Clauses, the District can make no representations or predictions concerning the effect of future legislation or any litigation that may be associated with such legislation on the District's financial condition, revenues or operations. While the enactment of future legislation to address school funding in Texas could adversely affect the financial condition, revenues or operations of the District, the District does not anticipate that the security for payment of the Bonds, specifically, the District's obligation to levy an unlimited debt service tax and any Permanent School Fund guarantee of the Bonds would be adversely affected by any such legislation (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" herein).

#### **CURRENT PUBLIC SCHOOL FINANCE SYSTEM**

# Overview

The following language constitutes only a summary of the Finance System as it is currently structured. For a more complete description of school finance and fiscal management in the State, reference is made to Chapters 43 through 49 of the Texas Education Code, as amended.

Local funding is derived from collections of ad valorem taxes levied on property located within each school district's boundaries. School districts are authorized to levy two types of property taxes: a limited maintenance and operations

("M&O") tax to pay current expenses and an unlimited interest and sinking fund ("I&S") tax to pay debt service on bonds. School districts may not increase their M&O tax rate for the purpose of creating a surplus to pay debt service on bonds. A school district is authorized to levy its M&O tax at a constitutionally mandated and voter-approved rate, generally up to \$1.50 per \$100 of taxable value in the district. Current law also requires school districts to demonstrate their ability to pay debt service on outstanding bonded indebtedness through the levy of an I&S tax at a rate not to exceed \$0.50 per \$100 of taxable value at the time bonds are issued. Once bonds are issued, however, school districts generally may levy an I&S tax sufficient to pay debt service on such bonds unlimited as to rate or amount (see "TAX RATE LIMITATIONS - I&S Tax Rate Limitations" herein). Because property values vary widely among school districts, the amount of local funding generated by school districts with the same I&S tax rate and M&O tax rate is also subject to wide variation; however, the public school finance funding formulas are designed to generally equalize local funding generated by a school district's M&O tax rate.

Prior to the 2019 Legislative Session, a school district's maximum M&O tax rate for a given tax year was determined by multiplying that school district's 2005 M&O tax rate levy by an amount equal a compression percentage set by legislative appropriation or, in the absence of legislative appropriation, by the Commissioner of Education (the "Commissioner"). This compression percentage was historically set at 66.67%, effectively setting the maximum compressed M&O tax rate for most school districts at \$1.00 per \$100 of taxable value, since most school districts in the State had a voted maximum M&O tax rate of \$1.50 per \$100 of taxable value (though certain school districts located in Harris County had special M&O tax rate authorizations allowing a higher M&O tax rate). School districts were permitted, however, to generate additional local funds by raising their M&O tax rate up to \$0.04 above the compressed tax rate or, with voter-approval at a valid election in the school district, up to \$0.17 above the compressed tax rate (for most school districts, this equated to an M&O tax rate between \$1.04 and \$1.17 per \$100 of taxable value). School districts received additional State funds in proportion to such taxing effort.

# 2021 Regular and Special Legislative Sessions

The Legislature meets in regular session in odd-numbered years, for 140 days. The 87th Texas Legislature convened on January 12, 2021 and concluded on May 31, 2021 ("87th Regular Session"). During the 87th Regular Session, the Legislature did not make significant changes to the school finance system, State funding of school districts, nor ad valorem taxation procedures affecting school districts.

When the regular Legislature is not in session, the Governor of Texas may call one or more special sessions, at the Governor's direction, each lasting no more than 30 days, and for which the Governor sets the agenda. Following the conclusion of the 87th Regular Session, the Texas Governor has called three special sessions of the Legislature. No significant changes were made to the Texas school finance system or property tax systems during the First and Second Special Sessions. Senate Joint Resolution 2, passed during the Third Special Session, proposed a constitutional amendment increasing the mandatory homestead exemption for school districts from \$25,000 to \$40,000, which was approved by voters at an election held May 7, 2022. The amendment to the Constitution is effective beginning January 1, 2022. As a result of the increased exemption, additional changes to the education finance system will be implemented, including "hold harmless" allotments, to provide funding to school districts who have less revenue (including revenues specifically for debt service and maintenance and operations) due to the implementation of the increased homestead exemption. At this time, the District cannot ascertain the financial impact, if any, the change in homestead exemption will have on the District's finances.

# 2023 Legislative Session

The Legislature meets in regular session in odd numbered years, for 140 days. When the Legislature is not in session, the Governor may call one or more special sessions, at the Governor's discretion, each lasting no more than 30 days, and for which the Governor sets the agenda. During this time, the Legislature may enact laws that materially change current law as it relates to the funding of public schools, including the District. Such legislation may include legislation that modifies the process for setting school district tax rates or implements temporary tax relief measures.

The Regular Session of the 88th Texas Legislature convened on January 10, 2023 and concluded on May 29, 2023. The Texas Governor called a special session of the 88th Texas Legislature which began on May 29, 2023 to address property tax relief and border security (the "First Special Session"). The First Special Session ended on June 27, 2023, with no resolution to its charge, and on the same day the Governor called a second special session of the 88th Texas Legislature to address property tax relief solely by reducing the school district maximum compressed tax rate in order to provide lasting property-tax relief for Texas taxpayers and a pathway to eliminate school district maintenance and operation property taxes. During this time, the Texas Legislature may enact laws that materially change current law as it relates to funding public schools, including the District and its finances, which, in fact, is the charge of the 88th Texas Legislature in the current special session. The District cannot predict what legislation may be considered during the 88th Texas Legislature or any upcoming legislative sessions and, if passed, the impact that any future legislation will or may have on its operations, future funding, or the security for the Bonds.

# **Local Funding for School Districts**

A school district's M&O tax rate is composed of two distinct parts: the "Tier One Tax Rate", which is the local M&O tax rate required for a school district to receive any part of the basic level of State funding (referred to herein as "Tier One")

under the Foundation School Program, as further described below, and the "Enrichment Tax Rate", which is any local M&O tax effort in excess of its Tier One Tax Rate. Formulas for the State Compression Percentage and Maximum Compressed Tax Rate (each as described below) are designed to compress M&O tax rates in response to year-over-year increases in property values across the State and within a school district, respectively. The discussion in this subcaption "Local Funding For School Districts" is generally intended to describe funding provisions applicable to all school districts; however, there are distinctions in the funding formulas for school districts that generate local M&O tax revenues in excess of the school districts' funding entitlements, as further discussed under the subcaption "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - Local Revenue Level In Excess of Entitlement" herein.

**State Compression Percentage**. The State Compression Percentage is a statutorily-defined percentage of the rate of \$1.00 per \$100 that is used to determine a school district's Maximum Compressed Tax Rate (described below). The State Compression Percentage is the lesser of three alternative calculations: (1) 93% or a lower percentage set by appropriation for a school year; (2) a percentage determined by formula if the estimated total taxable property value of the State (as submitted annually to the Legislature by the State Comptroller) has increased by at least 2.5% over the prior year; and (3) the prior year State Compression Percentage. For any year, the maximum State Compression Percentage is 93%. For the State fiscal year ending in 2023, the State Compression Percentage is set at 89.41%.

Maximum Compressed Tax Rate. The Maximum Compressed Tax Rate (the "MCR") is the tax rate per \$100 of valuation of taxable property at which a school district must levy its Tier One Tax Rate to receive the full amount of the Tier One funding to which the school district is entitled. The MCR is equal to the lesser of three alternative calculations: (1) the school district's prior year MCR; (2) a percentage determined by formula if the school district experienced a year-over-year increase in property value of at least 2.5%; or (3) the product of the State Compression Percentage for the current year multiplied by \$1.00. However, each year the TEA shall evaluate the MCR for each school district in the State, and for any given year, if a school district's MCR is calculated to be less than 90% of any other school district's MCR for the current year, then the school district's MCR is instead equal to the school district's prior year MCR, until TEA determines that the difference between the school district's MCR and any other school district's MCR is not more than 10%. These compression formulas are intended to more closely equalize local generation of Tier One funding among districts with disparate tax bases and generally reduce the Tier One Tax Rates of school districts as property values increase. During the 2021 Legislative Session, a provision of the general appropriations act reduced the maximum MCR for the 2022-2023 school year. It established \$0.8941 as the maximum rate and \$0.8046 as the floor.

Tier One Tax Rate. A school district's Tier One Tax Rate is defined as a school district's M&O tax rate levied that does not exceed the school district's MCR.

**Enrichment Tax Rate**. The Enrichment Tax Rate is the number of cents a school district levies for M&O in excess of the Tier One Tax Rate, up to an additional \$0.17. The Enrichment Tax Rate is divided into two components: (i) "Golden Pennies" which are the first \$0.08 of tax effort in excess of a school district's Tier One Tax Rate; and (ii) "Copper Pennies" which are the next \$0.09 in excess of a school district's Tier One Tax Rate plus Golden Pennies.

School districts may levy an Enrichment Tax Rate at a level of their choice, subject to the limitations described under "TAX RATE LIMITATIONS - Public Hearing and Voter-Approval Tax Rate"; however to levy any of the Enrichment Tax Rate in a given year, a school district must levy a Tier One Tax Rate equal to the school district's MCR for the 2020-2021 and subsequent years. Additionally, a school district's levy of Copper Pennies is subject to compression if the guaranteed yield (i.e., the guaranteed level of local tax revenue and State aid generated for each cent of tax effort) of Copper Pennies is increased from one year to the next (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - State Funding for School Districts - Tier Two").

# **State Funding for School Districts**

State funding for school districts is provided through the two-tiered Foundation School Program, which guarantees certain levels of funding for school districts in the State. School districts are entitled to a legislatively appropriated guaranteed yield on their Tier One Tax Rate and Enrichment Tax Rate. When a school district's Tier One Tax Rate and Enrichment Tax Rate generate tax revenues at a level below the respective entitlement, the State will provide "Tier One" funding or "Tier Two" funding, respectively, to fund the difference between the school district's entitlements and the calculated M&O revenues generated by the school district's respective M&O tax rates.

The first level of funding, Tier One, is the basic level of funding guaranteed to all school districts based on a school district's Tier One Tax Rate. Tier One funding may then be "enriched" with Tier Two funding. Tier Two provides a guaranteed entitlement for each cent of a school district's Enrichment Tax Rate, allowing a school district increase or decrease its Enrichment Tax Rate to supplement Tier One funding at a level of the school district's own choice. While Tier One funding may be used for the payment of debt service (except for school districts subject to the recapture provisions of Chapter 49 of the Texas Education Code, as discussed herein), and in some instances is required to be used for that purpose (see "TAX RATE LIMITATIONS - I&S Tax Rate Limitations"), Tier Two funding may not be used for the payment of debt service or capital outlay.

The current public school finance system also provides an Existing Debt Allotment ("EDA") to subsidize debt service on eligible outstanding school district bonds, an Instructional Facilities Allotment ("IFA") to subsidize debt service on newly issued bonds, and a New Instructional Facilities Allotment ("NIFA") to subsidize operational expenses associated with the opening of a new instructional facility. IFA primarily addresses the debt service needs of property-poor school districts.

For the 2022-2023 State fiscal biennium, the Legislature appropriated funds in the amount of \$1,007,300,000 for the EDA, IFA, and NIFA.

Tier One and Tier Two allotments represent the State's share of the cost of M&O expenses of school districts, with local M&O taxes representing the school district's local share. EDA and IFA allotments supplement a school district's local I&S taxes levied for debt service on eligible bonds issued to construct, acquire and improve facilities, provided that a school district qualifies for such funding and that the State Legislature makes sufficient appropriations to fund the allotments for a State fiscal biennium. Tier One and Tier Two allotments and existing EDA and IFA allotments are generally required to be funded each year by the State Legislature.

*Tier One*. Tier One funding is the basic level of funding guaranteed to a school district, consisting of a State-appropriated baseline level of funding (the "Basic Allotment") for each student in "Average Daily Attendance" (being generally calculated as the sum of student attendance for each State-mandated day of instruction divided by the number of State-mandated days of instruction, defined herein as "ADA"). The Basic Allotment is revised downward if a school district's Tier One Tax Rate is less than the State-determined threshold. The Basic Allotment is supplemented by additional State funds, allotted based upon the unique school district characteristics and demographics of students in ADA, to make up most of a school district's Tier One entitlement under the Foundation School Program.

The Basic Allotment is revised downward if a school district's Tier One Tax Rate is less than the State-determined threshold. For the State fiscal year ending in 2021 and subsequent State fiscal years, the Basic Allotment for a school district with a Tier One Tax Rate equal to the school district's MCR, is \$6,160 (or a greater amount as may be provided by appropriation) for each student in ADA and is revised downward for a school district with a Tier One Tax Rate lower than the school district's MCR. The Basic Allotment is then supplemented for all school districts by various weights to account for differences among school districts and their student populations. Such additional allotments include, but are not limited to, increased funds for students in ADA who; (i) attend a qualified special education program, (ii) are diagnosed with dyslexia or a related disorder, (iii) are economically disadvantaged, or (iv) have limited English language proficiency. Additional allotments to mitigate differences among school districts include, but are not limited to: (i) a transportation allotment for mileage associated with transporting students who reside two miles or more from their home campus, (ii) a fast growth allotment (for school districts in the top 25% of enrollment growth relative to other school districts), and (iii) a college, career and military readiness allotment to further Texas' goal of increasing the number of students who attain a post-secondary education or workforce credential, and (iv) a teacher incentive allotment to increase teacher compensation retention in disadvantaged or rural school districts. A school district's total Tier One funding, divided by \$6,160, is a school district's measure of students in "Weighted Average Daily Attendance" ("WADA"), which serves to calculate Tier Two funding.

For the 2022-2023 school year, the fast growth allotment weight is 0.48 for districts in the top 40% of school districts for growth, 0.33 for districts in the middle 30% of school districts for growth and 0.18 for districts in the bottom 30% of school districts for growth. The fast growth allotment is limited to \$310 million for the 2022-2023 school year and \$315 million for the 2023-2024 school year.

*Tier Two.* Tier Two supplements Tier One funding and provides two levels of enrichment with different guaranteed yields (i.e., Golden Pennies and Copper Pennies) depending on the school district's Enrichment Tax Rate. Golden Pennies generate a guaranteed yield equal to the greater of (i) the local revenue per student in WADA per cent of tax effort available to a school district at the ninety-sixth (96<sup>th</sup>) percentile of wealth per student in WADA, or (ii) the Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.016. For the 2022-2023 State fiscal biennium, school districts are guaranteed a yield of \$98.56 per student in WADA for each Golden Penny levied. Copper Pennies generate a guaranteed yield per student in WADA equal to the school district's Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.008. For the 2022-2023 State fiscal biennium, school districts are guaranteed a yield of \$49.28 per student in WADA for each Copper Penny levied. For any school year in which the guaranteed yield of Copper Pennies per student in WADA exceeds the guaranteed yield of Copper Pennies per student in WADA for the preceding school year, a school district is required to reduce its Copper Pennies levied so as to generate no more revenue per student in WADA than was available to the school district for the preceding year.

Existing Debt Allotment, Instruction Facilities Allotment, and New Instructional Facilities Allotment. The Foundation School Program also includes facilities funding components consisting of the IFA and the EDA, subject to legislative appropriation each State fiscal biennium. To the extent funded for a biennium, these programs assist school districts in funding facilities by, generally, equalizing a school district's I&S tax effort. The IFA guarantees each awarded school district a specified amount per student (the "IFA Yield") in State and local funds for each cent of I&S tax levied to pay the principal of and interest on eligible bonds issued to construct, acquire, renovate or improve instructional facilities. The IFA Yield has been \$35 since this program first began in 1997. New awards of IFA are only available if appropriated funds are allocated for such purpose by the State Legislature. To receive an IFA award, in years where new IFA awards are available, a school district must apply to the Commissioner in accordance with rules adopted by the TEA before issuing the bonds to be paid with IFA State assistance. The total amount of debt service assistance over a biennium for which a school district may be awarded is limited to the lesser of (1) the actual debt service payments made by the school district in the biennium in which the bonds are issued; or (2) the greater of (a) \$100,000 or (b) \$250 multiplied by the number of students in ADA. The IFA is also available for lease-purchase agreements and refunding bonds meeting certain prescribed conditions. Once a school district receives an IFA award for bonds, it is entitled to continue receiving State assistance for such bonds without reapplying to the Commissioner. The guaranteed level of State and local funds

per student per cent of local tax effort applicable to the bonds may not be reduced below the level provided for the year in which the bonds were issued. For the 2022-2023 State fiscal biennium, the State Legislature did not appropriate any funds for new IFA awards; however, awards previously granted in years the State Legislature did appropriate funds for new IFA awards will continue to be funded.

State financial assistance is provided for certain existing eligible debt issued by school districts through the EDA program. The EDA guaranteed yield (the "EDA Yield") is the lesser of (i) \$40 per student in ADA or a greater amount for any year provided by appropriation; or (ii) the amount that would result in a total additional EDA of \$60 million more than the EDA to which school districts would have been entitled to if the EDA Yield were \$35. The portion of a school district's local debt service rate that qualifies for EDA assistance is limited to the first \$0.29 of its I&S tax rate (or a greater amount for any year provided by appropriation by the State Legislature). In general, a school district's bonds are eligible for EDA assistance if (i) the school district made payments on the bonds during the final fiscal year of the preceding State fiscal biennium, or (ii) the school district levied taxes to pay the principal of and interest on the bonds for that fiscal year. Each biennium, access to EDA funding is determined by the debt service taxes collected in the final year of the preceding biennium. A school district may not receive EDA funding for the principal and interest on a series of otherwise eligible bonds for which the school district receives IFA funding.

Since future-year IFA awards were not funded by the State Legislature for the 2022-2023 State fiscal biennium and debt service assistance on school district bonds that are not yet eligible for EDA is not available, debt service payments during the 2022-2023 State fiscal biennium on new bonds issued by school districts in the 2022-2023 State fiscal biennium to construct, acquire and improve facilities must be funded solely from local I&S taxes.

A school district may also qualify for a NIFA allotment, which provides assistance to school districts for operational expenses associated with opening new instructional facilities. The 87<sup>th</sup> Texas Legislative Session, the State Legislature appropriated funds in the amount of \$70,000,000 for each fiscal year of the 2022-2023 State fiscal biennium for NIFA allotments.

**Tax Rate and Funding Equity.** The Commissioner may proportionally reduce the amount of funding a school district receives under the Foundation School Program and the ADA calculation if the school district operates on a calendar that provides less than the State-mandated minimum instruction time in a school year. The Commissioner may also adjust a school district's ADA as it relates to State funding where disaster, flood, extreme weather or other calamity has a significant effect on a school district's attendance.

Furthermore, "property-wealthy" school districts that received additional State funds under the public school finance system prior to the enactment of the 2019 Legislation are entitled to an equalized wealth transition grant on an annual basis through the 2023-2024 school year in an amount equal to the amount of additional revenue such school district would have received under former Texas Education Code Sections 41.002(e) through (g), as those sections existed on January 1, 2019. This grant is phased out through the 2023-2024 school year as follows: (1) 20% reduction for the 2020-2021 school year, (2) 40% reduction for the 2021-2022 school year, (3) 60% reduction for the 2022-2023 school year, and (4) 80% reduction for the 2023-2024 school year. Additionally, school districts (through the fiscal year ending in 2025) and open-enrollment charter schools (through the fiscal year ending in 2024) are entitled to receive an allotment in the form of a formula transition grant meant to ensure a smooth transition into the funding formulas enacted by the 86th Legislature. Beginning with the 2021-2022 school year, if the total amount of allotments to which school districts and open enrollment charter schools are entitled for a school year exceeds \$400 million, the Commissioner shall proportionately reduce each district's or school's allotment. The reduction in the amount to which a district or school is entitled may not result in an amount that is less than zero.

# Local Revenue Level in Excess of Entitlement

A school district that has sufficient property wealth per student in ADA to generate local revenues on the school district's Tier One Tax Rate and Copper Pennies in excess of the school district's respective funding entitlements (a "Chapter 49 school district"), is subject to the local revenue reduction provisions contained in Chapter 49 of Texas Education Code, as amended ("Chapter 49"). Additionally, in years in which the amount of State funds appropriated specifically excludes the amount necessary to provide the guaranteed yield for Golden Pennies, local revenues generated on a school district's Golden Pennies in excess of the school district's respective funding entitlement are subject to the local revenue reduction provisions of Chapter 49. To reduce local revenue, Chapter 49 school districts are generally subject to a process known as "recapture", which requires a Chapter 49 school district to exercise certain options to remit local M&O tax revenues collected in excess of the Chapter 49 school district's funding entitlements to the State (for redistribution to other school districts) or otherwise expending the respective M&O tax revenues for the benefit of students in school districts that are not Chapter 49 school districts, as described in the subcaption "Options for Local Revenue Levels in Excess of Entitlement". Chapter 49 school districts receive their allocable share of funds distributed from the constitutionally-prescribed Available School Fund, but are generally not eligible to receive State aid under the Foundation School Program, although they may continue to receive State funds for certain competitive grants and certain programs that remain outside the Foundation School Program.

Recapture is now measured by the "local revenue level" (being the M&O tax revenues generated in a school district) in excess of the entitlements appropriated by the State Legislature each fiscal biennium. Therefore, school districts are now guaranteed that recapture will not reduce revenue below their statutory entitlement.

Options for Local Revenue Levels in Excess of Entitlement. Under Chapter 49, a school district has six options to reduce local revenues to a level that does not exceed the school district's respective entitlements: (1) a school district may consolidate by agreement with one or more school districts to form a consolidated school district; all property and debt of the consolidating school districts vest in the consolidated school district; (2) a school district may detach property from its territory for annexation by a property-poor school district; (3) a school district may purchase attendance credits from the State; (4) a school district may contract to educate nonresident students from a property-poor school district by sending money directly to one or more property-poor school districts; (5) a school district may execute an agreement to provide students of one or more other school districts with career and technology education through a program designated as an area program for career and technology education; or (6) a school district may consolidate by agreement with one or more school districts to form a consolidated taxing school district solely to levy and distribute either M&O taxes or both M&O taxes and I&S taxes. A Chapter 49 school district may also exercise any combination of these remedies. Options (3), (4) and (6) require prior approval by the Chapter 49 school district's voters.

Furthermore, a school district may not adopt a tax rate until its effective local revenue level is at or below the level that would produce its guaranteed entitlement under the Foundation School Program. If a school district fails to exercise a permitted option, the Commissioner must reduce the school district's local revenue level to the level that would produce the school district's guaranteed entitlement, by detaching certain types of property from the school district and annexing the property to a property-poor school district or, if necessary, consolidate the school district with a property-poor school district. Provisions governing detachment and annexation of taxable property by the Commissioner do not provide for assumption of any of the transferring school district's existing debt.

#### THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE DISTRICT

For the 2022-2023 school year, the District was notified by the Texas Education Agency that its Tier One local revenues exceeded the District's state funding entitlement and therefore would be required to reduce its "excess local revenue" in accordance with H.B. 3 (See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - Local Revenue Level In Excess of Entitlement"). Accordingly, it is anticipated the District will elect to use "Option 3" (purchase of attendance credits from the State) in order to reduce its local revenue.

A district's "excess local revenue" must be tested for each future school year and, if it exceeds the maximum permitted level, the District must reduce its wealth per student by the exercise of one of the permitted wealth equalization options. Accordingly, if the District's wealth per student should exceed the maximum permitted value in future school years, it may be required each year to exercise one or more of the wealth reduction options. If the District were to consolidate (or consolidate its tax base for all purposes) with a property poor district, the outstanding debt of each district could become payable from the consolidated district's combined property tax base, and the District's ratio of taxable property to debt could become diluted. If the District were to detach property voluntarily, a portion of its outstanding debt (including the Bonds) could be assumed by the district to which the property is annexed, voluntarily, a portion of its outstanding debt (including the Bonds) could be assumed by the district to which the property is annexed, in which case timely payment of the Bonds could become dependent in part on the financial performance of the annexing district.

For a detailed discussion of State funding for school districts, see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – State Funding for School Districts" herein.

#### TAX RATE LIMITATIONS

# **M&O Tax Rate Limitations**

The District is authorized to levy an M&O tax rate in an amount not to exceed \$1.50 per \$100 assessed valuation on all taxable property within the District pursuant to the approval of the voters of the District at an election held on July 13, 1968 in accordance with the provisions of Article 2784e-1, Texas Revised Civil Statutes Annotated, as amended ("Article 2784e-1").

The maximum M&O tax rate per \$100 of taxable value that may be adopted by a school district is the sum of \$0.17 and the school district's MCR. A school district's MCR is, generally, inversely proportional to the change in taxable property values both within the school district and the State, and is subject to recalculation annually. For any year, the highest possible MCR for a school district is \$0.93 (see "TAX RATE LIMITATIONS - Public Hearing and Voter-Approval Tax Rate" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - Local Funding for School Districts" herein).

Furthermore, a school district cannot annually increase its tax rate in excess of the school district's Voter-Approval Tax Rate without submitting such tax rate to an election and a majority of the voters voting at such election approving the adopted rate (see "TAX RATE LIMITATIONS - Public Hearing and Voter-Approval Tax Rate" herein).

### **I&S Tax Rate Limitations**

A school district is also authorized to issue bonds and levy taxes for payment of bonds subject to voter approval of one or more propositions submitted to the voters under Section 45.003(b)(1), Texas Education Code, as amended, which provides a tax unlimited as to rate or amount for the support of school district bonded indebtedness (see "THE BONDS – Security for Payment").

Section 45.0031 of the Texas Education Code, as amended, requires a school district to demonstrate to the Texas Attorney General that it has the prospective ability to pay its maximum annual debt service on a proposed issue of bonds and all previously issued bonds, other than bonds approved by voters of a school district at an election held on or before April 1, 1991 and issued before September 1, 1992 (or debt issued to refund such bonds, collectively, "exempt bonds"), from a tax levied at a rate of \$0.50 per \$100 of assessed valuation before bonds may be issued (the "50-cent Test"). In demonstrating the ability to pay debt service at a rate of \$0.50, a school district may take into account EDA and IFA allotments to the school district, which effectively reduces the school district's local share of debt service, and may also take into account Tier One funds allotted to the school district. If a school district exercises this option, it may not adopt an I&S tax until it has credited to the school district's I&S fund an amount equal to all State allotments provided solely for payment of debt service and any Tier One funds needed to demonstrate compliance with the threshold tax rate test and which is received or to be received in that year. Additionally, a school district may demonstrate its ability to comply with the 50-cent Test by applying the \$0.50 tax rate to an amount equal to 90% of projected future taxable value of property in the school district, as certified by a registered professional appraiser, anticipated for the earlier of the tax year five (5) years after the current tax year or the tax year in which the final payment for the bonds is due. However, if a school district uses projected future taxable values to meet the 50-cent Test and subsequently imposes a tax at a rate greater than \$0.50 per \$100 of valuation to pay for bonds subject to the test, then for subsequent bond issues, the Texas Attorney General must find that the school district has the projected ability to pay principal and interest on the proposed bonds and all previously issued bonds subject to the 50-cent Test from a tax rate of \$0.45 per \$100 of valuation. Once the prospective ability to pay such tax has been shown and the bonds are issued, a school district may levy an unlimited tax to pay debt service. Refunding bonds are not subject to the 50-cent Test; however, taxes levied to pay debt service on such bonds (other than bonds issued to refund exempt bonds) are included in maximum annual debt service for calculation of the 50-cent Test when applied to subsequent bond issues that are subject to the 50-cent Test. The Bonds are issued as new debt pursuant to Chapter 45, Texas Education Code and are, therefore, subject to the 50-cent Test. The District has not used projected property values or State assistance (other than EDA or IFA allotment funding) to satisfy this threshold test.

# **Public Hearing and Voter-Approval Tax Rate**

A school district's total tax rate is the combination of the M&O tax rate and the I&S tax rate. Generally, the highest rate at which a school district may levy taxes for any given year without holding an election to approve the tax rate is the "Voter-Approval Tax Rate", as described below.

A school district is required to adopt its annual tax rate before the later of September 30 or the sixtieth (60<sup>th</sup>) day after the date the certified appraisal roll is received by the taxing unit, except that a tax rate that exceeds the Voter-Approval Tax Rate must be adopted not later than the seventy-first (71<sup>st</sup>) day before the next occurring November uniform election date. A school district's failure to adopt a tax rate equal to or less than the Voter-Approval Tax Rate by September 30 or the sixtieth (60<sup>th</sup>) day after receipt of the certified appraisal roll, will result in the tax rate for such school district for the tax year to be the lower of the "no-new-revenue tax rate" calculated for that tax year or the tax rate adopted by the school district for the preceding tax year. A school district's failure to adopt a tax rate in excess of the Voter-Approval Tax Rate on or prior to the seventy-first (71<sup>st</sup>) day before the next occurring November uniform election date, will result in the school district adopting a tax rate equal to or less than its Voter-Approval Tax Rate by the later of September 30 or the sixtieth (60<sup>th</sup>) day after receipt of the certified appraisal roll. "No-new-revenue tax rate" means the rate that will produce the prior year's total tax levy from the current year's total taxable values, adjusted such that lost values are not included in the calculation of the prior year's taxable values and new values are not included in the current year's taxable values.

The Voter-Approval Tax Rate for a school district is the sum of (i) the school district's MCR; (ii) the greater of (a) the school district's Enrichment Tax Rate for the preceding year, less any amount by which the school district is required to reduce its current year Enrichment Tax Rate pursuant to Section 48.202(f), Education Code, as amended, or (b) the rate of \$0.05 per \$100 of taxable value; and (iii) the school district's current I&S tax rate. A school district's M&O tax rate may not exceed the rate equal to the sum of (i) \$0.17 and (ii) the school district's MCR (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" herein for more information regarding the State Compression Percentage, MCR, and the Enrichment Tax Rate).

The governing body of a school district generally cannot adopt a tax rate exceeding the school district's Voter-Approval Tax Rate without approval by a majority of the voters approving the higher rate at an election to be held on the next uniform election date. Further, subject to certain exceptions for areas declared disaster areas, State law requires the board of trustees of a school district to conduct an efficiency audit before seeking voter approval to adopt a tax rate exceeding the Voter-Approval Tax Rate and sets certain parameters for conducting and disclosing the results of such efficiency audit. An election is not required for a tax increase to address increased expenditures resulting from certain natural disasters in the year following the year in which such disaster occurs; however, the amount by which the increased tax rate exceeds the school district's Voter-Approval Tax Rate for such year may not be considered by the school district in the calculation of its subsequent Voter-Approval Tax Rate.

The calculation of the Voter-Approval Tax Rate does not limit or impact the District's ability to set an I&S tax rate in each year sufficient to pay debt service on all of the District's tax-supported debt obligations, including the Bonds.

Before adopting its annual tax rate, a public meeting must be held for the purpose of adopting a budget for the succeeding year. A notice of public meeting to discuss the school district's budget and proposed tax rate must be published in the time, format and manner prescribed in Section 44.004 of the Texas Education Code. Section 44.004(e) of the Texas Education Code provides that a person who owns taxable property in a school district is entitled to an injunction restraining the collection of taxes by the school district if the school district has not complied with such notice requirements or the language and format requirements of such notice as set forth in Section 44.004(b), (c), (c-1), (c-2), and (d), and, if applicable, subsection (i), and if such failure to comply was not in good faith. Section 44.004(e) further provides the action to enjoin the collection of taxes must be filed before the date the school district delivers substantially all of its tax bills. A school district that elects to adopt a tax rate before the adoption of a budget for the fiscal year that begins in the current tax year may adopt a tax rate for the current tax year before receipt of the certified appraisal roll, so long as the chief appraiser of the appraisal district in which the school district participates has certified to the assessor for the school district an estimate of the taxable value of property in the school district. If a school district adopts its tax rate prior to the adoption of its budget, both the no-new-revenue tax rate and the Voter-Approval Tax Rate of the school district shall be calculated based on the school district's certified estimate of taxable value. A school district that adopts a tax rate before adopting its budget must hold a public hearing on the proposed tax rate followed by another public hearing on the proposed budget rather than holding a single hearing on the two items.

A school district must annually calculate and prominently post on its internet website, and submit to the county tax assessor-collector for each county in which all or part of the school district is located its Voter-Approval Tax Rate in accordance with forms prescribed by the State Comptroller.

#### EMPLOYEE RETIREMENT PLAN AND OTHER POST-EMPLOYMENT BENEFITS

The District's employees participate in a retirement plan with the State of Texas (the "Plan"). The Plan is administered by the Teacher Retirement System of Texas ("TRS"). Aside from the District's contribution to the TRS it is a cost-sharing, multiple-employer defined benefit pension plan with one exception: all risks and costs are not shared by the District, but are the liability of the state of Texas. The District generally does not offer any post-employment retirement benefits and has no liabilities for "Other Post Employment Retirement Benefits" as defined in GASB Statement No. 45. See "Notes to Basic Financial Statements Year Ended June 30, 2021, Note (13) - Defined pension plan," in the audited financial statements of the District as set forth in APPENDIX C hereto.

The District contributes to the Texas Public School Retired Employees Group Insurance Program ("TRS-Care"), a cost-sharing multiple-employer defined benefit post-employment health care plan administered by the TRS. TRS-Care provides health care coverage for certain persons (and their dependents) who retired under TRS. See "Notes to Basic Financial Statements Year Ended June 30, 20121, Note (14) - Defined other postemployment benefit plan" in the audited financial statements of the District as set forth in APPENDIX C hereto.

Formal collective bargaining agreements relating directly to wages and other conditions of employment are prohibited by State law, as are strikes by teachers. There are various local, state and national organized employee groups who engage in efforts to better terms and conditions of employment of school employees. Some districts have adopted a policy to consult with employer groups with respect to certain terms and conditions of employment. Some examples of these groups are the Texas State Teachers Association, the Texas Classroom Teachers Association, the Association of Texas Professional Educators and the National Education Association.

# **INVESTMENTS**

The District invests its investable funds in investments authorized by State law and in accordance with investment policies approved and reviewed annually by the Board. Both State law and the District's investment policies are subject to change.

#### **Legal Investments**

Under State law, the District is authorized to invest in (1) obligations of the United States or its agencies and instrumentalities, including letters of credit; (2) direct obligations of the State of Texas or its agencies and instrumentalities; (3) collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; (4) other obligations, the principal and interest of which is guaranteed or insured by or backed by the full faith and credit of, the State of Texas or the United States or their respective agencies and instrumentalities; (5) obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than "A" or its equivalent; (6) bonds issued, assumed or guaranteed by the State of Israel; (7) certificates of deposit meeting the requirements of the Texas Public Funds Investment Act (Chapter 2256, Texas Government Code, as amended) that are issued by or through an institution that either has its main office or a branch in Texas, and are guaranteed or insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund, or are secured as to principal by obligations described in clauses (1) through (6) or in any other manner and amount provided by law for District deposits; (8) fully collateralized repurchase agreements that have a defined termination date, are fully secured by obligations described in clause (1), and are placed through a primary government securities dealer or a financial institution doing business in the State of Texas, (9) securities lending programs if (i) the securities loaned under the program are 100% collateralized, a loan made under the program allows

for termination at any time and a loan made under the program is either secured by (a) obligations that are described in clauses (1) through (6) above, (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm at not less than "A" or its equivalent or (c) cash invested in obligations described in clauses (1) through (6) above, clauses (11) through (13) below, or an authorized investment pool; (ii) securities held as collateral under a loan are pledged to the District, held in the District's name and deposited at the time the investment is made with the District or a third party designated by the District; (iii) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State of Texas; and (iv) the agreement to lend securities has a term of one year or less, (10) certain bankers' acceptances with the remaining term of 270 days or less, if the short-term obligations of the accepting bank or its parent are rated at least "A-1" or "P-1" or the equivalent by at least one nationally recognized credit rating agency, (11) commercial paper with a stated maturity of 365 days or less that is rated at least "A-1" or "P-1: or the equivalent by either (a) two nationally recognized credit rating agencies or (b) one nationally recognized credit rating agency if the paper is fully secured by an irrevocable letter of credit issued by a U.S. or state bank. (12) no-load money market mutual funds registered with and regulated by the United States Securities and Exchange Commission that have a dollar weighted average stated maturity of 90 days or less and include in their investment objectives the maintenance of a stable net asset value of \$1 for each share, and (13) no-load mutual funds registered with the United States Securities and Exchange Commission that have an average weighted maturity of less than two years, invest exclusively in obligations described in the this paragraph (except for those described in clause (6)), and are continuously rated as to investment quality by at least one nationally recognized investment rating firm of not less than "AAA" or its equivalent, and conform to the requirements relating to the eligibility of investment pools to receive and invest funds. In addition, bond proceeds may be invested in guaranteed investment contracts that have a defined termination date and are secured by obligations, including letters of credit, of the United States or its agencies and instrumentalities in an amount at least equal to the amount of bond proceeds invested under such contract, other than the prohibited obligations described in the next succeeding paragraph.

The District may invest in such obligations directly or through government investment pools that invest solely in such obligations provided that the pools are rated no lower than "AAA" or "AAA-m" or an equivalent by at least one nationally recognized rating service. The District may also contract with an investment management firm registered under the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-1 et seq.) or with the State Securities Board to provide for the investment and management of its public funds or other funds under its control for a term up to two years, but the District retains ultimate responsibility as fiduciary of its assets. In order to renew or extend such a contract, the District must do so by order, ordinance, or resolution. The District is specifically prohibited from investing in: (1) obligations whose payment represents the coupon payments on the outstanding principal balance of the underlying mortgage-backed security collateral and pays no principal; (2) obligations whose payment represents the principal stream of cash flow from the underlying mortgage-backed security and bears no interest; (3) collateralized mortgage obligations that have a stated final maturity of greater than 10 years; and (4) collateralized mortgage obligations the interest rate of which is determined by an index that adjusts opposite to the changes in a market index.

Governmental bodies in the State are authorized to implement securities lending programs if (i) the securities loaned under the program are collateralized, a loan made under the program allows for termination at any time and a loan made under the program is either secured by (a) obligations that are described in clauses (1) through (6) of the first paragraph under this subcaption, (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm not less than "A" or its equivalent, or (c) cash invested in obligations that are described in clauses (1) through (6) and (10) through (12) of the first paragraph under this subcaption, or an authorized investment pool; (ii) securities held as collateral under a loan are pledged to the governmental body, held in the name of the governmental body and deposited at the time the investment is made with the Agency or a third party designated by the Agency; (iii) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State of Texas; and (iv) the agreement to lend securities has a term of one year or less.

As a school district that qualifies as an "issuer" under Chapter 1371, as amended, Texas Government Code, the District may also invest up to 15% of its monthly average fund balance (excluding bond proceeds and debt service funds and reserves) in "AA-" or better rated corporate bonds with a remaining term of three years or less. Not more than 25% of its funds invested in corporate bonds may be invested in any single issuer and its affiliates. Corporate bonds must be sold if downgraded below the required rating or placed on negative credit watch.

#### **Investment Policies**

Under State law, the District is required to adopt and annually review written investment policies and must invest its funds in accordance with its policies. The policies must identify eligible investments and address investment diversification, yield, maturity, and the quality and capability of investment management. For investments whose eligibility is rating dependent, the policies must adopt procedures to monitor ratings and liquidate investments if and when required. The policies must require that all investment transactions settle on a delivery versus payment basis. The District is required to adopt a written investment strategy for each fund group to achieve investment objectives in the following order of priority: (1) suitability, (2) preservation and safety of principal, (3) liquidity, (4) marketability, (5) diversification, and (6) yield.

State law requires the District's investments be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment considering the probable safety of capital and the probable income to be derived." The

District is required to perform an annual audit of the management controls on investments and compliance with its investment policies and provide regular training for its investment officers.

As a school district that qualifies as an "issuer" under Chapter 1371, the District is also authorized to purchase, sell, and invest its funds in corporate bonds. State law defines "corporate bonds" as senior secured debt obligations issued by a domestic business entity and rated not lower than "AA-" or the equivalent by a nationally recognized investment rating firm. The term does not include a bond that is convertible into stocks or shares in the entity issuing the bond (or an affiliate or subsidy thereof) or any unsecured debt. Corporate bonds must finally mature not later than 3 years from their date of purchase by the school district. A school district may not (1) invest more than 15% of its monthly average fund balance (excluding bond proceeds, reserves, and other funds held for the payment of debt service) in corporate bonds; or (2) invest more than 25% of the funds invested in corporate bonds in any one domestic business entity (including subsidiaries and affiliates thereof). Corporate bonds held by a school district must be sold if they are at any time downgraded below "AA-" (or the equivalent thereof) or, with respect to a corporate bond rated "AA-" (or the equivalent thereof), such corporate bond is placed on negative credit watch. Corporate bonds are not an eligible investment for a public funds investment pool. To invest in corporate bonds, an eligible school district must first (i) amend its investment policy to authorize corporate bonds as an eligible investment, (ii) adopt procedures for monitoring rating changes in corporate bonds and liquidating an investment in corporate bonds, and (iii) identify funds eligible to be invested in corporate bonds. As of the date of this Official Statement, the District has not taken the steps necessary to allow for investing in corporate bonds or made investments in that type of instrument.

#### **Current Investments\***

As of March 31, 2023, the following percentages of the District's investable funds were invested as indicated below:

Category of Investments	Amount	Percentage	Term of Investments
Certificates of Deposit Agencies	\$ 1,221,957	0.23%	Various maturities
Money Markets and Investment Pools	219,526,528	41.19%	Daily liquidity
Flexible Repurchase Agreement	312,222,754	<u>58.58%</u>	Daily liquidity
Total	\$532,971,239	100.00%	

<sup>\*</sup> Unaudited.

As of such date, the market value of such investments (as determined by the District by reference to published quotations, dealer bids, and comparable information) was approximately 100% of their book value. No funds of the District are invested in derivative securities, *i.e.*, securities whose rate of return is determined by reference to some other instrument, index, or commodity.

# **LEGAL MATTERS**

# **Legal Opinions and No-Litigation Certificate**

The District will furnish the Underwriters a complete transcript of proceedings incident to the authorization and issuance of the Bonds, including the unqualified approving legal opinion of the Attorney General of the State of Texas to the effect that the Bonds are valid and legally binding obligations of the District, and based upon examination of such transcript of proceedings, the approval of certain legal matters by Bond Counsel, to the effect that the Bonds are valid and legally binding obligations of the District and, subject to the qualifications set forth herein under "TAX MATTERS," the interest on the Bonds is excludable from the gross income of the owners thereof for federal income tax purposes under existing statutes, published rulings, regulations, and court decisions. Bond Counsel was not requested to participate, and did not take part, in the preparation of the Official Statement, and such firm has not assumed any responsibility with respect thereto or undertaken independently to verify any of the information contained therein, except that, in its capacity as Bond Counsel, such firm has reviewed the information under the captions "THE BONDS" (exclusive of the subcaptions "Permanent School Fund Guarantee," "Payment Record," "Future Issues," and "Default and Remedies," as to which no opinion is expressed), "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS," "CURRENT PUBLIC SCHOOL FINANCE SYSTEM," "TAX RATE LIMITATIONS - M&O Tax Rate Limitations" (first paragraph only), "LEGAL MATTERS - Legal Opinions and No-Litigation Certificate" (excluding the last two sentences of this paragraph and the information under the subcaption "Litigation" as to which no opinion is expressed), "TAX MATTERS," "CONTINUING DISCLOSURE" (excluding the information under the subcaption "Compliance with Prior Agreements," as to which no opinion is expressed), "LEGAL INVESTMENTS AND ELIGIBILITY TO SECURE PUBLIC FUNDS IN TEXAS," and "OTHER PERTINENT INFORMATION - Registration and Qualification of Bonds for Sale" in the Official Statement, and such firm is of the opinion that the information relating to the Bonds and the legal issues contained under such captions and subcaptions is an accurate description of the laws and legal issues addressed therein and, with respect to the Bonds, such information conforms to the Order. The legal fee to be paid Bond Counsel for services rendered in connection with the issuance of the Bonds is contingent on the sale and delivery of the Bonds. Bond Counsel's legal opinion will accompany the Bonds deposited with DTC or will be printed on the Bonds in the event of the discontinuance of the BookEntry-Only System. Certain legal matters will be passed upon for the Underwriters by McCall, Parklhurst & Horton L.L.P., San Antonio, Texas, counsel to the Underwriters, whose fee is contingent on the issuance of the Bonds.

Though it represents the Financial Advisor and the Underwriters from time to time in matters unrelated to the Bonds, Bond Counsel has been engaged by and only represents the District with respect to the issuance of the Bonds. The legal opinion to be delivered concurrently with the delivery of the Bonds expresses the professional judgment of the attorneys rendering the opinion as to the legal issues expressly addressed therein. In rendering a legal opinion, the attorney does not become an insurer or guarantor of the expression of professional judgment, of the transaction opined upon, or of the future performance of the parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise from the transaction.

#### Litigation

In the opinion of various officials of the District, except as disclosed in this Official Statement, there is no litigation or other proceeding pending against or, to their knowledge, threatened against the District in any court, agency, or administrative body (either state or federal) wherein an adverse decision would materially adversely affect the financial condition of the District.

At the time of initial delivery of the Bonds, the District will provide the Underwriters with a certificate to the effect that no litigation of any nature has been filed or is then pending challenging the issuance of the Bonds or that affects the payment and security of the Bonds or in any other manner questioning the issuance, sale, or delivery of the Bonds.

#### **TAX MATTERS**

The following discussion of certain federal income tax considerations is for general information only and is not tax advice. Each prospective purchaser of the Bonds should consult its own tax advisor as to the tax consequences of the acquisition, ownership and disposition of the Bonds.

The delivery of the Bonds is subject to the opinion of Escamilla & Poneck, LLP, San Antonio, Texas ("Bond Counsel") to the effect that interest on the Bonds for federal income tax purposes (1) is excludable from the gross income, as defined in section 61 of the Internal Revenue Code of 1986, as amended to the date hereof (the "Code"), of the owners thereof pursuant to section 103 of the Code and existing regulations, published rulings, and court decisions, and (2) will not be included in computing the alternative minimum taxable income of individuals. However, such interest is taken into account in determining the "adjusted financial statement income" (as defined in section 56A of the Code) of "applicable corporations" (as defined in section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed for tax years beginning after December 31, 2022. The statute, regulations, rulings, and court decisions on which such opinion is based are subject to change. A form of Bond Counsel's opinion appears in APPENDIX D hereto.

In rendering the foregoing opinions, Bond Counsel will rely upon the representations and certifications of the District pertaining to the use, expenditure and investment of the proceeds of the Bonds and will assume continuing compliance with the provisions of the Order by the District subsequent to the issuance of the Bonds. The Order contains covenants by the District with respect to, among other matters, the use of the proceeds of the Bonds and the facilities financed or refinanced therewith by persons other than state or local governmental units, the manner in which the proceeds of the Bonds are to be invested and the reporting of certain information to the United States Treasury. Failure to comply with any of these covenants may cause interest on the Bonds to be includable in the gross income of the owner thereof for federal income taxes from the date of the issuance of the Bonds. Bond Counsel has not been retained by the District to monitor such post-issuance compliance.

Except as described above, Bond Counsel will express no other opinion with respect to any other federal, state or local tax consequences under present law, or proposed legislation, resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Bond Counsel's opinion is not a guarantee of a result, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the District described above. No ruling has been sought from the Internal Revenue Service (the "IRS") with respect to the matters addressed in the opinion of Bond Counsel, and Bond Counsel's opinion is not binding on the IRS. The IRS has an ongoing program of auditing the tax-exempt status of the interest on municipal obligations. If an audit of the Bonds is commenced, under current procedures the IRS is likely to treat the District as the "taxpayer," and the owners of the Bonds would have no right to participate in the audit process. In responding to or defending an audit of the tax-exempt status of the interest on the Bonds, the District may have different or conflicting interests from the owners of the Bonds. Public awareness of any future audit of the Bonds could adversely affect the value and liquidity of the Bonds during the pendency of the audit, regardless of its ultimate outcome.

# **Tax Changes**

Existing law may change to reduce or eliminate the benefit to bondholders of the exclusion of interest on the Bonds from gross income for federal income tax purposes. Any proposed legislation or administrative action, whether or not taken, could also affect the value and marketability of the Bonds. Prospective purchasers of the Bonds should consult with their own tax advisors with respect to any proposed or future changes in tax law.

# **Ancillary Tax Consequences**

Prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, property and casualty insurance companies, life insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, owners of an interest in a FASIT, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Pursuant to Public Law No. 115-97 (i.e., the Tax Cuts and Jobs Act), for tax years beginning after December 31, 2017, the corporate alternative minimum tax is repealed; however, please see above for tax years beginning after December 31, 2022. Prospective purchasers should consult their own tax advisors as to the applicability of these consequences to their particular circumstances.

# **Tax Accounting Treatment of Discount Bonds**

The initial public offering price to be paid for certain Bonds may be less than the amount payable on such Bonds at maturity (the "Discount Bonds"). An amount equal to the difference between the initial public offering price of a Discount Bond (assuming that a substantial amount of the Discount Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Bonds. A portion of such original issue discount, allocable to the holding period of a Discount Bond by the initial purchaser, will be treated as interest for federal income tax purposes, excludable from gross income on the same terms and conditions as those for other interest on the Bonds. Such interest is considered to be accrued actuarially in accordance with the constant interest method over the life of a Discount Bond, taking into account the semiannual compounding of accrued interest, at the yield to maturity on such Discount Bond and generally will be allocated to an initial purchaser in a different amount from the amount of the payment denominated as interest actually received by the initial purchaser during his taxable year.

However, such accrued interest may be required to be taken into account in determining the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax, consequences to, among others, financial institutions, property and casualty insurance companies, life insurance companies, S corporations with subchapter C earnings and profits, owners of an interest in a FASIT, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations.

In the event of the sale or other taxable disposition of a Discount Bond prior to maturity, the amount realized by such owner in excess of the basis of such Discount Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Bond was held) is includable in gross income.

Owners of Discount Bonds should consult with their own tax advisors with respect to the determination for federal income tax purposes of accrued interest upon disposition of Discount Bonds and with respect to the state and local tax consequences of owning Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on the Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

# **Tax Accounting Treatment of Premium Bonds**

The initial public offering price to be paid for certain Bonds may be greater than the stated redemption price on such Bonds at maturity (the "Premium Bonds"). An amount equal to the difference between the initial public offering price of a Premium Bond (assuming that a substantial amount of the Premium Bonds of that maturity are sold to the public at such price) and its stated redemption price at maturity constitutes premium to the initial purchaser of such Premium Bonds. The basis for federal income tax purposes of a Premium Bond in the hands of such initial purchaser must be reduced each year by the amortizable bond premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond premium with respect to the Premium Bonds. Such reduction in basis will increase the amount of any gain (or decrease the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of a Premium Bond. The amount of premium which is amortizable each year by an initial purchaser is determined by using such purchaser's yield to maturity.

Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium on Premium Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

# LEGAL INVESTMENTS AND ELIGIBILITY TO SECURE PUBLIC FUNDS IN TEXAS

Under the Texas Public Security Procedures Act (Texas Government Code, Chapter 1201, as amended), the Bonds (i) are negotiable instruments, (ii) are investment securities to which Chapter 8 of the Texas Uniform Commercial Code applies, and (iii) are legal and authorized investments for (A) an insurance company, (B) a fiduciary or trustee, or (C) a sinking fund of a municipality or other political subdivision or public agency of the State of Texas. The Bonds are eligible to secure deposits of

any public funds of the State, its agencies and political subdivisions, and are legal security for those deposits to the extent of their market value. For political subdivisions in Texas which have adopted investment policies and guidelines in accordance with the Public Funds Investment Act (Texas Government Code, Chapter 2256, as amended), the Bonds may have to be assigned a rating of at least "A" or its equivalent as to investment quality by a national rating agency before such obligations are eligible investments for sinking funds and other public funds. See "OTHER PERTINENT INFORMATION - Municipal Bond Rating" herein. In addition, various provisions of the Texas Finance Code provide that, subject to a prudent investor standard, the Bonds are legal investments for state banks, savings banks, trust companies with at least \$1 million of capital and savings and loan associations.

The District has made no investigation of other laws, rules, regulations or investment criteria which might apply to such institutions or entities or which might limit the suitability of the Bonds for any of the foregoing purposes or limit the authority of such institutions or entities to purchase or invest in the Bonds for such purposes. The District has made no review of laws in other states to determine whether the Bonds are legal investments for various institutions in those states.

#### CONTINUING DISCLOSURE

In the Order, the District has made the following agreement for the benefit of the holders and beneficial owners of the Bonds. The District is required to observe the agreement while it remains obligated to advance funds to pay the Bonds. Under the agreement the District will be obligated to provide certain updated financial information and operating data annually and the timely notice of specified events to the Municipal Securities Rulemaking Board ("MSRB") via the Electronic Municipal Market Access system ("EMMA") through an internet website accessible at www.emma.msrb.org. See "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" for a description of the Texas Education Agency's continuing disclosure undertaking to provide certain updated financial information and operating data annually with respect to the Permanent School Fund and the State, as the case may be, and to provide timely notice of certain specified events related to the guarantee, to the MSRB.

# **Annual Reports**

The District will provide certain updated financial information and operating data to the MSRB annually. The information to be updated includes all quantitative financial information and operating data with respect to the District of the general type included in this Official Statement in APPENDIX A, exclusive of the tables reflecting "Direct and Estimated Gross Overlapping Funded Debt Payable from Ad Valorem Taxes," "Estimated Interest & Sinking Fund Management Index 2022/2023" and "2023/2024 Pro Forma Interest & Sinking Fund Management Index," respectively, and in APPENDIX C. The District will update and provide this information within six months after the end of each fiscal year.

The District may provide updated information in full text or may incorporate by reference certain other publicly available documents, as permitted by the United States Securities and Exchange Commission (the "SEC") Rule 15c2-12 ("Rule 15c2-12"). The updated information will include audited financial statements, if the District commissions an audit and it is completed by the required time. If audited financial statements are not available by the required time, the District will provide unaudited financial statements by the required time and audited financial statements when and if such audited financial statements become available. Any such financial statements will be prepared in accordance with the accounting principles described in Appendix C or such other accounting principles as the District may be required to employ from time to time pursuant to State law or regulation.

The District's current fiscal year end is June 30. Accordingly, it must provide updated information by the last day of December in each year, unless the District changes its fiscal year. If the District changes its fiscal year, it will notify the MSRB of the change.

#### **Notice of Certain Events**

The District will file with the MSRB notice of any of the following events with respect to the Bonds in a timely manner (and not more than 10 business days after occurrence of the event): (1) principal and interest payment delinquencies; (2) nonpayment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (7) modifications to rights of holders of the Bonds, if material; (8) Bond calls, if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Bonds, if material; (11) rating changes; (12) bankruptcy, insolvency, receivership, or similar event of the District, which shall occur as described below; (13) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into of a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; (14) appointment of a successor or additional paying agent/registrar or the change of name of a paying agent/registrar, if material. Neither the Bonds nor the Order make any provision for debt service reserves, credit enhancement (except with respect to the Permanent School Fund guarantee), or liquidity enhancement (15) incurrence of a financial obligation of the District (as deemed by the Rule, which includes certain debt, debt-like, and debt-related obligations), if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of the financial obligation of the issuer or obligated person, any of which reflect financial difficulties. In addition, the District will provide timely notice of any failure by the District to provide information, data, or financial statements in accordance with its agreement described above under "Annual Reports". The District will provide each notice described in this paragraph to the MSRB. Neither the Bonds nor the Order make any provision for debt service reserves, credit enhancement (except with respect to the Permanent School Fund guarantee), or liquidity enhancement.

For these purposes, (a) any event described in clause (12) of the immediately preceding paragraph is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the District in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District, and (b) the District intends the words used in the immediately preceding clauses (15) and (16) and in the definition of Financial Obligation above to have the meanings ascribed to them in SEC Release No. 34-83885 dated August 20, 2018.

# **Availability of Information**

The District has agreed to provide the foregoing information only as described above. Investors will be able to access continuing disclosure information filed with the MSRB free of charge at www.emma.msrb.org.

#### **Limitations and Amendments**

The District has agreed to update information and to provide notices of specified events only as described above. The District has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition or prospects or agreed to update any information that is provided, except as described above. The District makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell Bonds at any future date. The District disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders of Bonds may seek a writ of mandamus to compel the District to comply with its agreement.

The District may amend its continuing disclosure agreement from time to time to adapt to changed circumstances that arise from a change in. legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the District, if (i) the agreement, as amended, would have permitted an underwriter to purchase or sell Bonds in the offering described herein in compliance with Rule 15c2-12, taking into account any amendments or interpretations of Rule 15c2-12 to the date of such amendment as well as such changed circumstances and (ii) either (a) the holders of a majority in aggregate principal amount of the outstanding Bonds consent to the amendment or (b) any person unaffiliated with the District (such as nationally recognized bond counsel) determines that the amendment will not materially impair the interests of the registered owners of the Bonds. The District may also amend or repeal the provisions of this continuing disclosure agreement if the SEC amends or repeals the applicable provisions of Rule 15c2-12 or a court of final jurisdiction enters judgment that such provisions of Rule 15c2-12 are invalid, but only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling Bonds in the primary offering of the Bonds. If the District so amends the agreement, it has agreed to include with the next financial information and operating data provided in accordance with its agreement described above under "Annual Reports" an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of financial information and operating data so provided.

# **Compliance with Prior Undertakings**

During the past five years, the District has complied in all material respects with all continuing disclosure agreements made by it in accordance with Rule 15c2-12.

#### OTHER PERTINENT INFORMATION

# **Authenticity of Financial Information**

The financial data and other information contained herein have been obtained from the District's records, audited financial statements and other sources, which are believed to be reliable. All of the summaries of the statutes, documents and orders contained in this Official Statement are made subject to all of the provisions of such statutes, documents and orders. These summaries do not purport to be complete statements of such provisions and reference is made to such documents for further information. Reference is made to original documents in all respects.

#### Registration and Qualification of Bonds for Sale

No registration statement relating to the Bonds has been filed with the SEC under the Securities Act of 1933, as amended, in reliance upon the exemption provided thereunder by Section 3(a)(2). The Bonds have not been approved or disapproved by the SEC, nor has the SEC passed upon the accuracy or adequacy of the Official Statement. The Bonds have not been registered or qualified under the Securities Act of Texas in reliance upon various exemptions contained therein, nor have the Bonds been registered or qualified under the securities act of any other jurisdiction. The District assumes no responsibility for registration or qualification of the Bonds under the securities laws of any jurisdiction in which the Bonds may be sold, assigned, pledged, hypothecated or otherwise transferred. This disclaimer of responsibility for registration or qualification for sale or other disposition of the Bonds shall not be construed as an interpretation of any kind with regard to the availability of any exemption from securities registration or qualification provisions.

It is the obligation of the Underwriters to register or qualify the sale of the Bonds under the securities laws of any jurisdiction which so requires. The District agrees to cooperate, at the Underwriters' written request and sole expense, in registering or qualifying the Bonds or in obtaining an exemption from registration or qualification in any state where such action is necessary; provided, however, that the District shall not be required to qualify as a foreign corporation or to execute a general or special consent to service of process in any jurisdiction.

# **Municipal Bond Rating**

The District has made application to Moody's Investors Service, Inc. ("Moody's") for a contract rating on the Bonds based on the guarantee thereof by the Texas Permanent School Fund. Moody's generally rates all bonds guaranteed by the Permanent School Fund "Aaa." The results will be made available as soon as possible. See "APPENDIX E - THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein.

An explanation of the significance of any rating may be obtained from the company furnishing the rating. The rating reflects only the view of such organization and the District makes no representation as to the appropriateness of the rating. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating company, if in the judgment of such company, circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds. A securities rating is not a recommendation to buy, sell, or hold securities.

#### **Financial Advisor**

SAMCO Capital Markets, Inc. (the "Financial Advisor") is employed as the Financial Advisor to the District in connection with the issuance of the Bonds. The Financial Advisor's fee for services rendered with respect to the sale of the Bonds is contingent upon the issuance and delivery of the Bonds. SAMCO Capital Markets, Inc., in its capacity as Financial Advisor, has relied on the opinions of Bond Counsel and has not verified and does not assume any responsibility for the information, covenants, and representations contained in any of the bond documentation with respect to the federal income tax status of the Bonds. In the normal course of business, the Financial Advisor may also from time to time sell investment securities to the District for the investment of bond proceeds or other funds of the District upon the request of the District.

The Financial Advisor has provided the following sentence for inclusion in this Official Statement. The Financial Advisor has reviewed the information in this Official Statement in accordance with its responsibilities to the District and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Financial Advisor does not guarantee the accuracy or completeness of such information.

#### Underwriting

The Underwriters have agreed, subject to certain conditions, to purchase the Bonds from the District at a price equal to the initial offering prices to the public, as shown on page -ii- hereof, less an underwriting discount of \$409,354.60, plus accrued interest from their Dated Date to their date of initial delivery. The Underwriters' obligations are subject to certain conditions precedent. The Underwriters will be obligated to purchase all of the Bonds if any Bonds are purchased. The Bonds may be offered and sold to certain dealers and others at prices lower than such public offering price, and such public prices may be changed from time to time, by the Underwriters.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement pursuant to their respective responsibilities to investors under the federal securities laws, but the Underwriters do not guarantee the accuracy or completeness of such information.

Robert W. Baird & Co. Incorporated, the senior managing Underwriter ("Baird") is a full service financial institution engaged in various activities, which may include securities trading, commercial and investment banking, financial advisory, investment management, principal investment, hedging, financing and brokerage activities. Baird has, from time to time, performed, and may in the future perform, various investment banking services for the District for which they received or will receive customary fees and expenses. In the ordinary course of their various business activities, Baird may make or hold a broad array of investments and actively trade debt and equity securities (or related derivative securities) and financial instruments (which may include bank loans and/or credit default swaps) for their own account

and for the accounts of their customers and may at any time hold long and short positions in such securities and instruments. Such investment and securities activities may involve securities and instruments of the District.

RBC Capital Markets, LLC ("RBCCM"), one of the Underwriters of the Bonds, has provided the following information for inclusion in this Official Statement. RBCCM and its respective affiliates are full-service financial institutions engaged in various activities, that may include securities trading, commercial and investment banking, municipal advisory, brokerage, and asset management. In the ordinary course of business, RBCCM may actively trade debt and, if applicable, equity securities (or related derivative securities) and provide financial instruments (which may include bank loans, credit support or interest rate swaps). RBCCM and its respective affiliates may engage in transactions for their own accounts involving the securities and instruments made the subject of this securities offering or other offerings of the District. RBCCM may also communicate independent investment recommendations, market color or trading ideas and publish independent research views in respect of this securities offering or other offerings of the District. RBCCM and its respective affiliates may make a market in credit default swaps with respect to municipal securities in the future.

# **Forward Looking Statements**

The statements contained in this Official Statement, and in any other information provided by the District, that are not purely historical, are forward-looking statements, including statements regarding the District's expectations, hopes, intentions, or strategies regarding the future. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to the District on the date hereof, and the District assumes no obligation to update any such forward-looking statements. It is important to note that the District's actual results could differ materially from those in such forward-looking statements.

The forward-looking statements herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the District. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward-looking statements included in this Official Statement would prove to be accurate.

#### Information from External Sources

References to web site addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such web sites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in. the Rule.

#### **Authorization of the Official Statement**

The Bond Order authorized an Authorized Official to approve the form and content of this Official Statement and any addenda, supplement or amendment thereto and authorized its execution by an Authorized Official for further use in the reoffering of the Bonds by the Underwriters in accordance with the provisions of the United States Securities and Exchange Commission's rule codified at 17 C.F.R. § 240.15c2-12, as amended.

• • • • • • • • • • • • • • • • • • • •	
/s/	Dr. John E. Chapman III
	Authorized Official

COMAL INDEPENDENT SCHOOL DISTRICT

# APPENDIX A

SELECTED FINANCIAL INFORMATION OF THE DISTRICT



#### **VALUATION AND DEBT DATA**

### **Valuation Information**

 Total 2022 Appraised Valuation of District
 \$43,967,750,753

 Less: Exemptions/Exclusions<sup>(1)</sup>
 16,111,856,105

 Total 2022 Taxable Assessed Valuation<sup>(2)(3)</sup>
 \$27,855,894,648

Source: Comal County Appraisal District, Guadalupe County Appraisal District, Hays County Appraisal District, Kendall County Appraisal District, and Bexar Appraisal District.

#### **Direct Debt Information\***

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### **Direct Debt Ratios\***

Ratio of Net Bonded Debt (\$1,092,450,214*) to 2022 Taxable Assessed Valuation (\$27,855,894,648)	3.92%
Ratio of Net Bonded Debt (\$1,092,450,214*) to 2022 Total Appraised Valuation (\$43,967,750,753)	2.48%
Ratio of Total Bonded Debt (\$1,072,180,405*) to 2022 Taxable Assessed Valuation (\$27,855,894,648)	3.85%
Ratio of Total Bonded Debt (\$1,072,180,405*) to 2022 Total Appraised Valuation (\$43,967,750,753)	2.44%

<sup>\*</sup> Includes the Bonds.

### **Non-Funded Debt**

### Operating Lease Obligations

At June 30, 2022, the District was obligated under right to use leases for portable buildings (56,808) and copiers \$60,657). The portables were leased for various campuses for a term of 3 years at a fixed interest rate of 1.83%. The monthly payments are \$5,373. The copies were leased for various District offices and campuses for a term of 3 years at a fixed interest rate of 1.82%. The monthly payments are \$13,725. The leases are not renewable and the District will not acquire the equipment at the end of 3 years. Future minimum lease payments on these operating leases are as follows:

	<u>Principal</u>	Interest	Total
2023 2024 2025	\$ 95,683 16,126 5,656	\$ 10,704 1,114 91	\$ 106,387 17,240 5,747
Total	\$ 117,465	\$ 11,909	\$ 129,374

Source: District's 2022 Annual Financial Report.

### **Authorized But Unissued General Obligation Bonds**

After the issuance of the Bonds, the District will have \$488,564,863\* voter authorized but unissued unlimited ad valorem tax-supported bonds. In addition, the District may incur other financial obligations payable from its collection of taxes and other sources of revenue, including maintenance tax notes payable from its collection of maintenance taxes, public property finance contractual obligations, delinquent tax notes, and leases for various purposes payable from State appropriations and surplus maintenance taxes.

<sup>(1)</sup> For a detailed description of the Exemptions/Exclusions see "2022 Tax Exemptions/Exclusions Allowed" herein.

<sup>(2)</sup> Includes valuations against which a freeze of tax levy has been granted for persons 65 years or older.

The District has entered into a Chapter 313 valuation agreement; however, since this value is used in the calculation and levying of the District's Interest and Sinking Fund tax rate, the entire value is included in Taxable Assessed Valuation. See "AD VALOREM PROPERTY TAXATION - The Texas Tax Code as Applied to the District."

<sup>\*</sup> Includes the Bonds.

# **Anticipated Issuance of Additional Bonds**

The District anticipates the issuance of a subsequent installment of the voter authorized tax-supported debt in the next twelve to eighteen months. The District may also potentially issue refunding bonds for debt service savings.

# **Population and Per Capita Indebtedness**

2022 District Population Estimate	162,307
2022 Per Capita Taxable Assessed Valuation (\$27,855,894,648)	\$171,624.73
Per Capita Direct Bonded Debt (\$1,092,450,214*)	\$6,730.76

<sup>\*</sup> Includes the Bonds.

# **Enrollment and Average Daily Attendance Data**

2022/23 Enrollment (at 4-1-2023)	28,471
2022/23 Estimated Average Daily Attendance (at 4-1-2023)	26,545
2022/23 Taxable Assessed Valuation (\$27,855,894,648) Per Enrollment	\$978,395

### Valuation and Bonded Debt Data

Area of District in Square Miles	589
Area of District in Acres	376,960
Total Direct Bonded Debt (\$1,092,450,214*) Per Acre	\$2,898.05
2022 Taxable Assessed Valuation (\$27,855,894,648) Per Acre	\$73,896.16
2022 Total Appraised Value (\$43,967,750,753) Per Acre	\$116,637.71

<sup>\*</sup> Includes the Bonds.

# **Outstanding Debt by Issues**

Unlimited Tax:		Original <u>Amount</u>	Amount Outstanding at 6-29-2023 (1)
Series 2015-B	Dated 07-01-2015 - New Money	\$118,755,000	\$ 101,210,000
Series 2015-A	Dated 08-01-2015 - Refunding	133,150,000	106,560,000
Series 2016	Dated 10-01-2016 - Refunding	51,660,214	43,325,214
Series 2017	Dated 07-01-2017 - New Money	227,160,000	205,010,000
Series 2017	Dated 12-01-2017 - Refunding	13,335,000	10,520,000
Series 2020	Dated 11-01-2020 - Refunding	106,830,000	92,770,000
Series 2022	Dated 01-15-2022 - New Money	418,865,000	408,865,000
Series 2023	Dated 05-01-2023 - Refunding	28,710,000	28,710,000
Series 2023	Dated 7-01-2023 - New Money (the "Bonds")	95,480,000	95,480,000
Total Debt			\$1,092,450,214

<sup>(1)</sup> Unaudited. Includes the Bonds.

# Consolidated Schedule of Bonded Issue Principal Requirements (Year Ending June 30 in Each of the Years 2024 - 2049 Inclusive)\*

2024 2025 2026 2027	\$	64,690,000 39,920,000 40,370,000 42,380,000	00.000
2028		39,905,000	20.80%
2029		41,375,000	
2030 2031		42,935,000 43,750,000	
2032		45,215,000	
2033		46,720,000	40.94%
2000		-	10.0 170
2034		48,525,000	
2035		37,050,000	
2036		51,320,000	
2037		33,884,527	
2038		41,140,688	60.34%
0000		-	
2039		54,580,000	
2040 2041		53,020,000 46,440,000	
2042		46,595,000	
2043		44,850,000	82.81%
_0.0		-	02.0170
2044		44,900,000	
2045		44,650,000	
2046		44,485,000	
2047		44,300,000	
2048		4,740,000	99.57%
2049		4,710,000	100.00%
	\$1,	092,450,215	

<sup>\*</sup> Includes the Bonds.

(The remainder of this page has been left blank intentionally.)

### Direct and Estimated Gross Overlapping Funded Debt Payable from Ad Valorem Taxes

Expenditures of the various taxing bodies overlapping the territory of the District are paid out of ad valorem taxes levied by these taxing bodies on properties overlapping the District. These political taxing bodies are independent of the District and may incur borrowings to finance their expenditures. The following statements of direct and estimated overlapping ad valorem tax bonds was developed from information contained in the "Texas Municipal Reports" published by the Municipal Advisory Council of Texas. Except for the amounts relating to the District, the District has not independently verified the accuracy or completeness of such information, and no person should rely upon such information as being accurate or complete. Furthermore, certain of the entities listed below may have authorized or issued additional bonds since the date stated below, and such entities may have programs requiring the authorization and/or issuance of substantial amounts of additional bonds, the amount of which cannot be determined. The following table reflects the estimated share of direct and overlapping extended debt of these various taxing bodies:

	Gross Debt		Percent	Amount
Political Subdivision	Amount	As Of	<u>Overlapping</u>	<u>Overlapping</u>
Alamo Community College District	\$ 790,860,000	4/01/2023	2.11%	\$ 16,687,146
Bexar County	2,207,225,000	4/01/2023	2.11%	46,572,448
Bexar County Hospital District	1,132,465,000	4/01/2023	2.11%	23,895,012
Cibolo Canyons Special ID	35,145,000	4/01/2023	**	0.00
Comal County	112,915,000	4/01/2023	76.25%	86,097,688
Comal County WC&ID #6	62,235,000	4/01/2023	100.00%	62,235,000
Fair Oaks Ranch, City of	5,320,000	4/01/2023	5.52%	293,664
Garden Ridge, City of	9,760,000	4/01/2023	100.00%	9,760,000
Guadalupe County	10,610,000	4/01/2023	4.70%	498,670
Hays County	500,607,455	4/01/2023	0.17%	851,033
Johnson Ranch MUD	11,535,000	4/01/2023	100.00%	11,535,000
Kendall County	30,785,000	4/01/2023	0.02%	6,157
Lake McQueeney WC&ID	40,000,000	4/01/2023	0.86%	344,000
Meyer Ranch MUD	16,950,000	4/01/2023	100.00%	16,950,000
New Braunfels, City of	248,525,000	4/01/2023	43.64%	108,456,310
San Antonio, City of	2,229,995,000	4/01/2023	0.17%	3,790,992
Schertz, City of	100,885,000	4/01/2023	20.18%	20,358,593
Selma, City of	26,570,000	4/01/2023	10.95%	2,909,415
Total Overlapping Debt				\$ 411,241,128
Comal I.S.D.	1,092,450,214 *		100.00%	1,092,450,214*
Total Direct and Estimated Overlapping Funded Debt				
Ratio to 2022 Taxable Assessed Valuation (\$27,855,894,648)				
Per Capita (162,307) Direct and Estimated Overlapping Debt				

Includes the Bonds.

### **TAXATION DATA**

### Historical Valuations, Tax Rates, and Collection Data

Tax	Assessed	Tax	% Collec	ctions	Year
<u>Year</u>	Valuation <sup>(1)</sup>	<u>Rate</u>	Current	<u>Total</u>	<u>Ending</u>
2012	\$ 9,188,228,672	\$1.430	98.79% <sup>(2)</sup>	100.80%	8-31-13
2013	9,776,905,211	1.430	98.39%	99.30%	6-30-14 <sup>(2)</sup>
2014	10,277,987,674	1.390	97.71%	99.54%	6-30-15
2015	11,417,099,888	1.390	98.25%	100.13%	6-30-16
2016	13,625,809,002	1.390	98.41%	99.98%	6-30-17
2017	14,705,046,325	1.390	98.53%	100.05%	6-30-18
2018	16,255,453,328	1.390	98.23%	99.61%	6-30-19
2019	18,052,151,410	1.320	98.38%	99.80%	6-30-20
2020	20,654,788,451	1.280	98.63%	99.71%	6-30-21
2021	21,773,892,321	1.292	98.15%	98.87%	6-30-22
2022	27,855,894,648	1.280	(in process of	of collection)	6-30-23

<sup>(1) 2012</sup> through 2021 are from District's audit report; 2022 is from Bexar Appraisal District, Comal Appraisal District, Kendall Appraisal District, Guadalupe Appraisal District, and Hays Central Appraisal District.

Less than 0.02%

During the year ended August 31, 2014, the District elected to change its fiscal year end from August 31 to June 30 beginning June 30, 2014.

# **Tax Rate Distribution**

Tax Year	2022	2021	2020	2019	2018
Local Maintenance	\$0.93	\$0.94	\$0.93	\$0.97	\$1.04
Interest & Sinking Fund	<u>0.35</u>	<u>.35</u>	<u>.35</u>	<u>.35</u>	<u>.35</u>
Total	\$1.28	\$1.29	\$1.28	\$1.32	\$1.39

# 2022 Tax Exemptions/Exclusions Allowed

The District has granted exemptions to property owners and for persons over 65 years of age and has granted those exemptions under the law for disabled property owners and veterans, and agricultural exclusions as provided. The exemptions in each of the categories listed are shown below:

State Mandated \$40,000 General Homestead Exemptions	\$1,749,002,839
\$10,000 Over 65 Homestead Exemptions	159,580,134
100% Disabled or Unemployable Homestead Exemptions	1,512,644,144
Local Optional Percentage Loss	3,969,470,878
Veterans Exemption Loss	42,626,796
Productivity Loss	4,050,507,296
Pollution Control	83,095,162
10% Per Year Cap on Residential Homestead	4,425,096,556
Freeport	110,054,486
Other	9,797,814
Total Exemptions and Exclusions	\$16,111,856,105

Source: Bexar Appraisal District, Comal Appraisal District, Kendall Appraisal District, Guadalupe Appraisal District, and Hays Central Appraisal District.

# Schedule of Delinquent Taxes Receivable Fiscal Year Ended June 30, 2022

Last Ten Years Ended June 30	Ending Balance
2013 and prior	\$ 333,276
2014	204,472
2015	261,367
2016	296,540
2017	345,566
2018	352,132
2019	291,751
2020	272,328
2021	653,348
2022	<u>5,084,539</u>
Total	\$8,095,319

Source: District's 2022 Annual Financial Report.

# **Taxpayers by Classification**

	2022		2021		2020	
	Assessed	Percent	Assessed	Percent	Assessed	Percent
Classification	Valuation	of Total	Valuation	of Total	Valuation	of Total
Single Family Residential	\$28,097,672,353	63.91%	\$ 19,172,661,207	62.12%	\$ 16,549,836,789	60.02%
Multi-Family Residential	968,459,021	2.20%	794,463,395	2.57%	686,580,217	2.49%
Vacant - Platted Lots/Tracts	2,243,537,481	5.10%	1,323,912,500	4.29%	1,133,191,939	4.11%
Acreage-Open Space						
(Land and Improvements)	5,411,348,335	12.31%	3,631,879,162	11.77%	3,529,596,373	12.80%
Rural Non-qualified	129,529,225	0.29%	109,903,066	0.36%	94,441,797	0.34%
Commercial Real Property	3,607,487,114	8.20%	2,830,636,179	9.17%	2,615,619,983	9.49%
Industrial Real Property	640,705,605	1.46%	657,460,935	2.13%	698,964,867	2.53%
Oil, Gas and Other Minerals	-0-	0.00%	-0-	0.00%	-0-	0.00%
Real and Tangible Utilities	289,155,527	0.66%	249,740,384	0.81%	215,639,462	0.78%
Tangible - Commercial	1,051,250,903	2.39%	923,331,318	2.99%	994,158,512	3.61%
Tangible - Industrial	1,124,999,143	2.56%	907,922,106	2.94%	782,332,461	2.84%
Tangible - Mobile Homes	71,569,840	0.16%	63,606,579	0.21%	57,849,972	0.21%
Real Residential Inventory	292,149,323	0.66%	163,950,001	0.53%	184,058,078	0.67%
Special Inventory	39,906,883	0.09%	33,532,236	0.11%	31,768,827	0.12%
Total Valuation	\$43,967,770,753	100.00%	\$30,862,999,068	100.00%	\$27,574,039,277	100.00%
Less: Exemptions & Exclusions	<u>16,111,856,105</u>		8,255,621,492		7,514,312,675	
Net Taxable Assessed Valuation	\$27,855,894,648		\$22,607,377,576		\$20,059,726,602	

Source: Bexar Appraisal District, Comal Appraisal District, Kendall Appraisal District, Guadalupe Appraisal District, and Hays Central Appraisal District.

# **Ten Largest Taxpayers**

Name	Type of Property	2022 Net Assessed Valuation	Percent of Total 2022 Taxable Assessed Valuation
TXI Operations LP Hunters Cement	Cement Manufacturing	\$ 254,342,600	0.91%
Cemex Cement of Texas LP	Crushed Limestone	233,801,280	0.50%
Central Texas Corridor Hospital Co LLC	Medical	138,007,810	0.49%
Ben E Keith Company	Food Service Distributing	137,023,649	0.91%
A L 95 Creekside Town Center LP	Real Estate Development	120,327,195	0.43%
Sun Life Assurance Company of Canada	Insurance Company	103,976,267	0.37%
Caterpillar Inc.	Construction Equipment	100,507,470	0.36%
Walmart Inc. #6016	Wholesale Distribution Center	99,596,610	0.36%
LHOIST North America of Tx Ltd	Quarry	82,229,670	0.30%
INT CS Regency Property Owner LLC	Real Estate	48,000,000	0.17%
Total		\$1,317,812,551	4.80%

Source: Comal Appraisal District and Bexar Appraisal District.

# **ESTIMATED INTEREST & SINKING FUND MANAGEMENT INDEX 2022/23**

Interest & Sinking Fund Balance at 6-30-2022 (unaudited)	\$ 22,246,734
Estimated Income from \$0.35 I&S Tax Rate @ 97% Collected Using	
2022 Taxable Assessed Valuation of \$27,855,894,648	94,570,762
Estimated Other Income	975,000
Estimated Total Funds Available	117,792,496
2022/23 Debt Service Requirement	95,941,165
Estimated Interest & Sinking Fund Balance at 6-30-2023	\$ 21.851.331

# CONSOLIDATED DEBT SERVICE REQUIREMENTS INCLUDING THE BONDS AT ACTUAL RATES

FISCAL	CURRENTLY	DLLI	S: THE BONDS AT	ACTUAL PATES		GRAND TOTAL ALL
YEAR	OUTSTANDING	PRINCIPAL	INTEREST	INTEREST		ALL DEBT
6-30	DEBT SERVICE	DUE 2/1	DUE 8/1	DUE 2/1	TOTAL	SERVICE
0-30	DEDI SERVICE	DOL 2/1	DOL 0/1	DOL 2/1	TOTAL	OLIVIOL
2024	\$ 78,986,125.00	\$24,500,000	\$ 373,458.33	\$ 2,240,750.00	\$ 27,114,208.33	\$ 106,100,333.33
2025	75,313,200.00	1,785,000	1,628,250.00	1,628,250.00	5,041,500.00	80,354,700.00
2026	75,421,600.00	260,000	1,583,625.00	1,583,625.00	3,427,250.00	78,848,850.00
2027	75,174,700.00	535,000	1,577,125.00	1,577,125.00	3,689,250.00	78,863,950.00
2028	69,375,050.00	1,780,000	1,563,750.00	1,563,750.00	4,907,500.00	74,282,550.00
2029	68,957,200.00	1,775,000	1,524,250.00	1,524,250.00	4,823,500.00	73,780,700.00
2030	68,351,250.00	2,025,000	1,479,875.00	1,479,875.00	4,984,750.00	73,336,000.00
2031	66,397,150.00	3,025,000	1,429,250.00	1,429,250.00	5,883,500.00	72,280,650.00
2032	66,229,225.00	3,285,000	1,353,625.00	1,353,625.00	5,992,250.00	72,221,475.00
2033	66,057,987.50	3,550,000	1,271,500.00	1,271,500.00	6,093,000.00	72,150,987.50
2034	66,039,212.50	3,715,000	1,182,750.00	1,182,750.00	6,080,500.00	72,119,712.50
2035	51,478,562.50	4,830,000	1,089,875.00	1,089,875.00	7,009,750.00	58,488,312.50
2036	66,434,762.50	2,855,000	969,125.00	969,125.00	4,793,250.00	71,228,012.50
2037	66,368,762.50	2,865,000	897,750.00	897,750.00	4,660,500.00	71,029,262.50
2038	65,902,262.50	3,380,000	826,125.00	826,125.00	5,032,250.00	70,934,512.50
2039	63,924,312.50	4,005,000	741,625.00	741,625.00	5,488,250.00	69,412,562.50
2040	59,508,812.50	4,915,000	641,500.00	641,500.00	6,198,000.00	65,706,812.50
2041	53,099,362.50	2,925,000	527,900.00	527,900.00	3,980,800.00	57,080,162.50
2042	52,213,612.50	2,415,000	469,400.00	469,400.00	3,353,800.00	55,567,412.50
2043	48,587,662.50	2,400,000	421,100.00	421,100.00	3,242,200.00	51,829,862.50
2044	46,954,662.50	2,385,000	373,100.00	373,100.00	3,131,200.00	50,085,862.50
2045	45,688,643.75	2,285,000	325,400.00	325,400.00	2,935,800.00	48,624,443.75
2046	44,421,562.50	2,275,000	279,700.00	279,700.00	2,834,400.00	47,255,962.50
2047	43,143,550.00	2,260,000	234,200.00	234,200.00	2,728,400.00	45,871,950.00
2048		4,740,000	189,000.00	189,000.00	5,118,000.00	5,118,000.00
2049		4,710,000	94,200.00	94,200.00	4,898,400.00	4,898,400.00
	\$1,484,029,231.25	\$95,480,000	\$23,047,458.33	\$24,914,750.00	\$143,442,208.33	\$1,627,471,439.58

# 2023/2024 PRO FORMA INTEREST & SINKING FUND MANAGEMENT INDEX

Estimated Interest & Sinking Fund Balance at 6-30-2023	\$ 21,851,331
Estimated Income from \$0.279 I&S Tax Rate @ 97% Collected Using	
2023 Estimated Taxable Assessed Valuation of \$31,542,493,052	107,086,764
Estimated Other Income	850,000
Total Estimated Funds Available	129,788,095
2023/24 Debt Service Requirement	106,100,333
Estimated Interest & Sinking Fund Balance at 6-30-2024	\$ 23,687,762

# FIVE-YEAR RECORD OF FINANCIAL OPERATIONS - GOVERNMENTAL FUNDS

The following summary of the District's results of operation reflects the District's historical performance under prior systems of school finance in Texas. For a description of the prior systems, the revised current system, and how the District's future financial performance may be affected by the revised system see "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS."

Year Ended:	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018
REVENUE					
Local Sources	\$293,282,663	\$256,900,055	\$247,251,028	\$239,043,041	\$222,141,240
State Sources	32,942,084	45,011,660	37,429,759	24,788,758	24,187,272
Federal Sources	37,226,534	21,943,537	13,951,509	15,942,161	13,707,639
Total all Revenue	<u>363,451,271</u>	323,855,252	298,632,296	284,773,960	260,036,151
<u>EXPENDITURES</u>					
Instruction and Instruction Related	162,698,414	153,627,112	128,769,469	122,522,940	112,759,883
Instruction & School Leadership	26,039,138	14,178,402	20,876,863	19,574,099	18,168,123
Support Services - Student (Pupil)	49,661,705	41,631,774	40,523,883	38,067,548	38,361,351
General Administration	7,327,444	5,717,646	5,304,450	6,989,355	4,653,437
Support Services-Non-student Based	39,029,902	39,150,468	31,200,012	27,515,215	25,179,754
Debt Service	79,303,888	69,972,708	61,884,963	56,839,643	57,399,795
Capital Outlay	35,325,505	64,599,537	127,425,645	77,016,453	83,204,351
Community Services	3,247,483	-	-	-	-
Intergovernmental Charges	2,858,697	2,264,024	2,342,762	8,187,014	1,760,712
Ancillary Services	2,538,057	2,823,724	3,349,370	3,591,287	3,704,046
Total all Expenditures	408,030,233	392,362,159	421,677,417	360,303,296	345,191,452
Total Other Resources and (Uses) Plus Special Resource	455,403,041 <sup>(2)</sup>	1,119,652	269,480	212,296 <sup>(1)</sup>	265 654 274
Plus Special Resource	455,403,041	1,119,052	209,460	212,296(1)	<u>265,654,374</u>
Excess (Deficiency) of Revenues					
and Other Resources Over (Under) Expenditures and Other Uses	410,824,089	( 67,387,255).	(122,775,641)	( 75,317,398)	180,499,073
·		,	,	,	, ,
Fund Balance Beginning of Year					
(All Funds)	87,654,521	155,041,776	277,817,417	353,134,815	172,635,742
Fund Balance End of Year					
(All Funds)	\$ <u>498,478,610</u>	\$ <u>87,654,521</u>	\$ <u>155,041,776</u>	\$ <u>277,817,417</u>	\$ <u>353,134,815</u>
Ending Fund Delegate Control 5	Ф 74 700 000	Ф FO 470 400	Ф F 4 040 700'	3) # 07 470 050	¢ 60 007 000
Ending Fund Balance - General Fund	\$ 71,762,092	\$ 53,176,186	\$ 54,312,709 <u>\(</u>	§ 67,478,859	\$ 62,927,330

The District's unaudited, anticipated General Fund balance for the fiscal year ending June 30, 2023 is \$76,333,436.

Year Ended:	6/30/2022	6/30/2021	6/30/2020	6/30/2019	8/31/2018
Assessed Valuation Total Tax Rate Percent Debt Service	\$22,607,877,576 \$1.29	\$20,059,726,602 \$1.28	\$18,052,151,410 \$1.32	\$16,225,453,328 \$1.39	\$14,705,046,325 \$1.39
to Total all Expenditures	19.44%	17.83%	14.68%	15.76%	16.63%

Source: The District's audited financial statements.

<sup>(1)</sup> In fiscal year 2018 the District issued bonds with proceeds in the amount of \$263,500,000.

<sup>(2)</sup> In fiscal year 2022 the District issued bonds with proceeds in the amount of \$445,827,320.

<sup>(3)</sup> The reduction in the General Fund balance in fiscal year 2020 is related to the District purchasing land for future facility needs. The District adopted a reimbursement resolution declaring its intention to reimburse the General Fund from future bond proceeds.

# APPENDIX B

GENERAL INFORMATION REGARDING THE DISTRICT AND ITS ECONOMY



### THE DISTRICT

This Appendix contains a brief discussion of certain economic and demographic characteristics of the area in which the District is located. Information in this Appendix has been obtained from sources that are believed to be reliable, although no investigation has been made to verify the accuracy of such information.

### General

The District is located primarily in Comal County, Texas with portions extending into Bexar, Guadalupe, Hays and Kendall Counties, Texas. District's 2022 population estimate - 162,307.

#### Administration

Policy making and supervisory functions are the responsibility of and are vested in a seven-member Board of Trustees (the "Board"). Members of the Board serve three-year staggered terms with elections being held each year on the second Saturday in May. The Board delegates administrative responsibilities to the Superintendent of Schools.

### **Present Facilities**

School Facility	Year Occupied	Grade Span	Enrollment (At 1-1-2023)
Rahe Bulverde Elementary School	1966	K thru 5	492
Goodwin Frazier Elementary School	1966	K thru 5	636
Canyon High School	1972	9 thru 12	2,349
Smithson Valley Middle School	1976	6 thru 8	930
Smithson Valley High School	1981	9 thru 12	2,325
Canyon Middle School	1987	6 thru 8	1,175
Church Hill Middle School	1987	6 thru 8	761
Bill Brown Elementary School	1991	PreK thru 5	905
Alamo Colleges-Memorial ECHS	2006	9 thru 12	339
Arlon Seay Elementary	1997	K thru 5	460
Spring Branch Middle School	1998	6 thru 8	578
Specht Elementary School	2002	PreK thru 5	794
Hoffmann Lane Elementary	2002	K thru 5	736
Rebecca Creek Elementary	2002	PreK thru 5	603
Startzville Elementary	2008	PreK thru 5	457
Freiheit Elementary	2008	PreK thru 5	884
Morningside Elementary	2008	PreK thru 5	807
Mountain Valley Middle School	2008	6 thru 8	802
Canyon Lake High School	2008	9 thru 12	1,035
Timberwood Park Elementary	2008	PreK thru 5	768
Johnson Ranch Elementary	2009	K thru 5	970
Oak Creek Elementary	2009	PreK thru 5	761
Comal Discipline Center	1995	7 thru 12	44
Clear Spring Elementary	2010	K thru 5	845
Comal Academy	2010	9 thru 12	28
Garden Ridge Elementary	2010	K thru 5	830
Kinder Ranch Elementary	2011	PreK thru 5	598
Indian Springs Elementary	2012	K thru 5	740
Mountain Valley Elementary	2013	K thru 5	473
Piper Ranch Middle School	2018	6 thru 8	1,592
Danville Middle School	2018	6 thru 8	905
Davenport High School	2020	9 thru 12	1,195
Hill Country College Preparatory	2020	9 thru 12	170
Pieper High School	2021	9 thru 12	1,445
JJAEP			3
Total			28,435

Source: Comal ISD

### **Budget and Personnel**

The budget for the 2022-23 school year is \$294,580,466. The District currently employs 3,487 professional and supportive staff, with an annual payroll budget exceeding \$216 million. Approximately \$9.6 million is budgeted annually for transportation, with 232 buses traveling 2,621,320 total miles in 2021-22.

### **Average Daily Attendance and Percentage Increase**

School	<u>Membership</u>	Average	% ADA
Year		<u>Daily Attendance</u>	<u>Increase</u>
2006-07	14,125	13,405	5.90%
2007-08	15,100	14,285	6.60%
2008-09	16,010	15,141	5.99%
2009-10	16,485	15,647	3.23%
2010-11	17,190	16,262	3.90%
2011-12 2012-13	17,657	16,849	3.60% 4.52%
2012-13	18,643 19,313	17,611 18,502	5.06%
2014-15	20,277	19,235	3.96%
2015-16	20,922	20,100	4.50%
2016-17	21,954	21,021	4.58%
2017-18	22,754	21,734	3.39%
2018-19	23,641	22,648	4.20%
2019-20	24,769	24,002	5.98%
2020-21	25,295	23,712	1.20%
2021-22	27,288	25,252	6.49%
2022-23*	28,471	26,545	5.12%

Source: Comal ISD \* As of 4-1-23

### **Scholastic Information**

Every campus is fully accredited by the Texas Education Agency and the two high schools are accredited by the Southern Association of Colleges and Schools.

Results of the Texas Assessment of Academic Skills have shown increases in reading, writing, and mathematics. Standardized achievement test scores have shown increases in scores during the past six years. Students in the District rank well ahead of their counterparts in the State and Nation in most achievement areas.

Curricular offerings in the District comply with and extend beyond the requirements of Texas State law with a comprehensive curriculum for students in grades pre-kindergarten through twelve. The elementary program focuses on essential knowledge and skills in reading, language arts and mathematics, with strong program in the arts, sciences, and physical education and health. The secondary program is designed to provide academic foundations for college and/or entry level work skills for students in the vocational program. The District is recognized statewide for its special education program. Special programs are designed for all special populations (gifted and talented, deaf, advanced academic placement, etc.).

# **Community Education**

Over 6,000 children and adults participate in after-school and evening programs annually. School campuses are utilized to provide educational opportunities for citizens of all ages. Courses are offered at moderate tuition fees to encourage participation. All courses are self-supportive.

### **GENERAL AND STATISTICAL INFORMATION**

### **General Information**

The District, located primarily in Comal County, Texas (the "County"), a pioneer German settlement created in 1846 from Bexar, Gonzales and Travis Counties, Texas, is a scenic Southwest county named after the Comal River. The District also extends into part of Guadalupe County.

The City of New Braunfels, Texas (the "City"), the county seat of Comal County, is located in the southeast part of the County approximately twenty-five miles north of San Antonio on Interstate Highway 35 and forty miles south of Austin on Interstate Highway 35.

# **Population**

Census Report	City of New Braunfels	Comal County
2022 Est.	95,782	163,539
2010	57,740	108,472
2000	36,464	78,021
1990	30,402	58,905
1980	22,402	162,307

### **Labor Force Statistics - Comal County**

		A	nnual Avera	ge	
	2022	2021	2020	2019	2018
Civilian Labor Force	82,222	79,751	77,273	73,333	70,132
Total Employed	<u>79,381</u>	<u>76,112</u>	72,569	<u>71,149</u>	67,878
Total Unemployed	2,841	3,649	4,604	2,184	2,254
% Unemployed	3.5%	4.6%	6.1%	3.0%	3.2%
% Unemployed (Texas)	3.9%	5.6%	7.7%	3.5%	3.7%
% Unemployed (United States)	3.6%	5.3%	8.1%	3.7%	3.9%

Source: Texas Workforce Commission - Economic Research and Analysis Department, and United States Department of Labor.

### **Major Employers**

The County has been economically stable for many years because of the industries located there. A list of the major non-governmental employers, their products and number of employees as reported by the Greater New Braunfels Chamber of Commerce follows:

		Approximate Number of
Name	Product	Employees
Schlitterbahn	Waterpark and Resort	2,300*
Wal Mart Distribution Center	Distribution Center	1,215
Sysco	Food Products Supplier	780
Hunter Industries/Colorado Materials	Highway Contractor/Material Supplier	765
HD Supply Facilities Maintenance	Call Center	538
Rush Enterprises, Inc.	Heavy Duty Truck Dealer	521
Resolute Health	Hospital	487
CHRISTUS Santa Rosa Hospital - New Braunfels	Hospital	440
CBE	Call Center	350
IBEX Global	Call Center	328

<sup>\*</sup> The Schlitterbahn Water Park, located on 100 acres in the City, is a large seasonal employer. The operating season is Memorial Day through Labor Day, during which time approximately 1,800 people are employed.

In addition to the foregoing, estimated County, City and School District current employment figures follow:

Comal County	792*
City of New Braunfels	646*
New Braunfels Utilities	243
New Braunfels ISD	1,004
Comal ISD	3,006

<sup>\*</sup> Includes part-time and seasonal employees.

### **Employment and Wages by Industry - Comal County**

Number of Employees Third Quarter Fourth Quarter Fourth Quarter Fourth Quarter 2022 2021 2020 2019 Natural Resources and Mining 795 795 818 712 Construction 6,838 7,142 6,732 6,095 Manufacturing 4,117 3,287 3,239 3,089 Trade, Transportation & Utilities 18,286 16,367 13,856 13,703 Information 625 542 643 590 Financial Activities 2.422 2.658 2.162 2.204 Professional and Business Services 7,119 7,408 6,883 7,007 Education and Health Services 8,274 7,848 7,851 7,483 Leisure and Hospitality 12,122 9,100 8,908 10,833 Other Services 2,537 1,814 1,690 2,183 Unclassified 89 68 30 43 Federal Government 259 248 236 224 State Government 200 212 211 209 Local Government 6,990 7,173 5,987 5,925 **Total Employment** 70,664 65,078 59,267 59,853 **Total Wages** \$945,377,750 \$921,005,514 \$706,846,365 \$649,173,566

Source: Labor Market and Career Information Department, Texas Workforce Commission.

### **Educational Facilities**

Other local public school facilities are provided through the New Braunfels Independent School District. Enrollment records follow:

	New Braunf	New Braunfels ISD		
School		Avg. Daily		
Year	Membership	Attendance		
2010-11	7,918	7,680		
2011-12	7,965	7,648		
2012-13	8,093	7,769		
2013-14	8,202	7,873		
2014-15	8,393	8,057		
2015-16	8,420	8,083		
2016-17	8,583	8,068		
2017-18	8,925	8,432		
2018-19	9,237	8,634		
2019-20	9,524	8,904		
2020-21	9,282	8,933		
2021-22	9,676	8,947		

The preceding enrollment figures do not include enrollment at the four private and parochial schools.

Higher educational facilities include Texas Lutheran University - Seguin, approximately 13 miles from New Braunfels; Texas State University - San Marcos, approximately 15 miles from New Braunfels; and eight colleges and/or universities located in San Antonio, approximately 35 miles from New Braunfels. Planned higher educational facilities include the future Howard-Payne University campus which will be part of the proposed Veramendi development project. Currently, Howard-Payne University offers courses at New Braunfels High School and online. In addition, Wayland Baptist University has moved into a 10,000 sq. ft. educational space adding more higher education opportunities in the surrounding community.

<u>The Central Texas Technology Center.</u> The CTTC is a District Workforce Specialty Campus. It is the area's first higher education facility dedicated to technology and it is a collaborative effort of the governing bodies and business development agencies of New Braunfels, Seguin and the Alamo Colleges. Alamo Colleges runs the programs and classes that provide college level education and training to residents of Comal, Guadalupe, Hays, Bexar and Wilson

<sup>\*</sup> As of April 2023.

counties. In 2015, The U.S. Department of Commerce and Economic Development Administration awarded Alamo Colleges at \$1.25 million dollar grant to help double the size of the CTTC. These funds joined \$5 million already committed to the project and paved the way for the expansion project which was completed in 2016.

#### **Health Care**

The City has two hospitals, CHRISTUS Santa Rosa Hospital-New Braunfels (CSRH-NB) and Resolute Health. CSRH-NB is a full-service, 94-private bed facility that continues to expand to meet the needs of New Braunfels' strong population growth. CSRH-NB employs more than 475 full and part time Associates and provides privileges to more than 150 physician staff members and nearly 100 volunteers. Innovative equipment and procedures are utilized, including an Outpatient Imaging Center, orthopedic and surgical services, rehabilitation, a renovated birthing center, including 24/7 neonatal coverage, emergency care, wound care/hyperbaric center, comprehensive heart care, from diagnostics to open-heart surgery, and a freestanding Emergency Center at Creekside Town Center. Resolute Health opened in June 2014 and employs about 600 associates. Resolute Health invested \$250 million into the 365,000 square-foot facility which has 125 beds in all-private rooms and offers a broad range of specialty services, including cardiovascular, orthopedics, oncology, imaging, wound care, rehabilitation and obstetrics. It is the only Level III neonatal intensive care unit in the area. The new hospital serves as the cornerstone of Resolute Health, a network of care in New Braunfels, which is located roughly 30 miles northeast of San Antonio. New Braunfels Regional Rehabilitation Hospital is a 40-bed hospital that specializes in severe head and neck/stroke patients. More than 160 employees work at the \$28 million dollar, 40-bed facility. Bexar County, University of Texas and U. S. Veterans Administration medical facilities are located in nearby northwest San Antonio.

### **Community Services**

The New Braunfels and Canyon Lake area contains approximately 26 motels/hotels, 27 resorts and condominiums, 22 campgrounds and RV parks, and 28 bed and breakfast/vacation home rentals. In addition, there are numerous other facilities available in San Antonio and adjoining towns.

The City has several museums, a library, two radio stations, and a newspaper which is published six days a week. In addition, one weekly newspaper is published in Comal County. Both the San Antonio and Austin daily newspapers are available. There are numerous radio stations, three commercial television stations, cable and satellite television, and one educational television station in San Antonio that serve the New Braunfels area.

Over thirty denominations are represented in more than seventy churches in the City. Those not represented generally are available in nearby San Antonio.

# **Transportation**

The City is served by Interstate Highway 35 (U.S. 81) and State Highway 46. Loop 337 circles the City and numerous Farm and Ranch Roads traverse the County. Railroads include the Union Pacific and Missouri Kansas and Texas Lines. The City's airport facility encompasses 1,000 acres and has four runways, four taxiways, and a parking ramp. The airport runways are of all asphalt construction with threshold lights and full runway lights. Jet fuel, aviation gas, and car rentals are available at the airport. The airport, located some four miles from the City, is reported to have an average of 75 flights per day. The New Braunfels Airport is also used for corporate flights. Greyhound/Trailways Bus Lines and several motor freight lines also serve the City.

### **Tourism and Recreation**

Located in the heart of the City are Comal Springs and Landa Park, a 300-acre park, which includes an 18-hole golf course, tennis courts, large picnic and playground areas, an Olympic-size swimming pool, and the largest spring-fed swimming pool in Texas. Schlitterbahn Waterpark Resort in New Braunfels is recognized annually as one of the best waterparks in the country. Numerous additional golf courses are available in the region.

Natural Bridge Caverns, the state's largest caverns, and Natural Bridge Wildlife Ranch are major tourist attractions located in the southern part of Comal County. Scenic drives and historic sites also attract many tourists to the area.

Canoeing, tubing, rafting, kayaking and other white-water sports on the Guadalupe River are very popular.

Canyon Lake, located twenty miles from the City, is a popular water-resort area for sailing, boating, fishing, water skiing and scuba diving. Several parks have been established around the Lake.

Annual celebrations include the Comal County Fair, one of the oldest and best attended County fairs in the State, and the "Wurstfest." The annual "Wurstfest" is a ten-day event and always starts on the Friday before the first Monday in November. The 59th annual "Wurstfest" was held November 7 through November 13. Average annual attendance exceeds 125,000 with income from admissions and concessions sales well in excess of \$3,000,000.

The City constructed a Civic Center in 1971 which contributes materially to tourist income. In addition, the City built a new civic center and renovated the existing space in July 2008.

#### **Utilities**

The Guadalupe River provides NBU and the City of New Braunfels with a source of good quality and quantity of water. Well water from the Edwards Aquifer and the Trinity Aquifer is also available in most of the unincorporated areas of the County. The Guadalupe River, Comal River and Canyon Lake help to assure future water supply. Sale of water from Canyon Lake is in the control of the Guadalupe-Blanco River Authority. Water districts serve the eastern part of the County.

Electricity is available throughout the City and is provided by NBU which also serves approximately 5,300 customers in the surrounding rural area. GVEC and PEC also provide electric services to some areas of the City.

Natural Gas is available to the residents of the City from Enterprise Texas Pipeline, L.P., and distributed by Centerpoint Energy. In other areas where natural gas is not available, butane and propane gas service is available by truck delivery.

The City's telephone service is provided by AT&T, Inc. and Time Warner Cable, with other County areas being served by the Guadalupe Valley Telephone Cooperative (GVTC).

# **APPENDIX C**

# **AUDITED FINANCIAL STATEMENTS**

The information contained in this appendix consists of the Comal Independent School District Audited Financial Statements (the "Report") for the fiscal year ended June 30, 2022.

The information presented represents only a part of the Report and does not purport to be a complete statement of the District's financial condition. Reference is made to the complete Annual Audit Report for additional information.



# **COMAL INDEPENDENT SCHOOL DISTRICT**

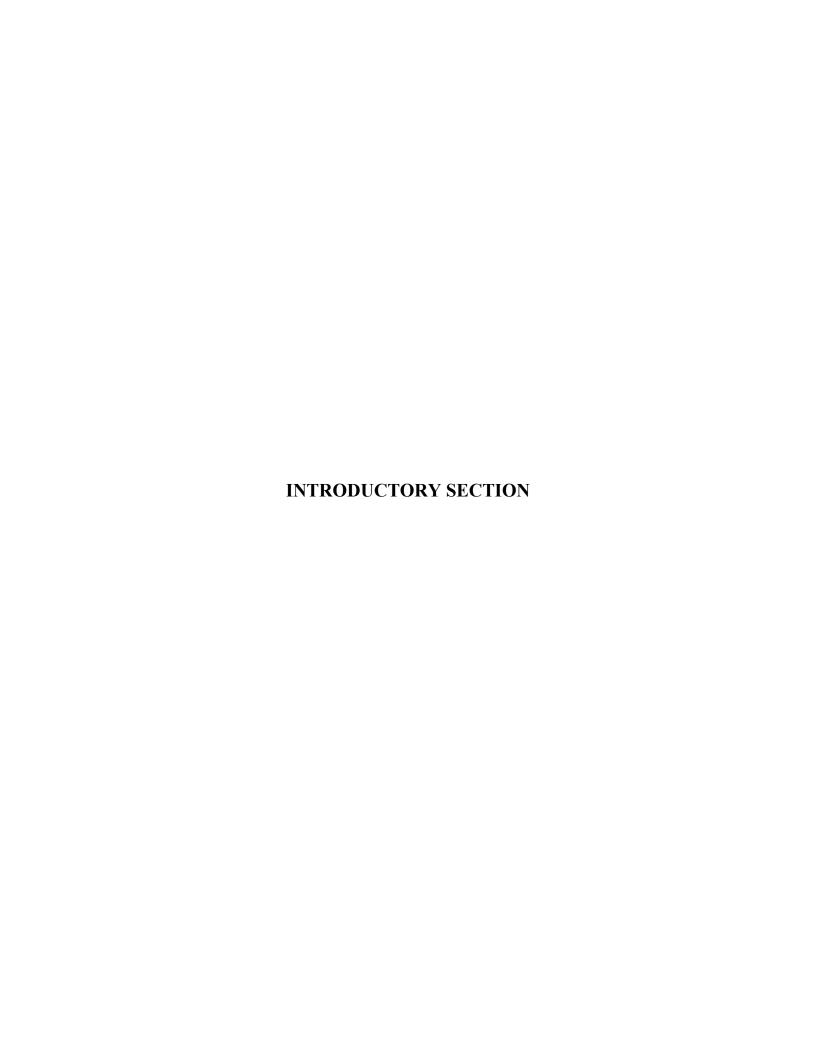
# ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2022



# **OFFICIALS ISSUING REPORT**

Crystal Hermesch, Chief Financial Officer
Nicole Blanchard, Director of Accounting

Comal Independent School District New Braunfels, Texas



# CERTIFICATE OF BOARD

Comal Independent School District  Name of School District	<u>Comal</u> County	046902 CoDist. Number
We, the undersigned, certify that the attached at reviewed and (check one) approved meeting of the Board of Trustees of such school displayed.	disapproved for the ye	ear ended June 30, 2022, at a
Signature of Board Secretary	Signature of Board	President
If the Board of Trustees disapproved of the auditor (attach list as necessary.)	r's report, the reason(s) for disap	proving it is (are):



October 20, 2022

To the Board of Trustees and the Citizens of Comal Independent School District:

The Annual Comprehensive Financial Report of the Comal Independent School District (the "District") for the fiscal year ended June 30, 2022 is hereby submitted. This report has been prepared to provide the Board of Trustees (the "Board"), representatives of financial institutions and rating agencies, the citizenry of the District, and other interested parties information concerning the financial condition of the District.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the District. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the District. All disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

The Annual Comprehensive Financial Report is presented in four sections: (1) introductory, (2) financial, (3) statistical, and (4) federal awards. The introductory section includes the transmittal letter, a listing of the District's principal officials and advisors, and an organization chart of the District. The financial section includes Management's Discussion and Analysis ("MD&A"), basic financial statements, combining and individual fund statements and schedules, and required Texas Education Agency schedules, as well as the independent auditor's report on the financial statements. The MD&A is a narrative introduction, overview, and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors. The statistical section consists of unaudited tables which reflect both financial and demographic information. This data is for the purpose of presenting social and economic information, financial trends and fiscal capacity of the District, and is generally presented on a multi-year basis. The federal awards section includes the single audit reports prepared in conformity with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

This report includes all funds of the District. The District is a public school system offering early childhood education, pre-kindergarten, and full kindergarten through grade 12 educational opportunities for all school age residents within its geographic boundaries. All activities over which the District's Board exercises authority and/or oversight responsibilities are included.

A component unit is a legally separate organization that a primary government must include as part of its financial reporting entity for fair presentation in conformity with accounting principles generally accepted in the United States of America ("GAAP"). The District is not a component unit nor does it have component units.

### **GOVERNING BODY**

The District is governed by a seven member Board, each elected to a single-member district to serve three year terms of office. Elections are held in May. Board officers are elected by the members of the Board.

Regular meetings are scheduled the fourth Thursday of the month and are held in the Support Services Board Room. Special called meetings, committee meetings, and workshop sessions are scheduled as needed and announced to the public in compliance with public notice requirements.

The Board has final control over local school matters limited only by the state legislature, the court system, and by the will of its citizens as expressed in school Board elections and bond referendums. Board decisions are based on a majority vote of those present.

In general, the Board is responsible for adopting policy, employing and evaluating the Superintendent, and overseeing the operations of the District and its schools. The Board is also responsible for setting the tax rate, adopting the annual budget along with periodic amendments, setting salary schedules, approving pay increases, and serving as a board of appeals in personnel and student matters.

### **GENERAL INFORMATION**

The District spans 589 square miles of central Texas, including parts of five central Texas counties: Comal, Bexar, Hays, Kendall, and Guadalupe. Within the District are the communities of Canyon Lake, Sattler, Startzville, Hancock, Fischer, Spring Branch, Smithson Valley, Bulverde, Garden Ridge, and part of the cities of San Antonio and New Braunfels. Major highways crossing the District include Interstate 35, U.S. Highway 281, and Texas Highway 46. The District was established in the early 1950's by farmers and ranchers surrounding the City of New Braunfels. The District can generally be characterized as a mix of rural and suburban areas in the Austin to San Antonio Interstate Highway 35 corridor. The District is in relative proximity to the five largest cities in the state of Texas - Austin, Dallas, Ft. Worth, Houston, and San Antonio.

The District has thirty-two instructional campuses - seven high schools, seven middle schools, eighteen elementary schools and one alternative learning center. The latest new elementary campus was opened in August of 2013. The district opened two new middle schools in 2018 along with one new high school in 2020 and one new high school in 2021.

The District finished the year ended June 30, 2022 with a total student population of 27,195. The District's student enrollment has increased by over 17% over the last five years and annual growth of over 5% is expected in the future. The District continues to become more ethnically diverse. Recent statistics indicate a student population that is approximately forty-one percent Hispanic, three percent African-American, and fifty-one percent Caucasian.

### ECONOMIC CONDITION AND OUTLOOK

The fast-growth district is located approximately 20 miles north of San Antonio. It benefits from its proximity to San Antonio and Austin, as roughly two-thirds of its working population commutes to these labor markets. The State unemployment rate of 4.1 percent, the San Antonio unemployment rate of 3.8 percent and the New Braunfels unemployment rate of 3.7 percent all fall below the state rate.

The local economy of New Braunfels is heavily focused on leisure and entertainment. There are two major tourist destinations adjacent to downtown: Schlitterbahn, the largest water park in the U.S., and Gruene, a retail/entertainment center. Between cultural tourism and tourist visits to the Comal River, it is estimated New Braunfels receives approximately 3 million visitors a year.

The District is the second-fastest growing district by percent in the San Antonio region, over a ten-year period. In terms of annual housing starts, the District is second only to Northside ISD, a district with more than 100,000 students. In the fourth quarter of 2021, the District closed 594 new homes. New home starts as of the fourth quarter of 2021 reached 1,016 units. There are currently more than 3,614 vacant developed lots ready for builders within the District.

New housing is in a position for continued growth throughout the remainder of 2022 and the foreseeable future. Home prices are climbing due to high demand and low inventories of existing homes. The highest concentration of new housing is taking place along the Highway 281 and Interstate 35 corridors. Property value in the District increased 11.6 percent in 2017-18 over 2016-17, 7.6 percent in 2018-19 over 2017-18, 13.0 percent in 2019-20 over 2018-19, 8.4% in 2020-21 over 2019-20, and 30% in 2021-22 over 2020-21.

### FINANCIAL INFORMATION

The District takes pride in its commitment to fiscal management through integrity, prudent stewardship, planning, accountability, full disclosure and communication. This philosophy has generated a strong fund balance over the years and allowed the District to sustain high quality educational services, even in the most trying financial times.

# Internal Control

Management is responsible for designing, implementing and maintaining adequate, efficient, and effective systems of internal control. These systems of control provide reasonable, but not absolute, assurance that:

- District assets and critical records are safeguarded from loss, theft, or misuse;
- Authorized transactions are promptly and accurately recorded;
- District resources are efficiently and economically employed; and,
- Financial reports are prepared in accordance with GAAP.

The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of "reasonable assurance" recognizes that (1) the cost of a control should not exceed the benefits likely to be derived from its implementation; and (2) the valuation of cost and benefits requires estimates and judgments by management. Management believes the internal controls adequately meet the above objectives.

The District has an internal review process and dedicated staff to assure these objectives are met, and the Board has an Audit Committee that receives direct reports of any suspected fraudulent activity from an independent service.

# Long-Term Financial Planning

As one of the largest and fastest growing districts in the state, the District must plan ahead. Student enrollment and demographics drive the District's planning process along with the Board's commitment to providing the best education possible for our students. The District's strategic priorities are: Maximize Academic Performance, Prepare Classrooms and Facilities for Learning, Embrace Choice and Recruit, Develop and Coach Talent. The planning process begins with data analysis of academic and operational results and leads to the development of district and campus plans and educational opportunities to achieve the District's priorities. This planning process identifies the needs of the District that drive the district and campus plans and the prioritized allocation of all District resources.

It is the responsibility of the Business Services department to oversee the financial planning, tracking and accounting for the finances of the District in serving the communities, students and staff. The Superintendent and leadership team oversee and communicate all the elements involved in the strategic and financial planning process for the District on a long-term basis each fiscal year.

The long-term financial plan for the District calls for the General Fund to maintain a year-end fund balance in the range of three month of operations. However, there are many factors outside of the District's control that influence the District's ability to maintain this long-term, primarily the state's ability to maintain funding for public K-12 education.

# **Financial Policies**

Comal ISD strives to maintain financial practices to ensure its long-term financial health. The District's General Fund has a fund balance target of three months of regular operations. The District has achieved this target. The District also monitors its debt rate structure when planning for future capital projects to accommodate student enrollment growth to ensure that future impacts to the debt tax rate are acceptable.

# **Budgetary Control**

State law requires that every local education agency in Texas prepare and file an annual budget of anticipated revenues and expenditures with the Texas Education Agency. The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual budget approved by the Board. The budget itself is prepared utilizing a detailed line item approach for Governmental Fund types and is prepared in accordance with the budgeting requirements as outlined in the Financial Accountability System Resource Guide for Texas school districts.

The District also maintains an encumbrance accounting system as a budgetary control. Outstanding encumbrances at the end of the fiscal year are rolled forward into the subsequent fiscal period and budget amendments are implemented accordingly.

It is the intent of the District that the budgetary process results in the most effective mix of the educational and financial resources available while attaining the priorities and objectives of the District. The ultimate decision of the level of funding and the programs to be funded rests with the Board. After considering all factors, the Board sets an ad valorem tax rate that generates sufficient revenues to support the expenditure budget of the District.

The budget may be amended during the year to address unanticipated or changing needs of the District. A change to functional expenditure categories or other sources and uses accounts requires Board approval.

### INDEPENDENT AUDIT

The Texas Education Code requires an annual audit of the District's financial statements by independent certified public accountants selected by the Board. In addition to meeting the requirements set forth in state statutes, the audit is designed to also meet the requirements of the Uniform Guidance. The independent auditor's report on the basic financial statements, the combining and individual fund statements and schedules, and the required Texas Education Agency schedules are included in the financial section of this report.

### **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) awards a Certificate of Achievement for Excellence in Financial Reporting to a district for its Annual Comprehensive Financial Report. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report. The report must also satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement was awarded to the district for the 2020-21 Annual Comprehensive Financial Report and is valid for a period of one year only. We believe the current annual comprehensive financial report will meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for a certificate.

The Financial Integrity Rating System of Texas (FIRST), a financial accountability system for Texas school districts, was developed by the Texas Education Agency in response to Senate Bill 875 of the 76<sup>th</sup> Texas Legislature in 1999. The primary goal of FIRST is to achieve quality performance in the management of school districts' financial resources, a goal made more significant due to the complexity of accounting associated with the Texas school finance system. The District was awarded a near-perfect score and the "Superior" rating under Texas' schools FIRST financial accountability rating system for the nineteenth year. The "Superior" rating is the highest possible financial rating, demonstrating the quality of the District's sound fiscal management and reporting systems.

# **ACKNOWLEDGMENTS**

The preparation of this report on a timely basis could not have been accomplished without the dedicated services of the Business Services staff. We would like to express our appreciation for their contributions to its presentation. Acknowledgment is also given to ABIP, PC for their assistance in the production of this report. Finally, we would like to thank the Board for their continued support of the District's objective of excellence in all aspects of financial management.

Respectfully submitted,

Mandy Epley, Acting Superintendent of Schools

Crystal Hermesch, Chief Financial Officer

Cuptal Hermesch

Nicole Blanchard, Director of Accounting

# COMAL INDEPENDENT SCHOOL DISTRICT

# ANNUAL COMPREHENSIVE INANCIAL REPORT

# Year ended June 30, 2022

# PRINCIPAL OFFICIALS AND ADVISORS

# **BOARD OF TRUSTEES**

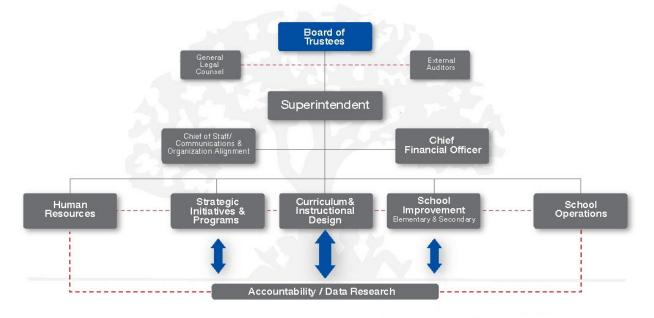
Jason York	President President		
Michelle Ross			
Tim Hennessee	Treasurer		
Russell Garner	Secretary		
David Krawczynski			
Courtney Biasatti			
Amanda Jones			
	ADMINISTRATIVE STAFF		
Mandy Epley			
Vacant			
Crystal Hermesch			
Krista Moffatt	Assistant Superintendent of Elementary School Improvement		
Corbee Wunderlich			
Bobbi Supak			
Mandy Epley	Assistant Superintendent for Strategic Initiatives and Programs		
Steven Stanford	Assistant Superintendent of Communications/Organizational Alignment		
David Andersen	Deputy Superintendent for School Operations		
Jenny Hale			
CONSULTANTS, ADVISORS AND INDEPENDENT AUDITORS			
ABIP, PCSan Antonio, Texas			
SAMCO Capital Markets San Antonio, Texas	Financial Advisors		
Escamilla Poneck LLP San Antonio, Texas	Legal and Bond Counsel		

# COMAL INDEPENDENT SCHOOL DISTRICT

# ANNUAL COMPREHENSIVE INANCIAL REPORT

Year ended June 30, 2022

# **Communication**Flow





Cammunications Department - Revised 11/2021



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Comal Independent School District Texas

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Chuitophu P. Morrill
Executive Director/CEO







### **INDEPENDENT AUDITOR'S REPORT**

To the Board of Trustees Comal Independent School District

# Report on the Audit of the Financial Statements

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Comal Independent School District (District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Comal Independent School District as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of the District's proportionate share of the net pension and OPEB liability-Teacher Retirement System of Texas; and the schedules of District contributions - Teacher Retirement System of Texas on pages 5 through 13 and pages 63 through 66, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual nonmajor fund statements and schedules, required Texas Education Agency schedules, and schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules, required Texas Education Agency schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises of the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In accordance with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 20, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

San Antonio, Texas October 20, 2022

ABIP, PC

# COMAL INDEPENDENT SCHOOL DISTRICT

### MANAGEMENT'S DISCUSSION AND ANALYSIS

# Year ended June 30, 2022

This section of the annual comprehensive financial report, we, the managers of Comal Independent School District (the "District"), discuss and analyze the District's financial performance for the year ended June 30, 2022. Please read it in conjunction with the independent auditor's report on pages 1 through 3, and the District's basic financial statements.

### FINANCIAL HIGHLIGHTS

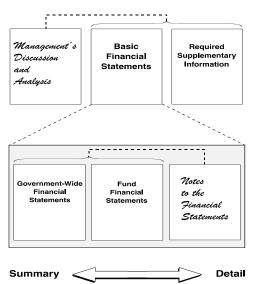
- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent period by \$799,247. Of this amount, \$30,572,249 is a deficit unrestricted net position. The deficit unrestricted net position is the result of current year adjustments related to pension and other postemployment benefits reporting requirements.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$498,478,610. Approximately 14 percent of this total amount, \$71,032,917, is available for spending at the District's discretion (unassigned fund balance). Fund balance of \$393,361,604, about 78.9 percent, is restricted for current and future capital projects.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$71,032,917, or 29 percent of the total General Fund expenditures.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts—management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the government, reporting the District's operations in more detail than the government-wide statements.
- The governmental funds statements tell how general government services were financed in the short-term as well as what remains for future spending.
- Proprietary fund statements offer short and long-term financial information about the activities the government operates like businesses, such as catering services.
- Fiduciary fund statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

Figure A-1, Required Components of the District's Annual Financial Report



The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and relate to one another.

Fund Statements					
Type of Statements	Government-wide	Governmental Funds	Proprietary Funds	Fiduciary Funds	
Scope	Entire District's government except fiduciary funds	The activities of the District that are not proprietary or fiduciary	Activities the District operates similar to private businesses	Instances in which the District is the trustee or agent for someone else's resources	
Required financial statements	<ul><li>Statement of net position</li><li>Statement of activities</li></ul>	Balance sheet     Statement of revenues, expenditures and changes in fund balances	<ul> <li>Statement of net position</li> <li>Statement of revenues, expenses and changes in fund net position</li> <li>Statement of cash flows</li> </ul>	<ul> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus	
Type of asset / liability information	All assets and deferred outflows and liabilities and deferred inflows, both financial and capital, short- term and long-term	Only assets and deferred outflows expected to be used up and liabilities and deferred inflows that come due during the year or soon thereafter; no capital assets included	All assets and deferred outflows and liabilities and deferred inflows, both financial and capital, and short- term and long-term	All assets and deferred outflows and liabilities and deferred inflows, both short-term and long-term; the District's funds do not currently contain capital assets, although they can	
Type of inflow / outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid	

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

# **Government-wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position—the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources - is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District, one needs to consider additional nonfinancial factors such as changes in the District's tax base.

The government-wide financial statements of the District include the *Governmental Activities*. Most of the District's basic services are included here, such as instruction, extracurricular activities, curriculum and staff development, health services, and general administration. Property taxes and grants finance most of these activities. The government-wide financial statements also include the *Business-type Activities*, which accounts for catering operations for meetings held by the District.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant *funds*—not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

Some funds are required by State law and by bond covenants. The Board of Trustees (the "Board") establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The District has the following kinds of funds:

- Governmental funds—Most of the District's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information on the subsequent pages that explain the relationship (or differences) between them.
- *Proprietary funds*—Services for which the District charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information.
- Fiduciary funds—The District is the trustee, or fiduciary, for certain funds. It is also responsible for other assets that—because of a trust arrangement—can be used only for the trust beneficiaries. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the District's government-wide financial statements because the District cannot use these assets to finance its operations.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Both current period and prior year data are presented with discussion of significant changes in the accounts. Our analysis focuses on the net position (Table 1) and changes in net position (Table 2) of the District's government-wide activities (Governmental and Business-type Activities).

This period-over-period comparison provides an indication of the District's financial well-being. Increases and decreases in net position may serve over time as a useful indicator of a government's financial position. As of June 30, 2022, the District's assets and deferred outflows of resources exceeded combined liabilities and deferred inflows of resources by \$799,247, which is an increase when compared to the prior year combined deficit net position of \$(14,932,519).

Table 1
The District's Net Position

	Government	al Activities	Business-type Activities		Total		
	2022	2021	2022	2021	2022	2021	
Assets: Current and other assets Capital assets Total assets	\$ 556,510,769 785,574,589 1,342,085,358	\$ 138,030,547 773,758,825 911,789,372	\$ - - -	\$ (13,546) 	\$ 556,510,769	\$ 138,017,001 773,758,825 911,775,826	
Deferred outflows of resources	54,112,239	56,378,968			54,112,239	56,378,968	
Liabilities: Current liabilities Non-current liabilities Total liabilities	110,366,042 1,211,651,036 1,322,017,078	78,630,297 851,566,273 930,196,570	- - -	4,212	110,366,042 1,211,651,036 1,322,017,078	78,634,509 851,566,273 930,200,782	
Deferred inflows of resources	73,381,272	52,886,531			73,381,272	52,886,531	
Net position: Net investment in capital assets Restricted Unrestricted	4,289,719 27,081,777 (30,572,249)	37,429,588 16,280,959 (68,625,308)	- - -	- - (17,758)	4,289,719 27,081,777 (30,572,249)	37,429,588 16,280,959 (68,643,066)	
Total net position	\$ 799,247	\$ (14,914,761)	\$ -	\$ (17,758)	\$ 799,247	\$ (14,932,519)	

Investment in capital assets (e.g., land, construction in progress, buildings, furniture, equipment, and vehicles) less any related debt used to acquire those assets that is still outstanding is \$4,289,719. The District uses these capital assets to provide services to students; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, generally property taxes, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the District's net position of \$27,081,777 represents resources that are subject to external restrictions on how they may be used. The remaining deficit unrestricted net position of \$30,572,249 is a result of adoption of GASB 68 and GASB 75 which combined accounts for \$119,606,757 in liabilities and net deferred outflows/inflows as of June 30, 2022.

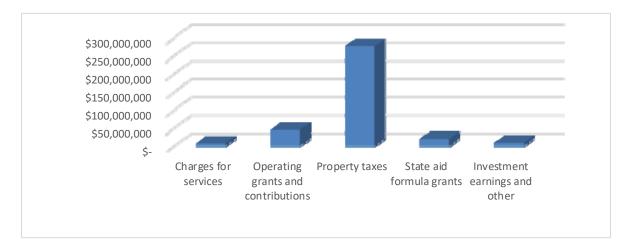
Of the total combined net position balances, \$799,247 represents net position of governmental activities and \$-0-represents net position of business-type activities related to the non-major Enterprise Fund which accounts for catering operations for meetings held by the District. This enterprise fund was closed during 2022.

Table 2
The District's Change in Net Position

	Government	al Activities	Business-type Activities		To	otal
	2022	2021	2022	2021	2022	2021
Program revenues:						
Charges for services	\$ 6,914,910	\$ 5,459,431	\$ 32,663	\$ 76,572	\$ 6,947,573	\$ 5,536,003
Operating grants and contributions	44,016,996	27,023,403	_	-	44,016,996	27,023,403
General revenues:						
Property taxes	276,074,505	248,105,347	-	-	276,074,505	248,105,347
State aid formula grants	19,630,059	42,827,516	-	-	19,630,059	42,827,516
Investment earnings and other	8,762,586	1,743,596		<u> </u>	8,762,586	1,743,596
Total revenues	355,399,056	325,159,293	32,663	76,572	355,431,719	325,235,865
Expenses:						
Instruction and related services	172,458,151	172,194,347	-	-	172,458,151	172,194,347
Instructional and school leadership	19,156,112	20,508,089	-	-	19,156,112	20,508,089
Student support services	15,146,840	15,117,467	-	-	15,146,840	15,117,467
Student transportation services	8,375,444	8,464,814	-	-	8,375,444	8,464,814
Food services	13,367,582	11,519,567	35,594	130,959	13,403,176	11,650,526
Co-curricular and extracurricular	14,258,119	11,051,952	-	-	14,258,119	11,051,952
General administration	7,582,698	6,377,339	-	-	7,582,698	6,377,339
Facilities maintenance and operations	30,324,792	27,405,459	-	-	30,324,792	27,405,459
Nonstudent support and ancillary						
services	12,471,847	12,486,064	-	-	12,471,847	12,486,064
Interest and other debt service	35,720,792	26,402,661	-	-	35,720,792	26,402,661
Facilities acquisition and						
construction	5,405,228	6,555	-	-	5,405,228	6,555
Other	5,396,754	2,264,424			5,396,754	2,264,424
Total expenses	339,664,359	313,798,738	35,594	130,959	339,699,953	313,929,697
Increase (decrease) in net						
position before transfers	15,734,697	11,360,555	(2,931)	(54,387)	15,731,766	11,306,168
Transfers	(20,689)	-	20,689	(31,307)	-	-
Tunsiers	(20,005)			-		
Change in net position	15,714,008	11,360,555	17,758	(54,387)	15,731,766	11,306,168
Beginning net position	(14,914,761)	(25,182,239)	(17,758)	36,629	(14,932,519)	(25,145,610)
Restatement of net position	(11,511,701)	(1,093,077)	(17,750)	50,025	(11,752,517)	(1,093,077)
Net position, beginning as restated	(14,914,761)	(26,275,316)	(17,758)	36,629	(14,932,519)	(26,238,687)
iver position, beginning as restated	(11,711,701)	(20,273,310)	(17,730)	30,027	(11,752,517)	(20,230,007)
Ending net position	\$ 799,247	<u>\$ (14,914,761)</u>	<u> </u>	\$ (17,758)	\$ 799,247	\$ (14,932,519)

The District's program and general revenues increased by \$30,195,854 (9%) due primarily to an increase in property tax collections and an increase in operating grants.

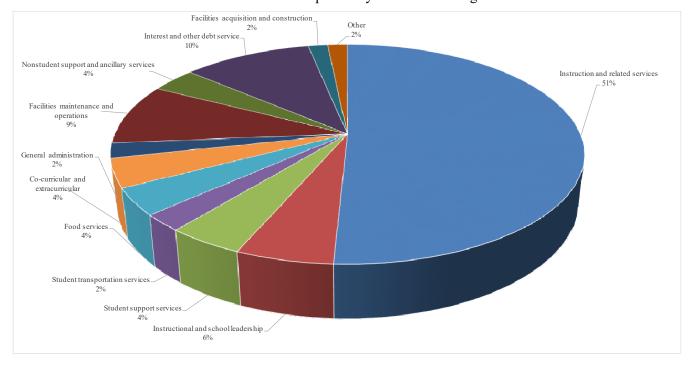
#### Sources of Revenue For the year ended June 30, 2022



House Bill 3, which passed during the legislative session in 2019, changed the way school districts receive revenue from both state and local sources. Property tax rates were reduced based on property value growth through a new measure known as compression. Maintenance and Operations tax rates were initially compressed from \$1.04 to \$0.97 with additional compression in each year based on districts individual property value growth for that year. Local school boards have the option of adding up to five cents to the local compressed rate without approval, and the District's Board has exercised that option. The District also approved an additional 7 cents through a voter approval tax ratification election in November of 2021.

Under Chapter 49 of the Texas Education Code, the District's voters approved for the District to equalize its excess wealth by purchasing attendance credits from the State. The State has mandated that a district will pay recapture back to the State when it collects local property taxes in excess of it's foundation formula entitlement. Debt service taxes are excluded from recapture.

#### Percent of District Expenses by Functional Categories



#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, bond covenants, and segregation for particular purposes.

#### Governmental funds

The financial performance of the District as a whole is reflected in its governmental funds. The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable resources*. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the District's net resources available for spending at the end of a fiscal year. As the District completed this year, its governmental funds reported a combined ending fund balance of \$498,478,610, of which \$71,032,917, or 14%, is considered unassigned and is available for spending at the District's discretion. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending because it has already been designated for other obligations of the District.

The General Fund is the chief operating fund of the District. Compared to last year, General Fund balance has increased by \$18,585,906. Much of this increase is a result of a reimbursement from bond proceeds in FY 2022. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to the total fund expenditures. Unassigned fund balance represents 26% of the total General Fund expenditures.

The Debt Service Fund has a total fund balance of \$22,246,734, all of which is restricted for the payment of debt service. The net increase in fund balance during the year in the Debt Service Fund was \$6,090,649.

The Series 2022 Bonds Fund is a major capital projects fund. During the current fiscal year, the District issued School Building Bonds, Series 2022 in the amount \$418,865,000 which is restricted for authorized construction. During the year the District spent \$39,713,881 leaving a fund balance of \$390,064,425.

Other governmental funds, which consist of the remaining Capital Projects and Special Revenue Funds, have total fund balance, of \$14,405,359, a \$3,916,891 decrease since last year. Overall, fund balance related to the Special Revenue Funds has increased by \$6,443,094. Fund balance for the nonmajor Capital Projects Funds has decreased by \$10,359,985 as a result of District construction which is a response to continued student population growth in the District.

#### **BUDGETARY HIGHLIGHTS**

Over the past five years, the District's enrollment has increased over 19% from an enrollment of 22,891 in 2017-18 to 27,276 by the end of the 2021-2022 school year. Increases to enrollment provide additional state aid, and amendments to the General Fund budget are made to provide additional resources when needed. Over the course of the year, the District revised its budget several times. All variances between the General Fund original budget and final amended budget are due to amending the budget to more closely estimate actual revenues and expenditures.

The District adopts budgets for the General Fund, the Debt Service Fund, and the National School Breakfast and Lunch Program. Overall, the General Fund finished the year ahead of budget by \$33,139,504. Actual General Fund expenditures were \$9,039,608 below final budget amounts. The most significant expenditure variances resulted in the areas of instruction, student transportation, extracurricular activities and facilities acquisition and construction.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital assets

The District's investment in capital assets for its governmental activities as of June 30, 2022, amounts to \$785,574,589 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and improvements, and equipment and vehicles (including furniture and fixtures). See note 6 for more detailed analysis of FY 2022 capital asset activity.

Table 3
District's Capital Assets

	2022		 2021
Land	\$	82,737,374	\$ 74,214,704
Construction in progress		147,557,689	127,880,125
Building and improvements		543,304,097	557,969,983
Equipment and vehicles		11,867,538	13,694,013
Right to use assets		107,891	 
Total capital assets			
(net of accumulated depreciation)	\$	785,574,589	\$ 773,758,825

#### Long-term debt

As of June 30, 2022, the District had total outstanding long-term debt of \$1,171,349,295, an increase of \$405,180,363 from last year. Of total long-term debt outstanding as of June 30, 2022, \$1,049,362,848 or 90% is made up of general obligation bonds issued by the District. See note 8 for more detailed analysis of FY 2022 long-term debt activity.

The "AAA" long-term rating on the District's bonds reflects the Texas Permanent School Fund guarantee. The District's underlying credit rating is "Aa2" by Moody's and "AA" by Fitch Rating Services.

State statutes have limits on the amount of general obligation debt a governmental entity may issue. A school district may not exceed \$0.50/\$100. This would leave up to an additional \$0.15 cents available on the tax rate. Based on these limitations, the District has the ability to fund future bond issues.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District spans over 589 square miles of central Texas and extends parts of Bexar, Comal, Guadalupe, Hays and Kendall counties. This District is located within the communities of Canyon Lake, Sattler, Startzville, Hancock, Fisher, Spring Branch, Smithson Valley, Bulverde, Garden Ridge and part of the cities of San Antonio, Texas and New Braunfels, Texas. The District is a diversified agricultural and manufacturing area and is located about 20 miles north of downtown San Antonio, Texas and 45 miles south of Austin, Texas.

The District's elected officials considered many factors when setting the current fiscal year budget and tax rates. Between now and 2023, student enrollment is projected to increase to 30,000 students.

The Board has approved an original budget for the General Fund for the fiscal year ended June 30, 2023, estimating revenues of \$294,580,466 and expenditures of \$294,580,466. The budget was based on a number of factors, including the following:

- Property value growth in the District is projected to be a 29% increase over 2021. The average home taxable value has increased from \$264,000 for 2021-22 to \$364,226 for 2022-23. The District's M&O tax rate decreased by \$0.0174 cents from \$0.9420 to \$0.9246. The I&S rate remains unchanged at \$0.35.
- Student enrollment continues to increase in the District, with student population expected to increase from 27,276 in 2021-22 to 28,852 in 2022-23. Based on increased student enrollment, the District has projected the need to add 185.5 positions during the 2022-23 school year including staffing the second year of Pieper High School and Hill Country Preparatory High School.
- Payroll accounts for 81% of the District's budget for 2022-23. The District approved the following compensation plan for 2022-23:
  - o 4% overall compensation increase for all staff
  - o \$1.16 increase for bus driver starting pay

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances as well as demonstrate accountability for funds the District receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, Comal Independent School District, 1404 IH-35 North, New Braunfels, Texas 78130.



## STATEMENT OF NET POSITION

## June 30, 2022

	Governmental Activities	Business-type Activities	Total
ASSETS	retrities	retrities	Total
Cash and cash equivalents	\$ 116,964,651	\$ -	\$ 116,964,651
Temporary investments	425,113,782		425,113,782
Receivables:			
Property taxes - delinquent	8,095,319	-	8,095,319
Allowance for uncollectible taxes	(351,336	-	(351,336)
Due from other governments	5,729,087	-	5,729,087
Other receivables	100,249	-	100,249
Inventory	714,140		714,140
Prepaid items	144,877	-	144,877
Capital assets (net of depreciation):			
Land	82,737,374	-	82,737,374
Construction in progress	147,557,689	-	147,557,689
Buildings and improvements	543,304,097	-	543,304,097
Equipment and vehicles	11,867,538	-	11,867,538
Right to use assets	107,891		107,891
Total assets	1,342,085,358	<u> </u>	1,342,085,358
DEFERRED OUTFLOWS OF RESOURCES			
Deferred charges on bond refundings	15,878,030	-	15,878,030
Deferred outflows of resources - pension	21,924,345	-	21,924,345
Deferred outflows of resources - OPEB	16,309,864	<u>-</u> _	16,309,864
Total deferred outflows of resources	54,112,239	<u> </u>	54,112,239
LIABILITIES			
Accounts payable	13,935,447	_	13,935,447
Accrued wages payable	22,438,758		22,438,758
Due to other governments	7,691,646		7,691,646
Accrued expenses	1,429,711	_	1,429,711
Unearned revenue	1,411,862	_	1,411,862
Bond interest payable	17,605,128		17,605,128
Bonds payable, due in one year	45,192,618		45,192,618
Right to use lease assets	95,683	-	95,683
Compensated absences	565,189		565,189
Noncurrent liabilities:			
Bonds payable, due in more than one year	1,112,303,434	-	1,112,303,434
Accretion payable	13,735,778	-	13,735,778
Right to use lease asset	21,782	-	21,782
Compensated absences	1,130,348	-	1,130,348
Net pension liability	25,801,725	-	25,801,725
OPEB liability	58,657,969	<u> </u>	58,657,969
Total liabilities	1,322,017,078	<u> </u>	1,322,017,078
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows of resources - pension	32,459,468		32,459,468
Deferred inflows of resources - OPEB	40,921,804		40,921,804
Total deferred inflows of resources	73,381,272	<u> </u>	73,381,272
NET POSITION			
Net investment in capital assets	4,289,719	-	4,289,719
Restricted for:			
Debt service	22,246,734	-	22,246,734
Food service	4,835,043	-	4,835,043
Unrestricted	(30,572,249		(30,572,249)
Total net position	\$ 799,247	<u> </u>	\$ 799,247

#### STATEMENT OF ACTIVITIES

#### For the year ended June 30, 2022

Net (Expense) Revenue Program Revenues and Changes in Net Position Operating Charges for Grants and Governmental Business-type Functions / Programs Contributions Activities Activities Total Governmental activities: 5,014,152 Instruction 162,485,685 \$ 12,941,436 (144,530,097) (144,530,097) Instructional resources and media services 2,843,879 146,612 (2,697,267) (2,697,267) Curriculum and staff development 7,128,587 2,334,334 (4,794,253) (4,794,253) Instructional leadership 5,505,106 338,924 (5,166,182) (5,166,182) School leadership 13,651,006 279,847 (13,371,159)(13,371,159)Guidance, counseling, and evaluation services 10,119,466 1,380,611 (8,738,855) (8,738,855) Social work services 2,177,013 469,443 (1,707,570)(1,707,570)Health services 2,850,361 195,439 (2,654,922) (2,654,922) (8,285,333) (8,285,333) 8,375,444 90,111 Student transportation Food services 13,367,582 1,163,982 16,391,923 4,188,323 4,188,323 3,971,550 Extracurricular activities 14,258,119 696,691 (9,589,878)(9,589,878)40,085 191,446 General administration 7,582,698 (7,351,167) (7,351,167) Facilities maintenance and operations 30,324,792 1,101,110 (29,223,682) (29,223,682) Security and monitoring services 2,829,787 61,422 (2,768,365)(2,768,365)Data processing services 6,282,096 13,109 (6,268,987) (6,268,987) 4,108,847 Community services 3,359,964 748,883 748,883 Interest on long-term debt 32,517,563 (32,517,563) (32,517,563) Other debt service 3,203,229 (3,203,229)(3,203,229)832 Facilities acquisition and construction 5,405,228 (5,404,396) (5,404,396) Juvenile justice alternative education programs 47,683 (47,683) (47,683)Other intergovernmental charges 5,349,071 (5,349,071) (5,349,071)6,914,910 44,016,996 (288,732,453) (288,732,453) Total governmental activities 339,664,359 Business-type activities: Food service - catering 35,594 32,663 (2,931)(2,931)Total business-type activities 35,594 (2,931)32,663 (2,931)Total primary government 339,699,953 6,947,573 44,016,996 (288,732,453) (2,931)(288,735,384) General revenues: Property taxes, levied for general purposes 201,652,540 201,652,540 Property taxes, levied for debt service 74,421,965 74,421,965 State aid-formula grants 19.630.059 19.630.059 Investment earnings 2,018,461 2,018,461 Miscellaneous revenue 6,744,125 6,744,125 Transfers (20,689)20,689 Total general revenues 304,446,461 20,689 304,467,150 Change in net position 15,714,008 17,758 15,731,766 Net position, beginning (14,914,761) (17,758)(14,932,519)

The accompanying notes are an integral part of these financial statements.

Net position, ending

799,247

799,247

## **BALANCE SHEET – GOVERNMENTAL FUNDS**

## June 30, 2022

	_	General Fund		Debt Service Fund		Series 2022 Bonds	G	Other overnmental Funds	(	Total Governmental Funds
ASSETS										
Cash and cash equivalents	\$	72,033,068	\$	23,235,504	\$	612,865	\$	17,168,565	\$	113,050,002
Temporary investments Receivables:		1,845,351		-		423,268,431		-		425,113,782
Property taxes - delinquent		5,930,149		2,165,170		_				8,095,319
Allowance for uncollectible taxes		(257,368)		(93,968)		_		_		(351,336)
Due from other governments		3,592,167		59,974		_		2,076,946		5,729,087
Due from other funds		25,979,089		-		_		57,857		26,036,946
Other receivables		17,628		_		_		78,080		95,708
Inventory		593,836		_		_		120,304		714,140
Prepaid items		135,339		_		_		-		135,339
Total assets	\$	109,869,259	\$	25,366,680	\$	423,881,296	\$	19,501,752	\$	578,618,987
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	2,479,739	\$	400	\$	9,899,473	\$	1,515,397	\$	13,895,009
Accrued wages payable		22,334,093		-		<u>-</u>		95,127		22,429,220
Due to other funds		904		-		23,917,398		2,118,644		26,036,946
Due to other governments		7,575,013		116,633		-		-		7,691,646
Accrued expenditures		-		931,711		-		1 267 225		931,711
Unearned revenue	_	44,637	_	<u> </u>		<u>-</u>		1,367,225		1,411,862
Total liabilities	_	32,434,386		1,048,744		33,816,871	_	5,096,393		72,396,394
Deferred inflows of resources										
Deferred revenue - property taxes	_	5,672,781		2,071,202	_	<del>-</del>	-			7,743,983
Fund balances										
Non-spendable:		593,836								593,836
Inventory Prepaid item		135,339		-		-		-		135,339
Restricted for:		133,337		_		_		_		133,337
Debt service		_		22,246,734		_		_		22,246,734
Authorized construction		_		-		390,064,425		3,297,179		393,361,604
Food service		_		_		-		4,835,043		4,835,043
Committed to:										
Campus activities		-		-		-		2,750,107		2,750,107
Assigned to:										
Locally funded campus programs		-		-		-		3,523,030		3,523,030
Unassigned	_	71,032,917			_	_				71,032,917
Total fund balances	_	71,762,092	_	22,246,734	_	390,064,425	_	14,405,359		498,478,610
Total liabilities, deferred inflows of										
of resources, and fund balances	\$	109,869,259	\$	25,366,680	\$	423,881,296	\$	19,501,752	\$	578,618,987

## RECONCILIATION OF BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

## June 30, 2022

Total fund balances - governmental funds balance sheet	\$	498,478,610
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in the governmental activities are not		
financial resources and, therefore, are not reported in the funds.		785,574,589
Other long-term assets are not available to pay for current-period		
expenditures, and, therefore, are deferred in the funds.		7,743,983
The Internal Service Fund is used by management to charge the		
costs of insurance to individual funds. The assets and liabilities		
of the Internal Service Fund are included in governmental		
activities in the statement of net position.		3,380,752
The following liabilities and deferred inflows and outflows of		
resources are not due and payable in the current period and,		
therefore are not reported in the funds:		
Bonds payable, including premiums	(	1,151,508,686)
Deferred charges on refundings		15,878,030
Right to use lease payable		(117,465)
Bond interest payable		(17,605,128)
Accretion payable		(19,723,144)
Net pension liability		(25,801,725)
Deferred outflows related to pension liability		21,924,345
Deferred inflows related to pension liability		(32,459,468)
Deferred outflows related to OPEB liability		16,309,864
Deferred inflows related to OPEB liability		(40,921,804)
Net OPEB liability		(58,657,969)
Compensated absences		(1,695,537)
Net position of governmental activities - statement of net position	\$	799,247

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

## For the year ended June 30, 2022

	General Fund	Ι	Debt Service Fund		Series 2022 Bonds	G	Other overnmental Funds	(	Total Governmental Funds
REVENUES									
Local and intermediate sources	\$ 207,832,377	\$	74,480,383	\$	1,691,035	\$	9,278,868	\$	293,282,663
State program revenues Federal program revenues	28,440,927 4,819,233		813,228	_	3,636		3,684,293 32,407,301		32,942,084 37,226,534
Total revenues	241,092,537		75,293,611	_	1,694,671		45,370,462		363,451,281
EXPENDITURES									
Current:									
Instruction	137,175,520		-		8,251,684		14,507,368		159,934,572
Instructional ressources and media service	2,616,039		-		-		147,803		2,763,842
Curriculum and staff development	4,864,021		-		-		2,334,334		7,198,355
Instructional leadership	5,060,386		-		-		338,924		5,399,310
School leadership	13,164,630		-		-		276,843		13,441,473
Guidance, counseling, and evaluation services	8,522,912		-		-		1,380,611		9,903,523
Social work services	1,671,486		-		-		469,443		2,140,929
Health services	2,647,345		-		-		148,612		2,795,957
Student transportation	8,023,438		-		-		90,111		8,113,549
Food services	396		-		-		12,674,968		12,675,364
Extracurricular activities	9,254,319		-		-		4,778,064		14,032,383
General administration	6,953,175		-		6,758		367,511		7,327,444
Facilities maintenance and operations	27,269,923		-		852,349		1,390,580		29,512,852
Security and monitoring services	2,586,392		-		-		75,102		2,661,494
Data processing services	5,101,267		-		1,616,483		137,806		6,855,556
Community services	41,745		-		-		3,205,738		3,247,483
Debt service:									
Principal on long-term debt	193,891		40,747,331		-		-		40,941,222
Interest on long-term debt	29,976		35,129,461				-		35,159,437
Other debt service expenditures	432,189		7,629		2,763,411		<del>-</del>		3,203,229
Facilities acquisition and construction	2,138,774		-		26,223,196		6,963,535		35,325,505
Intergovernmental charges:									
Instructional services between public schools	2,811,014		-		-		-		2,811,014
Juvenile justice alternative education programs	47,683		-		-		-		47,683
Property tax appraisal services	2,538,057		<u>-</u>		<u>-</u>				2,538,057
Total expenditures	243,144,578		75,884,421	_	39,713,881		49,287,353		408,030,233
Excess (deficiency) of revenues									
over (under) expenditures	(2,052,041)		(590,810)	_	(38,019,210)		(3,916,891)		(44,578,952)
OTHER FINANCING SOURCES (USES)									
Transfer in (out)	20,486,407		-		(20,507,096)		-		(20,689)
Issuance of bonds	-		-		418,865,000		-		418,865,000
Premium on sale of bonds	-		6,681,459		29,725,731		-		36,407,190
Sale of real and personal property	151,540	_		_	<u> </u>	_		_	151,540
Total other financing sources and (uses)	20,637,947		6,681,459	_	428,083,635			_	455,403,041
Net change in fund balances	18,585,906		6,090,649	_	390,064,425		(3,916,891)		410,824,089
Fund balances, beginning	53,176,186		16,156,085	_			18,322,250		87,654,521
Fund balances, ending	\$ 71,762,092	\$	22,246,734	\$	390,064,425	\$	14,405,359	\$	498,478,610

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

## For the year ended June 30, 2022

Net change in fund balances - total governmental funds	\$ 410,824,089
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	
Capital outlay	33,413,496
Depreciation expense	(21,909,088)
Depreciation expense	(21,707,000)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Change in deferred tax revenue	1,537,203
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.	
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
Bond proceeds, including premiums	(455,272,190)
Repayment of bond principal	40,941,222
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in bond interest payable	(5,643,435)
Change in accretion payable	3,421,519
Amortization of deferred charges on bond refundings	(865,296)
Amortization of bond premiums	5,729,086
Change in compensated absences	193,280
Change in net position attributable to the net pension liability	1,072,013
Change in net position attributable to the OPEB liability	2,215,277
The Internal Service Fund is used by management to charge the costs of insurance to individual funds. The net revenue of the Internal Service Fund is reported with	
governmental activities.	56,832
governmental activities.	 30,032
Change in net position of governmental activities - statement of activities	\$ 15,714,008

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND

## For the year ended June 30, 2022

		Budgeted Amounts				Actual		Variance with Final Budget Positive	
		Original		Final		Amounts	(	Negative)	
REVENUES	Φ.	106 400 450	•	205 526 012	•	207.022.277		2 205 464	
Local and intermediate sources	\$	196,423,478 27,972,632	\$	205,526,913	\$	207,832,377	\$	2,305,464	
State program revenues Federal program revenues		3,167,691		27,972,632 4,131,043		28,440,927 4,819,233		468,295 688,190	
Total revenues		227,563,801		237,630,588	_	241,092,537		3,461,949	
EXPENDITURES		_							
Current:									
Instruction		133,256,796		138,452,652		137,175,520		1,277,132	
Instructional resources and media service		2,504,388		2,709,665		2,616,039		93,626	
Curriculum and staff development		4,073,334		5,136,032		4,864,021		272,011	
Instructional leadership		6,379,989		5,468,311		5,060,386		407,925	
School leadership		12,553,285		13,478,745		13,164,630		314,115	
Guidance, counseling and evaluation services		8,701,431		9,058,680		8,522,912		535,768	
Social work services		1,676,067		1,756,214		1,671,486		84,728	
Health services		2,611,041		2,745,993		2,647,345		98,648	
Student transportation		8,682,467		9,076,913		8,023,438		1,053,475	
Food services		10,000		2,000		396		1,604	
Extracurricular activities		9,589,540		10,307,063		9,254,319		1,052,744	
General administration		6,347,265		7,537,649		6,953,175		584,474	
Facilities maintenance and operations		23,660,022		27,297,630		27,269,923		27,707	
Security and monitoring services		2,636,501		2,720,909		2,586,392		134,517	
Data processing services		5,302,733		5,816,662		5,101,267		715,395	
Community services		44,813		45,749		41,745		4,004	
Debt service:		11,015		13,715		11,713		1,001	
Principal on long-term debt		_		194,000		193,891		109	
Interest on long-term debt		_		30,000		29,976		24	
Other debt service expenditures		_		441,000		432,189		8,811	
Facilities acquisition and construction		1,259,100		4,316,319		2,138,774		2,177,545	
Intergovernmental charges:		,,		7 7		, , -		, ,	
Instructional services between public schools		_		3,000,000		2,811,014		188,986	
Juvenile justice alternative education programs		62,000		52,000		47,683		4,317	
Property tax appraisal services		2,490,000		2,540,000		2,538,057		1,943	
Total expenditures	_	231,840,772		252,184,186		243,144,578		9,039,608	
F. (15: ) 6									
Excess (deficiency) of revenues		(1.000.001)		(1.1. = = = = = = = = = = = = = = = = = =		(2.0.20.044)			
over (under) expenditures		(4,276,971)		(14,553,598)	_	(2,052,041)		12,501,557	
OTHER FINANCING SOURCES									
Transfer in (out)		-		-		20,486,407		20,486,407	
Sale of real and personal property						151,540		151,540	
Total other financing sources and uses		<u>-</u>	_	<u> </u>		20,637,947		20,637,947	
Net change in fund balances		(4,276,971)		(14,553,598)		18,585,906		33,139,504	
Fund balances, beginning		53,176,186		53,176,186		53,176,186			
Fund balances, ending	<u>\$</u>	48,899,215	\$	38,622,588	\$	71,762,092	\$	33,139,504	

## STATEMENT OF NET POSITION PROPRIETARY FUNDS

## June 30, 2022

ASSETS	Business- Activiti Nonmaj Enterprise	Governmental Activities Internal Service Fund				
Current assets:						
Cash and cash equivalents	\$	-	\$	3,914,649		
Other receivables		<u> </u>		4,541		
Total assets		<u>-</u>		3,919,190		
LIABILITIES						
Current liabilities:						
Accounts payable		-		40,438		
Accrued expenses				498,000		
Total liabilities		<u>-</u>		538,438		
NET POSITION						
Unrestricted				3,380,752		
Total net position	\$	<u>-</u>	\$	3,380,752		

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

## For the year ended June 30, 2022

	Business-type		
	Activities	Go	vernmental
	Nonmajor		Activities
	Enterprise Fund	Interna	al Service Fund
Operating Revenues			
Charges for services	\$ 32,66	\$	514,953
Operating Expenses			
Payroll costs		-	458,121
Supplies and materials	35,59	<u> </u>	<u>-</u>
Total operating expenses	35,59	94	458,121
Operating income (loss)	(2,93	<u></u>	56,832
Transfer in	20,68		<u>-</u>
Change in net position	17,75	<u></u>	56,832
Total net position, beginning	(17,75	<u></u>	3,323,920
Total net position, ending	\$	<u>-</u> \$	3,380,752

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

## For the year ended June 30, 2022

		siness-type			
	A	ctivities	Governmental		
	N	onmajor		Activities	
	Ente	rprise Fund	Internal Service Fund		
Cash flows from operating activities:					
Receipts from interfund services provided	\$	37,320	\$	511,447	
Payments to employees		-		(482,569)	
Payments to suppliers		(37,320)			
Net cash provided by (used in) operating activities		<del>-</del>		28,878	
Net increase (decrease) in cash and cash equivalents		-		28,878	
Cash and cash equivalents, beginning of the year		<u>-</u>		3,885,771	
Cash and cash equivalents, end of the year	\$	<u>-</u>	\$	3,914,649	
Reconciliation of operating income to net cash					
provided by operating activities:					
Operating income (loss)	\$	(2,931)	\$	56,832	
Adjustments to reconcile operating income (loss) to					
net cash provided by (used in) operating activities:					
Decrease (increase) in other receivables		4,657		(3,506)	
Increase (decrease) in accounts payable		(4,212)		20,755	
Increase (decrease) in due to other funds		2,486		-	
Increase (decrease) in accrued expenses		<u> </u>		(45,203)	
Net cash provided by (used in) operating activities	\$	_	\$	28,878	

## STATEMENT OF NET POSITION FIDUCIARY FUNDS

## June 30, 2022

	Priva	te Purpose		
		Custodial Fund		
ASSETS				
Current assets:				
Cash and cash equivalents	\$	12,852	\$	623,475
Total assets	\$	12,852	\$	623,475
LIABILITIES				
Current liabilities:				
Accounts payable	\$	<u>-</u>	\$	9,905
Total liabilities		<u>-</u>		9,905
NET POSITION:				
Unrestricted		12,852		613,570
Total net position	<u>\$</u>	12,852	\$	613,570

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

## For the year ended June 30, 2022

	Private Purpose Trust	Custodial Fund		
ADDITIONS:		Custodiai Fulid		
Fundraising activity Investment income	\$ 1,100 19	\$ 900,969		
Total additions	1,119	900,969		
DEDUCTIONS: Student activities Scholarships provided	1,900	977,847		
Change in net position	(781)	(76,878)		
Total net position, beginning	13,633	690,448		
Total net position, ending	<u>\$ 12,852</u>	\$ 613,570		

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (1) Summary of significant accounting policies

#### The financial reporting entity

This report includes those activities, organizations and functions which are related to the Comal Independent School District (the "District") and which are controlled by or dependent upon the District's governing body; the Board of School Trustees (the "Board"). The Board, a seven member group, is the level of government which has governance responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the District. Since the District receives funding from local, state and federal government sources, it must comply with the requirements of the entities providing those funds. However, the District is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board ("GASB"), since Board members are elected by the public and have decision making authority. There are no component units included within the reporting entity.

The accounting policies of the District substantially comply with the rules prescribed by the Texas Education Agency's ("TEA") Financial Accountability System Resource Guide. These accounting policies conform to generally accepted accounting principles applicable to state and local governments.

#### Government-wide and fund financial statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and types of fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and types of fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided and 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### NOTES TO BASIC FINANCIAL STATEMENTS

### For the year ended June 30, 2022

#### (1) Summary of significant accounting policies (continued)

Measurement focus, basis of accounting, and financial statement presentation (continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Major revenue sources considered susceptible to accrual include state and federal program revenues and interest income. No accrual for property taxes collected within sixty days of year end has been made as such amounts are deemed immaterial; delinquent property taxes at year end are reported as deferred inflows of resources.

The District reports the following major governmental funds:

The General Fund includes financial resources used for general operations. It is a budgeted fund, and any unassigned fund balance is considered resources available for current operations.

The Debt Service Fund includes debt service taxes and other revenues collected to retire bond principal and to pay interest due. It is a budgeted fund.

The Series 2022 Bonds Fund is a major capital projects fund that includes the proceeds from the Series 2022 Unlimited Tax School Building Bonds to be used for authorized construction and other capital asset acquisitions.

Additionally, the District reports the following fund types:

Special Revenue Funds are governmental funds which include resources restricted, committed, or assigned for specific purposes by a grantor or the Board. Federally financed programs where unused balances are returned to the grantor at the close of specified project periods are accounted for in these funds. The District uses project accounting to maintain integrity for the various sources of funds.

The Capital Projects Funds are governmental funds which include the proceeds from sales of bonds and other revenues to be used for authorized construction and other capital asset acquisitions. The Capital Projects Funds are used to account for the construction, improvement and renovation of school buildings in the District and the acquisition of land and equipment.

The Enterprise Fund is a proprietary fund used to account for catering operations for meetings held by the District.

The Internal Service Fund is a proprietary fund and is used to account for the District's workers compensation self-insurance.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (1) Summary of significant accounting policies (continued)

#### Measurement focus, basis of accounting, and financial statement presentation (continued)

The Private Purpose Trust Fund is a fiduciary trust fund and is used to account for the principal and income that benefit individuals in the form of scholarships.

The Custodial Fund is used to account for activities of student groups.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Budgetary** information

Budgets are prepared annually for the General Fund, the Debt Service Fund, and the National School Breakfast and Lunch Program on the modified accrual basis, which is consistent with generally accepted accounting principles. A formal budget is prepared by the end of June and is adopted by the Board at a public meeting after public notice of the meeting has been given no earlier than the 30<sup>th</sup> day or later than the 10<sup>th</sup> day before the public hearing. The legal level of control for budgeted expenditures is the function level within the budgeted funds. Amendments to the budget are required prior to expending amounts greater than the budgeted amounts at the function level. Budgets are controlled at the departmental or campus level, the same level at which responsibility for operations is assigned. The budget was amended by the Board as needed throughout the year.

#### Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or equity

<u>Cash and cash equivalents</u> – The District's cash and cash equivalents are considered to be cash-on-hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows of the Proprietary Funds, cash and cash equivalents include demand deposits and short-term investments with original maturities of three months or less.

Temporary investments – The District is entitled to invest any and all of its funds in obligations of, or guaranteed by, governmental entities, certificates of deposit and share certificates, fully collateralized repurchase agreements, a securities lending program, banker's acceptances, commercial paper, no-load money market mutual funds and no-load mutual funds, a guaranteed investment contract as an investment vehicle for bond proceeds provided it meets the criteria and eligibility requirements, and public funds investment pools. The local government investment pools are recognized at amortized cost as permitted by GASB Statement No. 79, Certain External Investment Pool Participants. The District's investment policies and types of investments are governed by Section 2256 of the Texas Government Code ("Public Funds Investment Act"). The District's management believes that it complied with the requirements of the Public Funds Investment Act and the District's investment policies. The District accrues interest on temporary investments based on the terms and effective interest rates of the specific investments.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (1) Summary of significant accounting policies (continued)

Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or equity (continued)

<u>Inventories</u> – Inventories of supplies are recorded at cost, (FIFO) method, while inventories of food commodities are recorded at fair values supplied by the United States Department of Agriculture (USDA). Inventories are considered expenditures as they are consumed. Supplies are used for almost all functions of activity, while food commodities are used only in the food service program. Although commodities are received at no cost, their fair value is supplied by the USDA and recorded as inventory and deferred revenue when received. When requisitioned, inventory and deferred revenue are relieved, expenditures are charged, and revenue is recognized for an equal amount.

<u>Prepaid items</u> – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are charged to expenditures when consumed.

<u>Capital assets</u> – Capital assets, which include land, construction in progress, buildings and improvements, and equipment and vehicles are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of at least \$5,000. Such assets are recorded at historical cost, if purchased, or at acquisition value at the date of donation, if donated. The costs of normal maintenance and repairs that do not add to the value of these assets or materially extend assets lives are not capitalized. Capital assets (other than land and construction in progress) are depreciated using the straight line method over the following estimated useful lives: buildings and improvements – twenty to forty years, equipment and vehicles – five to fifteen years.

Ad valorem property taxes — Delinquent taxes are prorated between maintenance and operations and debt service based on rates adopted for the year of the levy. Allowances for uncollectibles within the General and Debt Service Funds are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

Accumulated sick leave liability – The District has established a sick leave policy whereby the payment of accrued sick leave applies to those employees of the District who are hired prior to July 31, 2009 and retire under the Teacher Retirement System of Texas ("TRS") while they are employed by the District and have at least five years of continuous service with the District. Compensation for any other type of absence does not accumulate, including vacations. The District's liability for accrued compensated absences as of June 30, 2022 was \$1,695,537 and is included in the government-wide financial statements. A liability is reported as an expenditure in governmental funds only if it matured, for example, as a result of employee resignations and retirements. Compensated absences are generally liquidated by the General Fund.

<u>Arbitrage</u> – The Federal Tax Reform Act of 1986 requires issuers of tax-exempt debt to make payments to the United States Treasury of investment income received at yields that exceed the issuer's tax-exempt borrowing rates. The U.S. Treasury requires payment for each issue every five years. The estimated liability is updated annually for any tax-exempt issuances or changes in yields until such time payment of the calculated liability is due. At June 30, 2022, the District had no liability for arbitrage.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (1) Summary of significant accounting policies (continued)

Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or equity (continued)

<u>Pensions</u> – The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other postemployment benefits – The fiduciary net position of the TRS-Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net other postemployment benefit (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS-Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as you-go plan and all cash is held in a cash account.

<u>Deferred outflows and inflows of resources</u> – The District complies with GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,* which provides guidance for reporting the financial statement elements of deferred outflows of resources, which represent a consumption of the District's net assets that applies to future periods, and deferred inflows of resources, which represents the District's acquisition of net assets that applies to future periods.

The District complies with GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

<u>Fund equity</u> – The District complies with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of these resources reported in governmental funds.

<u>Fair value measurements</u> – The District complies with GASB Statement No. 72, *Fair Value Measurement and Application*, which defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. Fair value accounting requires characterization of the inputs used to measure fair value into a three-level fair value hierarchy as follows:

• Level 1 inputs are based on unadjusted quoted market prices for identical assets or liabilities in an active market that the District has the ability to access.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

### (1) Summary of significant accounting policies (continued)

#### Fair value measurements (continued)

- Level 2 inputs are observable inputs that reflect the assumptions market participants would use in pricing the asset or liability developed based on market data obtained from sources independent from the District.
- Level 3 are unobservable inputs that reflect the District's own assumptions about the assumptions market participants would use in pricing the asset or liability developed based on the best information available.

There are three general valuation techniques that may be used to measure fair value:

- Market approach uses prices generated by market transactions involving identical or comparable assets or liabilities.
- Cost approach uses the amount that currently would be required to replace the service capacity of an asset (replacement cost).
- Income approach uses valuation techniques to convert future amounts to present amounts based on current market expectations.

<u>Use of estimates</u> – The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amount of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimated.

#### (2) Deposits and investments

The District's funds are required to be deposited and invested under the terms of a depository contract pursuant to the School Depository Act. The depository bank deposits for safekeeping and trust with the District's agent, approved pledged securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance. Therefore, the District is not exposed to custodial credit risk. Under the depository contract, the District, at its own discretion, may invest funds in time deposits and certificates of deposit provided by the depository bank at interest rates approximating United States Treasury Bill rates.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

### (2) Deposits and investments (continued)

At June 30, 2022, the carrying amount of the District's deposits was \$15,023,564 and the bank balance was \$11,180,343. The District's deposits with financial institutions at June 30, 2022 and during the year ended June 30, 2022 were entirely covered by FDIC insurance or by pledged collateral held by the District's agent bank in the District's name. The deposits were collateralized in accordance with Texas law and the Texas Education Agency maintains copies of all safekeeping receipts in the name of the District.

Funds were properly secured at all times throughout the year and the following is disclosed regarding coverage of combined balances on the date of highest deposit;

Name of depository bank: Wells Fargo Bank

Amount of bond and/or security pledged as of the date of the highest combined balance on deposit was \$25,801,022.

Largest cash, savings and time deposit combined account balance amounted to \$17,574,620 and occurring during the month of March 2022.

Total amount of FDIC coverage at the time of the highest combined balance was \$250,000.

The District maintains a cash pool consisting of demand deposits. The combined pool is available for use by most Special Revenue Funds. If a fund overdraws its share of the pool, the overdraft is reported as an interfund payable in that fund. The offsetting interfund receivable is reported in the General Fund.

The Public Funds Investment Act authorizes the District to invest in funds under a written investment policy. The District's deposits and investments are invested pursuant to the investment policy, which is approved annually by the Board.

The primary objectives of the District's investment strategy for operating and fiduciary funds, in order of priority, are safety, investment liquidity and maturity sufficient to meet anticipated cash flow requirements. The primary objective of the District's investment strategy for Debt Service and Capital Projects Funds is sufficient investment liquidity to meet related obligations.

The District is authorized to invest in the following investment instruments provided that they meet the guidelines established in the investment policy and the Public Funds Investment Act: obligations of, or guaranteed by, governmental entities, certificates of deposit and share certificates, fully collateralized repurchase agreements, a securities lending program, banker's acceptances, commercial paper, no-load money market mutual funds and no-load mutual funds, a guaranteed investment contract as an investment vehicle for bond proceeds provided it meets the criteria and eligibility requirements, and public funds investment pools.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (2) Deposits and investments (continued)

Temporary investments and cash equivalents held at June 30, 2022 consisted of the following:

			WEIGHTED AVERAGE	STANDARD
			MATURITY	AND
ТҮРЕ	F	FAIR VALUE	(DAYS)	POOR'S RATING
Investments:				
Repurchase Agreement	\$	423,268,431	855	A
Certificates of Deposit		861,733	277	Various
Federal Agency Coupon Securities:				
Federal Home Loan Bank		983,618	602	AA+
Total investments	\$	425,113,782		
Cash equivalent investments:				
Local Government Investment Pools:				
TexPool	\$	88,708,029	23	AAAm
LOGIC		5,042,531	55	AAAm
Lone Star		8,435,913	80	AAA
Money Market Accounts		387,033	62	A-1+
Total cash equivalent investments		102,573,506		
Total investment portfolio weighted average			693	
Cash depositories - Wells Fargo		15,023,564		
Cash on hand		3,908		
Total cash and cash equivalents	\$	117,600,978		

The District had investments in three external local government investment pools at June 30, 2022: Texas Local Government Investment Pool ("TexPool"), Lone Star Investment Pool ("Lone Star") and Local Government Investment Cooperative ("LOGIC"). Although TexPool, Lone Star, and LOGIC are not registered with the SEC as investment companies, they operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. These investments are stated at amortized cost in accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (2) Deposits and investments (continued)

TexPool is overseen by the Texas State Comptroller of Public Accounts, who is the sole officer, director and shareholder of the Texas Treasury Safekeeping Trust Company, which is authorized to operate TexPool. TexPool also has an advisory board to advise on TexPool's investment policy; this board is made up equally of participants and nonparticipants who do not have a business relationship with TexPool. Federated Hermes manage daily operations of TexPool under a contract with the Comptroller and is the investment manager for the pool. TexPool's investment policy stipulates that it must invest in accordance with the Public Funds Investment Act.

LOGIC is administered by Hilltop Securities, Inc. and JPMorgan Chase. LOGIC is overseen by a six member governing board. The pool received a rating of AAAm by Standard and Poors and the investment program is tailored to the investment needs of local governments within the State of Texas. LOGIC's investment policy stipulates that it must invest in accordance with the Public Funds Investment Act.

Lone Star is administered by the Texas Association of School Boards, Inc. and First Public, LLC. Lone Star is overseen by an eleven member governing board, all of whom are participants in the Lone Star pool. The board meets quarterly to review operations, make any revisions to the investment policy, review financial activity and approve contractor agreements. Lone Star also has an advisory board consisting of participants and nonparticipants. CAPTRUST Financial Advisors is an independent consultant for Lone Star that reviews daily operations, analyzes all investment transactions for compliance with the Public Funds Investment Act, and performs monitoring activities. The State Street Bank provides custody and valuation services for Lone Star.

American Beacon Advisors and Mellon Investments Corporation provide other investment management services. Lone Star's investment policy stipulates that it must invest in accordance with the Public Funds Investment Act.

In accordance with GASB Statement No. 79, the local government investment pools do not have any limitations and restrictions on withdrawals such as notice periods or maximum transaction amounts. These pools do not impose any liquidity fees or redemption rates.

The District invests excess funds in certificates of deposit, money market accounts and a fully-collateralized repurchase agreement.

A fully-collateralized flexible repurchase agreement was entered into by the District through proceeds received from the issuance of the 2022 bonds. The agreement is with Citigroup Global Markets, Inc., who serves as the repurchase provider. The agreement matures on November 1, 2024, and the District earns a fixed monthly interest rate of 1.99%.

Certificates of deposits, money market accounts, and the fully-collateralized repurchase agreement are reported by the District at amortized cost under GASB Statement No. 31.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

## (2) Deposits and investments (continued)

<u>Credit risk</u> – Credit risk is the possibility of loss occurring due to the inability of an investment instrument to meet financial obligations. As of June 30, 2022, investments were diversified in local governmental investment pools, money market accounts, certificates of deposit and a fully-collateralized repurchase agreement with ratings from Standard and Poor's in compliance with the District's investment policy.

<u>Custodial credit risk</u> – Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the District, and are held by either the counterparty or the counterparty's trust department or agent but not in the District's name. At June 30, 2022, the District was not exposed to custodial credit risk.

<u>Concentration of credit risk</u> – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. Information regarding investments in any one issuer that represents five percent or more of the District's total investments must be disclosed under GASB Statement No. 40, excluding investments issued or explicitly guaranteed by the U.S. government. At June 30, 2022, the District had 78% of its investment portfolio invested in a fully-collateralized repurchase agreement.

<u>Interest rate risk</u> — As a means of minimizing risk of loss due to interest rate fluctuations, the District's investment policy requires the District to monitor interest rate risk using weighted average maturity and specific identification. Quality short-to-medium term securities should be purchased, which complement each other in a structured manner that minimizes risk and meets the District's cash flow requirements. Two years is the maximum period of time before maturity unless the Board specifically authorizes a longer maturity for a given investment, within legal limits. At June 30, 2022, the District was not exposed to significant interest rate risk.

#### (3) Property taxes

The Texas Legislature in 1979 adopted a comprehensive Property Tax Code (the "Code") which established a county-wide appraisal district and an appraisal review board in each county in the State. The District's appraisal district is responsible for the recording and appraisal of all property in the District. Under the Code, the District's Board sets the tax rates on property and the County Tax Assessor/Collector provides tax collection services. The appraisal district is required under the Code to assess property at 100% of its appraised value. Further, real property must be reappraised at least every three years. Under certain circumstances, taxpayers and taxing units, including the District, may challenge orders of the Appraisal Review Board through various appeals, and if necessary, legal action.

Property taxes are levied as of October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes and penalties and interest that are ultimately imposed. The assessed value at January 1, 2021, upon which the October 2021 levy was based was \$21,773,892,321. The District levied taxes based on a combined tax rate of 1.2920 per \$100 of assessed valuation for local maintenance (general governmental services) and debt service.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

### (4) Due from other governments

The District participates in a variety of federal and state programs from which it receives grants to partially or fully fund certain activities. The District also receives entitlements from the State through the School Foundation and Per Capita Programs. These amounts are reported in the basic financial statements as due from other governments and are summarized below as of June 30, 2022.

			Nonmajor						
	Ge	eneral Fund	Debt S	Service Fund	Gove	rnmental Fund	Total		
State entitlements	\$	3,592,167	\$	59,974	\$	_	\$	3,652,141	
Federal and state grants		<u>-</u>		<u>-</u>		2,076,946		2,076,946	
Total	\$	3,592,167	\$	59,974	\$	2,076,946	\$	5,729,087	

#### (5) Interfund receivables, payables, and transfers

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds".

The composition of interfund balances as of June 30, 2022 was as follows:

Receivable Fund	Payable Fund	 Amount
General Fund	Nonmajor Special Revenue Funds	\$ 2,095,059
General Fund	Series 2022 Bonds	23,884,030
Nonmajor Capital Projects Fund	Series 2022 Bonds	33,368
Nonmajor Special Revenue Fund	General Fund	904
Nonmajor Special Revenue Fund	Nonmajor Special Revenue Fund	 23,585
		\$ 26,036,946

During the year, the District transferred \$20,507,096 from the Series 2022 capital projects fund to the general fund in order to reimburse expenses related to an approved reimbursement resolution. The District also transferred \$20,689 from the general fund to the enterprise fund to close out the enterprise fund.

## NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (6) Capital assets

Capital asset activity for the year ended June 30, 2022 was as follows:

	Beginning Balance		Transfers/Decreases	Ending Balance	
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 74,214,704	\$ 8,522,670	\$ -	\$ 82,737,374	
Construction in progress	127,880,125	19,806,725	(129,161)	147,557,689	
Total capital assets not being depreciated	202,094,829	28,329,395	(129,161)	230,295,063	
Capital assets being depreciated:					
Buildings and improvements	785,792,392	1,963,111	129,161	787,884,664	
Equipment and vehicles	46,957,686	3,123,010	(2,372,279)	47,708,417	
Right to use assets	311,356			311,356	
Total capital assets being depreciated	833,061,434	5,086,121	(2,243,118)	835,904,437	
Less: accumulated depreciation for:					
Buildings and improvements	(227,822,409)	(16,758,158)	-	(244,580,567)	
Equipment and vehicles	(33,263,673)	(4,947,465)	2,370,259	(35,840,879)	
Right to use assets		(203,465)		(203,465)	
Total accumulated depreciation	(261,086,082)	(21,909,088)	2,370,259	(280,624,911)	
Total capital assets being depreciated, net	571,975,352	(16,822,967)	127,141	555,279,526	
Governmental activities capital assets, net	\$ 774,070,181	\$ 11,506,428	\$ (2,020)	\$ 785,574,589	

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (6) Capital assets (continued)

Depreciation expense was charged to functions/programs of the District as follows:

#### Governmental activities:

Instruction	\$ 12,166,567
Instructional resources and media services	210,251
Curriculum and staff development	547,594
Instructional leadership	410,737
School leadership	1,022,522
Guidance, counseling, and evaluation services	753,382
Social work services	162,865
Health services	212,694
Student transportation	617,215
Food services	964,242
Extracurricular activities	1,067,473
General administration	557,414
Facilities maintenance and operations	2,245,106
Security and monitoring services	202,466
Data processing services	521,517
Community services	 247,043
Total depreciation expense - governmental activities	\$ 21,909,088

#### (7) Deferred charges on bond refundings

The following is a summary of changes in deferred charges on bond refundings for the year ended June 30, 2022:

	Begin	nning Balance	Addi	tions	Re	tirements	En	ding Balance
Deferred charges on refundings	\$	16,743,326	\$	<u>-</u>	\$	(865,296)	\$	15,878,030

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

#### (8) Long-term liabilities

The following is a summary of changes in long-term liabilities for the year ended June 30, 2022:

	Beg	ginning Balance	Additions	 Retirements	I	Ending Balance	]	Due Within One Year
Long-term debt:		_	_	 		_		_
General obligation bonds	\$	671,245,179	\$ 418,865,000	\$ (40,747,331)	\$	1,049,362,848	\$	33,112,634
Accretion payable		23,144,663	2,406,150	(5,827,669)		19,723,144		5,987,366
Premium on bonds		71,467,734	36,407,190	(5,729,086)		102,145,838		6,092,618
Other long-term liabilities:								
Right to use lease assets		311,356	-	(193,891)		117,465		95,683
Compensated absences		1,888,817	 287,186	(480,466)		1,695,537		565,189
Total	\$	768,057,749	\$ 457,965,526	\$ (52,978,443)	\$	1,173,044,832	\$	45,853,490

Bonded debt consisted of the following at June 30, 2022:

General							
Obligation	Date of	Amounts of	Maturity	Interest	Outstanding at	I	Due Within
Bond Series	Issue	Original Issue	Date	Rate June 30, 2022			One Year
		·					
2005A	3/3/2005	\$ 56,619,965	2023	2.40-4.55%	\$ 1,842,634	\$	1,842,634
2015 Ref	2/12/2015	79,745,000	2036	2.00-5.00%	48,965,000		975,000
2015B	8/12/2015	118,755,000	2040	2.00-5.00%	104,245,000		3,035,000
2015A Ref	9/24/2015	133,150,000	2038	3.00-5.00%	111,775,000		5,215,000
2016 Ref	11/30/2016	51,660,214	2038	2.00-4.00%	44,385,214		1,060,000
2017	7/19/2017	227,160,000	2042	3.25-5.00%	214,075,000		9,065,000
2017 Ref	12/20/2017	13,335,000	2028	2.00-5.00%	12,340,000		1,820,000
2020 Ref	11/13/2020	107,720,000	2033	1.50-5.00%	92,870,000		100,000
2022	1/13/2022	418,865,000	2047	2.50-5.00%	418,865,000		10,000,000
		\$ 1,207,010,179			\$ 1,049,362,848	\$	33,112,634

For the general obligation bonds, the District has pledged as collateral the proceeds of a continuing, direct annual tax levied against taxable property within the District without limitation as to rate. The Texas Education Code generally limits issuance of additional ad valorem tax bonds if the tax rate needed to pay aggregate principal and interest amounts of the District's tax bond indebtedness exceeds \$0.50 per \$100 of assessed valuation of taxable property within the District. The District currently has a debt service tax rate of \$0.35.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### For the year ended June 30, 2022

### (8) Long-term liabilities (continued)

The District defeased certain outstanding general obligation bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust accounts assets and the defeased bonds are not included in the District's financial statements. At June 30, 2022, outstanding bonds of \$-0- are considered defeased.

The annual principal installments for each of the outstanding issues vary each year.

As of June 30, 2022, the debt service requirements to maturity for general obligation bonds are as follows:

	Governmental Activities								
Year Ended June 30,		Principal		Interest		Total			
		_							
2023	\$	33,112,634	\$	47,618,532	\$	80,731,166			
2024		40,185,000		39,639,100		79,824,100			
2025		38,475,000		37,672,200		76,147,200			
2026		40,460,000		35,798,200		76,258,200			
2027		42,200,000		33,808,350		76,008,350			
2028-2032		203,210,000		140,284,525		343,494,525			
2033-2037		216,004,526		118,204,111		334,208,637			
2038-2042		224,135,688		70,512,675		294,648,363			
2043-2047		211,580,000		17,216,081		228,796,081			
Total	\$	1,049,362,848	\$	540,753,774	\$	1,590,116,622			

The outstanding 2005A and 2016 Series Bonds include Serial and Capital Appreciation Bonds. The interest shown above, with respect to the Capital Appreciation Bonds, includes the interest to be paid on bonds maturing in the respective years and does not include accrued interest on bonds not maturing in those years.

#### (9) Right to use lease obligations

At June 30, 2022, the District was obligated under right to use leases for portable buildings (\$56,808) and copiers (\$60,657). The portables were leased for various campuses for a term of 3 years at a fixed interest rate of 1.83%. The monthly payments are \$5,373. The copiers were leased for various District offices and campuses for a term of 3 years at a fixed interest rate of 1.82%. The monthly payments are \$13,725. The leases are not renewable and the District will not acquire the equipment at the end of 3 years. Future minimum lease payments on these leases are as follows:

	Principal			Interest	Total	
2023	\$	95,683	\$	10,704	\$	106,387
2024		16,126		1,114		17,240
2025		5,656		91		5,747
Total	\$	117,465	\$	11,909	\$	129,374

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

#### (10) Unearned revenue

At June 30, 2022, unearned revenue in the governmental funds consisted of the following:

		Nonmajor						
	General Fund		Governmental Funds		Total			
Endoral and state grants	¢		•	1,367,225	¢	1 267 225		
Federal and state grants	\$	-	Ф	1,307,223	Ф	1,367,225		
Other		44,637		<u>-</u>		44,637		
Total	\$	44,637	\$	1,367,225	\$	1,411,862		

#### (11) Revenues from local and intermediate sources

For the year ended June 30, 2022, revenues from local and intermediate sources in the governmental funds consisted of the following:

			Nonmajor				
	General	Debt Service	Series 2022	Series 2022 Governmental			
	Fund	Fund	Bond Fund	Funds	Total		
Property taxes	\$ 198,586,941	\$ 73,941,719	\$ -	\$ -	\$ 272,528,660		
Investment earnings	190,741	58,418	1,691,035	86,428	2,026,622		
Penalties, interest, and other tax							
related income	1,528,396	480,246	-	-	2,008,642		
Tuition and fees from patrons	194,919	-	-	3,854,227	4,049,146		
Food service	-	-	-	1,155,645	1,155,645		
Co-curricular student activities	696,691	-	-	3,954,654	4,651,345		
Rent	40,085	-	-	-	40,085		
Gifts and donations	3,324	-	-	219,577	222,901		
Other	6,591,280			8,337	6,599,617		
Total	\$ 207,832,377	\$ 74,480,383	\$ 1,691,035	\$ 9,278,868	\$ 293,282,663		

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (12) Fund balances

The District complies with GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions, which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Those fund balance classifications are described below.

Nonspendable – Amounts that cannot be spent because they are either not in a spendable form or are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts that can be spent only for specific purposes because of constraints imposed by external providers, or imposed by constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts that can only be used for specific purposes pursuant to approval by formal action by the Board.

<u>Assigned</u> – For the General Fund, the Board, or an official or body that has been delegated authority by the Board, may appropriate amounts that are to be used for a specific purpose. For all other governmental funds, any remaining positive amounts not previously classified as nonspendable, restricted or committed.

<u>Unassigned</u> – Amounts that are available for any purpose; these amounts can be reported only in the District's General Fund.

The detail of the fund balances are included in the Governmental Funds Balance Sheet on page 18.

Fund balance of the District may be committed for a specific purpose by formal action of the Board, the District's highest level of decision-making authority. Commitments may be established, modified, or rescinded only through a resolution approved by the Board. The Board has delegated authority to the Superintendent or the Chief Financial Officer to assign fund balance for a specific purpose. In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

## (13) Defined benefit pension plan

## Plan description

The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (13) Defined benefit pension plan (continued)

## Pension plan fiduciary net position

Detailed information about TRS's fiduciary net position is available in a separately-issued Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the internet at <a href="https://www.trs.texas.gov/Pages/about publications.aspx">https://www.trs.texas.gov/Pages/about publications.aspx</a>; by writing to TRS at 1000 Red River Street, Austin, Texas 78701-2698, or by calling (512) 542-6592.

## Benefits provided

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic postemployment benefit changes; including automatic cost of living allowances (COLAs). Ad hoc postemployment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the plan description above.

Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS's unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the system's actuary.

State law requires the plan to be actuarially sound in order for the legislature to consider a benefit enhancement, such as a supplemental payment to the retirees. The pension became actuarially sound in May 2019 when the 86th Texas legislature approved the TRS Pension Reform Bill (SB12) that provided gradual contribution increases from the state, participating employers and active employees for the fiscal years 2019 through 2024.

## Contributions

Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86th Texas Legislature amended Texas Government Code 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2020 thru 2025.

## NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (13) Defined benefit pension plan (continued)

## Contributions (continued)

	2022	2021
Contribution Rates: Member Non-employer contributing entity (state) Employers	7.7%-8% 7.5% 7.5%	7.7% 7.5% 7.5%
District contributions Member contributions NECE on-behalf contributions	\$ 5,158,841 \$ 13,057,000 \$ 10,695,749	\$ 4,246,263 \$ 11,604,701 \$ 10,018,914

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public school, junior college, other entities or the State of Texas as the employer for senior universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (13) Defined benefit pension plans (continued)

In addition to the employer contributions listed above, there is an additional surcharge an employer is subject to:

- When employing a retiree of TRS the employer shall pay an amount equal to the member contribution and the state contribution as an employment after retirement surcharge.
- All public schools, charter schools, and regional educational service centers must contribute 1.6% of the member's salary beginning in fiscal year 2021, gradually increasing to 2% in fiscal year 2025.

## Actuarial assumptions

The total pension liability in the August 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Valuation date August 31, 2020, rolled forward to August 31, 2021

Actuarial cost method Individual entry age normal

Asset valuation method Fair value
Single discount rate 7.25%
Long-term expected investment rate of return 7.25%

Municipal bond rate of return 1.95% - Source for the rate is the Fixed Income Market

Data/Yield Curve/Data Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20 Year Municipal"

GO AA Index"

Last year ending August 31 in projection peiod (100 years) 2120 Inflation 2.30%

Salary increases including inflation 3.05% to 9.05%

Ad hoc postemployment benefit changes None

The actuarial methods and assumptions used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2020. For a full description of these assumptions please see the actuarial valuation report dated November 9, 2020.

#### Discount rate

A single discount rate of 7.25% was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.25%. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the legislature during the 2019 session. It is assumed that future employer and state contributions will be 8.50% of payroll in fiscal year 2020 gradually increasing to 9.55% of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (13) Defined benefit pension plans (continued)

## Discount rate (continued)

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term rate of return on pension plan investments is 7.25%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the system's target asset allocation as of August 31, 2021 are summarized below:

		Long-Term	
		Expected	<b>Expected Contributions</b>
	Target	Arithmetic Real	to Long-Term Portfolio
Asset Class *	Allocation **	Rate of Return ***	Returns
Global Equity			
U.S.	18.0%	3.6%	0.94%
Non-U.S. Developed	13.0%	4.4%	0.83%
Emerging Markets	9.0%	4.6%	0.74%
Private Equity	14.0%	6.3%	1.36%
Stable Value			
Government Bonds	16.0%	-0.2%	0.01%
Stable Value Hedge Funds	5.0%	2.2%	0.12%
Real Return			
Real Estate	15.0%	4.5%	1.00%
Energy, Natural Resources, and			
Infastructure	6.0%	4.7%	0.35%
Risk Parity			
Risk Parity	8.0%	2.8%	0.28%
Leverage			
Cash	2.0%	-0.7%	-0.01%
Asset Allocation Leverage	-6.0%	-0.5%	0.03%
Inflation Expectation			2.20%
Volatility Drag ****			-0.95%
Total	100.0%		6.90%

<sup>\*</sup> Absolute Return includes credit sensitive investments.

<sup>\*\*</sup> Target allocations are based on the FY2021 policy model.

<sup>\*\*\*</sup> Capital market assumptions come from Aon Hewitt (as of 08/31/2021).

<sup>\*\*\*\*</sup> The volatility drag results from the conversion between arithmetic and geometric returns.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (13) Defined benefit pension plans (continued)

## Discount rate sensitivity analysis

The following schedule presents the impact of the net pension liability of the plan using the discount rate of 7.25% and what the net pension liability would be if it were calculated using a discount rate that is 1% point lower (6.25%) or 1% point higher (8.25%) than the current rate.

	1% Decrease in Discount Rate (6.25%)			urrent Single iscount Rate (7.25%)	% Increase in Discount Rate (8.25%)
District's proportionate share of the net pension liability	\$	\$ 56,380,865		25,801,725	\$ 992,761

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

At June 30, 2022, the District reported a liability of \$25,801,725 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$ 25,801,725
State's proportionate share that is associated with the District	 54,678,611
Total	\$ 80,480,336

The net pension liability was measured as of August 31, 2020 and rolled forward to August 31, 2021 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer's proportion of the net pension liability was based on the District's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2020 thru August 31, 2021.

At August 31, 2021 the employer's proportion of the collective net pension liability was 0.1013%, which was a decrease of 0.0034% from its proportion as of August 31, 2020.

## Changes since the prior actuarial valuation

There were no changes in assumptions since the prior measurement date.

## NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (13) Defined benefit pension plans (continued)

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

For the year ended June 30, 2022, the District recognized pension expense of \$218,598 and revenue of \$9,162,624 for support provided by the State.

At June 30, 2022, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	erred Outflows	Deferred Inflows of Resources		
	of	Resources			
Differences between expected and actual economic experience	\$	43,178	\$	1,816,462	
Changes in actuarial assumptions		9,120,406		3,975,715	
Difference between projected and actual investment earnings		1,602,616		23,237,028	
Changes in proportion and difference between the District's					
contributions and the proportionate share of contributions		6,709,445		3,430,263	
Contributions paid to TRS subsequent to the measurement date		4,448,700		<u>-</u>	
Total	\$	21,924,345	\$	32,459,468	

The net amounts of the District's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement	Pens	sion Expense
Year Ended August 31,		Amount
2022	\$	(1,927,714)
2023		(2,253,436)
2024		(4,132,405)
2025		(6,538,309)
2026		(159,736)
Thereafter		27,777
Total	\$	(14,983,823)

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (14) Defined other postemployment benefit plan

## Plan description

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined other postemployment benefit (OPEB) plan with a special funding situation. The plan is administered through a trust by the TRS Board of Trustees. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

## OPEB plan fiduciary net position

Detail information about the TRS-Care's fiduciary net position is available in the separately issued TRS Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained on the internet at <a href="http://www.trs.texas.gov/Pages/about">http://www.trs.texas.gov/Pages/about</a> publications.aspx; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

## Benefits provided

TRS-Care provides health insurance coverage to retirees from public and charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. There are no automatic post employment benefit changes; including automatic COLAs.

The premium rates for the retirees are reflected in the following table:

TRS-Car	re Mor	nthly Premi	um Rates		
	Me	dicare		Non-	<u>Medicare</u>
Retiree*	\$	135		\$	200
Retiree and Spouse		529			689
Retiree* and Children		468			408
Retiree and Family		1,020			999

<sup>\*</sup> or surviving spouse

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (14) Defined other postemployment benefit plan (continued)

## Contributions

Contribution rates for the TRS-Care plan are established in State Statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee's rate which is .65% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public or charter school. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

#### Contribution Rates

	2022	 2021
Contribution Rates: Active members District Non-employer contributing entity (state) Federal/private funding remitted by employers	0.65% 0.75% 1.25% 1.25%	0.65% 0.75% 1.25% 1.25%
District contributions	\$ 1,308,506	\$ 1,175,643
Member contributions	\$ 1,065,958	\$ 978,686
NECE on-behalf contributions	\$ 2,570,797	\$ 2,043,490

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to. When hiring a TRS retiree, employers are required to pay TRS Care, a monthly surcharge of \$535 per retiree.

TRS-Care received A supplemental appropriations from the State of Texas as the Non-Employer Contributing Entities in the amount of \$2,208,137 for fiscal year 2020 and \$3,312,206 for fiscal year 2021, for consumer protections against medical and health care billing by certain out-of-network providers. Funding for both years was in fiscal year 2021.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (14) Defined other postemployment benefit plan (continued)

#### Actuarial assumptions

The actuarial valuation was performed as of August 31, 2020. Updated procedures were used to roll forward the total OPEB liability to August 31, 2021.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. All the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation and salary increases, used in the OPEB valuation were identical to those used in the respective TRS pension valuation. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.

The following assumptions and other inputs used for members of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2020 TRS pension actuarial valuation that was rolled forward to August 31, 2021:

Rates of mortality General inflation
Rates of retirement Wage inflation
Rates of termination Rates of disability

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females. The post-retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (U-MP).

#### Additional actuarial methods and assumptions:

Valuation date August 31, 2020 rolled forward to August 31, 2021

Actuarial cost method Individual Entry Age Normal

Inflation 2.30%

Single discount rate 1.95% as of August 31, 2021
Aging factors Based on plan specific experience

Expenses Third-party administrative expenses related to the

delivery of health care benefits are included in age

adjusted claims costs.

Salary increases 3.05% to 9.05%, including inflation
Healthcare trend rates 10.80% decreasing to 4.50% for FY 2028

Election rates Normal retirement: 65% participation prior to age 65

and 40% after age 65, 25% of pre-65 retirees are

assumed to discontinue coverage at age 65.

Ad hoc postemployment benefit changes None

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (14) Defined other postemployment benefit plan (continued)

#### Discount rate

A single discount rate of 1.95% was used to measure the total OPEB liability. There was a decrease of .38% in the discount rate since the previous year. Because the plan is essentially a "pay-as-you-go" plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate was used for the long-term rate of return and was applied to all periods of projected benefit payments to determine the total OPEB liability.

The source of the municipal bond rate is the Fidelity "20-year Municipal GO AA Index" as of August 31, 2021 using the fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds.

## Discount rate sensitivity analysis

The following schedule shows the impact of the net OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (1.95%) in measuring the net OPEB liability.

	1% Decrease in Discount Rate (0.95%)		Current Single Discount Rate (1.95%)		1% Increase in Discount Rate (2.95%)	
District's proportionate share of the net OPEB liability:	\$	70,755,027	\$ 58,657,969	\$	49,137,191	

## OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEBs

At August 31, 2021, the District reported a liability of \$58,657,969 for its proportionate share of the TRS's net OPEB liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB liability	\$ 58,657,969
State's proportionate share that is associated with District	 78,588,606
Total	\$ 137,246,575

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (14) Defined other postemployment benefit plan (continued)

OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEBs (continued)

The net OPEB liability was measured as of August 31, 2020 and rolled forward to August 31, 2021 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The employer's proportion of the net OPEB liability was based on the employer's contributions to the OPEB relative to the contributions of all employers to the plan for the period September 1, 2020 thru August 31, 2021.

At June 30, 2022 the employer's proportion of the collective net OPEB liability was 0.152% compared to 0.150% as of June 30, 2021.

The following schedule shows the impact of the net OPEB liability if a healthcare trend rate that is 1% less than and 1% greater than the health rates assumed.

	1% Decrease in		Cu	rrent Single	1% Increase in			
	Healthcare Trend		Healthcare Trend		Hea	thcare Trend		
	Rate		Rate		Rate			
District's proportionate share of the net OPEB liability	\$	47,511,011	\$	58,657,969	\$	73,614,417		

## Changes since the prior actuarial valuation

The following were changes to the actuarial assumptions or other inputs that affected measurement of the total OPEB liability since the prior measurement period:

• The discount rate changed from 2.33 percent as of August 31, 2020 to 1.95 percent as of August 31, 2021. This change increased the total OPEB liability (TOL).

## Changes of benefit terms since the prior measurement date

There were no changes in benefit terms since the prior measurement date.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (14) Defined other postemployment benefit plan (continued)

The amount of OPEB expense recognized by the District in the reporting period was (\$2,900,520) and revenue of \$1,591,611 for support provided by the State.

At June 30, 2022, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other postemployment benefits from the following sources:

	 erred Outflows f Resources	Deferred Inflows of Resources		
Differences between expected and actual economic experience	\$ 2,525,503	\$	28,394,561	
Changes in actuarial assumptions	6,497,059		12,405,075	
Difference between projected and actual investment earnings	64,470		786	
Changes in proportion and difference between the District's contributions				
and the proportionate share of contributions	6,111,238		121,382	
Contributions paid to TRS subsequent to the measurement date	 1,111,594		<u> </u>	
Total	\$ 16,309,864	\$	40,921,804	

The net amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Measurement	O	PEB Expense			
Year Ended August 31,		Amount			
2022	\$	(5,128,371)			
2023		(5,129,807)			
2024		(5,129,414)			
2025		(3,585,382)			
2026		(1,495,025)			
Thereafter		(5,255,535)			
Total	\$	(25,723,534)			

## (15) Health care coverage

During the year ended June 30, 2022, employees of the District were covered by a health insurance plan (the "Plan"). The District contributed \$400 per month per employee to the Plan, and employees, at their option, authorized payroll withholdings to pay contributions or premiums for dependents. All contributions were paid to a licensed insurer. The Plan was authorized by Section 21.922, Texas Education Code and was documented by contractual agreement.

The District recognizes as revenues and expenditures retiree drug subsidy reimbursements under the provisions of Medicare Part D made by the federal government to the TRS on behalf of the District. For the year ended June 30, 2022, reimbursements of \$704,423 were received by TRS and allocated to the District.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (16) Workers' compensation plan

The District has a partially self-insured workers' compensation plan administered by Claims Administrative Services, who acts on behalf of the self-funded pool. Contributions are made based on statutory rates established for the District's various types of employees. The District opted not to purchase individual stop-loss coverage; however, the District is protected against unanticipated catastrophic aggregate loss by stop-loss coverage purchased by Claims Administrative Services. A reconciliation of the estimated claim liability is as follows:

			Е	stimated					
	В	eginning	Cu	rrent Year		Claim		Ending	
Year Ended	I	Liability		Claims	F	Payments	I	Liability	
June 30, 2021	\$	450,920	\$	561,583	\$	(469,300)	\$	543,203	
June 30, 2022		543,203		412,918		(458,121)		498,000	

## (17) Tax abatements

On November 17, 2011, the District's Board approved an agreement with TXI Cement Manufacturing Plant ("TXI") for a Limitation on Appraised Value of Property for School District Maintenance and Operations Taxes pursuant to Chapter 313 of the Texas Tax Code.

Value limitation agreements are a part of a state program, originally created in 2001 which allows school districts to limit the taxable value of an approved project for maintenance and operations for a period of years specified in statute. The projects under the Chapter 313 agreement must be consistent with the State of Texas' goal to "encourage large scale capital investments in the state". Chapter 313 of the Texas Tax Code grants eligibility to companies engaged in manufacturing, research and development, renewable electric energy production, clean coal projects, nuclear power generation and Texas Priority projects. TXI Cement Manufacturing Plant qualified for a tax limitation agreement under Texas Tax Code §313.024(b)(5), as a manufacturing project. The application, the agreements and state reporting requirement documentation can be viewed at the Texas Comptroller's website: <a href="https://www.comptroller.texas.gov/economy/local/ch313/agreement-docs.php">https://www.comptroller.texas.gov/economy/local/ch313/agreement-docs.php</a>. The agreement and all supporting documentation were assigned Texas Comptroller Application No. 180.

In order to qualify for a value limitation agreement, each applicant, including TXI, has been required to meet a series of capital investment, job creation, and wage requirements specified by state law. At the time of the application's approval, the agreement was found to have done so by both the District's Board and the Texas Comptroller's Office, which recommended approval of the project.

After approval, the applicant company must maintain a viable presence in the District for the entire period of the value limitation plus a period of years thereafter. In addition, there are specific reporting requirements, which are monitored on an annual and biennial basis in order to ensure relevant job, wage, and operational requirements are being met.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (17) Tax abatements (continued)

In the event that TXI terminates the agreement without the consent of the District, or in the event that TXI or its successor-in-interest fails to comply in any material respect with the terms of this agreement or to meet any material obligation under this agreement, then the District shall be entitled to the recapture of all ad valorem tax revenue lost as a result of this agreement together with the payment of penalty and interest, on that recaptured ad valorem tax revenue. Penalties on said amounts shall be calculated in accordance with the methodology set forth in Texas Tax Code Section 33.01(a), or its successor statute. Interest on said amounts shall be calculated in accordance with the methodology set forth in Texas Tax Code Section 33.01(c), or its successor statute. The agreement provides an administrative procedure to determine any company liability. Ultimately, enforcement of any payment obligation is through the local state district court.

As of the date of this report, the applicant company is in full compliance with all of its obligations under law and the agreement itself.

(A)	(B)	(C)	(D)	(E)	(F)	(G)
			Amount of	Company	Company	Net Benefit
	Project's Value	Amount of	Applicant's	Revenue/Loss	Supplemental	(Loss) to the
	Limitation	Applicant's	M&O Taxes	Payment to	Payment to	School District
Project Value	Amount	M&O Taxes Paid	Reduced	School District	School District	(E+F)
\$ 169,584,630	\$ 100,000,000	\$ 942,000	\$ 655,487	\$ 13,202	\$ 192,686	\$ 205,888

## (18) Risk management

The District's risk management program includes coverages through third party insurance providers for property, automobile liability, school professional liability, crime, and other miscellaneous bonds. During the year ended June 30, 2022, there were no significant reductions in insurance coverage from coverage in the prior year. Losses in excess of the various deductible levels are covered through traditional indemnity coverage for buildings and contents, and vehicle liability with various insurance firms. Settled claims have not exceeded insurance limits for the past three years.

#### (19) Commitments and contingencies

The District participates in a number of federal financial assistance programs. Although the District grant programs have been audited in accordance with the provisions of the Uniform Guidance through June 30, 2022, these programs are subject to financial and compliance audits. The amounts, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

#### NOTES TO BASIC FINANCIAL STATEMENTS

## For the year ended June 30, 2022

## (19) Commitments and contingencies (continued)

As of June 30, 2022, the District was committed under construction contracts with the following remaining balances:

Project Name		Contract Amount	Paid to Date	Commitment Balance Remaining	Retainage Payable Amount
Comal High School #5 (PHS)	\$	123,786,382	\$ 121,671,623	\$ 2,114,759	\$ 823,551
Comal Elementary School #19 (F-SE)		41,729,000	5,299,583	36,429,417	278,925
Comal Elementary School #20 (CCE)		42,200,000	4,821,243	37,378,757	253,750
Goodwin Frazier HVAC Upgrades		2,190,000	875,928	1,314,072	46,102
Comal Gym Floor Replacement		293,000	36,396	256,604	1,916
MVMS HVAC Phase II		2,650,000	366,687	2,283,313	19,299
TPES School Zone Upgrades		118,000	13,187	104,813	694
Playground Upgrades A&B		4,850,000	260,300	4,589,700	13,700
CMS & SVHS Parking Lot Replacements		1,438,999	168,149	1,270,850	8,850
SES Phase III		721,981	333,945	388,036	22,277
CISD Fencing Projects	_	708,841	 343,662	 365,179	 18,087
Total construction commitments	\$	220,686,203	\$ 134,190,703	\$ 86,495,500	\$ 1,487,151

## (20) New accounting policy

July 1, 2021 the District implemented GASB Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

#### (21) Deficit net position

At June 30, 2022, the District has a deficit unrestricted net position in the government-wide statement of net position. This deficit is due to the effect of GASB Statements 68 and 75 related to net pension liability and OPEB liability.



# APPENDIX D FORM OF OPINION OF BOND COUNSEL



[Date of Initial Delivery of the Bonds]

## \$95,480,000 COMAL INDEPENDENT SCHOOL DISTRICT (Comal, Bexar, Guadalupe, Hays and Kendall Counties, Texas) **UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2023**

WE HAVE ACTED as Bond Counsel for the Comal Independent School District (the "District") in connection with issuance of the captioned bonds (the "Bonds") for the purpose of rendering an opinion with respect to the legality and validity of the Bonds under the Constitution and laws of the State of Texas and with respect to the exclusion of interest on the Bonds from gross income for federal income tax purposes. In rendering the opinion herein, we have relied upon a transcript of certain certified proceedings pertaining to the issuance of the Bonds as described in the District's order authorizing the Bonds (the "Order"). The transcript contains certified copies of certain proceedings of the District and certain certifications and representations, other material facts within the knowledge and control of the District, an opinion of the Attorney General of Texas to the effect that the initial Bond is a valid and binding obligation of the District, upon which we rely; and certain other customary documents and instruments authorizing and relating to the issuance of the Bonds.

THE BONDS are being issued to provide funds to be used for the purpose of (i) constructing, renovating, acquiring, and equipping school facilities, purchasing the necessary sites for school buildings, and purchasing new school buses; (ii) acquiring technology equipment; and (iii) paying for professional services associated with the costs of issuance of the Bonds.

## BASED ON SUCH EXAMINATION, our opinion is as follows:

The transcript of certified proceedings evidences complete legal authority for the issuance of the Bonds in full compliance with the Constitution and laws of the State of Texas presently in effect; and constitute valid and legally binding obligations of the District in accordance with the terms and conditions thereof, except to the extent that the rights and remedies of the owners of the Bonds may be limited by laws heretofore or hereafter enacted relating to bankruptcy, insolvency, reorganization, moratorium or other similar laws affecting the rights of creditors of political subdivisions and the exercise of judicial discretion in appropriate cases.

The Bonds are payable, both as to principal and interest, from the receipts of an annual ad valorem tax levied, without legal limits as to rate or amount, upon taxable property located within the District, except to the extent the enforceability thereof may be affected by bankruptcy, insolvency, reorganization, moratorium, or other similar laws affecting creditors' rights or the exercise of judicial discretion in accordance with general principles of equity, which taxes have been pledged irrevocably to pay the principal of and the interest on the Bonds.

700 North St. Mary's Street, Suite 850 · San Antonio, Texas 78205

Comal Independent School District Unlimited Tax School Building Bonds, Series 2023 Page 2

Pursuant to section 103 of the Internal Revenue Code of 1986, as amended to the date hereof (the "Code"), and existing regulations, published rulings, and court decisions thereunder, in assuming continuing compliance after the date hereof by the District with the provisions of the Order relating to sections 141 through 150 of the Code, interest on the Bonds will be excludable from the gross income, as defined in section 61 of the Code, of the owners thereof for federal income tax purposes, and such interest will not be included in computing the alternative minimum taxable income of the owners thereof who are individuals for federal income tax purposes; however such interest is taken into account in determining the "adjusted financial statement income" (as defined in Section 56A of the Code) of "applicable corporations" (as defined in section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022.

WE EXPRESS NO FURTHER OPINION with respect to any federal, state, or local tax consequences under present law or any proposed legislation resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain foreign corporations doing business in the United States, "S" corporations with subchapter "C" earnings and profits, owners of an interest in a financial asset securitization investment trust, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earning income credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or have paid or incurred certain expenses allocable to, tax-exempt obligations.

WE HAVE NOT BEEN REQUESTED to examine, and have not investigated or verified, any original proceedings, records, data or other material, but have relied upon the transcript of certified proceedings. We have not assumed any responsibility with respect to the financial condition or capabilities of the District or the disclosure thereof in connection with the sale of the Bonds. Our role in connection with the District's Official Statement prepared for use in connection with the sale of the Bonds has been limited as described therein.

OUR OPINION IS BASED on existing law, which is subject to change. Such opinion is further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinion to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinion is not a guarantee of result and is not binding on the Internal Revenue Service; rather, such opinion represents our legal judgment based upon our review of existing law that we deem relevant to such opinion and in reliance upon the representations and covenants referenced above.

THE INTERNAL REVENUE SERVICE HAS AN ONGOING AUDIT PROGRAM to determine compliance with rules relating to whether interest on state or local obligations is excludable from gross income for federal income tax purposes. No assurance can be given regarding whether or not the Service will commence an audit of the Bonds. If such an audit is

Comal Independent School District Unlimited Tax School Building Bonds, Series 2023 Page 3

commenced, under current procedures, the Service would treat the District as the taxpayer, and Owners of the Bonds would have no right to participate in the audit process. We observe that the District has covenanted not to take any action, or omit to take any action within its control, that, if taken or omitted, respectively, may result in the treatment of interest on the Bonds as includable in gross income for federal income tax purposes.

THIS LEGAL OPINION expresses the professional judgment of this firm as to the legal issues explicitly addressed therein. In rendering a legal opinion, we do not become an insurer or guarantor of that expression of professional judgment, of the transaction opined upon, or of the future performance of the parties to the transaction. Nor does the rendering of our opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

Respectfully,



# APPENDIX E THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM



#### THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM

This disclosure statement provides information relating to the program (the "Guarantee Program") administered by the Texas Education Agency (the "TEA") with respect to the Texas Permanent School Fund guarantee of tax-supported bonds issued by Texas school districts and the guarantee of revenue bonds issued by or for the benefit of Texas charter districts. The Guarantee Program was authorized by an amendment to the Texas Constitution in 1983 and is governed by Subchapter C of Chapter 45 of the Texas Education Code, as amended (the "Act"). While the Guarantee Program applies to bonds issued by or for both school districts and charter districts, as described below, the Act and the program rules for the two types of districts have some distinctions. For convenience of description and reference, those aspects of the Guarantee Program that are applicable to school district bonds and to charter district bonds are referred to herein as the "School District Bond Guarantee Program," respectively.

Some of the information contained in this Section may include projections or other forward-looking statements regarding future events or the future financial performance of the Texas Permanent School Fund (the "PSF" or the "Fund"). Actual results may differ materially from those contained in any such projections or forward-looking statements.

During the 87th Regular Session of the Texas Legislature (the "87<sup>th</sup> Regular Session"), which concluded on May 31, 2021, Senate Bill 1232 ("SB 1232" or "the bill") was enacted, and the bill became effective on September 1, 2021. SB 1232 provides for a variety of changes to the operations and management of the Fund, including the creation of the Permanent School Fund Corporation (the "PSF Corporation"), and the delegation of responsibility to manage the portion of the Fund previously under the management supervision of the State Board of Education (the "SBOE") to the PSF Corporation. SB 1232 also requires changes with respect to the management of certain investments previously made at the discretion of the Texas School Land Board (the "SLB"), including limiting the types of investments that may be made by the SLB and mandating the transfer of cash and certain other investment properties from the SLB to the PSF Corporation once the PSF Corporation is created. Certain of the authorizations of SB 1232, including the creation of the PSF Corporation have occurred, and other authorized changes are expected to be implemented in phases through the end of calendar year 2023. See "Management Transition to the PSF Corporation" for a summary of SB 1232 and its expected impact on the management and operations of the Fund.

The regular session of the 88th Texas Legislature (the "Legislature") is scheduled from January 10, 2023 to May 29, 2023. Thereafter, the Texas Governor may call one or more additional special sessions. During this time, the Legislature may enact laws that materially change current law as it relates to the Guarantee Program, the TEA, the SBOE, the Act, the PSF Corporation, and Texas school finance generally. No representation is made regarding any actions the Legislature may take, but the TEA, SBOE, and PSF Corporation intend to monitor proposed legislation for any developments applicable thereto.

## **History and Purpose**

The PSF supports the State's public school system in two major ways: distributions to the constitutionally established Available School Fund (the "ASF"), as described below, and the guarantee of school district and charter district issued bonds through the Guarantee Program. The PSF was created in 1845 and received its first significant funding with a \$2,000,000 appropriation by the Legislature in 1854 expressly for the benefit of the public schools of Texas, with the sole purpose of assisting in the funding of public education for present and future generations. The Constitution of 1876 described that the PSF would be "permanent," and stipulated that certain lands and all proceeds from the sale of these lands should also constitute the PSF. Additional acts later gave more public domain land and rights to the PSF. In 1953, the U.S. Congress passed the Submerged Lands Act that relinquished to coastal states all rights of the U.S. navigable waters within state boundaries. If the State, by law, had set a larger boundary prior to or at the time of admission to the Union, or if the boundary had been approved by Congress, then the larger boundary applied. After three years of litigation (1957-1960), the U.S. Supreme Court on May 31, 1960, affirmed Texas' historic three marine leagues (10.35 miles) seaward boundary. Texas proved its submerged lands property rights to three leagues into the Gulf of Mexico by citing historic laws and treaties dating back to 1836. All lands lying within that limit belong to the PSF. The proceeds from the sale and the mineral-related rental of these lands, including bonuses, delay rentals and royalty payments, become the corpus of the Fund. Prior to the approval by the voters of the State of an amendment to the constitutional provision under which the Fund is established and administered, which occurred on September 13, 2003 (the "Total Return Constitutional Amendment"), and which is further described below, only the income produced by the PSF could be used to complement taxes in financing public education, which primarily consisted of income from securities, capital gains from securities transactions and royalties from the sale of oil and natural gas. The Total Return Constitutional Amendment provides that interest and dividends produced by Fund investments will be additional revenue to the PSF.

On November 8, 1983, the voters of the State approved a constitutional amendment that provides for the guarantee by the PSF of bonds issued by school districts. On approval by the State Commissioner of Education (the "Education Commissioner"), bonds properly issued by a school district are fully guaranteed by the PSF. See "The School District Bond Guarantee Program."

In 2011, legislation was enacted that established the Charter District Bond Guarantee Program as a new component of the Guarantee Program. That legislation authorized the use of the PSF to guarantee revenue bonds issued by or for the benefit of certain open-enrollment charter schools that are designated as "charter districts" by the Education Commissioner. On approval by the Education Commissioner, bonds properly issued by a charter district participating in the Guarantee Program are fully guaranteed by the PSF. The Charter District Bond Guarantee Program became effective on March 3, 2014. See "The Charter District Bond Guarantee Program."

State law also permits charter schools to be chartered and operated by school districts and other political subdivisions, but bond financing of facilities for school district-operated charter schools is subject to the School District Bond Guarantee Program, not the Charter District Bond Guarantee Program.

While the School District Bond Guarantee Program and the Charter District Bond Guarantee Program relate to different types of bonds issued for different types of Texas public schools, and have different program regulations and requirements, a bond guaranteed under either part of the Guarantee Program has the same effect with respect to the guarantee obligation of the Fund thereto, and all guaranteed bonds are aggregated for purposes of determining the capacity of the Guarantee Program (see "Capacity Limits for the Guarantee Program"). The Charter District Bond Guarantee Program as enacted by State law has not been reviewed by any court, nor has the Texas Attorney General (the "Attorney General") been requested to issue an opinion, with respect to its constitutional validity.

Audited financial information for the PSF is provided annually through the PSF Comprehensive Annual Financial Report (the "Annual Report"), which is filed with the Municipal Securities Rulemaking Board ("MSRB"). The SLB's land and real assets investment operations, which are part of the PSF as described below, are also included in the annual financial report of the Texas General Land Office (the "GLO") that is included in the comprehensive annual report of the State of Texas. The Annual Report includes the Message of the Executive Administrator of the Fund (the "Message") and the Management's Discussion and Analysis ("MD&A"). The Annual Report for the year ended August 31, 2022, as filed with the MSRB in accordance with the PSF undertaking and agreement made in accordance with Rule 15c2-12 ("Rule 15c2-12") of the federal Securities and Exchange Commission (the "SEC"), as described below, is hereby incorporated by reference into this disclosure. Information included herein for the year ended August 31, 2022 is derived from the audited financial statements of the PSF, which are included in the Annual Report as it is filed and posted. Reference is made to the Annual Report for the complete Message and MD&A for the year ended August 31, 2022 and for a description of the financial results of the PSF for the year ended August 31, 2022, the most recent year for which audited financial information regarding the Fund is available. The 2022 Annual Report speaks only as of its date and the TEA has not obligated itself to update the 2022 Annual Report or any other Annual Report. The TEA posts (i) each Annual Report, which includes statistical data regarding the Fund as of the close of each fiscal year, (ii) the most recent disclosure for the Guarantee Program, (iii) the PSF Corporation's Investment Policy Statement (the "IPS"), and (iv) monthly updates with respect to the capacity of the Guarantee Program (collectively, the "Web Site Materials") on the TEA web site at http://tea.texas.gov/Finance\_and\_Grants/Permanent\_School\_Fund/ and with the MSRB at www.emma.msrb.org. Such monthly updates regarding the Guarantee Program are also incorporated herein and made a part hereof for all purposes. In addition to the Web Site Materials, the Fund is required to make quarterly filings with the SEC under Section 13(f) of the Securities Exchange Act of 1934. Such filings, which consist of a list of the Fund's holdings of securities specified in Section 13(f), including exchange-traded (e.g., NYSE) or NASDAQ-quoted stocks, equity options and warrants, shares of closedend investment companies and certain convertible debt securities, is available from the SEC at www.sec.gov/edgar. A list of the Fund's equity and fixed income holdings as of August 31 of each year is posted to the TEA web site and filed with the MSRB. Such list excludes holdings in the Fund's securities lending program. Such list, as filed, is incorporated herein and made a part hereof for all purposes. See "Management Transition to the PSF Corporation" for a discussion of the PSF Corporation audit. At its November 2022 quarterly board meeting, the SBOE considered new regulations for the administration of the Bond Guarantee Program. Two readings and a publication period are required for modifications to the Texas Administrative Code, and such process (the "Regulatory Recodification") was completed in February 2023, with the new regulations becoming effective March 1, 2023. The Regulatory Recodification was taken as an acknowledgment of the new role and powers that are delegated to the PSF Corporation. Among other regulations affecting the Fund that were restructured include the Statement of Investment Objectives, Policies and Guidelines of the Texas Permanent School Fund, which is codified at 19 Texas Administrative Code, Chapter 33 (recodified in part and replaced in part by the IPS).

## Management and Administration of the Fund

The following discussion describes some legal and management aspects of the structure of the Fund prior to full implementation of SB 1232. SB 1232 is being implemented in phases. See "Management Transition to the PSF Corporation" for summaries of certain laws applicable to the Fund pursuant to the Texas Constitution and SB 1232 as well as certain prior actions and the ongoing changes in the management structure of the Fund.

The Texas Constitution and applicable statutes delegate to the SBOE the authority and responsibility for investment of the PSF's financial assets, but SB 1232 authorized the SBOE to delegate management of the Fund to the Corporation, which, as noted above, has been done. The SBOE consists of 15 members who are elected by territorial districts in the State to four year terms of office.

The Texas Constitution provides that the Fund shall be managed though the exercise of the judgment and care under the circumstances then prevailing which persons of ordinary prudence, discretion and intelligence exercise in the management of their own affairs, not in regard to speculation, but in regard to the permanent disposition of their funds, considering the probable income therefrom as well as the probable safety of their capital (the "Prudent Person Standard").

In accordance with the Texas Constitution, the SBOE views the PSF as a perpetual endowment, and the Fund is managed as an endowment fund with a long-term investment horizon. Under the total-return investment objective, the IPS provides that the PSF shall be managed consistently with respect to the following: support for public free schools in Texas, real growth in Fund asset values, protection of Fund capital, and the provision of sustained income distributions to current and future generations of Texas school children. As described below, the Total Return Constitutional Amendment restricts the annual pay-out from the Fund to both (i) 6% of the average of the market value of the Fund, excluding real property, on the last day of each of the sixteen State fiscal quarters preceding the Regular Session of the Legislature that begins before that State fiscal biennium, and (ii) the total-return on all investment assets of the Fund over a rolling ten-year period.

By law, the Education Commissioner is appointed by the Governor, with Senate confirmation, and assists the SBOE, but the Education Commissioner can neither be hired nor dismissed by the SBOE. The PSF Corporation has also engaged outside counsel to advise it as to its duties with respect to the Fund, including specific actions regarding the investment of the PSF to ensure compliance with fiduciary standards, and to provide transactional advice in connection with the investment of Fund assets in non-traditional investments. TEA's General Counsel provides legal advice to the SBOE but will not provide legal advice directly to the PSF Corporation.

The Total Return Constitutional Amendment shifted administrative costs of the Fund from the ASF to the PSF, providing that expenses of managing the PSF are to be paid "by appropriation" from the PSF. In January 2005, the Attorney General issued a legal opinion, Op. Tex. Att'y Gen. No. GA-0293 (2005), stating that the Total Return Constitutional Amendment does not require the SBOE to pay from such appropriated PSF funds the indirect management costs deducted from the assets of a mutual fund or other investment company in which PSF funds have been invested.

The Act requires that the Education Commissioner prepare, and the SBOE approve, an annual status report on the Guarantee Program (which is included in the Annual Report). The State Auditor audits the financial statements of the PSF, which are separate from other financial statements of the State.

Prior to the enactment of SB 1232, Texas law assigned to the SLB control of the Fund's land and mineral rights and authority to invest in certain real assets. Administrative duties related to these assets have in the past resided with the GLO, which is under the guidance of the elected commissioner of the GLO (the "Land Commissioner").

In 2019, the Texas Legislature enacted legislation that created a "permanent school fund liquid account" (the "Liquid Account") in the PSF for the purpose of the SBOE receiving, administering, and investing funds transferred from the SLB on a quarterly basis that are not then invested by the SLB or needed within the forthcoming quarter. On January 1, 2023, management of the Liquid Account transferred from the SBOE to the PSF Corporation. The bill grants the PSF Corporation authority and discretion to abolish the Liquid Account when its purpose has been resolved and transfer any remaining balance to the Fund.

#### **Management Transition to the PSF Corporation**

In accordance with SB 1232, at its November 2021 board meeting, the SBOE approved the articles of formation of the PSF Corporation. The articles were filed on December 1, 2021, thus effecting the creation of the PSF Corporation. SB 1232 authorizes the SBOE to delegate investment authority over the PSF and the Charter District Reserve Fund to the PSF Corporation. The bill also provides that the PSF Corporation, the SBOE and TEA must coordinate to determine the PSF Corporation's role in the operation and management of the Guarantee Program to ensure the proper and efficient operation of the program.

The description of SB 1232 that follows summarizes some key provisions of the bill. The full text of the bill can be found at https://capitol.texas.gov/BillLookup/Text.aspx?LegSess=87R&Bill=SB1232. SB 1232 provides for various transition dates relating to implementation of the bill, with the latest dates generally occurring in calendar year 2023. As noted above, on January 1, 2023 the investment management responsibilities for the Fund transferred to the PSF Corporation and the merger of Fund assets previously managed by the SLB with those previously managed by the SBOE.

As allowed by SB 1232, the PSF Corporation has been created as a special-purpose governmental corporation and instrumentality of the State which is entitled to sovereign immunity. The PSF Corporation is governed by a nine-member board of directors (the "PSFC Board"), which consists of five members of the SBOE, the Land Commissioner, and three appointed members who have substantial background and expertise in investments and asset management; with one of the appointees being appointed by the Land Commissioner and the other two appointed by the Governor (one of which is currently vacant) with confirmation by the Senate.

At the inaugural meeting of the PSFC Board in January 2022, the PSFC Board appointed the Executive Administrator of the Fund as the interim chief executive officer of the PSF Corporation and in April 2022 the Executive Administrator of the Fund was confirmed as the chief executive officer of the PSF Corporation. The PSFC Board adopted bylaws governing how it will manage its affairs and conduct business. The chief executive officer reports to the PSFC Board. Any amendments to the PSF Corporation's articles of formation and bylaws will be adopted by the PSFC Board but are subject to approval by the SBOE. At its March 2023 meeting, the PSFC Board approved its securities lending policy.

Notwithstanding the management transition for the Fund from the SBOE to the PSF Corporation, the provisions of the Texas Constitution that formerly applied to the SBOE's management will continue to provide a framework for the management of the Fund. In particular, the Prudent Person Standard is applicable to the PSF Corporation, and the Total Return Constitutional Amendment will govern distributions from the PSF to the ASF by the SBOE. A separate constitutional provision allowing distributions from the PSF to the ASF that is currently used by the SLB was also granted to the PSF Corporation. When determining any amount to distribute, the PSF Corporation may consider distributions made by the SBOE. In addition, the Fund will continue to be managed as a perpetual endowment for the benefit of citizens of the State.

The SLB's investments in real estate investment funds and real asset investment funds will transfer to the PSF Corporation. Beginning December 31, 2022, the SLB is no longer authorized to make investments into funds; however, the SLB will still be able to invest in land, mineral and royalty interests, and individual real estate holdings; the SLB will also be required to send PSF mineral revenue to the PSF Corporation for investment, subject to designation via the appropriations process to cover GLO expenses of managing the minerals.

Not less than once each year, the PSFC Board must submit an audit report to the Legislative Budget Board ("LBB") regarding the operations of the PSF Corporation. The PSF Corporation may contract with a certified public accountant or the State Auditor to conduct an independent audit of the operations of the PSF Corporation, but such authorization does not affect the State Auditor's authority to conduct an audit of the PSF Corporation in accordance with other State laws. The first audit of the PSF Corporation will be conducted following the close of the 2022-2023 fiscal year on August 31, 2023.

As required by State law, during the 87<sup>th</sup> Regular Session the LBB issued a fiscal note on SB 1232. The fiscal note stated that uncertainty exists regarding the nature of future returns and the effect of the bill on distributions from all components of the PSF to the ASF, such that the financial impact of the bill could not be determined during the legislative session. However, the fiscal note stated that TEA and the GLO projected that the changes effected by the bill will have a positive fiscal impact in terms of growth of the Fund and future Fund distributions. No assurances can be given as to future investment results for the Fund.

With respect to the 2024-2025 State biennium, and for subsequent biennia, the PSF Corporation is required to submit a legislative appropriations request ("LAR") to the LBB and the Office of the Governor that details a request for appropriation of funds to enable the PSF Corporation to carry out its responsibilities for the investment management of the Fund. The requested funding, budget structure, and riders are sufficient to fully support all operations of the PSF Corporation in state fiscal years 2024 and 2025. As described therein, the LAR is designed to provide the PSF Corporation with the ability to operate as a stand-alone state entity in the State budget while retaining the flexibility to fulfill its fiduciary duty and provide oversight and transparency to the Legislature and Governor.

#### The Total Return Constitutional Amendment

The Total Return Constitutional Amendment approved a fundamental change in the way that distributions are made to the ASF from the PSF. Prior to the adoption of the Total Return Constitutional Amendment, all interest and dividend income produced by Fund investments flowed into the ASF, where they were distributed to local school districts and openenrollment charter schools based on average daily attendance, any net gains from investments of the Fund were reflected in the value of the PSF, and costs of administering the PSF were allocated to the ASF. The Total Return Constitutional Amendment requires that PSF distributions to the ASF be determined using a "total-return-based" formula instead of the current-income-based" formula, which was used from 1964 to the end of the 2003 fiscal year. The Total Return Constitutional Amendment provides that the total amount distributed from the Fund to the ASF: (1) in each year of a State fiscal biennium must be an amount that is not more than 6% of the average of the market value of the Fund, excluding real property (the "Distribution Rate"), on the last day of each of the sixteen State fiscal quarters preceding the Regular Session of the Legislature that begins before that State fiscal biennium, in accordance with the rate adopted by: (a) a vote of twothirds of the total membership of the SBOE, taken before the Regular Session of the Legislature convenes or (b) the Legislature by general law or appropriation, if the SBOE does not adopt a rate as provided by clause (a); and (2) over the ten-year period consisting of the current State fiscal year and the nine preceding State fiscal years may not exceed the total return on all investment assets of the Fund over the same ten-year period (the "Ten Year Total Return"). In April 2009, the Attorney General issued a legal opinion, Op. Tex. Att'y Gen. No. GA-0707 (2009) ("GA-0707"), with regard to certain matters pertaining to the Distribution Rate and the determination of the Ten Year Total Return. In GA-0707 the Attorney General opined, among other advice, that (i) the Ten Year Total Return should be calculated on an annual basis, (ii) a contingency plan adopted by the SBOE, to permit monthly transfers equal in aggregate to the annual Distribution Rate to be halted and subsequently made up if such transfers temporarily exceed the Ten Year Total Return, is not prohibited by State law, provided that such contingency plan applies only within a fiscal year time basis, not on a biennium basis, and (iii) that the amount distributed from the Fund in a fiscal year may not exceed 6% of the average of the market value of the

Fund or the Ten Year Total Return. In accordance with GA-0707, in the event that the Ten Year Total Return is exceeded during a fiscal year, transfers to the ASF will be halted. However, if the Ten Year Total Return subsequently increases during that biennium, transfers may be resumed, if the SBOE has provided for that contingency, and made in full during the remaining period of the biennium, subject to the limit of 6% in any one fiscal year. Any shortfall in the transfer that results from such events from one biennium may not be paid over to the ASF in a subsequent biennium as the SBOE would make a separate payout determination for that subsequent biennium.

In determining the Distribution Rate, the SBOE has adopted the goal of maximizing the amount distributed from the Fund in a manner designed to preserve "intergenerational equity." The definition of intergenerational equity that the SBOE has generally followed is the maintenance of purchasing power to ensure that endowment spending keeps pace with inflation, with the ultimate goal being to ensure that current and future generations are given equal levels of purchasing power in real terms. In making this determination, the SBOE takes into account various considerations, and relies upon PSF Corporation and TEA staff and external investment consultants, which undertake analysis for long-term projection periods that includes certain assumptions. Among the assumptions used in the analysis are a projected rate of growth of student enrollment State-wide, the projected contributions and expenses of the Fund, projected returns in the capital markets and a projected inflation rate.

On November 8, 2011, a referendum was held in the State at which voters of the State approved amendments that effected an increase to the base amount used in calculating the Distribution Rate from the Fund to the ASF and authorized the SLB to make direct transfers to the ASF, as described below.

The November 8, 2011, referendum included an increase to the base used to calculate the Distribution Rate by adding to the calculation base certain discretionary real assets and cash in the Fund that is managed by entities other than the SBOE (at present, by the SLB). The value of those assets was already included in the value of the Fund for purposes of the Guarantee Program, but prior to the amendment had not been included in the calculation base for purposes of making transfers from the Fund to the ASF. While the amendment provided for an increase in the base for the calculation of approximately \$2 billion, no new resources were provided for deposit to the Fund. As described under "The Total Return Constitutional Amendment" the SBOE is prevented from approving a Distribution Rate or making a pay out from the Fund if the amount distributed would exceed 6% of the average of the market value of the Fund, excluding real property in the Fund, but including discretionary real asset investments on the last day of each of the sixteen State fiscal quarters preceding the Regular Session of the Legislature that begins before that State fiscal biennium or if such pay out would exceed the Ten Year Total Return.

The constitutional amendments approved on November 8, 2011, also provided authority to the GLO or another entity (described in statute as the SLB) that has responsibility for the management of revenues derived from land or other properties of the PSF to determine whether to transfer an amount each year to the ASF from the revenue derived during the current year from such land or properties. Prior to November 2019, the amount authorized to be transferred to the ASF from the GLO or SLB was limited to \$300 million per year. On November 5, 2019, a constitutional amendment was approved by State voters that increased the maximum transfer to the ASF to \$600 million each year from the revenue derived during that year from the PSF from the GLO, the SBOE or another entity to the extent such entity has the responsibility for the management of revenues derived from such land or other properties. Any amount transferred to the ASF pursuant to this constitutional provision is excluded from the 6% Distribution Rate limitation applicable to SBOE transfers.

The following table shows amounts distributed to the ASF from the portions of the Fund administered by the SBOE (the "PSF(SBOE)") and the SLB (the "PSF(SLB)").

#### Annual Distributions to the Available School Fund<sup>1</sup>

Fiscal Year Ending	<u>2013</u>	<u>2014</u>	<u>2015</u>	<b>2016</b> \$1.05	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
PSF(SBOE) Distribution	\$1,021	\$839	\$839	6	\$1,056	\$1,236	\$1,236	\$1,102	\$1,102	\$1,731
PSF(SLB) Distribution	\$300	\$0	\$0	\$0	\$0	\$0	\$300	\$600	\$600 <sup>2</sup>	\$415
Per Student Distribution	\$281	\$175	\$173	\$215	\$212	\$247	\$306	\$347	\$341	\$432

<sup>&</sup>lt;sup>1</sup> In millions of dollars. Source: PSF Annual Report for year ended August 31, 2022.

In November 2022, the SBOE approved a \$3.1 billion distribution to the ASF for State fiscal biennium 2024-2025. In making its determination of the 2024-2025 Distribution Rate, the SBOE took into account the announced planned distribution to the ASF by the SLB of \$1.2 billion for the biennium.

<sup>&</sup>lt;sup>2</sup> In September 2020, the SBOE approved a special, one-time transfer of \$300 million from the portion of the PSF managed by the SBOE to the portion of the PSF managed by the SLB, which amount is to be transferred to the ASF by the SLB in fiscal year 2021. In approving the special transfer, the SBOE determined that the transfer was in the best interest of the PSF due to the historic nature of the public health and economic circumstances resulting from the COVID-19 pandemic and its impact on the school children of Texas.

Efforts to achieve the intergenerational equity objective, as described above, result in changes in the Distribution Rate for each biennial period. The following table sets forth the Distribution Rates announced by the SBOE in the fall of each even numbered year to be applicable for the following biennium.

State Fiscal Biennium	2008-09	2010-11	2012-13	2014-15	2016-17	2018-19	2020-21	2022-23	<u>2024-25</u>
SBOE Distribution Rate <sup>1</sup>	3.5%	2.5%	4.2%	3.3%	3.5%	3.7%	2.974%	4.18%	$3.32\%^{2}$

<sup>&</sup>lt;sup>1</sup> Includes only distributions made to the ASF by the SBOE; see the immediately preceding table for amounts of direct SLB distributions to the ASF. In addition, the SLB approved transfers of \$600 million per year directly to the ASF for fiscal biennium 2024-25.

#### **Asset Allocation of Fund Portfolios**

With respect to the management of the Fund's financial assets portfolio, the single most significant change made to date as a result of the Total Return Constitutional Amendment has been new asset allocation policies adopted from time to time by the SBOE. The SBOE historically reviewed the asset allocations during its summer meeting in even-numbered years. The first asset allocation policy adopted by the SBOE following the Total Return Constitutional Amendment was in February 2004, and the policy was reviewed and modified or reaffirmed in the summers of each even-numbered year, most recently in June 2022. The IPS (effective January 1, 2023) provides for minimum and maximum ranges among the components of each of the asset classifications: equities, fixed income, and alternatives. The alternatives category includes absolute return, private equity, real estate, emerging manager program, real return, natural resources, and infrastructure components. Alternative asset classes diversify the managed assets of the PSF and are not as correlated to traditional asset classes, which is intended to increase investment returns over the long run while reducing risk and return volatility of the portfolio. Given the greater weighting in the overall portfolio of traditional investments, it is expected that the Fund will reflect the general performance returns of the markets in which the Fund is invested.

Prior to the effective date of the IPS, the most recent asset allocation of the PSF(SBOE), was approved by the SBOE in June 2022, and is set forth below, along with the asset allocations of the PSF(SLB) and Liquid Account that were effective June 2022.

#### **PSF 2022 Strategic Asset Allocations**

Equity Total	<u>PSF(SBOE)</u> 55%	PSF(SLB) 0%	Liquid <u>Account</u> 77%
Public Equity Total Large Cap US Equity Small/Mid Cap US Equity International Equities Emerging Markets Equity Private Equity	37% 14% 6% 14% 3% 18%	0% 0% 0% 0% 0%	77% 38% 10% 29% 0% 0%
Fixed Income Total	22%	0%	21%
Core Bonds Non-Core Bonds (High Yield & Bank Loans) Emerging Markets Debt Treasuries TIPS Short Duration	12% 4% 3% 3% 0% 0%	0% 0% 0% 0% 0% 0%	16% 0% 0% 0% 5% 0%
Alternative Investments Total	22%	100%	0%
Absolute Return Real Estate Real Return Energy Infrastructure	7% 11% 4% 0% 0%	0% 33% 0% 31% 36%	0% 0% 0% 0% 0%
Emerging Manager Program	1%	0%	0%
Cash	0%	0%	2%

<sup>&</sup>lt;sup>2</sup> The distribution rate approved by the SBOE for fiscal biennium 2024-25 was based on a number of assumptions, including a mid- to long-term expected return rate for the Fund of 6.35% and a rate of inflation measured by the consumer price index of 2.70% according to the policy adopted by the SBOE in June 2022.

#### **PSF Corporation 2023 Strategic Asset Allocation**

Effective January 1, 2023, the IPS includes a combined asset allocation for all Fund assets (consisting of assets transferred for management to the PSF Corporation from the SBOE, the SLB and the Liquid Account). The IPS provides that the Fund's investment objectives are as follows:

- Generate distributions for the benefit of public schools in Texas;
- Maintain the purchasing power of the Fund, after spending and inflation, in order to maintain intergenerational equity with respect to distributions from the Fund;
- Provide a maximum level of return consistent with prudent risk levels, while maintaining sufficient liquidity needed to support Fund obligations; and
- Maintain a AAA credit rating, as assigned by a nationally recognized securities rating organization.

The table below sets forth the asset allocation of the Fund beginning January 1, 2023.

	Strategic Asset	
Asset Class	Allocation	Range
Equities		
Large Cap US Equity	15%	+/- 3.0%
Small/Mid-Cap US Equity	6%	+/- 1.0%
Non-US Developed Equity	10%	+/- 3.0%
Emerging Market Equity	6%	+/- 1.0%
Total Equity	37%	
Fixed Income		
Core Bonds	11%	+/- 2.0%
Non-Core Bonds (High Yield & Bank Loans)	3%	+/- 3.0%
Emerging Market Debt (Local Currency)	2%	+/- 2.0%
U.S. Treasuries	2%	+/- 2.0%
Total Fixed Income	18%	
Cash Equivalents	0%	
Alternatives		
Absolute Return	6%	+/- 1.0%
Private Equity	15%	+/- 4.0%
Real Estate	12%	+/- 4.0%
Emerging Manager Program (Private Equity/Real Estate)	1%	+/- 1.0%
Real Return (Commodities & U.S. Treasury Inflation Protected Securities (TIPS))	4%	+/- 1.5%
Private Real Assets – Natural Resources	3%	+/- 2.0%
Private Real Assets - Infrastructure	4%	+/- 2.0%
Total Alternatives	45%	

For a variety of reasons, each change in asset allocation for the Fund has been implemented in phases, and that approach is likely to be carried forward when and if the asset allocation policy is again modified.

The table below sets forth the comparative investments of the PSF(SBOE) for the years ending August 31, 2021 and 2022, as set forth in the PSF Annual Reports for those years. As of January 1, 2023, the assets of the PSF(SBOE) and the PSF (SLB) were generally combined for investment management and accounting purposes.

Fair Value (in millions) August 31, 2022 and 2021

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			Amount of	
	August	August 31,	Increase	Percent
ASSET CLASS	31, <u>2022</u>	<u>2021</u>	(Decrease)	<u>Change</u>
EQUITY				
Domestic Small Cap	\$ 2,358.4	\$ 2,597.3	\$ (238.9)	-9.2%
Domestic Large Cap	4,730.4	6,218.7	(1,488.3)	<u>-23.9%</u>
Total Domestic Equity	7,088.8	8,816.0	(1,727.2)	-19.6%
International Equity	5 072 F	9.062.1	(2.090.6)	25.00/
International Equity	<u>5,972.5</u>	<u>8,062.1</u>	(2,089.6)	<u>-25.9%</u>
TOTAL EQUITY	13,061.3	16,878.1	(3,816.8)	-22.6%
FIXED INCOME				
Domestic Fixed Income	4,563.3	4,853.1	(289.8)	-6.0%
U.S. Treasuries	1,140.2	1,243.3	(103.1)	-8.3%
High Yield Bonds	1,142.5	· -	<u>1,142.5</u>	N/A
Emerging Market Debt	1,142.5	2,683.7	(1,492.8)	-55.6%
TOTAL FIXED INCOME	8,036.9	8,780.1	(743.2)	-8.5%
A L TERM A TIME IN INCESTMENT	•			
ALTERNATIVE INVESTMENT	_			
Absolute Return	2,932.3	3,546.0	(613.7)	-17.3%
Real Estate	4,365.7	3,706.0	659.7	17.8%
Private Equity	7,933.1	7,724.6	208.5	2.7%
Emerging Manager				
Program	29.9	-	29.9	N/A
Real Return	<u>1,412.0</u>	<u>1,675.5</u>	<u>(263.5)</u>	<u>-15.7%</u>
TOT ALT INVESTMENTS	16,673.0	16,652.1	20.9	0.1%
UNALLOCATED CASH	<u> 196.5</u>	<u>262.9</u>	<u>(66.4)</u>	<u>-25.3%</u>
TOTAL PSF(SBOE)				
INVESTMENTS	\$ 37,967.7	\$ 42,573.2	\$ (4,605.5)	-10.8%

The table below sets forth the investments of the Liquid Account for the year ended August 31, 2022.

## Liquid Account Fair Value at August 31, 20221

Fair Value (in millions) August 31, 2022 and 2021

			Amount of	
	August 31,	August 31,	Increase	Percent
ASSET CLASS	<u>2022</u>	<u>2021</u>	(Decrease)	<u>Change</u>
Equity				
Domestic Small/Mid Cap	\$ 500.0	\$228.3	\$271.7	119.0%
Domestic Large Cap	<u>1,671.7</u>	<u>578.6</u>	<u>1,093.1</u>	188.9%
Total Domestic Equity	2,171.7	806.9	1,364.8	169.1%
International Equity	<u>1,225.5</u>	<u>392.6</u>	<u>832.9</u>	212.1%
TOTAL EQUITY	3,397.2	1,199.5	2,197.7	183.2%
Fixed Income				
Short-Term Fixed Income	797.4	1,074.8	(277.4)	-25.8%
Core Bonds	506.8	413.1	93.7	22.7%
TIPS	<u>208.2</u>	<u>213.9</u>	<u>(5.7)</u>	-2.7%
TOTAL FIXED INCOME	1,512.4	1,701.8	(189.4)	-11.1%
Unallocated Cash	<u>35.2</u>	<u>1,420.5</u>	(1,385.3)	-97.5%
Total Liquid Account				
Investments	\$4,944.8	\$4,321.8	\$623.0	14.4%

<sup>&</sup>lt;sup>1</sup> In millions of dollars.

Source: PSF Annual Report for year ended August 31, 2022.

Source: PSF Annual Report for year ended August 31, 2022.

¹ The investments shown in the table above at August 31, 2022 do not fully reflect the changes made to the PSF Strategic Asset Allocation in June 2022, as those changes were still being phased in at the end of the fiscal year.

The table below sets forth the comparative investments of the PSF(SLB) for the years ending August 31, 2022 and 2021.

#### Comparative Investment Schedule - PSF(SLB)

#### Fair Value (in millions) August 31, 2022 and 2021

	As of	As of	Increase	Percent
	<u>8-31-22</u>	<u>8-31-21</u>	(Decrease)	<u>Change</u>
Asset Class				
Discretionary Real Assets Investments				
Externally Managed				
Real Assets Investment Funds <sup>1</sup>				
Energy/Minerals	\$2,718.6	\$1,707.5	\$1,011.1	59.2%
Infrastructure	1,622.7	1,652.3	(29.6)	-1.8%
Real Estate	<u>1,921.2</u>	<u>1,276.8</u>	<u>644.4</u>	50.5%
Internally Managed Direct				
Real Estate	271.5	223.9	47.6	21.3%
Investments				
Total Discretionary				
Real Assets Investments	6,534.0	4,860.5	1,673.5	34.4%
Dom. Equity Rec'd as In-Kind Distribution	-	1.7	(1.7)	-100.0%
Sovereign and Other Lands	428.3	405.4	22.9	5.6%
Mineral Interests	5,622.2	2,720.4	2,901.8	106.7%
Cash at State Treasury <sup>2</sup>	<u>1,257.5</u>	<u>699.2</u>	<u>558.3</u>	79.8%
Total PSF(SLB)				
Investments	\$13,842.0	\$8,687.2	\$5,154.8	59.3%

<sup>&</sup>lt;sup>1</sup> The fair values of externally managed real assets investment funds, separate accounts, and co-investment vehicles are estimated using the most recent valuations available, adjusted for subsequent contributions and withdrawals.

The asset allocation of the Fund's financial assets portfolio is subject to change by the PSF Corporation from time to time based upon a number of factors, including recommendations to the PSF Corporation made by internal investment staff and external consultants. Fund performance may also be affected by factors other than asset allocation, including, without limitation, the general performance of the securities markets and other capital markets in the United States and abroad, which may be affected by different levels of economic activity; decisions of political officeholders; significant adverse weather events; development of hostilities in and among nations; cybersecurity threats and events; changes in international trade policies or practices; application of the Prudent Person Standard, which may eliminate certain investment opportunities for the Fund; management fees paid to external managers and embedded management fees for some fund investments; and, PSF operational limitations impacted by Texas law or legislative appropriation. The Guarantee Program could also be impacted by changes in State or federal law or regulations or the implementation of new accounting standards.

#### The School District Bond Guarantee Program

The School District Bond Guarantee Program requires an application be made by a school district to the Education Commissioner for a guarantee of its bonds. If the conditions for the School District Bond Guarantee Program are satisfied, the guarantee becomes effective upon approval of the bonds by the Attorney General and remains in effect until the guaranteed bonds are paid or defeased, by a refunding or otherwise.

In the event of default, holders of guaranteed school district bonds will receive all payments due from the corpus of the PSF. Following a determination that a school district will be or is unable to pay maturing or matured principal or interest on any guaranteed bond, the Act requires the school district to notify the Education Commissioner not later than the fifth day before the stated maturity date of such bond or interest payment. Immediately following receipt of such notice, the Education Commissioner must cause to be transferred from the appropriate account in the PSF to the Paying

<sup>&</sup>lt;sup>2</sup> Cash at State Treasury represents amounts that have been deposited in the State Treasury and temporarily invested in short-term investments until called for investment by the external real assets investment funds, separate accounts, and coinvestment vehicles to which PSF(SLB) has made capital commitments. Prior to September 1, 2019, PSF(SLB) was required by statute to deposit cash designated by the SLB for investment in real assets in the State Treasury until it is drawn for investment. After September 1, 2019, that cash was moved to the Liquid Account to be invested by the SBOE.

Agent/Registrar an amount necessary to pay the maturing or matured principal and interest. Upon receipt of funds for payment of such principal or interest, the Paying Agent/Registrar must pay the amount due and forward the canceled bond or evidence of payment of the interest to the State Comptroller of Public Accounts (the "Comptroller"). The Education Commissioner will instruct the Comptroller to withhold the amount paid, plus interest, from the first State money payable to the school district. The amount withheld pursuant to this funding "intercept" feature will be deposited to the credit of the PSF. The Comptroller must hold such canceled bond or evidence of payment of the interest on behalf of the PSF. Following full reimbursement of such payment by the school district to the PSF with interest, the Comptroller will cancel the bond or evidence of payment of the interest and forward it to the school district. The Act permits the Education Commissioner to order a school district to set a tax rate sufficient to reimburse the PSF for any payments made with respect to guaranteed bonds, and also sufficient to pay future payments on guaranteed bonds, and provides certain enforcement mechanisms to the Education Commissioner, including the appointment of a board of managers or annexation of a defaulting school district to another school district.

If a school district fails to pay principal or interest on a bond as it is stated to mature, other amounts not due and payable are not accelerated and do not become due and payable by virtue of the district's default. The School District Bond Guarantee Program does not apply to the payment of principal and interest upon redemption of bonds, except upon mandatory sinking fund redemption, and does not apply to the obligation, if any, of a school district to pay a redemption premium on its guaranteed bonds. The guarantee applies to all matured interest on guaranteed school district bonds, whether the bonds were issued with a fixed or variable interest rate and whether the interest rate changes as a result of an interest reset provision or other bond order provision requiring an interest rate change. The guarantee does not extend to any obligation of a school district under any agreement with a third party relating to guaranteed bonds that is defined or described in State law as a "bond enhancement agreement" or a "credit agreement," unless the right to payment of such third party is directly as a result of such third party being a bondholder.

In the event that two or more payments are made from the PSF on behalf of a district, the Education Commissioner shall request the Attorney General to institute legal action to compel the district and its officers, agents and employees to comply with the duties required of them by law in respect to the payment of guaranteed bonds.

Generally, the regulations that govern the School District Bond Guarantee Program (the "SDBGP Rules") limit guarantees to certain types of notes and bonds, including, with respect to refunding bonds issued by school districts, a requirement that the bonds produce debt service savings, and that bonds issued for capital facilities of school districts must have been voted as unlimited tax debt of the issuing district. The Guarantee Program Rules include certain accreditation criteria for districts applying for a guarantee of their bonds, and limit guarantees to districts that have less than the amount of annual debt service per average daily attendance that represents the 90th percentile of annual debt service per average daily attendance for all school districts, but such limitation will not apply to school districts that have enrollment growth of at least 25% over the previous five school years. As noted, above, in connection with the Regulatory Recodification, the SDBGP Rules are now codified in the Texas Administrative Code at 19 TAC section 33.6 and are available at https://tea.texas.gov/sites/default/files/ch033a.pdf.

## The Charter District Bond Guarantee Program

The Charter District Bond Guarantee Program became effective March 3, 2014. The SBOE published final regulations in the Texas Register that provide for the administration of the Charter District Bond Guarantee Program (the "CDBGP Rules"). As noted, above, in connection with the Regulatory Recodification, the CDBGP Rules are now codified at 19 TAC section 33.7 and are available at https://tea.texas.gov/sites/default/files/ch033a.pdf.

The Charter District Bond Guarantee Program has been authorized through the enactment of amendments to the Act, which provide that a charter holder may make application to the Education Commissioner for designation as a "charter district" and for a guarantee by the PSF under the Act of bonds issued on behalf of a charter district by a non-profit corporation. If the conditions for the Charter District Bond Guarantee Program are satisfied, the guarantee becomes effective upon approval of the bonds by the Attorney General and remains in effect until the guaranteed bonds are paid or defeased, by a refunding or otherwise.

As of March 2023 (the most recent date for which data is available), the percentage of students enrolled in open-enrollment charter schools (excluding charter schools authorized by school districts) to the total State scholastic census was approximately 7.36%. At March 20, 2023, there were 188 active open-enrollment charter schools in the State and there were 1,095 charter school campuses authorized under such charters, though as of such date, 190 of such campuses are not currently serving students for various reasons; therefore, there are 905 charter school campuses actively serving students in Texas. Section 12.101, Texas Education Code, limits the number of charters that the Education Commissioner may grant to a total number of 305 charters. While legislation limits the number of charters that may be granted, it does not limit the number of campuses that may operate under a particular charter. For information regarding the capacity of the Guarantee Program, see "Capacity Limits for the Guarantee Program." The Act provides that the Education Commissioner may not approve the guarantee of refunding or refinanced bonds under the Charter District Bond Guarantee Program in a total amount that exceeds one-half of the total amount available for the guarantee of charter district bonds under the Charter District Bond Guarantee Program.

In accordance with the Act, the Education Commissioner may not approve charter district bonds for guarantee if such guarantees will result in lower bond ratings for public school district bonds that are guaranteed under the School District Bond Guarantee Program. To be eligible for a guarantee, the Act provides that a charter district's bonds must be approved by the Attorney General, have an unenhanced investment grade rating from a nationally recognized investment rating firm, and satisfy a limited investigation conducted by the TEA.

The Charter District Bond Guarantee Program does not apply to the payment of principal and interest upon redemption of bonds, except upon mandatory sinking fund redemption, and does not apply to the obligation, if any, of a charter district to pay a redemption premium on its guaranteed bonds. The guarantee applies to all matured interest on guaranteed charter district bonds, whether the bonds were issued with a fixed or variable interest rate and whether the interest rate changes as a result of an interest reset provision or other bond resolution provision requiring an interest rate change. The guarantee does not extend to any obligation of a charter district under any agreement with a third party relating to guaranteed bonds that is defined or described in State law as a "bond enhancement agreement" or a "credit agreement," unless the right to payment of such third party is directly as a result of such third party being a bondholder.

In the event of default, holders of guaranteed charter district bonds will receive all payments due from the corpus of the PSF. Following a determination that a charter district will be or is unable to pay maturing or matured principal or interest on any guaranteed bond, the Act requires a charter district to notify the Education Commissioner not later than the fifth day before the stated maturity date of such bond or interest payment and provides that immediately following receipt of notice that a charter district will be or is unable to pay maturing or matured principal or interest on a guaranteed bond, the Education Commissioner is required to instruct the Comptroller to transfer from the Charter District Reserve Fund to the district's paying agent an amount necessary to pay the maturing or matured principal or interest. If money in the Charter District Reserve Fund is insufficient to pay the amount due on a bond for which a notice of default has been received, the Education Commissioner is required to instruct the Comptroller to transfer from the PSF to the district's paying agent the amount necessary to pay the balance of the unpaid maturing or matured principal or interest. If a total of two or more payments are made under the Charter District Bond Guarantee Program on charter district bonds and the Education Commissioner determines that the charter district is acting in bad faith under the program, the Education Commissioner may request the Attorney General to institute appropriate legal action to compel the charter district and its officers, agents, and employees to comply with the duties required of them by law in regard to the guaranteed bonds. As is the case with the School District Bond Guarantee Program, the Act provides a funding "intercept" feature that obligates the Education Commissioner to instruct the Comptroller to withhold the amount paid with respect to the Charter District Bond Guarantee Program, plus interest, from the first State money payable to a charter district that fails to make a guaranteed payment on its bonds. The amount withheld will be deposited, first, to the credit of the PSF, and then to restore any amount drawn from the Charter District Reserve Fund as a result of the non-payment.

The CDBGP Rules provide that the PSF may be used to guarantee bonds issued for the acquisition, construction, repair, or renovation of an educational facility for an open-enrollment charter holder and equipping real property of an open-enrollment charter school and/or to refinance promissory notes executed by an open-enrollment charter school, each in an amount in excess of \$500,000 the proceeds of which loans were used for a purpose described above (so-called new money bonds) or for refinancing bonds previously issued for the charter school that were approved by the attorney general (so-called refunding bonds). Refunding bonds may not be guaranteed under the Charter District Bond Guarantee Program if they do not result in a present value savings to the charter holder.

The CDBGP Rules provide that an open-enrollment charter holder applying for charter district designation and a guarantee of its bonds under the Charter District Bond Guarantee Program satisfy various provisions of the regulations, including the following: It must (i) have operated at least one open-enrollment charter school with enrolled students in the State for at least three years; (ii) agree that the bonded indebtedness for which the guarantee is sought will be undertaken as an obligation of all entities under common control of the open-enrollment charter holder, and that all such entities will be liable for the obligation if the open-enrollment charter holder defaults on the bonded indebtedness, provided, however, that an entity that does not operate a charter school in Texas is subject to this provision only to the extent it has received state funds from the open-enrollment charter holder; (iii) have had completed for the past three years an audit for each such year that included unqualified or unmodified audit opinions; and (iv) have received an investment grade credit rating within the last year. Upon receipt of an application for guarantee under the Charter District Bond Guarantee Program, the Education Commissioner is required to conduct an investigation into the financial status of the applicant charter district and of the accreditation status of all open-enrollment charter schools operated under the charter, within the scope set forth in the CDBGP Rules. Such financial investigation must establish that an applying charter district has a historical debt service coverage ratio, based on annual debt service, of at least 1.1 for the most recently completed fiscal year, and a projected debt service coverage ratio, based on projected revenues and expenses and maximum annual debt service, of at least 1.2. The failure of an open-enrollment charter holder to comply with the Act or the applicable regulations, including by making any material misrepresentations in the charter holder's application for charter district designation or guarantee under the Charter District Bond Guarantee Program, constitutes a material violation of the open-enrollment charter holder's charter.

From time to time, TEA has limited new guarantees under the Charter District Bond Guarantee Program to conform to capacity limits specified by the Act. Legislation enacted during the Legislature's 2017 regular session modified the manner of calculating the capacity of the Charter District Bond Guarantee Program (the "CDBGP Capacity"), which further

increased the amount of the CDBGP Capacity. The CDBGP Capacity is made available from the capacity of the Guarantee Program but is not reserved exclusively for the Charter District Bond Guarantee Program. See "Capacity Limits for the Guarantee Program" and "2017 Legislative Changes to the Charter District Bond Guarantee Program." Other factors that could increase the CDBGP Capacity include Fund investment performance, future increases in the Guarantee Program multiplier, changes in State law that govern the calculation of the CDBGP Capacity, as described below, changes in State or federal law or regulations related to the Guarantee Program limit, growth in the relative percentage of students enrolled in open-enrollment charter schools to the total State scholastic census, legislative and administrative changes in funding for charter districts, changes in level of school district or charter district participation in the Guarantee Program, or a combination of such circumstances.

#### Capacity Limits for the Guarantee Program

The capacity of the Fund to guarantee bonds under the Guarantee Program is limited to the lesser of that imposed by State law (the "State Capacity Limit") and that imposed by regulations and a notice issued by the IRS (the "IRS Limit", with the limit in effect at any given time being the "Capacity Limit"). From 2005 through 2009, the Guarantee Program twice reached capacity under the IRS Limit, and in each instance the Guarantee Program was closed to new bond guarantee applications until relief was obtained from the IRS. The most recent closure of the Guarantee Program commenced in March 2009 and the Guarantee Program reopened in February 2010 on the basis of receipt of the IRS Notice.

Prior to 2007, various legislation was enacted modifying the calculation of the State Capacity limit; however, in 2007, Senate Bill 389 ("SB 389") was enacted, providing for increases in the capacity of the Guarantee Program, and specifically providing that the SBOE may by rule increase the capacity of the Guarantee Program from two and one-half times the cost value of the PSF to an amount not to exceed five times the cost value of the PSF, provided that the increased limit does not violate federal law and regulations and does not prevent bonds guaranteed by the Guarantee Program from receiving the highest available credit rating, as determined by the SBOE. SB 389 further provided that the SBOE shall at least annually consider whether to change the capacity of the Guarantee Program. Additionally, on May 21, 2010, the SBOE modified the SDBGP Rules, and increased the State Capacity Limit to an amount equal to three times the cost value of the PSF. Such modified regulations, including the revised capacity rule, became effective on July 1, 2010. The SDBGP Rules provide that the Education Commissioner may reduce the multiplier to maintain the AAA credit rating of the Guarantee Program but also provide that any changes to the multiplier made by the Education Commissioner are to be ratified or rejected by the SBOE at the next meeting following the change. See "Valuation of the PSF and Guaranteed Bonds" below.

Since September 2015, the SBOE has periodically voted to change the capacity multiplier as shown in the following table.

Changes in SBOE-determined multiplier for State Capacity Limit					
Date	<u>Multiplier</u>				
Prior to May 2010	2.50				
May 2010	3.00				
September 2015	3.25				
February 2017	3.50				
September 2017	3.75				
February 2018 (current)	3.50				

Prior to the issuance of the IRS Notice (defined below), the capacity of the program under the IRS Limit was limited to two and one-half times the lower of cost or fair market value of the Fund's assets adjusted by a factor that excluded additions to the Fund made since May 14, 1989. That limitation was a dynamic number that depended in large part on the market value of the Fund from time to time. On December 16, 2009, the IRS published Notice 2010-5 (the "IRS Notice") stating that the IRS would issue proposed regulations amending the existing regulations to raise the IRS limit to 500% of the total cost of the assets held by the PSF as of December 16, 2009 (a static number). In accordance with the IRS Notice, the amount of any new bonds to be guaranteed by the PSF, together with the then outstanding amount of bonds previously guaranteed by the PSF, must not exceed the IRS limit on the sale date of the new bonds to be guaranteed. The IRS Notice further provided that the IRS Notice may be relied upon for bonds sold on or after December 16, 2009, and before the effective date of future regulations or other public administrative guidance affecting funds like the PSF.

On September 16, 2013, the IRS published proposed regulations (the "Proposed IRS Regulations") that, among other things, would enact the IRS Notice. The preamble to the Proposed IRS Regulations provides that issuers may elect to apply the Proposed IRS Regulations, in whole or in part, to bonds sold on or after September 16, 2013, and before the date that final regulations became effective.

On July 18, 2016, the IRS issued final regulations enacting the IRS Notice (the "Final IRS Regulations"). The Final IRS Regulations are effective for bonds sold on or after October 17, 2016. The IRS Notice, the Proposed IRS Regulations and the Final IRS Regulations establish a static capacity for the Guarantee Program based upon the cost value of Fund assets on December 16, 2009, multiplied by five. On December 16, 2009, the cost value of the Guarantee Program was \$23,463,730,608 (estimated and unaudited), thereby producing an IRS Limit of approximately \$117.3 billion in principal amount of guaranteed bonds outstanding.

The State Capacity Limit increased from \$135,449,634,408 on August 31, 2021 to \$148,789,725,175 on August 31, 2022 (but at such date the IRS Limit (\$117,318,653,038) remained the lower of the two, so it is the current Capacity Limit for the Fund).

Since July 1991, when the SBOE amended the Guarantee Program Rules to broaden the range of bonds that are eligible for guarantee under the Guarantee Program to encompass most Texas school district bonds, the principal amount of bonds guaranteed under the Guarantee Program has increased sharply. In addition, in recent years a number of factors have caused an increase in the amount of bonds issued by school districts in the State. See the table "Permanent School Fund Guaranteed Bonds" below. Effective March 1, 2023, the Act, as amended through the Regulatory Recodification, provides that the SBOE may establish a percentage of the Capacity Limit to be reserved from use in guaranteeing bonds (the "Capacity Reserve"). The SDBGP Rules provide for a maximum Capacity Reserve for the overall Guarantee Program of 5% and provide that the amount of the Capacity Reserve may be increased or decreased by a majority vote of the SBOE based on changes in the cost value, asset allocation, and risk in the portfolio, or may be increased or decreased by the Education Commissioner as necessary to prudently manage fund capacity and preserve the AAA credit rating of the Guarantee Program (subject to ratification or rejection by the SBOE at the next meeting for which an item can be posted). The CDBGP Rules provide for an additional reserve of CDBGP Capacity determined by calculating an equal percentage as established by the SBOE for the Capacity Reserve, applied to the CDBGP Capacity. Effective March 1, 2023, the Capacity Reserve is 0.25%. The Capacity Reserve is noted in the monthly updates with respect to the capacity of the Guarantee Program on the TEA web site at http://tea.texas.gov/Finance and Grants/Permanent School Fund/, which are also filed with the MSRB.

Based upon historical performance of the Fund, the legal restrictions relating to the amount of bonds that may be guaranteed has generally resulted in a lower ratio of guaranteed bonds to available assets as compared to many other types of credit enhancements that may be available for Texas school district bonds and charter district bonds. However, the ratio of Fund assets to guaranteed bonds and the growth of the Fund in general could be adversely affected by a number of factors, including Fund investment performance, investment objectives of the Fund, an increase in bond issues by school districts in the State or legal restrictions on the Fund, changes in State laws that implement funding decisions for school districts and charter districts, which could adversely affect the credit quality of those districts, the implementation of the Charter District Bond Guarantee Program, or significant changes in distributions to the ASF. The issuance of the IRS Notice and the Final IRS Regulations resulted in a substantial increase in the amount of bonds guaranteed under the Guarantee Program.

As of January 2023, the monthly updates with respect to the capacity of the Guarantee Program on the TEA web site projected a remaining capacity under the IRS Limit of \$194.1 million out of the approximately \$117.3 billion of authorized capacity. Effective March 1, 2023, the change in the Capacity Reserve from 5% to 0.25%, as discussed above, freed up approximately \$5.9 billion in Guarantee Program capacity. No representation is made as to how quickly the additional capacity from changing the Capacity Reserve will remain available, and the capacity of the Guarantee Program is subject to change due to a number of factors, including changes in bond issuance volume throughout the State and some bonds receiving guarantee approvals may not close. Additional capacity could become available for new applicants from time to time, through, among other measures, the principal retirement of outstanding guaranteed bonds. As the amount of guaranteed bonds approaches the IRS Limit, the SBOE continues to seek changes to the existing federal tax law requirements regarding the Guarantee Program with the objective of obtaining an increase in the IRS Limit. Such changes include regulatory modifications and implementation of federal legislation, and no assurances can be given as to the timing of the foregoing or the SBOE's success in that undertaking.

#### 2017 Legislative Changes to the Charter District Bond Guarantee Program

The CDBGP Capacity is established by the Act. During the 85th Texas Legislature, which concluded on May 29, 2017, Senate Bill 1480 ("SB 1480") was enacted. SB 1480 amended the Act to modify how the CDBGP Capacity is established effective as of September 1, 2017 and made other substantive changes to the Charter District Bond Guarantee Program. Prior to the enactment of SB 1480, the CDBGP Capacity was calculated as the Capacity Limit less the amount of outstanding bond guarantees under the Guarantee Program multiplied by the percentage of charter district scholastic population relative to the total public school scholastic population. SB 1480 amended the CDBGP Capacity calculation so that the Capacity Limit is multiplied by the percentage of charter district scholastic population relative to the total public school scholastic population prior to the subtraction of the outstanding bond guarantees, thereby increasing the CDBGP Capacity.

The percentage of the charter district scholastic population to the overall public school scholastic population has grown from 3.53% in September 2012 to 7.36% in March 2023. TEA is unable to predict how the ratio of charter district students to the total State scholastic population will change over time.

In addition to modifying the manner of determining the CDBGP Capacity, SB 1480 provided that the Education Commissioner's investigation of a charter district application for guarantee may include an evaluation of whether the charter district bond security documents provide a security interest in real property pledged as collateral for the bond and the repayment obligation under the proposed guarantee. The Education Commissioner may decline to approve the application if the Education Commissioner determines that sufficient security is not provided. The Act and the CDBGP Rules also

require the Education Commissioner to make an investigation of the accreditation status and financial status for a charter district applying for a bond guarantee.

Since the initial authorization of the Charter District Bond Guarantee Program, the Act has established a bond guarantee reserve fund in the State treasury (the "Charter District Reserve Fund"). Formerly, the Act provided that each charter district that has a bond guaranteed must annually remit to the Education Commissioner, for deposit in the Charter District Reserve Fund, an amount equal to 10% of the savings to the charter district that is a result of the lower interest rate on its bonds due to the guarantee by the PSF. SB 1480 modified the Act insofar as it pertains to the Charter District Reserve Fund. Effective September 1, 2017, the Act provides that a charter district that has a bond guaranteed must remit to the Education Commissioner, for deposit in the Charter District Reserve Fund, an amount equal to 20% of the savings to the charter district that is a result of the lower interest rate on the bond due to the guarantee by the PSF. The amount due shall be paid on receipt by the charter district of the bond proceeds. However, the deposit requirement will not apply if the balance of the Charter District Reserve Fund is at least equal to 3.00% of the total amount of outstanding guaranteed bonds issued by charter districts. At March 17, 2023, the Charter District Reserve Fund contained \$85,259,403, which represented approximately 2.18% of the guaranteed charter district bonds. The Reserve Fund is held and invested as a non-commingled fund under the administration of the PSF Corporation staff.

#### **Charter District Risk Factors**

Open-enrollment charter schools in the State may not charge tuition and, unlike school districts, charter districts have no taxing power. Funding for charter district operations is largely from amounts appropriated by the Legislature. Additionally, the amount of State payments a charter district receives is based on a variety of factors, including the enrollment at the schools operated by a charter district, and may be affected by the State's economic performance and other budgetary considerations and various political considerations.

Other than credit support for charter district bonds that is provided to qualifying charter districts by the Charter District Bond Guarantee Program, State funding for charter district facilities construction is limited to a program established by the Legislature in 2017, which provides \$60 million per year for eligible charter districts with an acceptable performance rating for a variety of funding purposes, including for lease or purchase payments for instructional facilities. Since State funding for charter facilities is limited, charter schools generally issue revenue bonds to fund facility construction and acquisition, or fund facilities from cash flows of the school. Some charter districts have issued non-guaranteed debt in addition to debt guaranteed under the Charter District Bond Guarantee Program, and such non-guaranteed debt is likely to be secured by a deed of trust covering all or part of the charter district's facilities. In March 2017, the TEA began requiring charter districts to provide the TEA with a lien against charter district property as a condition to receiving a guarantee under the Charter District Bond Guarantee Program. However, charter district bonds issued and guaranteed under the Charter District Bond Guarantee Program prior to the implementation of the new requirement did not have the benefit of a security interest in real property, although other existing debts of such charter districts that are not guaranteed under the Charter District Bond Guarantee Program may be secured by real property that could be foreclosed on in the event of a bond default.

As a general rule, the operation of a charter school involves fewer State requirements and regulations for charter holders as compared to other public schools, but the maintenance of a State-granted charter is dependent upon on-going compliance with State law and regulations, which are monitored by TEA. TEA has a broad range of enforcement and remedial actions that it can take as corrective measures, and such actions may include the loss of the State charter, the appointment of a new board of directors to govern a charter district, the assignment of operations to another charter operator, or, as a last resort, the dissolution of an open-enrollment charter school. Charter holders are governed by a private board of directors, as compared to the elected boards of trustees that govern school districts.

As described above, the Act includes a funding "intercept" function that applies to both the School District Bond Guarantee Program and the Charter District Bond Guarantee Program. However, school districts are viewed as the "educator of last resort" for students residing in the geographical territory of the district, which makes it unlikely that State funding for those school districts would be discontinued, although the TEA can require the dissolution and merger into another school district if necessary to ensure sound education and financial management of a school district. That is not the case with a charter district, however, and open-enrollment charter schools in the State have been dissolved by TEA from time to time. If a charter district that has bonds outstanding that are guaranteed by the Charter District Bond Guarantee Program should be dissolved, debt service on guaranteed bonds of the district would continue to be paid to bondholders in accordance with the Charter District Bond Guarantee Program, but there would be no funding available for reimbursement of the PSF by the Comptroller for such payments. As described under "The Charter District Bond Guarantee Program," the Act established the Charter District Reserve Fund, to serve as a reimbursement resource for the PSF.

#### **Infectious Disease Outbreak**

Since the onset of the COVID-19 pandemic in March 2020, TEA and TEA investment management for the PSF have continued to operate and function pursuant to the TEA continuity of operations plan developed as mandated in accordance with Texas Labor Code Section 412.054. That plan was designed to ensure performance of the Agency's essential missions and functions under such threats and conditions in the event of, among other emergencies, a pandemic event.

Circumstances regarding the COVID-19 pandemic continue to evolve; for additional information on these events in the State, reference is made to the website of the Governor, https://gov.texas.gov/, and, with respect to public school events, the website of TEA, https://tea.texas.gov/texas-schools/safe-and-healthy-schools/coronavirus-covid-19-support-and-quidance.

TEA cannot predict whether any school or charter district may experience short- or longer-term cash flow emergencies as a direct or indirect effect of COVID-19 that would require a payment from the PSF to be made to a paying agent for a guaranteed bond. However, through the end of February 2023, no school district or charter district had failed to perform with respect to making required payments on their guaranteed bonds. Information regarding the respective financial operations of the issuer of bonds guaranteed, or to be guaranteed, by the PSF is provided by such issuers in their respective bond offering documents and the TEA takes no responsibility for the respective information, as it is provided by the respective issuers.

#### **Ratings of Bonds Guaranteed Under the Guarantee Program**

Moody's Investors Service, Inc., S&P Global Ratings and Fitch Ratings, Inc. rate bonds guaranteed by the PSF "Aaa," "AAA" and "AAA," respectively. Not all districts apply for multiple ratings on their bonds, however. See "[insert applicable rating reference]" herein.

#### Valuation of the PSF and Guaranteed Bonds

#### **Permanent School Fund Valuations**

Fiscal Year Ended 8/31	Book Value <sup>(1)</sup>	Market Value <sup>(1)</sup>		
2018	\$ 33,860,358,647	\$ 44,074,197,940		
2019	35,288,344,219	46,464,447,981		
2020	36,642,000,738	46,764,059,745		
2021	38,699,895,545	55,582,252,097		
2022(2)	42,511,350,050	56,754,515,757		

<sup>(1)</sup> SLB managed assets are included in the market value and book value of the Fund. In determining the market value of the PSF from time to time during a fiscal year, the current, unaudited values for PSF investment portfolios and cash held by the SLB are used. With respect to SLB managed assets shown in the table above, market values of land and mineral interests, internally managed real estate, investments in externally managed real estate funds and cash are based upon information reported to the PSF Corporation by the SLB. The SLB reports that information to the PSF Corporation on a quarterly basis. The valuation of such assets at any point in time is dependent upon a variety of factors, including economic conditions in the State and nation in general, and the values of these assets, and, in particular, the valuation of mineral holdings administered by the SLB, can be volatile and subject to material changes from period to period.

<sup>(2)</sup> At August 31, 2022, mineral assets, sovereign and other lands and discretionary internal investments, investments with external managers, and cash managed by the SLB had book values of approximately \$13.4 million, \$180.6 million, \$5,433.0 million, and \$1,257.5 million, respectively, and market values of approximately \$5,622.2 million, \$699.8 million, \$6,262.5 million, and \$1,257.52 million, respectively.

#### **Permanent School Fund Guaranteed Bonds**

At 8/31	Principal Amount <sup>(1)</sup>
2018	\$79,080,901,069
2019	84,397,900,203
2020	90,336,680,245
2021	95,259,161,922
2022	103,239,495,929 <sup>(2)</sup>

<sup>(1)</sup> Represents original principal amount; does not reflect any subsequent accretions in value for compound interest bonds (zero coupon securities). The amount shown excludes bonds that have been refunded and released from the Guarantee Program. The TEA does not maintain records of the accreted value of capital appreciation bonds that are guaranteed under the Guarantee Program.

#### Permanent School Fund Guaranteed Bonds by Category<sup>(1)</sup>

	School Distric	et Bonds	Charter Di	strict Bonds	<u>Totals</u>	
Fiscal Year Ended						
8/31	No. of	Principal	No. of	Principal Amount	No. of	Principal
<u> </u>	<u>Issues</u>	Amount (\$)	Issues	(\$)	Issues	Amount (\$)
2018	3,249	77,647,966,069	44	1,432,935,000	3,293	79,080,901,069
2019	3,297	82,537,755,203	49	1,860,145,000	3,346	84,397,900,203
2020	3,296	87,800,478,245	64	2,536,202,000	3,360	90,336,680,245
2021	3,346	91,951,175,922	83	3,307,986,000	3,429	95,259,161,922
2022(2)	3,348	99,528,099,929	94	3,711,396,000	3,442	103,239,495,929

<sup>(1)</sup> Represents original principal amount; does not reflect any subsequent accretions in value for compound interest bonds (zero coupon securities). The amount shown excludes bonds that have been refunded and released from the Guarantee Program.

#### Discussion and Analysis Pertaining to Fiscal Year Ended August 31, 2022

The following discussion is derived from the Annual Report for the year ended August 31, 2022, including the Message of the Executive Administrator of the Fund and the Management's Discussion and Analysis contained therein. Reference is made to the Annual Report, as filed with the MSRB, for the complete Message and MD&A. Investment assets managed by the fifteen member SBOE are referred to throughout this MD&A as the PSF(SBOE) and, with respect to the Liquid Account, Liquid(SBOE) assets. As of August 31, 2022, the Fund's land, mineral rights and certain real assets are managed by the five-member SLB and these assets are referred to throughout as the PSF(SLB) assets. The current PSF(SBOE) asset allocation policy includes an allocation for real estate investments, and as such investments are made, and become a part of the PSF(SBOE) investment portfolio, those investments will be managed by the SBOE and not the SLB.

At the end of fiscal 2022, the Fund balance was \$56.8 billion, an increase of \$1.2 billion from the prior year. This increase is primarily due to overall net increases in value of the various asset classes in which the Fund is invested. During the year, the SBOE continued implementing the long-term strategic asset allocation, diversifying the PSF(SBOE) to strengthen the Fund. The asset allocation is projected to increase returns over the long run while reducing risk and portfolio return volatility. The PSF(SBOE) annual rates of return for the one-year, five-year, and ten-year periods ending August 31, 2022, net of fees, were -6.80%, 6.54% and 7.33%, respectively, and the Liquid(SBOE) annual rate of return for the one-year and three-year periods ending August 31, 2022, net of fees, was -10.24% and -1.23% (total return takes into consideration the change in the market value of the Fund during the year as well as the interest and dividend income generated by the Fund's investments). In addition, the SLB continued its shift into externally managed real asset investment funds, and the one-year, five-year, and ten-year annualized total returns for the PSF(SLB) externally managed real assets, net of fees and including cash, were 32.29%, 8.42%, and 7.40%, respectively.

<sup>(2)</sup> At August 31, 2022 (the most recent date for which such data is available), the TEA expected that the principal and interest to be paid by school districts and charter districts over the remaining life of the bonds guaranteed by the Guarantee Program was \$156,825,227,335, of which \$53,585,731,406 represents interest to be paid. As shown in the table above, at August 31, 2022, there were \$103,239,495,929 in principal amount of bonds guaranteed under the Guarantee Program. Using the IRS Limit of \$117,318,653,038 (the IRS Limit is currently the Capacity Limit), net of the Capacity Reserve, as of March 17, 2023, 7.36% of the Guarantee Program's capacity was available to the Charter District Bond Guarantee Program. As of March 17, 2023, the amount of outstanding bond guarantees represented 89.46% of the Capacity Limit (which is currently the IRS Limit). March 17, 2023 values are based on unaudited data, which is subject to adjustment.

<sup>(2)</sup> At March 17, 2023 (based on unaudited data, which is subject to adjustment), there were \$104,953,879,666 in principal amount of bonds guaranteed under the Guarantee Program, representing 3,296 school district issues, aggregating \$101,038,728,666 in principal amount and 99 charter district issues, aggregating \$3,915,151,000 in principal amount. At March 17, 2023 the projected guarantee capacity available was \$5,413,975,055 (based on unaudited data, which is subject to adjustment).

The Fund is invested in global markets and experiences volatility commensurate with the related indices. The Fund is broadly diversified and benefits from the cost structure of its investment program. Changes continue to be researched, crafted and implemented to make the cost structure more effective and efficient. See "Comparative Investment Schedule - PSF(SBOE)" for the PSF(SBOE) holdings as of August 31, 2022.

As of August 31, 2022, the SBOE has approved, and the Fund made capital commitments to, externally managed real estate investment funds in a total amount of \$7.3 billion and capital commitments to private equity limited partnerships for a total of \$10.1 billion. Unfunded commitments at August 31, 2022, totaled \$2.4 billion in real estate investments and \$2.9 billion in private equity investments.

		Benchmark
Portfolio	Return	Return <sup>2</sup>
Total PSF(SBOE) Portfolio	(6.80)%	(6.37)%
Domestic Large Cap Equities(SBOE)	(11.08)	(11.23)
Domestic Small/Mid Cap Equities(SBOE)	(10.96)	(10.90)
International Equities(SBOE)	(19.72)	(19.52)
Emerging Market Equity(SBOE)	(22.85)	(21.80)
Fixed Income(SBOE)	(12.16)	(11.52)
Treasuries	(22.82)	(22.64)
Absolute Return(SBOE)	(0.55)	(5.66)
Real Estate(SBOE)	23.31	20.56
Private Equity(SBOE)	3.17	8.43
Real Return(SBOE)	2.98	3.09
Emerging Market Debt(SBOE)	(17.95)	(19.43)
Liquid Large Cap Equity(SBOE)	(10.39)	(11.23)
Liquid Small Cap Equity(SBOE)	(10.63)	(10.90)
Liquid International Equity(SBOE)	(19.34)	(19.52)
Liquid Short-Term Fixed Income(SBOE)	(4.27)	(4.01)
Liquid Core Bonds(SBOE)	(11.30)	(11.52)
Liquid TIPS(SBOE)	(5.78)	(5.98)
Liquid Transition Cash Reserves(SBOE)	1.65	0.38
Liquid Combined(SBOE)	(10.24)	(10.88)
PSF(SLB)	(32.29)	N/A

<sup>&</sup>lt;sup>1</sup> Time weighted rates of return adjusted for cash flows for the PSF(SBOE) investment assets. Does not include GLO managed real estate or real assets. Returns are net of fees. Source: PSF Annual Report for year ended August 31, 2022.

The PSF(SLB) portfolio is generally characterized by three broad categories: (1) discretionary real assets investments, (2) sovereign and other lands, and (3) mineral interests. Discretionary real assets investments consist of externally managed real estate, infrastructure, and energy/minerals investment funds; internally managed direct real estate investments, and cash. Sovereign and other lands consist primarily of the lands set aside to the PSF when it was created. Mineral interests consist of all of the minerals that are associated with PSF lands. The investment focus of PSF(SLB) discretionary real assets investments has shifted from internally managed direct real estate investments to externally managed real assets investment funds. The PSF(SLB) makes investments in certain limited partnerships that legally commit it to possible future capital contributions. At August 31, 2022, the remaining commitments totaled approximately \$1.94 billion.

For fiscal year 2022, total revenues, inclusive of unrealized gains and losses and net of security lending rebates and fees, totaled \$3.5 billion, a decrease of \$7.3 billion from fiscal year 2021 earnings of \$10.8 billion. The total change in the fair value of the Fund investments is consistent with the change in value of the markets in which those investments were made. In fiscal year 2022, revenues earned by the Fund included gains realized on the sale of land and real estate owned by the Fund; lease payments, bonuses and royalty income received from oil, gas and mineral leases; lease payments from commercial real estate; surface lease and easement revenues; revenues from the resale of natural and liquid gas supplies; dividends, interest, and securities lending revenues; the net change in the fair value of the investment portfolio and externally managed real assets investment funds; and other miscellaneous fees and income.

Expenditures are paid from the Fund before distributions are made under the total return formula. Such expenditures include the costs incurred by the SLB to manage the land endowment, as well as operational costs of the Fund, including external management fees paid from appropriated funds. Total operating expenditures, net of security lending rebates and fees, increased 3.0% for the fiscal year ending August 31, 2022. This increase is primarily attributable to an increase in PSF(SLB) quantities of purchased gas for resale in the State Energy Management Program, which is administered by the SLB as part of the Fund, as well as increases in operational costs.

<sup>&</sup>lt;sup>2</sup> Benchmarks are as set forth in the PSF Annual Report for year ended August 31, 2022.

The Fund directly supports the public school system in the State by distributing a predetermined percentage of its asset value to the ASF. For fiscal years 2021 and 2022, the distribution from the SBOE to the ASF totaled \$1.1 billion and \$1.7 billion, respectively. Distributions from the SLB to the ASF for fiscal years 2021 and 2022 totaled \$600 and \$415 million, respectively.

At the end of the 2022 fiscal year, PSF assets guaranteed \$103.2 billion in bonds issued by 898 local school districts and charter districts, the latter of which entered into the Guarantee Program during the 2014 fiscal year. Since its inception in 1983, the Fund has guaranteed 8,554 school district and charter district bond issues totaling \$239.7 billion in principal amount. During the 2022 fiscal year, the number of outstanding issues guaranteed under the Guarantee Program totaled 3,442. The dollar amount of guaranteed school and charter bond issues outstanding increased by \$7.98 billion or 8.4%. The State Capacity Limit increased by \$13.3 billion, or 9.8%, during fiscal year 2022 due to continued growth in the cost basis of the Fund used to calculate that Program capacity limit. The effective capacity of the Guarantee Program did not increase during fiscal year 2022 as the IRS Limit was reached in a prior fiscal year, and it is the lower of the two capacity limits for the Guarantee Program.

#### Other Events and Disclosures

The State Investment Ethics Code governs the ethics and disclosure requirements for financial advisors and other service providers who advise certain State governmental entities, including the PSF. The SBOE code of ethics provides ethical standards for SBOE members, the Education Commissioner, TEA staff, and persons who provide services to the SBOE relating to the Fund. As part of the Regulatory Recodification, the PSF Corporation developed its own ethics policy as required by SB 1232, which provides basic ethical principles, guidelines, and standards of conduct relating to the management and investment of the Fund in accordance with the requirements of §43.058 of the Texas Education Code, as amended. The SBOE code of ethics is codified in the Texas Administrative Code at 19 TAC sections 33.4 et seq. and is available on the TEA web site at https://tea.texas.gov/sites/default/files/ch033a.pdf. The PSF Corporation's ethics policy is posted to the PSF Corporation's website at texaspsf.org.

In addition, the SLB and GLO have established processes and controls over the administration of real estate transactions and are subject to provisions of the Texas Natural Resources Code and internal procedures in administering real estate transactions for Fund assets it manages.

As of August 31, 2022, certain lawsuits were pending against the State and/or the GLO, which challenge the Fund's title to certain real property and/or past or future mineral income from that property, and other litigation arising in the normal course of the investment activities of the PSF. Reference is made to the Annual Report, when filed, for a description of such lawsuits that are pending, which may represent contingent liabilities of the Fund.

#### **PSF Continuing Disclosure Undertaking**

The Regulatory Recodification included the codification of the TEA's undertaking pursuant to Rule 15c2-12 (the "TEA Undertaking") pertaining to the PSF and the Guarantee Program. As of March 1, 2023, the TEA Undertaking is codified at 19 TAC 33.8, which relates to the Guarantee Program and is available at available at https://tea.texas.gov/sites/default/files/ch033a.pdf.

Through the codification of the TEA Undertaking and its commitment to guarantee bonds, the TEA has made the following agreement for the benefit of the issuers, holders and beneficial owners of guaranteed bonds. The TEA (or its successor with respect to the management of the Guarantee Program) is required to observe the agreement for so long as it remains an "obligated person," within the meaning of Rule 15c2-12, with respect to guaranteed bonds. Nothing in the TEA Undertaking obligates the TEA to make any filings or disclosures with respect to guaranteed bonds, as the obligations of the TEA under the TEA Undertaking pertain solely to the Guarantee Program. The issuer or an "obligated person" of the guaranteed bonds has assumed the applicable obligation under Rule 15c2-12 to make all disclosures and filings relating directly to guaranteed bonds, and the TEA takes no responsibility with respect to such undertakings. Under the TEA Undertaking, the TEA will be obligated to provide annually certain updated financial information and operating data, and timely notice of specified material events, to the MSRB.

The MSRB has established the Electronic Municipal Market Access ("EMMA") system, and the TEA is required to file its continuing disclosure information using the EMMA system. Investors may access continuing disclosure information filed with the MSRB at www.emma.msrb.org, and the continuing disclosure filings of the TEA with respect to the PSF can be found at https://emma.msrb.org/IssueView/Details/ER355077 or by searching for "Texas Permanent School Fund Bond Guarantee Program" on EMMA.

#### **Annual Reports**

The TEA will annually provide certain updated financial information and operating data to the MSRB. The information to be updated includes all quantitative financial information and operating data with respect to the Guarantee Program and the PSF of the general type included in this offering document under the heading "THE PERMANENT SCHOOL FUND

GUARANTEE PROGRAM." The information also includes the Annual Report. The TEA will update and provide this information within six months after the end of each fiscal year.

The TEA may provide updated information in full text or may incorporate by reference certain other publicly-available documents, as permitted by Rule 15c2-12. The updated information includes audited financial statements of, or relating to, the State or the PSF, when and if such audits are commissioned and available. Financial statements of the State will be prepared in accordance with generally accepted accounting principles as applied to state governments, as such principles may be changed from time to time, or such other accounting principles as the State Auditor is required to employ from time to time pursuant to State law or regulation. The financial statements of the Fund are required to be prepared to conform to U.S. Generally Accepted Accounting Principles as established by the Governmental Accounting Standards Board.

The Fund is reported by the State of Texas as a permanent fund and accounted for on a current financial resources measurement focus and the modified accrual basis of accounting. Measurement focus refers to the definition of the resource flows measured. Under the modified accrual basis of accounting, all revenues reported are recognized based on the criteria of availability and measurability. Assets are defined as available if they are in the form of cash or can be converted into cash within 60 days to be usable for payment of current liabilities. Amounts are defined as measurable if they can be estimated or otherwise determined. Expenditures are recognized when the related fund liability is incurred.

The State's current fiscal year end is August 31. Accordingly, the TEA must provide updated information by the last day of February in each year, unless the State changes its fiscal year. If the State changes its fiscal year, the TEA will notify the MSRB of the change.

#### **Event Notices**

The TEA will also provide timely notices of certain events to the MSRB. Such notices will be provided not more than ten business days after the occurrence of the event. The TEA will provide notice of any of the following events with respect to the Guarantee Program: (1) principal and interest payment delinquencies; (2) non-payment related defaults, if such event is material within the meaning of the federal securities laws; (3) unscheduled draws on debt service reserves reflecting financial difficulties: (4) unscheduled draws on credit enhancements reflecting financial difficulties: (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the IRS of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Guarantee Program, or other material events affecting the tax status of the Guarantee Program; (7) modifications to rights of holders of bonds guaranteed by the Guarantee Program, if such event is material within the meaning of the federal securities laws; (8) bond calls, if such event is material within the meaning of the federal securities laws, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of bonds guaranteed by the Guarantee Program, if such event is material within the meaning of the federal securities laws; (11) rating changes of the Guarantee Program; (12) bankruptcy, insolvency, receivership, or similar event of the Guarantee Program (which is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the Guarantee Program in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Guarantee Program, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Guarantee Program); (13) the consummation of a merger, consolidation, or acquisition involving the Guarantee Program or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if such event is material within the meaning of the federal securities laws; (14) the appointment of a successor or additional trustee with respect to the Guarantee Program or the change of name of a trustee, if such event is material within the meaning of the federal securities laws; (15) the incurrence of a financial obligation of the Guarantee Program, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Guarantee Program, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Guarantee Program, any of which reflect financial difficulties. (Neither the Act nor any other law, regulation or instrument pertaining to the Guarantee Program make any provision with respect to the Guarantee Program for bond calls, debt service reserves, credit enhancement, liquidity enhancement, early redemption or the appointment of a trustee with respect to the Guarantee Program.) In addition, the TEA will provide timely notice of any failure by the TEA to provide information, data, or financial statements in accordance with its agreement described above under "Annual Reports."

## **Availability of Information**

The TEA has agreed to provide the foregoing information only to the MSRB and to transmit such information electronically to the MSRB in such format and accompanied by such identifying information as prescribed by the MSRB. The information is available from the MSRB to the public without charge at www.emma.msrb.org.

#### **Limitations and Amendments**

The TEA has agreed to update information and to provide notices of material events only as described above. The TEA has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition, or prospects or agreed to update any information that is provided, except as described above. The TEA makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell Bonds at any future date. The TEA disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders of Bonds may seek a writ of mandamus to compel the TEA to comply with its agreement.

The continuing disclosure agreement of the TEA is made only with respect to the PSF and the Guarantee Program. The issuer of guaranteed bonds or an obligated person with respect to guaranteed bonds may make a continuing disclosure undertaking in accordance with Rule 15c2-12 with respect to its obligations arising under Rule 15c2-12 pertaining to financial information and operating data concerning such entity and events notices relating to such guaranteed bonds. A description of such undertaking, if any, is included elsewhere in this offering document.

This continuing disclosure agreement may be amended by the TEA from time to time to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the TEA, but only if (1) the provisions, as so amended, would have permitted an underwriter to purchase or sell guaranteed bonds in the primary offering of such bonds in compliance with Rule 15c2-12, taking into account any amendments or interpretations of Rule 15c2-12 since such offering as well as such changed circumstances and (2) either (a) the holders of a majority in aggregate principal amount of the outstanding bonds guaranteed by the Guarantee Program consent to such amendment or (b) a person that is unaffiliated with the TEA (such as nationally recognized bond counsel) determines that such amendment will not materially impair the interest of the holders and beneficial owners of the bonds guaranteed by the Guarantee Program. The TEA may also amend or repeal the provisions of its continuing disclosure agreement if the SEC amends or repeals the applicable provision of Rule 15c2-12 or a court of final jurisdiction enters judgment that such provisions of Rule 15c2-12 are invalid, but only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling bonds guaranteed by the Guarantee Program in the primary offering of such bonds.

#### **Compliance with Prior Undertakings**

Except as stated below, during the last five years, the TEA has not failed to substantially comply with its previous continuing disclosure agreements in accordance with Rule 15c2-12. On April 28, 2022 TEA became aware that it had not timely filed its 2021 Annual Report with EMMA due to an administrative oversight. TEA took corrective action and filed the 2021 Annual Report with EMMA on April 28, 2022, followed by a notice of late filing made with EMMA on April 29, 2022. TEA notes that the 2021 Annual Report was timely filed on the TEA website by the required filing date and that website posting has been incorporated by reference into TEA's Bond Guarantee Program disclosures that are included in school district and charter district offering documents.

#### **SEC Exemptive Relief**

On February 9, 1996, the TEA received a letter from the Chief Counsel of the SEC that pertains to the availability of the "small issuer exemption" set forth in paragraph (d)(2) of Rule 15c2-12. The letter provides that Texas school districts which offer municipal securities that are guaranteed under the Guarantee Program may undertake to comply with the provisions of paragraph (d)(2) of Rule 15c2-12 if their offerings otherwise qualify for such exemption, notwithstanding the guarantee of the school district securities under the Guarantee Program. Among other requirements established by Rule 15c2-12, a school district offering may qualify for the small issuer exemption if, upon issuance of the proposed series of securities, the school district will have no more than \$10 m

## Financial Advisory Services Provided By:

