#### OFFICIAL STATEMENT Dated: June 18, 2020

In the opinion of McCall, Parkhurst & Horton L.L.P., Bond Counsel, interest on the Bonds will be excludable from gross income for federal income tax purposes under statutes, regulations, published rulings and court decisions existing on the date thereof, subject to the matters described under "Tax Matters" herein.

#### THE BONDS ARE DESIGNATED AS "QUALIFIED TAX-EXEMPT OBLIGATIONS" FOR FINANCIAL INSTITUTIONS

#### \$3,140,000 CITY OF GILMER, TEXAS (A municipal corporation and political subdivision of the State of Texas located in Upshur County) GENERAL OBLIGATION REFUNDING BONDS, SERIES 2020

#### Dated Date: July 1, 2020

#### Due: August 15, as shown on Inside Cover

The City of Gilmer, Texas (the "City" or "Issuer") is issuing its General Obligation Refunding Bonds, Series 2020 (the "Bonds") in accordance with the Constitution and laws of the State of Texas (the "State"), particularly Chapter 1207, Texas Government Code, as amended, and a bond ordinance authorizing the Bonds (the "Bond Ordinance") adopted by the City Council of the City. In the Bond Ordinance, the City Council delegated to a designated officer of the City the authority to complete the sale of the Bonds and to establish certain terms related to the terms of issuance and sale of the Bonds. The terms of the sale are included in a "Pricing Certificate," which completed the sale of the Bonds. The Bond Ordinance and the Pricing Certificate are jointly referred to herein as the "Ordinance". (See "PLAN OF FINANCING FOR THE BONDS – Authorization and Purpose" herein.)

The Bonds constitute direct obligations of the Issuer payable from an annual ad valorem tax levied, within the limits prescribed by law, against all taxable property in the City. (See "THE BONDS – Security for Payment" and "THE BONDS - Tax Rate Limitations" herein.)

Interest on the Bonds will accrue from July 1, 2020 (the "Dated Date"), will be payable February 15 and August 15 of each year, commencing February 15, 2021, until maturity or prior redemption, and will be calculated on the basis of a 360-day year of twelve 30-day months. The definitive Bonds will be issued as fully-registered Bonds in book-entry form only and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds. Book-entry interests in the Bonds, within a stated maturity, will be made available for purchase in the principal amount of \$5,000 or any integral multiple thereof. Purchasers of the Bonds ("Beneficial Owners") will not receive physical delivery of Bonds representing their interest in the Bonds purchased. So long as DTC or its nominee is the registered owner of the Bonds, the principal of and interest on the Bonds will be payable by U.S. Bank National Association, Dallas, Texas, as Paying Agent/Registrar, to DTC, which will in turn remit such principal and interest to the Beneficial Owners of the Bonds. (See "BOOK-ENTRY-ONLY SYSTEM" herein.)

Proceeds from the sale of the Bonds will be used to (i) refund a portion of the City's Waterworks and Sewer System Revenue Refunding Bonds, Series 2010 (the "Refunded Obligations") in order to achieve debt service savings and (ii) pay costs related to the issuance of the Bonds. (See Schedule I – Schedule of Refunded Obligations, "PLAN OF FINANCING FOR THE BONDS – Authorization and Purpose" and "SOURCES AND USES OF FUNDS" herein.)

The City reserves the right, at its option, to redeem Bonds having stated maturities on or after August 15, 2031, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof, on August 15, 2030, or any date thereafter, at the par value thereof plus accrued interest to the date of redemption. (See "THE BONDS - Redemption" herein.)

# STATED MATURITY SCHEDULE

(See Inside Cover Page)

The Bonds are offered for delivery when, as and if issued by the City and accepted by the underwriter listed below (the "Underwriter") and subject to the approving opinion of the Attorney General of the State of Texas and the approval of certain legal matters by McCall, Parkhurst & Horton L.L.P., Dallas, Texas, Bond Counsel. Certain legal matters will be passed upon for the Underwriter by its counsel, Orrick, Herrington & Sutcliffe LLP, Austin, Texas. The legal opinion of Bond Counsel may be printed on, or attached to, the Bonds. (See Appendix C – Form of Opinion of Bond Counsel). It is expected that the Bonds will be available for delivery through DTC on or about July 16, 2020.

# SAMCO CAPITAL

#### CITY OF GILMER, TEXAS GENERAL OBLIGATION REFUNDING BONDS SERIES 2020

#### MATURITY SCHEDULE (Due August 15) Base CUSIP Number: 375874 <sup>(1)</sup>

#### \$3,140,000 Serial Bonds

Stated <u>Maturity</u>	Principal <u>Amount</u>	Interest <u>Rate (%)</u>	Initial Yield (%) <sup>(2)</sup>	CUSIP Suffix <sup>(1)</sup>
8/15/2021	\$ 135,000	4.000	0.480	GJ7
8/15/2022	145,000	4.000	0.550	GK4
8/15/2023	155,000	4.000	0.600	GL2
8/15/2024	165,000	4.000	0.700	GM0
8/15/2025	170,000	4.000	0.850	GN8
8/15/2026	180,000	4.000	1.000	GP3
8/15/2027	180,000	3.000	1.130	GQ1
8/15/2028	255,000	3.000	1.260	GR9
8/15/2029	275,000	3.000	1.370	GS7
8/15/2030	280,000	3.000	1.450	GT5
8/15/2031	285,000	3.000	1.560 <sup>(3)</sup>	GU2
8/15/2032	300,000	3.000	1.640 <sup>(3)</sup>	GV0
8/15/2033	305,000	2.000	1.970 <sup>(3)</sup>	GW8
8/15/2034	310,000	2.000	2.020	GX6

(Interest to accrue from the Dated Date)

- <sup>(1)</sup> CUSIP numbers have been assigned to this issue and are included solely for the convenience of the purchasers of the Bonds. "CUSIP" is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by S&P Global Market Intelligence on behalf of The American Bankers Association. This data is not intended to create a database and does not serve in anyway as a substitute for the CUSIP Services. None of the City, its Financial Advisor or the Underwriter are responsible for the selection or correctness of the CUSIP numbers set forth herein.
- <sup>(2)</sup> The initial yields and prices are established by, and are the sole responsibility of, the Underwriter.
- <sup>(3)</sup> Yield shown to first optional redemption date of August 15, 2030.

# CITY OF GILMER, TEXAS 110 Buffalo Street Gilmer, Texas 75644 (903) 843-2552

# ELECTED OFFICIALS

		First		
<u>Name</u>	<u>Title</u>	Elected	Term Expires	Occupation
Tim Marshall	Mayor	5/2019	5/2021	Retired
William Hornsby	Council Member, Dist. 1	5/2018	5/2020	Retired
Marty Jordan	Council Member, Dist. 2	5/2019	5/2021	ETEX Cable Locator &
				Repairman
Brian Williams	Council Member, Dist. 3	5/2019	5/2021	Owner of Williams Paint &
				Supply
Teathel Hollis	Council Member, Dist. 4	5/2018	5/2020	Retired
Michael Chevalier	Council Member at Large	5/2018	5/2020	Upshur Rural Electric Utility
				Supply Services Manager
Jarom Tefteller	Council Member at Large	5/2019	2/2021	Attorney

# ADMINISTRATION

Name	Position	Years of Service <u>with City</u>
Greg Hutson	City Manager	3.5
Maria Cisneros	City Secretary	8.5
Stephanie Ellis	Finance Director	2

# CONSULTANTS AND ADVISORS

Bond Counsel	McCall, Parkhurst & Horton L.L.P. Dallas, Texas
Financial Advisor	Hilltop Securities, Inc. Dallas, Texas
Certified Public Accountants	Karen A. Jacks & Associates, P.C. Longview, Texas

# For Additional Information Please Contact:

Greg Huston	John L. Martin, Jr.
City Manager	Managing Director
City of Gilmer	Hilltop Securities, Inc.
110 Buffalo Street	1201 Elm Street, Suite 3500
Gilmer, Texas 75644	Dallas, Texas 75270
(903) 843-2552	(214) 859-9447
ghutson@etex.net	john.martin@hilltopsecurities.com

#### **USE OF INFORMATION IN THE OFFICIAL STATEMENT**

This Official Statement, which includes the cover page, Schedule I and the Appendices hereto, does not constitute an offer to sell or the solicitation of an offer to buy in any jurisdiction to any person to whom it is unlawful to make such offer, solicitation or sale.

No dealer, broker, salesperson, or other person has been authorized to give information or to make any representation other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon.

The Underwriter has provided the following sentence for inclusion in this Official Statement. The Underwriter has reviewed the information in this Official Statement pursuant to its responsibilities to investors under the federal securities laws, but the Underwriter does not guarantee the accuracy or completeness of such information.

Certain information set forth herein has been obtained from the City and other sources which are believed to be reliable but is not guaranteed as to accuracy or completeness, and is not to be construed as a representation by the Underwriter. Any information and expressions of opinion herein contained are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder will, under any circumstances, create any implication that there has been no change in the affairs of the City or other matters described herein since the date hereof. See "CONTINUING DISCLOSURE OF INFORMATION" for a description of the City's undertaking to provide certain information on a continuing basis.

THE BONDS ARE EXEMPT FROM REGISTRATION WITH THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION AND CONSEQUENTLY HAVE NOT BEEN REGISTERED THEREWITH. THE REGISTRATION, QUALIFICATION OR EXEMPTION OF THE BONDS IN ACCORDANCE WITH APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTION IN WHICH THE BONDS HAVE BEEN REGISTERED, QUALIFIED OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION THEREOF.

THE COVER PAGE AND THE PAGE ENTITLED "SELECTED DATA FROM THE OFFICIAL STATEMENT" CONTAIN CERTAIN INFORMATION FOR GENERAL REFERENCE ONLY AND THEY ARE NOT INTENDED AS A SUMMARY OF THE BONDS. INVESTORS SHOULD READ THE ENTIRE OFFICIAL STATEMENT, INCLUDING THE SCHEDULE AND APPENDICES ATTACHED HERETO, TO OBTAIN INFORMATION ESSENTIAL TO MAKING AN INFORMED INVESTMENT DECISION.

NONE OF THE CITY, ITS FINANCIAL ADVISOR OR THE UNDERWRITER MAKE ANY REPRESENTATION OR WARRANTY WITH RESPECT TO THE INFORMATION CONTAINED IN THIS OFFICIAL STATEMENT REGARDING THE DEPOSITORY TRUST COMPANY ("DTC") OR ITS BOOK-ENTRY-ONLY SYSTEM, AS SUCH INFORMATION HAS BEEN PROVIDED BY DTC.

THIS OFFICIAL STATEMENT CONTAINS "FORWARD-LOOKING" STATEMENTS WITHIN THE MEANING OF SECTION 21E OF THE UNITED STATES SECURITIES EXCHANGE ACT OF 1934, AS AMENDED. SUCH STATEMENTS MAY INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE THE ACTUAL RESULTS, PERFORMANCE AND ACHIEVEMENTS TO BE DIFFERENT FROM THE FUTURE RESULTS, PERFORMANCE AND ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. INVESTORS ARE CAUTIONED THAT THE ACTUAL RESULTS COULD DIFFER MATERIALLY FROM THOSE SET FORTH IN THE FORWARD-LOOKING STATEMENTS.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITER MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

NEITHER THE SECURITIES AND EXCHANGE COMMISSION NOR ANY STATE SECURITIES COMMISSION HAS APPROVED OR DISAPPROVED OF THE SECURITIES OR PASSED UPON THE ADEQUACY OR ACCURACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

REFERENCES TO WEB SITE ADDRESSES PRESENTED HEREIN ARE FOR INFORMATIONAL PURPOSES ONLY AND MAY BE IN THE FORM OF A HYPERLINK SOLELY FOR THE READER'S CONVENIENCE. UNLESS SPECIFIED OTHERWISE, SUCH WEB SITES AND THE INFORMATION OR LINKS CONTAINED THEREIN ARE NOT INCORPORATED INTO, AND ARE NOT PART OF, THIS FINAL OFFICIAL STATEMENT FOR PURPOSES OF, AND AS THAT TERM IS DEFINED IN, 15C2-12 OF THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION.

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The cover page, subsequent pages hereof and appendices attached hereto, are part of this Official Statement.

# SELECTED DATA FROM THE OFFICIAL STATEMENT

The selected data is subject in all respects to the more complete information and definitions contained or incorporated in this Official Statement. The offering of the Bonds to potential investors is made only by means of this entire Official Statement. No person is authorized to detach this page from this Official Statement or to otherwise use it without the entire Official Statement.

The Issuer	The City of Gilmer, Texas (the "City" or "Issuer"), is located in Upshur County. The City is a political subdivision of the State of Texas (the "State") and a municipal corporation organized and existing under the laws of the State.		
The Bonds	The City of Gilmer, Texas General Obligation Refunding Bonds, Series 2020 (the "Bonds"), are being issued pursuant to the Constitution and general laws of the State, including particularly Chapter 1207, Texas Government Code, as amended ("Chapter 1207"), and a bond ordinance (the "Bond Ordinance") adopted by the City Council of the City (the "City Council"). In the Bond Ordinance, the City Council delegated to a designated officer of the City, pursuant to certain provisions of Chapter 1207, authority to effect the sale of the Bonds and to establish certain terms related to the issuance and sale of the Bonds. The terms of the sale are included in a "Pricing Certificate," which completed the sale of the Bonds. The Bond Ordinance and the Pricing Certificate are jointly referred to herein as the "Ordinance". (See "PLAN OF FINANCING FOR THE BONDS – Authorization and Purpose" herein.)		
Paying Agent/Registrar	The initial Paying Agent/Registrar is U.S. Bank National Association, Dallas, Texas.		
Security	The Bonds constitute direct obligations of the City payable from a continuing, direct annual ad valorem tax levied, within the limits prescribed by law, against all taxable property in the City.		
Redemption Provisions	The Bonds maturing on or after August 15, 2031, are subject to redemption prior to their stated maturity at the option of the City on August 15, 2030, or any date thereafter, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof within a maturity, at the redemption price of par plus accrued interest. (See "THE BONDS – Redemption" herein.)		
Use of Proceeds	Proceeds from the sale of the Bonds will be used to (i) refund a portion of the City's Waterworks and Sewer System Revenue Refunding Bonds, Series 2010 (the "Refunded Obligations") in order to achieve debt service savings and (ii) pay costs related to the issuance of the Bonds. (See Schedule I – "Schedule of Refunded Obligations", "PLAN OF FINANCING FOR THE BONDS – Authorization and Purpose" and "SOURCES AND USES OF FUNDS" herein.)		
Book-Entry-Only System	The Issuer intends to utilize the Book-Entry-Only System of The Depository Trust Company, New York, New York ("DTC"), described herein. No physical delivery of the Bonds will be made to the beneficial owners of the Bonds. Such Book-Entry-Only System may affect the method and timing of payments on the Bonds and the manner in which the Bonds may be transferred. (See "BOOK-ENTRY-ONLY SYSTEM" herein.)		
Rating	S&P Global Ratings, a division of S&P Global Inc. ("S&P"), has assigned their credit rating of "AA", to the Bonds without regard to any credit enhancement. An explanation of the significance of any rating may be obtained from the rating agency. (See "OTHER PERTINENT INFORMATION-Ratings" herein.)		
Qualified Tax-Exempt Obligations	The City designated the Bonds as "Qualified Tax-Exempt Obligations" for financial institutions. (See "TAX MATTERS - Qualified Tax-Exempt Obligations for Financial Institutions" herein.)		
Payment Record	The City has never defaulted in repayment of its bonded indebtedness.		
Issuance of Additional Debt	The City has no plans to issue additional general obligation debt within the next twelve months.		
Delivery	When issued, anticipated on or about July 16, 2020.		
Legality	Delivery of the Bonds is subject to the approval by the Attorney General of the State and the rendering of an opinion as to legality by McCall, Parkhurst & Horton L.L.P. Dallas, Texas.		

#### INTRODUCTORY STATEMENT

This Official Statement provides certain information in connection with the issuance by the City of Gilmer, Texas (the "City" or "Issuer") of its \$3,140,000 General Obligation Refunding Bonds, Series 2020 (the "Bonds") identified on the cover page hereof.

Unless otherwise indicated, capitalized terms used in this Official Statement have the same meanings assigned to such terms in the Ordinance (defined below). Included in this Official Statement are descriptions of the Bonds and certain information about the Issuer and its finances. ALL DESCRIPTIONS OF DOCUMENTS CONTAINED HEREIN ARE SUMMARIES ONLY AND ARE QUALIFIED IN THEIR ENTIRETY BY REFERENCE TO EACH SUCH DOCUMENT. Copies of such documents may be obtained from the Issuer or the Financial Advisor upon request by electronic mail or upon payment of reasonable copying, handling, and delivery charges.

This Official Statement speaks only as to its date, and the information contained herein is subject to change. A copy of the final Official Statement will be deposited with the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access ("EMMA") system. See "CONTINUING DISCLOSURE OF INFORMATION" herein for a description of the City's undertaking to provide certain information on a continuing basis.

#### PLAN OF FINANCING FOR THE BONDS

#### Authorization and Purpose

The Bonds are being issued in accordance with the Constitution and general laws of the State of Texas (the "State" or "Texas"), particularly Chapter 1207 ("Chapter 1207"), Texas Government Code, as amended, and an ordinance authorizing the issuance of the Bonds (the "Bond Ordinance") adopted by the City Council (the "City Council") of the City on May 26, 2020, in which the City delegated pricing of the Bonds and certain other matters to a "Pricing Officer" who approved a "Pricing Certificate" which contains the final terms of sale and completed the sale of the Bonds (the Bond Ordinance") Capitalized terms used herein have the same meanings assigned to such terms in the Ordinance, except as otherwise defined herein.

Proceeds from the sale of the Bonds will be used to provide funds sufficient to refund a portion of the City's outstanding Waterworks and Sewer System Revenue Refunding Bonds, Series 2010 (the "Refunded Obligations") and pay costs of issuance related to the Bonds (see "SOURCES AND USES OF FUNDS" and Schedule I - Schedule of Refunded Obligations" herein). The refunding is being undertaken to lower the City's debt service and will result in a present value debt service savings to the City.

#### **Refunded Obligations**

The principal and interest due on the Refunded Obligations are to be paid on the redemption date thereof from funds to be deposited pursuant to a certain Escrow Agreement (the "Escrow Agreement") between the City and U.S. Bank National Association, Dallas, Texas (the "Escrow Agent"). The Ordinance provides that from the proceeds of the sale of the Bonds received from the Underwriter, the City will deposit with the Escrow Agent the amount that, will be sufficient to accomplish the discharge and final payment of the Refunded Obligations on their redemption date. Such funds will be held by the Escrow Agent in a special escrow account (the "Escrow Fund"). Under the Escrow Agreement, the Escrow Fund is irrevocably pledged to the payment of principal of and interest on the Refunded Obligations.

Public Finance Partners LLC, a nationally recognized consulting firm, will issue its report (the "Report") verifying at the time of delivery of the Bonds to the Underwriter thereof the mathematical accuracy of the schedules that demonstrate the uninvested funds, in the Escrow Fund, will be sufficient to pay, the principal of and interest on the Refunded Obligations on the redemption date. (see "VERIFICATION OF MATHEMATICAL COMPUTATIONS").

By the deposit of the cash with the Escrow Agent pursuant to the Escrow Agreement, the City will have defeased the Refunded Obligations in accordance with State law. It is the opinion of Bond Counsel that as a result of such defeasance and in reliance upon the Report of Public Finance Partners LLC, the Refunded Obligations will be outstanding only for the purpose of receiving payments from the cash held for such purpose by the Escrow Agent and the Refunded Obligations will not be deemed as being outstanding obligations of the City payable from ad valorem taxes nor for the purpose of applying any limitation on the issuance of debt.

# THE BONDS

#### **General Description**

The Bonds will be dated July 1, 2020 (the "Dated Date"). The Bonds are stated to mature on August 15 in the years and in the principal amounts and will bear interest at per annum rates as set forth on page ii hereof. The Bonds will be issued only in fully registered form and in principal denominations of \$5,000 or any integral multiple thereof within a maturity. The Bonds shall bear interest from the Dated Date on the unpaid principal amounts, and the amount of interest to be paid each payment period shall be computed on the basis of a 360-day year of twelve 30-day months. Interest on the Bonds will be payable on February 15 and August 15 of each year commencing February 15, 2021, until maturity or prior redemption; provided, however, that so long as

Cede & Co., as nominee of the Depository Trust Company, New York, New York ("DTC") is the registered owner of the Bonds, all payments will be made as described under "BOOK-ENTRY-ONLY SYSTEM" herein. Principal is payable at the designated office of the Paying Agent/Registrar, initially U.S. Bank National Association, Dallas, Texas. Interest on the Bonds shall be paid to the registered owners whose names appear on the registration books of the Paying Agent/Registrar at the close of business on the Record Date (as hereinafter defined) and shall be paid by the Paying Agent/Registrar (i) by check sent United States Mail, first class postage prepaid, to the address of the registered owner recorded in the registration books or (ii) by such other method, acceptable to the Paying Agent/Registrar, requested by, and at the risk and expense of, the registered owner. If the date for the payment of the principal of or interest on the Bonds shall be a Saturday, Sunday, a legal holiday or a day when banking institutions in the city where the designated payment/transfer office of the Paying Agent/Registrar is located are authorized to close, then the date for such payment shall be the next succeeding day which is not such a day, and payment on such date shall have the same force and effect as if made on the date payment was due.

Initially, the Bonds will be registered and delivered only to Cede & Co., the nominee of DTC pursuant to the Book-Entry-Only System described below. No physical delivery of the Bonds will be made to the Beneficial Owners. Principal of, premium, if any, and interest on the Bonds will be payable by the Paying Agent/Registrar to Cede & Co. which will distribute the amounts received to the Beneficial Owners of the Bonds. Such Book-Entry-Only System may change the method and timing of payment for the Bonds and the method of transfer. See "BOOK-ENTRY-ONLY SYSTEM" herein.

#### Security for Payment

The Bonds constitute direct obligations of the Issuer payable from an annual ad valorem tax levied, within the limits prescribed by law against all taxable property in the City. (See "AD VALOREM TAX PROCEDURES –Tax Rate Limitations" herein.)

# Redemption

<u>Optional Redemption</u>: The Bonds maturing on or after August 15, 2031 are subject to redemption prior to their stated maturity at the option of the City on August 15, 2030, or any date thereafter, in whole or in part, in principal amounts of \$5,000 or any integral multiple thereof (and, if within a stated maturity, selected at random and by lot by the Paying Agent/Registrar), at the redemption price of par plus accrued interest to the date fixed for redemption.

Notice of Redemption: At least 30 days prior to the date fixed for any such redemption, the Issuer shall cause a written notice of such redemption to be deposited in the United States mail, first class postage prepaid, addressed to each registered owner of a Bond to be redeemed at the address shown on the registration books of the Paying Agent/Registrar on the business day of mailing such notice. ANY NOTICE OF REDEMPTION SO MAILED TO THE REGISTERED OWNERS WILL BE DEEMED TO HAVE BEEN DULY GIVEN IRRESPECTIVE OF WHETHER ONE OR MORE OF THE REGISTERED OWNERS FAIL TO RECEIVE SUCH NOTICE. By the date fixed for any such redemption, due provision shall be made with the Paying Agent/Registrar for the payment of the required redemption price for the Bonds or portions thereof, which are to be so redeemed. If such notice of redemption is given and if due provisions for such payment is made, all as provided above, the Bonds or portions thereof shall be deemed to be redeemed prior to their scheduled maturities, and they shall not bear interest after the date fixed for redemption, and they shall not be regarded as being outstanding except for the right of the registered owner to receive the redemption price for the funds provided for such payment.

The City reserves the right to give notice of its election or direction to redeem Bonds conditioned upon the occurrence of subsequent events. Such notice may state (i) that the redemption is conditioned upon the deposit of moneys and/or authorized securities, in an amount equal to the amount necessary to effect the redemption, with the Paying Agent/Registrar, or such other entity as may be authorized by law, no later than the redemption date, or (ii) that the City retains the right to rescind such notice at any time on or prior to the scheduled redemption date if the City delivers a Bond of the City to the Paying Agent/Registrar instructing the Paying Agent/Registrar to rescind the redemption notice and such notice and redemption shall be of no effect if such moneys and/or authorized securities are not so deposited or if the notice is rescinded. The Paying Agent/Registrar shall give prompt notice of any such rescission of a conditional notice of redemption to the affected Owners. Any Bonds subject to conditional redemption and such redemption has been rescinded shall remain Outstanding and the rescission of such redemption shall not constitute an event of default. Further, in the case of a conditional redemption, the failure of the City to make moneys and or authorized securities available in part or in whole on or before the redemption date shall not constitute an event of default.

The Paying Agent/Registrar and the City, so long as a Book-Entry-Only System is used for the Bonds, will send any notice of redemption, notice of proposed amendment to the Ordinance or other notices with respect to the Bonds only to DTC. Any failure by DTC to advise any DTC participant, or of any DTC participant or indirect participant to notify the beneficial owner, will not affect the validity of the redemption of the Bonds called for redemption or any other action premised on any such notice. Redemption of portions of the Bonds by the Issuer will reduce the outstanding principal amount of such Bonds held by DTC. In such event, DTC may implement, through its Book-Entry-Only System, a redemption of such Bonds held for the account of DTC participants in accordance with its rules or other agreements with DTC participants and then DTC participants and indirect participants may implement a redemption of such Bonds from the beneficial owners. Any such selection of Bonds to be redeemed will not be governed by the Ordinance and will not be conducted by the Issuer or the Paying Agent/Registrar. Neither the Issuer nor the Paying Agent/Registrar will have any responsibility to DTC participants, indirect participants or the persons for whom DTC participants act as nominees, with respect to the payments on the Bonds or the providing of notice to DTC participants, indirect participants, or beneficial owners of the selection of portions of the Bonds for redemption. (See "BOOK-ENTRY-ONLY SYSTEM" herein.)

#### **Tax Rate Limitations**

All taxable property within the City is subject to the assessment, levy and collection by the City of a continuing, direct annual ad valorem tax sufficient to provide for the payment of principal of and interest on all ad valorem tax debt within the limits prescribed by law. Article XI, Section 5, of the Texas Constitution is applicable to the City, and limits its maximum ad valorem tax rate to \$2.50 per \$100 Taxable Assessed Valuation for all City purposes. Administratively, the Attorney General of the State of Texas will permit allocation of \$1.50 of the \$2.50 maximum tax rate for all debt service for obligations payable from annual ad valorem property taxes, as calculated at the time of issuance.

#### Payment Record

The City has never defaulted in repayment of its bonded indebtedness.

#### Legality

The Bonds are offered when, as and if issued, subject to the approval by the Attorney General of the State of Texas and the rendering of an opinion as to legality by McCall, Parkhurst & Horton L.L.P., Dallas, Texas, Bond Counsel. The form of the legal opinion of Bond Counsel appears in Appendix C attached hereto.

#### Defeasance

The Ordinance provides for the defeasance of the Bonds when the payment of the principal of and premium, if any, on the Bonds, plus interest thereon to the due date thereof (whether such due date be by reason of maturity, redemption, or otherwise), is provided by irrevocably depositing with a paying agent (or other financial institution permitted by applicable law), in trust (1) money sufficient to make such payment and/or (2) Defeasance Securities that mature as to principal and interest in such amounts and at such times to insure the availability, without reinvestment, of sufficient money to make such payment, and all necessary and proper fees, compensation and expenses of the paying agent for the Bonds. Thereafter the City will have no further responsibility with respect to amounts available to such paying agent (or other financial institution permitted by applicable law) for the payment of such defeased Bonds including any insufficiency therein caused by the failure of such paying agent (or other financial institution permitted by applicable law) to receive payment when due on the Defeasance Securities. The Ordinance provides that "Defeasance Securities" means (a) direct, noncallable obligations of the United States of America, including obligations that are unconditionally guaranteed by the United States of America, (b) noncallable obligations of an agency or instrumentality of the United States of America, including obligations that are unconditionally guaranteed or insured by the agency or instrumentality and that are rated as to investment quality by a nationally recognized investment rating firm not less than AAA or its equivalent, (c) noncallable obligations of a state or an agency or a county, municipality, or other political subdivision of a state that have been refunded and that are rated as to investment quality by a nationally recognized investment rating firm not less than AAA or its equivalent, and (d) any other then authorized securities or obligations under applicable state law that may be used to defease obligations such as the Bonds. The Ordinance provides that the Pricing Officer may limit these Defeasance Securities as deemed necessary in connection with the sale of the Bonds, and if so, the final Official Statement will include the final list of Defeasance Securities. The City has additionally reserved the right, subject to satisfying the requirements of (1) and (2) above, to substitute other Defeasance Securities for the Defeasance Securities originally deposited, to reinvest the uninvested moneys on deposit for such defeasance and to withdraw for the benefit of the City moneys in excess of the amount required for such defeasance. The foregoing obligations may be in book entry form, and shall mature and/or bear interest payable at such times and in such amounts as will be sufficient to provide for the scheduled payment of the Bonds.

Upon such deposit as described above, such Bonds shall no longer be regarded to be outstanding or unpaid. After firm banking and financial arrangements for the discharge and final payment of the Bonds have been made as described above, all rights of the City to take any action amending the terms of the Bonds are extinguished.

There is no assurance that the current law will not be changed in a manner which would permit investments other than those described in clauses (a) - (c) in the first paragraph of this section above to be made with amounts deposited to defease the Bonds. Because the Ordinance specifically permits the use of other investments that may be permitted by future law, registered owners are deemed to have consented to defeasance with such other investments, notwithstanding the fact that such investments may not be of the same investment quality as those currently permitted under Texas law. There is no assurance that the ratings for U.S. Treasury Securities used as Defeasance Securities or those for any other Defeasance Security will be maintained at any particular rating category.

#### **Default and Remedies**

The Ordinance establishes specific events of default with respect to the Bonds. If the City defaults in the payment of principal or interest on the Bonds when due, or defaults in the observation or performance of any other covenants, conditions, or obligations set for in the Ordinance, the failure to perform which materially, adversely affects the rights of the registered owners of the Bonds, including, but not limited to, their prospect or ability to be repaid in accordance with the Ordinance, and the continuation thereof for a period of 60 days after notice of such default is given by any registered owner, the registered owners may seek a writ of mandamus to compel City officials to carry out their legally imposed duties with respect to the Bonds if there is no other available remedy at law to compel performance of the Bonds or Ordinance and the City's obligations are not uncertain or disputed. The issuance of a writ of mandamus is controlled by equitable principles, and with the discretion of the court, but may not be arbitrarily refused. There is no acceleration of maturity of the Bonds in the event of default and, consequently, the remedy of mandamus

may have to be relied upon from year to year. The Ordinance does not provide for the appointment of a trustee to represent the interest of the bondholders upon any failure of the City to perform in accordance with the terms of the Ordinance, or upon any other condition and accordingly all legal actions to enforce such remedies would have to be undertaken at the initiative of, and be financed by, the registered owners.

The Texas Supreme Court has ruled in Tooke v. City of Mexia, 197 S.W.3rd 325 (Tex. 2006), that a waiver of sovereign immunity in a contractual dispute must be provided for by statute in "clear and unambiguous" language. Because it is unclear whether the Texas legislature has effectively waived the City's sovereign immunity from a suit for money damages, bondholders may not be able to bring such a suit against the City for breach of the Bonds or Ordinance covenants. Even if a judgment against the City could be obtained, it could not be enforced by direct levy and execution against the City's property. Further, the registered owners cannot themselves foreclose on property within the City or sell property within the City to enforce the tax lien on taxable property to pay the principal of and interest on the Bonds.

Furthermore, the City is eligible to seek relief from its creditors under Chapter 9 of the U.S. Bankruptcy Code ("Chapter 9"). Although Chapter 9 provides for the recognition of a security interest represented by a specifically pledged source of revenues, the pledge of ad valorem taxes in support of a general obligation of a bankrupt entity is not specifically recognized as a security interest under Chapter 9. Chapter 9 also includes an automatic stay provision that would prohibit, without Bankruptcy Court approval, the prosecution of any other legal action by creditors or bondholders of an entity which has sought protection under Chapter 9. Therefore, should the City avail itself of Chapter 9 protection from creditors, the ability to enforce would be subject to the approval of the Bankruptcy Court (which could require that the action be heard in Bankruptcy Court instead of other federal or state court); and the Bankruptcy Code provides for broad discretionary powers of a Bankruptcy Court in administering any proceeding brought before it. The opinion of Bond Counsel will note that all opinions relative to the enforceability of the Ordinance and the Bonds are qualified with respect to the customary rights of debtors relative to their creditors and may be limited by general principles of equity which permit the exercise of judicial discretion and by governmental immunity.

#### Amendments to the Ordinance

In the Ordinance, the City has reserved the right to amend the Ordinance without the consent of any holder for the purpose of amending or supplementing the Ordinance to (i) cure any ambiguity, defect or omission therein that does not materially adversely affect the interests of the holders, (ii) grant additional rights or security for the benefit of the holders, (iii) add events of default as shall not be inconsistent with the provisions of the Ordinance that do not materially adversely affect the interests of the holders, (iv) qualify the Ordinance under the Trust Indenture Act of 1939, as amended, or corresponding provisions of federal laws from time to time in effect or (v) make such other provisions in regard to matters or questions arising under the Ordinance that are not inconsistent with the provisions thereof and which, in the opinion of Bond Counsel for the City, do not materially adversely affect the interests of the holders.

The Ordinance further provides that the holders of the Bonds aggregating in principal amount 51% of the outstanding Bonds shall have the right from time to time to approve any amendment not described above to the Ordinance if it is deemed necessary or desirable by the City; provided, however, that without the consent of 100% of the holders in original principal amount of the then outstanding Bonds so affected, no amendment may be made for the purpose of: (i) making any change in the maturity of any of the outstanding Bonds; (ii) reducing the rate of interest borne by any of the outstanding Bonds; (iii) reducing the amount of the principal of, or redemption premium, if any, payable on any outstanding Bonds; (iv) modifying the terms of payment of principal or of interest or redemption premium on outstanding Bonds, or imposing any condition with respect to such payment; or (v) changing the minimum percentage of the principal amount of the Bonds necessary for consent to such amendment.

#### SOURCES AND USES OF FUNDS

The proceeds from the sale of the Bonds will be applied approximately as follows:

Sources of Funds Principal Amount Accrued Interest Net Premium	Total Sources of Funds	\$ 3,140,000.00 4,064.58 <u>323,231.35</u> \$ 3,467,295.93
Uses of Funds		
Deposit to Escrow Deposit to Debt Se Costs of Issuance Underwriter's Disco	rvice Fund	\$ 3,361,027.05 4,198.97 74,000.00 28,069.91 \$ 3,467,295.93

#### **REGISTRATION, TRANSFER AND EXCHANGE**

#### **Paying Agent/Registrar**

The initial Paying Agent/Registrar is U.S. Bank National Association, Dallas, Texas. In the Ordinance, the Issuer retains the right to replace the Paying Agent/Registrar. If the Issuer replaces the Paying Agent/Registrar, the new Paying Agent/Registrar must accept the previous Paying Agent/Registrar's records and act in the same capacity as the previous Paying Agent/Registrar. Any successor Paying Agent/Registrar, selected at the sole discretion of the Issuer, must be a competent and legally qualified bank, trust company, financial institution, or other agency to act as Paying Agent/Registrar. Upon a change in the Paying Agent/Registrar for the Bonds, the Issuer agrees to promptly cause written notice thereof to be sent to each registered owner of the Bonds by United States mail, first-class, postage prepaid.

In the event the Book-Entry-Only System should be discontinued, interest on the Bonds will be paid to the registered owners appearing on the registration books of the Paying Agent/Registrar at the close of business on the Record Date (hereinafter defined), and such interest will be paid (i) by check sent United States mail, first class postage prepaid to the address of the registered owner recorded in the registration books of the Paying Agent/Registrar or (ii) by such other method, acceptable to the Paying Agent/Registrar requested by, and at the risk and expense of, the registered owner. Principal payments of the Bonds will be paid to the registered owner at the stated maturity upon presentation to the designated payment/transfer office of the Paying Agent/Registrar. If the date for the payment of the principal or interest on the Bonds is a Saturday, Sunday, a legal holiday or a day when banking institutions in the city where the designated payment/transfer office of the Paying Agent/Registrar is located are authorized to close, then the date for such payment will be the next succeeding day which is not such a day, and payment on such date will have the same force and effect as if made on the date payment was due. So long as Cede & Co. is the registered owner of the Bonds, principal and interest payments on the Bonds will be made as described in "BOOK-ENTRY-ONLY SYSTEM" herein.

# **Record Date**

The record date ("Record Date") for determining the person to whom interest is payable, on any interest payment date, means the last business day of the month next preceding such interest payment date.

In the event of a non-payment of interest on a scheduled payment date, and for 30 days thereafter, a new record date for such interest payment (a "Special Record Date") will be established by the Paying Agent/Registrar, if and when funds for the payment of such interest have been received from the Issuer. Notice of the Special Record Date and of the scheduled payment date of the past due interest (the "Special Payment Date"), which will be 15 days after the Special Record Date, must be sent at least five business days prior to the Special Record Date by United States mail, first class postage prepaid, to the address of each registered owner of the Bonds appearing on the registration books of the Paying Agent/Registrar at the close of business on the last business day next preceding the date of mailing of such notice.

#### Limitation on Transfer or Exchange of Bonds

The Paying Agent/Registrar is not required to transfer or exchange any Bond during the period commencing with the close of business on any Record Date immediately preceding a principal or interest payment date for such Bond and ending with the opening of business on the next following such principal or interest payment date.

#### Registration

The Bonds are initially to be issued utilizing the Book-Entry-Only system of DTC. In the event such Book-Entry-Only System should be discontinued, printed certificates will be delivered to the registered owners and thereafter the Bonds may be transferred. registered, and assigned on the registration books of the Paying Agent/Registrar only upon presentation and surrender thereof to the Paying Agent/Registrar, and such registration and transfer will be without expense or service charge to the registered owner, except for any tax or other governmental charges required to be paid with respect to such registration and transfer. A Bond may be assigned by the execution of an assignment form on the Bond or by other instrument of transfer and assignment acceptable to the Paying Agent/Registrar. A new Bond or Bonds will be delivered by the Paying Agent/Registrar in lieu of the Bonds being transferred or exchanged at the designated office of the Paying Agent/Registrar, or sent by United States registered mail to the new registered owner at the registered owner's request, risk and expense. To the extent possible, new Bonds issued in an exchange or transfer of Bonds will be delivered to the registered owner or assignee of the registered owner in not more than three (3) business days after the receipt of the Bonds to be canceled in the exchange or transfer and the written instrument of transfer or request for exchange duly executed by the registered owner or his duly authorized agent, in form satisfactory to the Paying Agent/Registrar. New Bonds registered and delivered in an exchange or transfer will be in denominations of \$5,000 for any one stated maturity or any integral multiple thereof and for a like aggregate principal amount and rate of interest as the Bond or Bonds surrendered for exchange or transfer. (See "BOOK-ENTRY-ONLY SYSTEM" herein for a description of the system to be initially utilized in regard to ownership and transferability of the Bonds.)

#### **Replacement Bonds**

In the Ordinance, provision is made for the replacement of mutilated, destroyed, lost, or stolen Bonds upon surrender of the mutilated Bonds to the Paying Agent/Registrar, or the receipt of satisfactory evidence of destruction, loss, or theft, and the receipt

by the Issuer and Paying Agent/Registrar of security or indemnity as may be required by either of them to hold them harmless. The Issuer may require payment of taxes, governmental charges, and other expenses in connection with any such replacement.

# **BOOK-ENTRY-ONLY SYSTEM**

This section describes how ownership of the Bonds is to be transferred and how the principal of, premium, if any, and interest on the Bonds are to be paid to and credited by DTC while the Bonds are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The City, the Financial Advisor, and the Underwriter believe the source of such information to be reliable but take no responsibility for the accuracy or completeness thereof.

The City, the Underwriter and the Financial Advisor cannot and do not give any assurance that (1) DTC will distribute payments of debt service on the Bonds, or any notices, to DTC Participants, (2) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Bonds), or any notices, to the Beneficial Owners, or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the United States Securities and Exchange Commission (the "SEC"), and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered certificate will be issued for each maturity of the Bonds, in the aggregate principal amount of each maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the SEC. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of Bonds ("Beneficial Owner") is in turn to be recorded on the Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive Bonds representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct

Participants to whose accounts Bonds are credited on the Record Date (identified in a listing attached to the Omnibus Proxy).

All payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Issuer or the Paying Agent/Registrar, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, the Paying Agent/Registrar, or the Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time.

Payment of redemption proceeds and principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Issuer or the Paying Agent/Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of the Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Issuer or the Paying Agent/Registrar. Under such circumstances, and in the event that a successor securities depository is not obtained, Bonds are required to be printed and delivered to DTC Participants or the Beneficial Owners, as the case may be.

The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bonds will be printed and delivered. (See "REGISTRATION, TRANSFER, AND EXCHANGE" herein.)

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Issuer and the Underwriter believe to be reliable, but the Issuer and the Underwriter takes no responsibility for the accuracy thereof.

#### Use of Certain Terms in Other Sections of this Official Statement

In reading this Official Statement it should be understood that while the Bonds are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for which the Participant acquires an interest in the Bonds, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Ordinance will be given only to DTC.

#### **INVESTMENT POLICIES**

Under State law, the City is authorized to make investments meeting the requirements of the PFIA, which currently include (1) obligations, including letters of credit, of the United States or its agencies and instrumentalities, including the Federal Home Loan Banks; (2) direct obligations of the State or its agencies and instrumentalities; (3) collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; (4) other obligations, the principal and interest of which is guaranteed or insured by or backed by the full faith and credit of, the State or the United States or their respective agencies and instrumentalities, including obligations that are fully guaranteed or insured by the Federal Deposit Insurance Corporation or by the explicit full faith and credit of the United States; (5) obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than "A" or its equivalent; (6) bonds issued, assumed or guaranteed by the State of Israel; (7) interest-bearing banking deposits that are guaranteed or insured by the Federal Deposit Insurance Corporation or its successor, or the National Credit Union Share Insurance Fund or its successor; (8) interest-bearing banking deposits other than those described by clause (7) if (A) the funds invested in the banking deposits are invested through: (i) a broker with a main office or branch office in this State that the City selects from a list the governing body or designated investment committee of the City adopts as required by Section 2256.025, Texas Government Code; or (ii) a depository institution with a main office or branch office in the State that the City selects; (B) the broker or depository institution selected as described by (A) above arranges for the deposit of the funds in the banking deposits in one or more federally insured depository institutions, regardless of where located, for the City's account; (C) the full amount of the principal and accrued interest of the banking deposits is insured by the United States or an instrumentality of the United States; and (D) the City appoints as the City's custodian of the banking deposits issued for the City's account: (i) the depository institution selected as described by (A) above; (ii) an entity described by Section 2257.041(d), Texas Government Code; or (iii) a clearing broker dealer registered with the SEC and operating under SEC Rule 15c3-3; (9) (i) certificates of deposit or share certificates meeting the requirements of the Public Funds Investment Act (Chapter 2256, Texas Government Code) (the "PFIA") that are issued by an institution that has its main office or a branch office in the State and are guaranteed or insured by the FDIC or the NCUSIF, or their respective successors, or are secured as to principal by obligations described in clauses (1) through (8) or in any other manner and provided for by law for City deposits, or (ii) certificates of deposits where (a) the funds are invested by the City through (A) a broker that has its main office or a branch office in the State and is selected from a list adopted by the City as required by law, or (B) a depository institution that has its main office or branch office in the State that is selected by the City, (b) the broker or the depository institution selected by the City arranges for the deposit of the funds in certificates of deposit in one or more federally insured depository institutions, wherever located, for the account of the City, (c) the full amount of the principal and accrued interest of each of the certificates of deposit is insured by the United States or an instrumentality of the United States, and (d) the City appoints the depository institution selected under (a) above, a custodian as described by Section 2257.041(d) of the Texas Government Code, or a clearing broker-dealer registered with the SEC and operating pursuant to SEC Rule 15c3-3 (17 C.F.R. Section 240.15c3-3) as custodian for the City with

respect to the certificates of deposit; (10) fully collateralized repurchase agreements that have a defined termination date, are secured by a combination of cash and obligations described in clause (1) above, clause (12) below, require the securities being purchased by the City or cash held by the City to be pledged to the City, held in the City's name, and deposited at the time the investment is made with the City or with a third party selected and approved by the City, and are placed through a primary government securities dealer, as defined by the Federal Reserve, or a financial institution doing business in the State: (11) certain bankers' acceptances with the remaining term of 270 days or less, if the short-term obligations of the accepting bank or its parent are rated at least "A-1" or "P-1" or the equivalent by at least one nationally recognized credit rating agency; (12) commercial paper with a stated maturity of 365 days or less that is rated at least "A-1" or "P-1" or the equivalent by either (a) two nationally recognized credit rating agencies or (b) one nationally recognized credit rating agency if the paper is fully secured by an irrevocable letter of credit issued by a U.S. or state bank; (13) no-load money market mutual funds registered with and regulated by the United States SEC that provide the City with a prospectus and other information required by the Securities Exchange Act of 1934 or the Investment Company Act of 1940 and that comply with federal SEC Rule 2a-7 (17 C.F.R. Section 270.2a-7), promulgated under the Investment Company Act of 1940 (15 U.S.C. Section 80a-1 et seq.); and (14) no-load mutual funds registered with the SEC that have an average weighted maturity of less than two years, and either (a) a duration of one year or more and invest exclusively in obligations described in under this heading, or (b) a duration of less than one year and the investment portfolio is limited to investment grade securities, excluding asset-backed securities. In addition, bond proceeds may be invested in guaranteed investment contracts that have a defined termination date and are secured by obligations, including letters of credit, of the United States or its agencies and instrumentalities, other than the prohibited obligations described below, in an amount at least equal to the amount of bond proceeds invested under such contract and are pledged to the City and deposited with the City or a third party selected and approved by the City.

The City may invest in such obligations directly or through government investment pools that invest solely in such obligations provided that the pools are rated no lower than "AAA" or "AAAm" or an equivalent by at least one nationally recognized rating service. The City may also contract with an investment management firm registered under the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-1 et seq.) or with the State Securities Board to provide for the investment and management of its public funds or other funds under its control for a term up to two years, but the City retains ultimate responsibility as fiduciary of its assets. In order to renew or extend such a contract, the City must do so by order, ordinance, or resolution. The City is specifically prohibited from investing in: (1) obligations whose payment represents the coupon payments on the outstanding principal balance of the underlying mortgage-backed security collateral and pays no principal; (2) obligations whose payment represents the principal stream of cash flow from the underlying mortgage-backed security and bears no interest; (3) collateralized mortgage obligations that have a stated final maturity of greater than ten (10) years; and (4) collateralized mortgage obligations the interest rate of which is determined by an index that adjusts opposite to the changes in a market index.

Political subdivisions such as the City are authorized to implement securities lending programs if (i) the securities loaned under the program are 100% collateralized, a loan made under the program allows for termination at any time and a loan made under the program is either secured by (a) obligations that are described in clauses (1) through (8) above, (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm at not less than "A" or its equivalent or (c) cash invested in obligations described in clauses (1) through (8) above, clauses (12) through (14) above, or an authorized investment pool; (ii) securities held as collateral under a loan are pledged to the City, held in the City's name and deposited at the time the investment is made with the City or a third party designated by the City; (iii) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State; and (iv) the agreement to lend securities has a term of one year or less.

Under State law, the City is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity; that address investment diversification, yield, maturity, and the quality and capability of investment management; and that include a list of authorized investments for City funds, the maximum allowable stated maturity of any individual investment, the maximum average dollar-weighted maturity allowed for pooled fund groups, methods to monitor the market price of investments acquired with public funds, a requirement for settlement of all transactions, except investment pool funds and mutual funds, on a delivery versus payment basis, and procedures to monitor rating changes in investments acquired with public funds and mutual funds for such investments consistent with the PFIA. All City funds must be invested consistent with a formally adopted "Investment Strategy Statement" that specifically addresses each fund's investment. Each Investment Strategy Statement will describe its objectives concerning: (1) suitability of investment type, (2) preservation and safety of principal, (3) liquidity, (4) marketability of each investment, (5) diversification of the portfolio, and (6) yield.

Under State law, the City's investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment considering the probable safety of capital and the probable income to be derived." At least quarterly the City's investment officers must submit an investment report to the City Council detailing: (1) the investment position of the City, (2) that all investment officers jointly prepared and signed the report, (3) the beginning market value, the ending market value and the fully accrued interest for the reporting period of each pooled fund group, (4) the book value and market value of each separately listed asset at the end of the reporting period, (5) the maturity date of each separately invested asset, (6) the account or fund or pooled fund group for which each individual investment was acquired, and (7) the compliance of the investment portfolio as it relates to: (a) adopted investment strategies and (b) State law. No person may invest City funds without express written authority from the City Council.

#### **Additional Provisions**

Under State law, the City is additionally required to: (1) annually review its adopted policies and strategies; (2) adopt by written instrument a rule, order, ordinance or resolution stating that it has reviewed its investment policy and investment strategies and records any changes made to either its investment policy or investment strategy in the respective rule, order, ordinance or resolution; (3) require any investment officers with personal business relationships or relatives with firms seeking to sell securities to the City to disclose the relationship and file a statement with the Texas Ethics Commission and the City Council; (4) require the qualified representative of firms offering to engage in an investment transaction with the City to: (a) receive and review the City's investment policy, (b) acknowledge that reasonable controls and procedures have been implemented to preclude investment transactions conducted between the City and the business organization that are not authorized by the City's investment policy (except to the extent that this authorization is dependent on an analysis of the makeup of the entity's entire portfolio, requires an interpretation of subjective investment standards or relates to investment transactions of the entity that are not made through accounts or other contractual arrangements over which the business organization has accepted discretionary investment authority), and (c) deliver a written statement in a form acceptable to the City and the business organization attesting to these requirements; (5) in conjunction with its annual financial audit, perform a compliance audit of the management controls on investments and adherence to the City's investment policy; (6) provide specific investment training for the Treasurer, chief financial officer and investment officers; (7) restrict reverse repurchase agreements to not more than 90 days and restrict the investment of reverse repurchase agreement funds to no greater than the term of the reverse purchase agreement; (8) restrict the investment in no-load mutual funds in the aggregate to no more than 15% of the City's monthly average fund balance, excluding bond proceeds and reserves and other funds held for debt service; (9) require local government investment pools to conform to the new disclosure, rating, net asset value, yield calculation, and advisory board requirements; and (10) at least annually review, revise and adopt a list of qualified brokers that are authorized to engage in investment transactions with the City.

#### **Current Investments**

As of April 30, 2020, the City had investments totaling \$2,523,191.48 (unaudited) held in investment pools and certificates of deposit.

#### DEFINED BENEFIT PENSION PLAN

The City of Gilmer participates as one of 887 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available Comprehensive Annual Financial Report (CAFR) that can be obtained at www.tmrs.com.

All eligible employees of the City are required to participate in TMRS. For more detailed information concerning the benefits provided, contributions and net pension liability in connection with the Defined Benefit Pension Plan, see Appendix D, "Notes to the Basic Financial Statements from the City's Annual Financial Report", Note H, Page 51.

#### SUPPLEMENTAL DEATH BENEFITS FUND

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The City contributes to the SDBF at a contractually required rates as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employees' entire careers. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75. For more detailed information concerning the other post-employment benefits, see Appendix D, "Notes to the Basic Financial Statements from the City's Annual Financial Report", Note I, Page 59.

# AD VALOREM TAX PROCEDURES

The following is a summary of certain provisions of State law as it relates to ad valorem taxation and is not intended to be complete. Prospective investors are encouraged to review Title I of the Texas Tax Code, as amended (the "Property Tax Code"), for identification of property subject to ad valorem taxation, property exempt or which may be exempted from ad valorem taxation if claimed, the appraisal of property for ad valorem tax purposes, and the procedures and limitations applicable to the levy and collection of ad valorem taxes.

### Valuation of Taxable Property

The Property Tax Code provides for countywide appraisal and equalization of taxable property values and establishes in each county of the State an appraisal district and an appraisal review board (the "Appraisal Review Board") responsible for appraising property for all taxing units within the county. The appraisal of property within the City is the responsibility of the Upshur County Appraisal District (the "Appraisal District"). Except as generally described below, the Appraisal District is required to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining market value of property, the Appraisal District is required to consider the cost method of appraisal, the income method of appraisal and the market data comparison method of appraisal, and use the method the chief appraiser of the Appraisal District considers most appropriate. The Property Tax Code requires appraisal districts to reappraise all property in its jurisdiction at least once every three years. A taxing unit may require annual review at its own expense, and is entitled to challenge the determination of appraisal value of property within the taxing unit by petition filed with the Appraisal Review Board.

State law requires the appraised value of an owner's principal residence ("homestead" or "homesteads") to be based solely on the property's value as a homestead, regardless of whether residential use is considered to be the highest and best use of the property. State law further limits the appraised value of a homestead to the lesser of (1) the market value of the property or (2) 110% of the appraised value of the property for the preceding tax year plus the market value of all new improvements to the property (the "10% Homestead Cap"). See "APPENDIX A – Financial Information of the Issuer - Table 1" for the reduction in taxable valuation attributable to the 10% Homestead Cap.

State law provides that eligible owners of both agricultural land and open-space land, including open-space land devoted to farm or ranch purposes or open-space land devoted to timber production, may elect to have such property appraised for property taxation on the basis of its productive capacity ("Productivity Value"). The same land may not be qualified as both agricultural and open-space land. See "APPENDIX A – Financial Information of the Issuer - Table 1" for the reduction in taxable valuation attributable to valuation by Productivity Value.

The appraisal values set by the Appraisal District are subject to review and change by the Appraisal Review Board. The appraisal rolls, as approved by the Appraisal Review Board, are used by taxing units, such as the City, in establishing their tax rolls and tax rates. See "AD VALOREM TAX PROCEDURES – Issuer and Taxpayer Remedies."

# **State Mandated Homestead Exemptions**

State law grants, with respect to each taxing unit in the State, various exemptions for disabled veterans and their families, surviving spouses of members of the armed services killed in action, and surviving spouses of first responders killed or fatally wounded in the line of duty. See "APPENDIX A – Financial Information of the Issuer - Table 1" for the reduction, if any, attributable to state mandated homestead exemptions.

#### **Local Option Homestead Exemptions**

The governing body of a taxing unit, including a city, county, school district, or special district, at its option may grant: (1) an exemption of up to 20% of the appraised value of all homesteads (but not less than \$5,000) and (2) an additional exemption of at least \$3,000 of the appraised value of the homesteads of persons sixty-five (65) years of age or older and the disabled. Each taxing unit decides if it will offer the local option homestead exemptions and at what percentage or dollar amount, as applicable. The exemption described in (2), above, may be created, increased, decreased or repealed at an election called by the governing body of a taxing unit upon presentment of a petition for such creation, increase, decrease, or repeal of at least 20% of the number of qualified voters who voted in the preceding election of the taxing unit. See "APPENDIX A – Financial Information of the Issuer - Table 1" for the reduction, if any, attributable to local option homestead exemptions.

#### Local Option Freeze for the Elderly and Disabled

The governing body of a county, municipality or junior college district may, at its option, provide for a freeze on the total amount of ad valorem taxes levied on the homesteads of persons 65 years of age or older or of disabled persons above the amount of tax imposed in the year such residence qualified for such exemption. Also, upon voter initiative, an election may be held to determine by majority vote whether to establish such a freeze on ad valorem taxes. Once the freeze is established, the total amount of taxes imposed on such homesteads cannot be increased except for certain improvements, and such freeze cannot be repealed or rescinded. See "APPENDIX A – Financial Information of the Issuer - Table 1" for the reduction, if any, attributable to the local option freeze for the elderly and disabled.

# **Personal Property**

Tangible personal property (furniture, machinery, supplies, inventories, etc.) used in the "production of income" is taxed based on the property's market value. Taxable personal property includes income-producing equipment and inventory. Intangibles such as goodwill, accounts receivable, and proprietary processes are not taxable. Tangible personal property not held or used for production of income, such as household goods, automobiles or light trucks, and boats, is exempt from ad valorem taxation unless the governing body of a taxing unit elects to tax such property.

## **Freeport and Goods-In-Transit Exemptions**

Certain goods that are acquired in or imported into the State to be forwarded outside the State, and are detained in the State for 175 days or less for the purpose of assembly, storage, manufacturing, processing or fabrication ("Freeport Property") are exempt from ad valorem taxation unless a taxing unit took official action to tax Freeport Property before April 1, 1990 and has not subsequently taken official action to exempt Freeport Property. Decisions to continue taxing Freeport Property may be reversed in the future; decisions to exempt Freeport Property are not subject to reversal.

Certain goods that are acquired in or imported into the State to be forwarded to another location within or without the State, stored in a location that is not owned by the owner of the goods and are transported to another location within or without the State within 175 days ("Goods-in-Transit"), are generally exempt from ad valorem taxation; however, the Property Tax Code permits a taxing unit, on a local option basis, to tax Goods-in-Transit if the taxing unit takes official action after conducting a public hearing, before January 1 of the first tax year in which the taxing unit proposes to tax Goods-in-Transit. Goods-in-Transit and Freeport Property do not include oil, natural gas or petroleum products, and Goods-in-Transit does not include aircraft or special inventories such as manufactured housing inventory, or a dealer's motor vehicle, boat, or heavy equipment inventory.

A taxpayer may receive only one of the Goods-in-Transit or Freeport Property exemptions for items of personal property.

See "APPENDIX A – Financial Information of the Issuer - Table 1" for the reduction, if any, attributable to Freeport Property and/or Goods-in-Transit exemptions.

# **Other Exempt Property**

Other major categories of exempt property include property owned by the State or its political subdivisions if used for public purposes, property exempt by federal law, property used for pollution control, farm products owned by producers, property of nonprofit corporations used for scientific research or educational activities benefitting a college or university, designated historic sites, solar and wind-powered energy devices, and certain classes of intangible personal property.

#### Tax Increment Financing Zones

A city or county, by petition of the landowners or by action of its governing body, may create one or more tax increment financing zones ("TIRZ") within its boundaries, and other overlapping taxing units may agree to contribute taxes levied against the "Incremental Value" in the TIRZ to finance or pay for project costs, as defined in Chapter 311, Texas Government Code, general located within the TIRZ. At the time of the creation of the TIRZ, a "base value" for the real property in the TIRZ is established and the difference between any increase in the assessed valuation of taxable real property in the TIRZ in excess of the base value is known as the "Incremental Value", and during the existence of the TIRZ, all or a portion of the taxes levied by each participating taxing unit against the Incremental Value in the TIRZ are restricted to paying project and financing costs within the TIRZ and are not available for the payment of other obligations of such taxing units. See "CITY APPLICATION OF THE PROPERTY TAX CODE" for descriptions of any TIRZ created in the City.

#### **Tax Abatement Agreements**

Taxing units may also enter into tax abatement agreements to encourage economic development. Under the agreements, a property owner agrees to construct certain improvements on its property. The taxing unit, in turn, agrees not to levy a tax on all or part of the increased value attributable to the improvements until the expiration of the agreement. The abatement agreement could last for a period of up to 10 years. See "CITY APPLICATION OF THE PROPERTY TAX CODE" for descriptions of any of the City's tax abatement agreements.

For a discussion of how the various exemptions described above are applied by the City, See "CITY APPLICATION OF THE PROPERTY TAX CODE" herein.

#### Public Hearing and Maintenance and Operations Tax Rate Limitations

The following terms as used in this section have the meanings provided below:

"adjusted" means lost values are not included in the calculation of the prior year's taxes and new values are not included in the current year's taxable values.

"de minimis rate" means the maintenance and operations tax rate that will produce the prior year's total maintenance and operations tax levy (adjusted) from the current year's values (adjusted), plus the rate that produces an additional \$500,000 in tax revenue when applied to the current year's taxable value, plus the debt service tax rate.

"no-new-revenue tax rate" means the combined maintenance and operations tax rate and debt service tax rate that will produce the prior year's total tax levy (adjusted) from the current year's total taxable values (adjusted).

"special taxing unit" means a city for which the maintenance and operations tax rate proposed for the current tax year is 2.5 cents or less per \$100 of taxable value.

"unused increment rate" means the cumulative difference between a city's voter-approval tax rate and its actual tax rate for each of the tax years 2020 through 2022, which may be applied to a city's tax rate in tax years 2021 through 2023 without impacting the voter-approval tax rate.

"voter-approval tax rate" means the maintenance and operations tax rate that will produce the prior year's total maintenance and operations tax levy (adjusted) from the current year's values (adjusted) multiplied by 1.035, plus the debt service tax rate, plus the "unused increment rate".

The City's tax rate consists of two components: (1) a rate for funding of maintenance and operations expenditures in the current year (the "maintenance and operations tax rate"), and (2) a rate for funding debt service in the current year (the "debt service tax rate"). Under State law, the assessor for the City must submit an appraisal roll showing the total appraised, assessed, and taxable values of all property in the City to the City Council by August 1 or as soon as practicable thereafter.

A city must annually calculate its "voter-approval tax rate" and "no-new-revenue tax rate" (as such terms are defined above) in accordance with forms prescribed by the State Comptroller and provide notice of such rates to each owner of taxable property within the city and the county tax assessor-collector for each county in which all or part of the city is located. A city must adopt a tax rate before the later of September 30 or the 60th day after receipt of the certified appraisal roll, except that a tax rate that exceeds the voter-approval tax rate must be adopted not later than the 71st day before the next occurring November uniform election date. If a city fails to timely adopt a tax rate, the tax rate is statutorily set as the lower of the no-new-revenue tax rate for the current tax year or the tax rate adopted by the city for the preceding tax year.

As described below, the Property Tax Code provides that if a city adopts a tax rate that exceeds its voter-approval tax rate or, in certain cases, its "de minimis rate", an election must be held to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate.

A city may not adopt a tax rate that exceeds the lower of the voter-approval tax rate or the no-new-revenue tax rate until each appraisal district in which such city participates has delivered notice to each taxpayer of the estimated total amount of property taxes owed and the city has held a public hearing on the proposed tax increase.

For cities with a population of 30,000 or more as of the most recent federal decennial census, if the adopted tax rate for any tax year exceeds the voter-approval tax rate, that city must conduct an election on the next occurring November uniform election date to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate.

For cities with a population less than 30,000 as of the most recent federal decennial census, if the adopted tax rate for any tax year exceeds the greater of (i) the voter-approval tax rate or (ii) the de minimis rate, the city must conduct an election on the next occurring November uniform election date to determine whether or not to reduce the adopted tax rate to the voter-approval tax rate. However, for any tax year during which a city has a population of less than 30,000 as of the most recent federal decennial census and does not qualify as a special taxing unit, if a city's adopted tax rate is equal to or less than the de minimis rate but greater than both (a) the no-new-revenue tax rate, multiplied by 1.08, plus the debt service tax rate or (b) the city's voter-approval tax rate, then a valid petition signed by at least three percent of the registered voters in the city would require that an election be held to determine whether or not to reduce the adopted tax rate.

Any city located at least partly within an area declared a disaster area by the Governor of the State or the President of the United States during the current year may calculate its "voter-approval tax rate" using a 1.08 multiplier, instead of 1.035, until the earlier of (i) the second tax year in which such city's total taxable appraised value exceeds the taxable appraised value on January 1 of the year the disaster occurred, or (ii) the third tax year after the tax year in which the disaster occurred.

State law provides cities and counties in the State the option of assessing a maximum one-half percent (1/2%) sales and use tax on retail sales of taxable items for the purpose of reducing its ad valorem taxes, if approved by a majority of the voters in a local option election. If the additional sales and use tax for ad valorem tax reduction is approved and levied, the no-new-revenue tax rate and voter-approval tax rate must be reduced by the amount of the estimated sales tax revenues to be generated in the current tax year.

#### The calculations of the no-new-revenue tax rate and voter-approval tax rate do not limit or impact the City's ability to set a debt service tax rate in each year sufficient to pay debt service on all of the City's tax-supported debt obligations, including the Bonds.

Reference is made to the Property Tax Code for definitive requirements for the levy and collection of ad valorem taxes and the calculation of the various defined tax rates.

#### **Tax Rate Limitations**

All taxable property within the City is subject to the assessment, levy and collection by the City of a continuing, direct annual ad valorem tax sufficient to provide for the payment of principal of and interest on all ad valorem tax supported debt, within the limits prescribed by law. Article XI, Section 5, of the Texas Constitution is applicable to the City, and limits its maximum ad valorem tax

rate to \$2.50 per \$100 of Taxable Assessed Valuation. Administratively, the Attorney General of the State of Texas will permit allocation of \$1.50 of the \$2.50 maximum tax rate for all debt service on ad valorem tax-supported debt, as calculated at the time of issuance.

## **Issuer and Taxpayer Remedies**

Under certain circumstances, taxpayers and taxing units, including the City, may appeal the determinations of the Appraisal District by timely initiating a protest with the Appraisal Review Board. Additionally, taxing units such as the City may bring suit against the Appraisal District to compel compliance with the Property Tax Code.

Beginning in the 2020 tax year, owners of certain property with a taxable value in excess of the current year "minimum eligibility amount", as determined by the State Comptroller, and situated in a county with a population of one million or more, may protest the determinations of an appraisal district directly to a three-member special panel of the appraisal review board, appointed by the chairman of the appraisal review board, consisting of highly qualified professionals in the field of property tax appraisal. The minimum eligibility amount is set at \$50 million for the 2020 tax year, and is adjusted annually by the State Comptroller to reflect the inflation rate.

The Property Tax Code sets forth notice and hearing procedures for certain tax rate increases by the City and provides for taxpayer referenda that could result in the repeal of certain tax increases (see "AD VALOREM TAX PROCEDURES – Public Hearing and Maintenance and Operations Tax Rate Limitations"). The Property Tax Code also establishes a procedure for providing notice to property owners of reappraisals reflecting increased property value, appraisals which are higher than renditions, and appraisals of property not previously on an appraisal roll.

# City's Rights in the Event of Tax Delinquencies

Taxes levied by the City are a personal obligation of the owner of the property. On January 1 of each year, a tax lien attaches to property to secure the payment of all state and local taxes, penalties, and interest ultimately imposed for the year on the property. The lien exists in favor of each taxing unit, including the City, having power to tax the property. The City's tax lien is on a parity with tax liens of such other taxing units. A tax lien on real property takes priority over the claim of most creditors and other holders of liens on the property encumbered by the tax lien, whether or not the debt or lien existed before the attachment of the tax lien; however, whether a lien of the United States is on a parity with or takes priority over a tax lien of the City is determined by applicable federal law. Personal property, under certain circumstances, is subject to seizure and sale for the payment of delinquent taxes, penalty, and interest.

At any time after taxes on property become delinquent, the City may file suit to foreclose the lien securing payment of the tax, to enforce personal liability for the tax, or both. In filing a suit to foreclose a tax lien on real property, the City must join other taxing units that have claims for delinquent taxes against all or part of the same property.

Collection of delinquent taxes may be adversely affected by the amount of taxes owed to other taxing units, adverse market conditions, taxpayer redemption rights, or bankruptcy proceedings which restrain the collection of a taxpayer's debt.

Federal bankruptcy law provides that an automatic stay of actions by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases, post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

#### Levy and Collection of Taxes

The City is responsible for the collection of its taxes, unless it elects to transfer such functions to another governmental entity. Taxes are due October 1, or when billed, whichever comes later, and become delinquent after January 31 of the following year. A delinquent tax incurs a penalty of six percent (6%) of the amount of the tax for the first calendar month it is delinquent, plus one percent (1%) for each additional month or portion of a month the tax remains unpaid prior to July 1 of the year in which it becomes delinquent. If the tax is not paid by July 1 of the year in which it becomes delinquent, the tax incurs a total penalty of twelve percent (12%) regardless of the number of months the tax has been delinquent and incurs an additional penalty of up to twenty percent (20%) if imposed by the City. The delinquent tax also accrues interest at a rate of one percent (1%) for each month or portion of a month it remains unpaid. The Property Tax Code also makes provision for the split payment of taxes, discounts for early payment and the postponement of the delinquency date of taxes for certain taxpayers. Furthermore, the City may provide, on a local option basis, for the split payment, partial payment, and discounts for early payment of taxes under certain circumstances.

#### **Penalties and Interest**

Charges for penalty and interest on the unpaid balance of delinquent taxes are made as follows:

Month	Penalty	Interest	Total
February	6%	1%	7%
March	7	2	9
April	8	3	11
May	9	4	13
June	10	5	15
Julv <sup>(a)</sup>	12	6	18

(a) After July, penalty remains at 12% and interest increases at the rate of 1% each month. In addition, if an account is delinquent in July, a 20% attorney's collection fee may be added to the total tax penalty and interest charge. Under certain circumstances, taxes which become delinquent on the homestead of a taxpayer 65 years old or older incur a penalty of 8% per annum with no additional penalties or interest assessed.

In general, property subject to the City's lien may be sold, in whole or in parcels, pursuant to court order to collect the amounts due. Federal law does not allow for the collection of penalty and interest against an estate in bankruptcy. Federal bankruptcy law provides that an automatic stay of action by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases, post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

# CITY APPLICATION OF THE PROPERTY TAX CODE

The City grants a local exemption of \$5,460 to the market value of the residence homestead of persons 65 years of age or older and the disabled.

The City grants property owned by disabled veterans or by the surviving spouse and surviving minor children of disabled veterans a local exemption in amounts ranging from \$5,000 to \$12,000 depending on the disability rating of the veteran.

The City does not grant any additional exemptions for residence homesteads.

The City taxes only business income-producing personal property.

The City does allow quarterly payments, but does not allow discounts.

The City does tax freeport property. The City taxes goods-in-transit.

The City has not established a freeze on the taxes on residence homesteads of persons 65 years of age or who are disabled.

The City has not entered into any tax abatement agreements.

#### ADDITIONAL TAX COLLECTIONS

#### **Municipal Sales Tax Collections**

The City has adopted the provisions of Chapter 321 of the Texas Tax Code, as amended, which provides for the maximum levy of a one percent sales tax which may be used by the City for any lawful purpose except that the City may not pledge any of the anticipated sales tax revenue to secure the payment of obligations or other indebtedness, including the Bonds. Net collections on a fiscal year basis are shown in Appendix A.

#### **Optional Sales Tax Levy**

The Tax Code provides certain cities and counties the option of assessing a maximum one-half percent (½%) sales tax on retail sales of taxable items for the purpose of reducing its ad valorem taxes, if approved by a majority of the voters in a local option election. If the additional tax is approved and levied, the ad valorem property tax levy must be reduced by the amount of the estimated sales tax revenues to be generated in the current year. Further, the Tax Code provides certain cities the option of assessing a maximum one-half percent (½%) sales tax on retail sales of taxable items for economic development purposes, if approved by a majority of the voters in a local option election.

#### TAX MATTERS

#### **Opinion**

On the date of initial delivery of the Bonds, McCall, Parkhurst & Horton L.L.P., Bond Counsel to the Issuer, will render its opinion that, in accordance with statutes, regulations, published rulings and court decisions existing on the date thereof ("Existing Law"), (1) interest on the Bonds for federal income tax purposes will be excludable from the "gross income" of the holders thereof and (2) the Bonds will not be treated as "specified private activity bonds" the interest on which would be included as an alternative minimum tax preference item under section 57(a)(5) of the Internal Revenue Code of 1986 (the "Code"). Except as stated above, Bond Counsel to the Issuer will express no opinion as to any other federal, state or local tax consequences of the purchase, ownership or disposition of the Bonds. See Appendix C -- Form of Opinion of Bond Counsel.

In rendering its opinion, Bond Counsel to the Issuer will rely upon (a) the Issuer's federal tax certificate, (b) covenants of the Issuer with respect to arbitrage and the application of the proceeds to be received from the issuance and sale of the Bonds and (c) the report of Public Finance Partners LLC as to the amount of funds required to be deposited to defease the refunded obligations. Failure of the Issuer to comply with these representations or covenants could cause the interest on the Bonds to become includable in gross income retroactively to the date of issuance of the Bonds.

The Code and the regulations promulgated thereunder contain a number of requirements that must be satisfied subsequent to the issuance of the Bonds in order for interest on the Bonds to be, and to remain, excludable from gross income for federal income tax purposes. Failure to comply with such requirements may cause interest on the Bonds to be included in gross income retroactively to the date of issuance of the Bonds. The opinion of Bond Counsel to the Issuer is conditioned on compliance by the Issuer with the covenants and the requirements described in the preceding paragraph, and Bond Counsel to the Issuer has not been retained to monitor compliance with these requirements subsequent to the issuance of the Bonds.

Bond Counsel's opinion represents its legal judgment based upon its review of Existing Law and the reliance on the aforementioned information, representations and covenants. Bond Counsel's opinion is not a guarantee of a result. The Existing Law is subject to change by the Congress and to subsequent judicial and administrative interpretation by the courts and the Department of the Treasury. There can be no assurance that such Existing Law or the interpretation thereof will not be changed in a manner which would adversely affect the tax treatment of the purchase, ownership or disposition of the Bonds.

A ruling was not sought from the Internal Revenue Service by the Issuer with respect to the Bonds or the facilities financed or refinanced with the proceeds of the Bonds. Bond Counsel's opinion represents its legal judgment based upon its review of Existing Law and the representations of the Issuer that it deems relevant to render such opinion and is not a guarantee of a result. No assurances can be given as to whether the Internal Revenue Service will commence an audit of the Bonds, or as to whether the Internal Revenue Service will commence an audit of the Bonds, or as to whether the Internal Revenue Service is likely to treat the Issuer as the taxpayer and the Bondholders may have no right to participate in such procedure. No additional interest will be paid upon any determination of taxability.

#### Federal Income Tax Accounting Treatment of Original Issue Discount

The initial public offering price to be paid for one or more maturities of the Bonds may be less than the principal amount thereof or one or more periods for the payment of interest on the Bonds may not be equal to the accrual period or be in excess of one year (the "Original Issue Discount Bonds"). In such event, the difference between (i) the "stated redemption price at maturity" of each Original Issue Discount Bond, and (ii) the initial offering price to the public of such Original Issue Discount Bond would constitute original issue discount. The "stated redemption price at maturity" means the sum of all payments to be made on the Bonds less the amount of all periodic interest payments. Periodic interest payments are payments which are made during equal accrual periods (or during any unequal period if it is the initial or final period) and which are made during accrual periods which do not exceed one year.

Under Existing Law, any owner who has purchased such Original Issue Discount Bond in the initial public offering is entitled to exclude from gross income (as defined in section 61 of the Code) an amount of income with respect to such Original Issue Discount Bond equal to that portion of the amount of such original issue discount allocable to the accrual period. For a discussion of certain collateral federal tax consequences, see discussion set forth below.

In the event of the redemption, sale or other taxable disposition of such Original Issue Discount Bond prior to stated maturity, however, the amount realized by such owner in excess of the basis of such Original Issue Discount Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Original Issue Discount Bond was held by such initial owner) is includable in gross income.

Under Existing Law, the original issue discount on each Original Issue Discount Bond is accrued daily to the stated maturity thereof (in amounts calculated as described below for each six-month period ending on the date before the semiannual anniversary dates of the date of the Bonds and ratably within each such six-month period) and the accrued amount is added to an initial owner's basis for such Original Issue Discount Bond for purposes of determining the amount of gain or loss recognized by such owner upon the redemption, sale or other disposition thereof. The amount to be added to basis for each accrual period is equal to (a) the sum of the issue price and the amount of original issue discount accrued in prior periods multiplied by the yield to stated maturity (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the

accrual period) less (b) the amounts payable as current interest during such accrual period on such Original Issue Discount Bond. The federal income tax consequences of the purchase, ownership, redemption, sale or other disposition of Original Issue Discount Bonds which are not purchased in the initial offering at the initial offering price may be determined according to rules which differ from those described above. All owners of Original Issue Discount Bonds should consult their own tax advisors with respect to the determination for federal, state and local income tax purposes of the treatment of interest accrued upon redemption, sale or other disposition of such Original Issue Discount Bonds and with respect to the federal, state, local and foreign tax consequences of the purchase, ownership, redemption, sale or other disposition of such Original Issue Discount Bonds.

#### Collateral Federal Income Tax Consequences

The following discussion is a summary of certain collateral federal income tax consequences resulting from the purchase, ownership or disposition of the Bonds. This discussion is based on Existing Law, which is subject to change or modification, retroactively.

The following discussion is applicable to investors, other than those who are subject to special provisions of the Code, such as financial institutions, property and casualty insurance companies, life insurance companies, individual recipients of Social Security or Railroad Retirement benefits, individuals allowed an earned income credit, certain S corporations with Subchapter C earnings and profits, foreign corporations subject to the branch profits tax, taxpayers qualifying for the health insurance premium assistance credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase tax-exempt obligations.

THE DISCUSSION CONTAINED HEREIN MAY NOT BE EXHAUSTIVE. INVESTORS, INCLUDING THOSE WHO ARE SUBJECT TO SPECIAL PROVISIONS OF THE CODE, SHOULD CONSULT THEIR OWN TAX ADVISORS AS TO THE TAX TREATMENT WHICH MAY BE ANTICIPATED TO RESULT FROM THE PURCHASE, OWNERSHIP AND DISPOSITION OF TAX-EXEMPT OBLIGATIONS BEFORE DETERMINING WHETHER TO PURCHASE THE BONDS.

Under section 6012 of the Code, holders of tax-exempt obligations, such as the Bonds, may be required to disclose interest received or accrued during each taxable year on their returns of federal income taxation.

Section 1276 of the Code provides for ordinary income tax treatment of gain recognized upon the disposition of a tax-exempt obligation, such as the Bonds, if such obligation was acquired at a "market discount" and if the fixed maturity of such obligation is equal to, or exceeds, one year from the date of issue. Such treatment applies to "market discount Bonds" to the extent such gain does not exceed the accrued market discount of such Bonds; although for this purpose, a de minimis amount of market discount is ignored. A "market discount bond" is one which is acquired by the holder at a purchase price which is less than the stated redemption price at maturity or, in the case of a bond issued at an original issue discount, the "revised issue price" (i.e., the issue price plus accrued original issue discount). The "accrued market discount" is the amount which bears the same ratio to the market discount as the number of days during which the holder holds the obligation bears to the number of days between the acquisition date and the final maturity date.

#### State, Local and Foreign Taxes

Investors should consult their own tax advisors concerning the tax implications of the purchase, ownership or disposition of the Bonds under applicable state or local laws. Foreign investors should also consult their own tax advisors regarding the tax consequences unique to investors who are not United States persons.

#### Information Reporting and Backup Withholding

Subject to certain exceptions, information reports describing interest income, including original issue discount, with respect to the Bonds will be sent to each registered holder and to the Internal Revenue Service. Payments of interest and principal may be subject to backup withholding under section 3406 of the Code if a recipient of the payments fails to furnish to the payor such owner's social security number or other taxpayer identification number ("TIN"), furnishes an incorrect TIN, or otherwise fails to establish an exemption from the backup withholding tax. Any amounts so withheld would be allowed as a credit against the recipient's federal income tax. Special rules apply to partnerships, estates and trusts, and in certain circumstances, and in respect of Non-U.S. Holders, certifications as to foreign status and other matters may be required to be provided by partners and beneficiaries thereof.

#### Future and Proposed Legislation

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the Federal or state level, may adversely affect the tax-exempt status of interest on the Bonds under Federal or state law and could affect the market price or marketability of the Bonds. Any such proposal could limit the value of certain deductions and exclusions, including the exclusion for tax-exempt interest. The likelihood of any such proposal being enacted cannot be predicted. Prospective purchasers of the Bonds should consult their own tax advisors regarding the foregoing matters.

#### Qualified Tax-Exempt Obligations for Financial Institutions

Section 265(a) of the Code provides, in pertinent part, that interest paid or incurred by a taxpayer, including a "financial institution," on indebtedness incurred or continued to purchase or carry tax-exempt obligations is not deductible in determining the taxpayer's

taxable income. Section 265(b) of the Code provides an exception to the disallowance of such deduction for any interest expense paid or incurred on indebtedness of a taxpayer that is a "financial institution" allocable to tax-exempt obligations, other than "private activity bonds," that are designated by a "qualified small issuer" as "qualified tax-exempt obligations." A "qualified small issuer" is any governmental issuer (together with any "on-behalf of" and "subordinate" issuers) who issues no more than \$10,000,000 of tax-exempt obligations during the calendar year. Section 265(b)(5) of the Code defines the term "financial institution" as any "bank" described in section 585(a)(2) of the Code, or any person accepting deposits from the public in the ordinary course of such person's trade or business that is subject to federal or state supervision as a financial institution. Notwithstanding the exception to the disallowance of the deduction of interest on indebtedness related to "qualified tax-exempt obligations" provided by section 265(b) of the Code, section 291 of the Code provides that the allowable deduction to a "bank," as defined in section 585(a) (2) of the Code, for interest on indebtedness incurred or continued to purchase "qualified tax exempt obligations" shall be reduced by twenty-percent (20%) as a "financial institution preference item."

The City designated the Bonds as "qualified tax-exempt obligations" within the meaning of section 265(b) of the Code. In furtherance of that designation, the City has covenanted to take such action that would assure, or to refrain from such action that would adversely affect, the treatment of the Bonds as "qualified tax-exempt obligations." Potential purchasers should be aware that if the issue price to the public exceeds \$10,000,000, there is a reasonable basis to conclude that the payment of a de minimis amount of premium in excess of \$10,000,000 is disregarded; however, the Internal Revenue Service could take a contrary view. If the Internal Revenue Service takes the position that the amount of such premium is not disregarded, then such obligations might fail to satisfy the \$10,000,000 limitation and the Bonds would not be "qualified tax-exempt.

# **INFECTIOUS DISEASE OUTBREAK – COVID-19**

The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, has been characterized as a pandemic (the "Pandemic") by the World Health Organization and is currently affecting many parts of the world, including the United States and Texas. On January 31, 2020, the Secretary of the United States Health and Human Services Department declared a public health emergency for the United States and on March 13, 2020, the President of the United States declared the outbreak of COVID-19 in the United States a national emergency. Subsequently, the President's Coronavirus Guidelines for America and the United States Centers for Disease Control and Prevention called upon Americans to take actions to slow the spread of COVID-19 in the United States.

On March 13, 2020, the Governor of Texas (the "Governor") declared a state of disaster for all counties in Texas in response to the Pandemic, which disaster declaration was extended in both April and May. Pursuant to Chapter 418 of the Texas Government Code, the Governor has broad authority to respond to disasters, including suspending any regulatory statute prescribing the procedures for conducting state business or any order or rule of a state agency that would in any way prevent, hinder, or delay necessary action in coping with the disaster, and issuing executive orders that have the force and effect of law. The Governor has since issued a number of executive orders relating to COVID-19 preparedness and mitigation. These include, for example, the issuance on May 5, 2020 of Executive Order GA-21 (as amended by Executive Order GA-22), which expired on May 19, 2020. Executive Order GA-21 addressed, among other things, limitations on social gatherings of more than 10 peopleand in-person contact except where necessary to provide or obtain essential services or reopened services (including certain retail services), as such services are defined in state and federal guidance and future executive orders or proclamations of the Governor. On May 18, 2020 the Governor issued Executive Order No.GA-23, effective until June 3, 2020, but subject to extension based on the status of COVID-19 in Texas and the recommendations of the Governor's Strike Force to Open Texas, the White House Coronavirus Task Force, and the CDC. Executive Order No. GA-23, among other things, maintained certain mandates regarding the minimization of in-person contact with people who are not in the same household except to provide or obtain services included on a list of services defined as "Covered Services." Executive Order No. GA-23 provides for a phased expansion of the scope of services that are considered Covered Services and thus the reopening of businesses in Texas, but such openings remain subject to future restrictions in the Governor's discretion based on factors such as an increase in the transmission of COVID-19 or in the amount of COVID-19-related hospitalizations or fatalities. In addition to the actions by state and federal officials, local officials have declared local states of disaster, including declarations in the City effective until it is repealed by the City Council and Upshur County effective until it is terminated by the County Judge or Commissioners Court. Many of the federal, state and local actions and policies under the aforementioned disaster declarations and shelter-in-place guidelines are focused on limiting instances where the public can congregate or interact with each other, which affects the operation of businesses and directly impacts the economy. Many of the federal, state and local actions and policies under the aforementioned disaster declarations and shelterin-place guidelines are focused on limiting instances where the public can congregate or interact with each other, which affects the operation of businesses and directly impacts the economy.

The Pandemic has negatively affected travel, commerce, and financial markets globally, and is widely expected to continue negatively affecting economic growth and financial markets worldwide. These negative impacts may reduce or negatively affect property values and/or the collection of sales tax revenues within the City. See "AD VALOREM TAX PROCEDURES" and "ADDITIONAL TAX COLLECTIONS." The Bonds are secured by an ad valorem tax (within the limits prescribed by law), and a reduction in property values may require an increase in the ad valorem tax rate required to pay the Bonds as well as the City's operations and maintenance expenses. See "AD VALOREM TAX PROCEDURES – Public Hearing and Maintenance and Operations Tax Rate Limitations" and "Tax Rate Limitations." Additionally, the City collects a sales and use tax on all taxable transactions within the City's boundaries. A reduction in the collection of sales tax revenues may negatively impact the City's operating budget and overall financial condition.

The City continues to monitor the spread of COVID-19 and is working with local, state, and national agencies to address the potential impact of the Pandemic upon the City. While the potential impact of the Pandemic on the City cannot be quantified at this time, the continued outbreak of COVID-19 could have an adverse effect on the City's operations and financial condition.

## LEGAL MATTERS

The City will furnish the Underwriter a complete transcript of proceedings incident to the authorization and issuance of the Bonds, including the unqualified approving legal opinion of the Attorney General of the State to the effect that the Bonds are valid and legally obligations of the City, and based upon examination of such transcript of proceedings, the approving legal opinion of Bond Counsel, in substantially the form attached hereto as Appendix C.

The customary closing papers, including a certificate of the City to the effect that no litigation of any nature has been filed or is then pending to restrain the issuance and delivery of the Bonds, or which would affect the provisions made for their payment or security, or in any manner questioning the validity of said Bonds, will also be furnished to the Underwriter. Though it represents the Financial Advisor and the Underwriter from time to time in matters unrelated to the issuance of the Bonds, in connection with the issuance of the Bonds, Bond Counsel has been engaged by and only represents the City. Except as noted below, Bond Counsel was not requested to participate, and did not take part, in the preparation of the Official Statement, and such firm has not assumed any responsibility with respect hereto or undertaken independently to verify any of the information contained herein except that in its capacity as Bond Counsel, such firm has reviewed the information appearing under the captions or subcaptions "PLAN OF FINANCING FOR THE BONDS -Refunded Obligations," "THE BONDS" (except under the subcaption "Payment Record" and "Default and Remedies"), "REGISTRATION, TRANSFER AND EXCHANGE," "TAX MATTERS," "CONTINUING DISCLOSURE OF INFORMATION (except under the subcaption "Compliance with Prior Agreements"), "LEGAL MATTERS" except the last two sentences of the second paragraph hereof as to which no opinion is expressed, and the subcaptions "Registration and Qualification of Bonds for Sale" and "Legal Investments and Eligibility to Secure Public Funds in Texas" under the caption "OTHER PERTINENT INFORMATION", and such firm is of the opinion that the information relating to the Bonds and legal matters contained in the Official Statement under such captions and subcaptions is an accurate and fair description of the laws and legal issues addressed therein and, with respect to the Bonds, such information conforms to the Ordinance. The legal fee to be paid Bond Counsel for services rendered in connection with the issuance of the Bonds is contingent on the sale and delivery of the Bonds. Certain legal matters will be passed upon for the Underwriter by its counsel, Orrick, Herrington & Sutcliffe LLP, Austin, Texas. The legal fee to be paid to the Counsel for the Underwriter is contingent on the sale and delivery of the Bonds.

The various legal opinions to be delivered concurrently with the delivery of the Bonds express the professional judgment of the attorneys rendering the opinion as to the legal issues explicitly addressed therein. In rendering a legal opinion, the attorney does not become an insurer or guarantor of that expression of professional judgment, of the transaction opined upon, or of the future performance of the parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

# CONTINUING DISCLOSURE OF INFORMATION

The offering of the Obligations qualifies for the Rule 15c2-12(d)(2) exemption from Rule 15c2-12(b)(5) regarding the City's continuing disclosure obligations, because the City has not issued more than \$10,000,000 in aggregate amount of outstanding municipal securities (excluding securities offered in transactions that were exempt from the Rule) and no person is committed by contract or other arrangement with respect to payment of the Obligations. Pursuant to the exemption, in the Ordinance, the City has made the following agreement for the benefit of the holders and beneficial owners of the Obligations. The City is required to observe the agreement for so long as it remains an "obligated person" with respect to the Obligations, within the meaning of the Securities and Exchange Commission's Rule 15c2-12 (the "Rule"). Under the agreement, the City will be obligated to provide certain updated financial information and operating data annually, and timely notice of specified events, to the Municipal Securities Rulemaking Board (the "MSRB").

#### **Annual Reports**

The City will provide to the MSRB certain updated financial information and operating data which is customarily prepared by the City and is publicly available on an annual basis. The information to be provided is the City's Annual Audited Financial Report. The City will update and provide this information within six months after the end of each fiscal year. The financial information and operating data to be provided may be set forth in full in one or more documents or may be included by specific reference to any document available to the public on the MSRB's Internet Web site or filed with the United States Securities and Exchange Commission (the "SEC"), as permitted by the Rule. The updated information will include audited financial statements, if the City commissions an audit and it is completed by the required time. If audited financial statements are not available by the required time, the City will provide unaudited financial information by the required time and audited financial statements when and if such audited financial statements become available. Any such financial statements will be prepared in accordance with the accounting principles described in Appendix D or such other accounting principles as the City may be required to employ from time to time pursuant to State law or regulation.

The City's current fiscal year end is September 30. Accordingly, the City must provide updated information by the last day of March in each year following the end of its fiscal year, unless the City changes its fiscal year. If the City changes its fiscal year, it will notify the MSRB of the change prior to the next date by which the City otherwise would be required to provide financial information and operating data.

## **Notice of Certain Events**

The City will also provide timely notices of certain events to the MSRB. The City will provide notice of any of the following events with respect to the Bonds to the MSRB in a timely manner (but not in excess of ten business days after the occurrence of the event): (1) principal and interest payment delinquencies; (2) non-payment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (7) modifications to rights of holders of the Bonds, if material; (8) Bond calls, if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Bonds, if material; (11) rating changes; (12) bankruptcy, insolvency, receivership, or similar event of the City, which shall occur as described below; (13) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into of a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; (14) appointment of a successor or additional trustee or the change of name of a trustee, if material; (15) incurrence of a financial obligation of the City, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the City, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the City, any of which reflect financial difficulties. Neither the Bonds nor the Ordinance make any provision for debt service reserves, liquidity enhancement, credit enhancement, or a trustee though there is a paying agent/registrar. In addition, the City will provide timely notice of any failure by the City to provide annual financial information in accordance with their agreement described above under "Annual Reports".

For these purposes, any event described in the immediately preceding clause (12) is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the City in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the City, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the City. For the purposes of the above described event notices (15) and (16), the term "financial obligation" means a (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or (iii) a guarantee of (i) or (ii); provided however, that a "financial obligation" shall not include municipal securities as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule.

# Availability of Information

In connection with its continuing disclosure agreements entered into with respect to the Obligations, the City will file all required information and documentation with the MSRB in electronic format in accordance with MSRB guidelines. Access to such filings will be provided, without charge to the general public, by the MSRB at www.emma.msrb.org. The foregoing information may also be obtained from Greg Hutson, City Manager, City of Gilmer, 110 Buffalo St., Texas 75644, (903) 843-2552.

#### **Limitations and Amendments**

The City has agreed to update information and to provide notices of events only as described above. The City has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition, or prospects or agreed to update any information that is provided, except as described above. The City makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell Bonds at any future date. The City disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders or beneficial owners of Bonds may seek a writ of mandamus to compel the City to comply with its agreement.

The City may amend its continuing disclosure agreements from time to time to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the City, but only if (1) the provisions, as so amended, would have permitted an underwriter to purchase or sell the Bonds in the primary offering of the Bonds in compliance with the Rule, taking into account any amendments or interpretations of the Rule since such offering as well as such changed circumstances and (2) either (a) the registered owners of a majority in aggregate principal amount (or any greater amount required by any other provision of the Ordinance that authorize such an amendment) of the outstanding Bonds subject to the proposed amendment, as the case may be, consent to such amendment or (b) a person that is unaffiliated with the City (such as nationally recognized Bond Counsel) determines that such amendment will not materially impair the interest of the registered owners and beneficial owners of the Bonds subject to the proposed amendment or repeal the provisions of its continuing disclosure agreements if the SEC amends or repeals the applicable provision of the Rule or a court

of final jurisdiction enters judgment that such provisions of the Rule are invalid, but only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling Bonds in the primary offering of the Bonds. If the City amends its agreements, it must include with the next financial information and operating data provided in accordance with its agreements described above under "Annual Reports" an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of information and data provided.

#### **Compliance with Prior Agreements**

During the past five years, the City has substantially complied in all material respects with all continuing disclosure agreements made by it in accordance with the Rule.

#### VERIFICATION OF ARITHMETICAL AND MATHEMATICAL CALCULATIONS

Public Finance Partners LLC will deliver to the Issuer, on or before the settlement date of the Bonds, its Report indicating that it has verified, the mathematical accuracy of computations of the adequacy of the cash, to pay, upon early redemption, the principal of, interest on the Refunded Obligations.

Public Finance Partners LLC relied on the accuracy, completeness and reliability of all information provided to it by, and on all decisions and approvals of, the Issuer. In addition, Public Finance Partners LLC has relied on any information provided to it by the Issuer's retained advisors, consultants or legal counsel.

The Report of Public Finance Partners LLC will be relied upon by Bond Counsel in rendering its opinion with respect to the defeasance of the Refunded Obligations.

#### **OTHER PERTINENT INFORMATION**

#### **Registration and Qualification of Bonds for Sale**

The sale of the Bonds has not been registered under the Federal Securities Act of 1933, as amended, in reliance upon the exemption provided thereunder by Section 3(a)(2); and the Bonds have not been qualified under the Securities Act of Texas in reliance upon various exemptions contained therein; nor have the Bonds been qualified under the securities acts of any jurisdiction. The City assumes no responsibility for qualification of the Bonds under the securities laws of any jurisdiction in which the Bonds may be sold, assigned, pledged, hypothecated or otherwise transferred. This disclaimer of responsibility for qualification for sale or other disposition of the Bonds shall not be construed as an interpretation of any kind with regard to the availability of any exemption from securities registration provisions.

#### Litigation

In the opinion of the City officials, the Issuer is not a party to any litigation or other proceeding pending or to its knowledge, threatened, in any court, agency or other administrative body (either state or federal) which, if decided adversely to the City, would have a material adverse effect on the financial condition of the City.

#### Legal Investments and Eligibility to Secure Public Funds in Texas

Section 1201.041 of the Public Security Procedures Act (Chapter 1201, Government Code, as amended) provides that the Bonds are negotiable instruments, investment securities governed by Chapter 8, Texas Business and Commerce Code, as amended, and are authorized investments for insurance companies, fiduciaries, and trustees, and for the sinking funds of municipalities or other political subdivisions or public agencies of the State. With respect to investment in the Bonds by municipalities or other political subdivisions or public agencies of the State, the PFIA, requires that the Bonds be assigned a rating of not less than "A" or its equivalent as to investment quality by a national rating agency. See "OTHER PERTINENT INFORMATION – Rating" herein. In addition, various provisions of the Texas Finance Code provide that, subject to a prudent investor standard, the Bonds are legal investments for state banks, savings banks, trust companies with capital of one million dollars or more, and savings and loan associations. The Bonds are eligible to secure deposits of any public funds of the State, its agencies, and its political subdivisions, and are legal security for those deposits to the extent of their fair market value. No review by the City has been made of the laws in other states to determine whether the Bonds are legal investments for various institutions in those states.

No representation is made that the Bonds will be acceptable to public entities to secure their deposits or acceptable to such institutions for investment purposes. The City has made no investigation of other laws, rules, regulations or investment criteria which might apply to any such persons or entities or which might otherwise limit the suitability of the Bonds for any of the foregoing purposes or limit the authority of such persons or entities to purchase or invest in the Bonds for such purposes.

#### Rating

S&P Global Ratings, a division of S&P Global Inc. ("S&P") has assigned their credit rating of "AA-" to the Bonds without regard to credit enhancement. An explanation of the significance of any rating may be obtained from S&P. A rating by S&P reflects only

the view of such company at the time the rating is given, and the Issuer makes no representation as to the appropriateness of the rating. There is no assurance that such ratings will continue for any given period of time, or that they will not be revised downward or withdrawn entirely by S&P, if, in the judgment of either or both of them, circumstances so warrant. Any such downward revision or withdrawal of any rating may have an adverse effect on the market price of the Bonds.

#### **Financial Advisor**

Hilltop Securities, Inc. is employed as a Financial Advisor to the City in connection with the issuance of the Bonds. In this capacity, the Financial Advisor has compiled certain data relating to the Bonds and has assisted in drafting this Official Statement. The Financial Advisor has not independently verified any of the data contained herein or conducted a detailed investigation of the affairs of the City to determine the accuracy or completeness of this Official Statement. Because of its limited participation, the Financial Advisor assumes no responsibility for the accuracy or completeness of any of the information contained herein. The fees for the Financial Advisor are contingent upon the issuance, sale and delivery of the Bonds.

#### Underwriting

The Underwriter has agreed, subject to certain conditions to purchase the Bonds from the Issuer at a price of \$3,435,161.44 (representing the par amount of the Bonds of \$3,140,000.00, plus a net original issue premium of \$323,231.35, and less an Underwriter's discount of \$28,069.91), plus accrued interest on the Bonds from the Dated Date to the date of initial delivery of the Bonds.

The Underwriter's obligation is subject to certain conditions precedent. The Bonds may be offered and sold to certain dealers and others at prices lower than such public offering prices, and such public prices may be changed, from time to time, by the Underwriter.

The Underwriter has provided the following statement for inclusion in this Official Statement. The Underwriter has reviewed the information in this Official Statement pursuant to its responsibilities to investors under the federal securities laws, but the Underwriter does not guarantee the accuracy or completeness of such information.

#### **Audited Financial Statements**

Karen A. Jacks & Associates, P.C., the City's independent auditor, has not reviewed, commented on, or approved, and is not associated with, this Official Statement. Excerpts from the report of Karen A. Jacks & Associates, P.C. relating to City's financial statements for the fiscal year ended September 30, 2019 are included in this Official Statement in Appendix D; however, Karen A. Jacks & Associates, P.C. has not performed any procedures on such financial statements since the date of such report, and has not performed any procedures on any other financial information of the City, including without limitation any of the information contained in this Official Statement.

#### Forward-Looking Statements Disclaimer

The statements contained in this Official Statement, and in any other information provided by the City, that are not purely historical, are forward-looking statements, including statements regarding the City's expectations, hopes, intentions, or strategies regarding the future. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to the City on the date hereof, and the City assumes no obligation to update any such forward-looking statements. The City's actual results could differ materially from those discussed in such forward-looking statements.

The forward-looking statements included herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal, and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial, and other governmental authorities and officials.

Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the City. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward-looking statements included in this Official Statement will prove to be accurate.

#### CONCLUDING STATEMENT

The financial data and other information contained in this Official Statement have been obtained from the City's records, audited financial statements and other sources which are believed to be reliable. There is no guarantee that any of the assumptions or estimates contained herein will be realized. All of the summaries of the statutes, documents and ordinance contained in this Official Statement are made subject to all of the provisions of such statues, documents and ordinance. These summaries do not purport to be complete statements of such provisions and reference is made to such documents for further information. Reference is made to original documents in all respects.

The Bond Ordinance delegated to the Pricing Officer the authority to approve the form and content of this Official Statement and any addenda, supplement or amendment thereto and authorized its further use in the reoffering of the Bonds by the Underwriter.

# SCHEDULE I SCHEDULE OF REFUNDED OBLIGATIONS

# Waterworks and Sewer Revenue Refunding Bonds, Series 2010 Date of Redemption: July 30, 2020

Maturity July 1	 Original Principal Amount		iterest Rate	 Amount to be Refunded	U	nrefunded Amount
2021 <sup>(1)</sup>	\$ 185,000	4	.000%	\$ 185,000	\$	-
2022 <sup>(1)</sup>	185,000	4	.000%	185,000		-
2023 <sup>(2)</sup>	195,000	4	.000%	195,000		-
2024 <sup>(2)</sup>	210,000	4	.000%	210,000		-
2025 <sup>(3)</sup>	215,000	4	.000%	215,000		-
2026 <sup>(3)</sup>	225,000	4	.000%	225,000		-
2027 <sup>(4)</sup>	230,000	4	.000%	230,000		-
2028 <sup>(4)</sup>	235,000	4	.000%	235,000		-
2029 <sup>(5)</sup>	255,000	4	.000%	255,000		-
2030 <sup>(5)</sup>	260,000	4	.000%	260,000		-
2031 <sup>(6)</sup>	270,000	4	.250%	270,000		-
2032 <sup>(6)</sup>	285,000	4	.250%	285,000		-
2033 <sup>(6)</sup>	295,000	4	.250%	295,000		-
2034 <sup>(6)</sup>	 305,000	4	.250%	 305,000		
	\$ 3,350,000			\$ 3,350,000	\$	-

- Part of Term Bonds maturing July 1, 2022
   Part of Term Bonds maturing July 1, 2024
   Part of Term Bonds maturing July 1, 2026
   Part of Term Bonds maturing July 1, 2026

- <sup>(4)</sup> Part of Term Bonds maturing July 1, 2028 <sup>(5)</sup> Part of Term Bonds maturing July 1, 2030
- <sup>(6)</sup> Part of Term Bonds maturing July 1, 2034

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# **APPENDIX A**

# FINANCIAL INFORMATION OF THE ISSUER

(This appendix contains quantitative financial information and operating data with respect to the Issuer. The information is only a partial representation and does not purport to be complete. For further and more complete information, reference should be made to the original documents, which can be obtained from various sources, as noted.)

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# FINANCIAL INFORMATION OF THE CITY

ASSESSED VALUATION		TABLE 1
2019 Actual Market Value of Taxable Property		\$409,826,185
Less Exemptions:		
Over 65 or Disabled	\$2,213,120	
Disabled and Deceased Veterans	2,700,476	
Productivity Value Loss	971,060	
Homestead Cap Adjustment	1,144,953	
HB 366	30,161	
Exempt Property Pollution Control	81,156,158 20,796	
Total Exemptions	\$ 88,236,724	
2019 Net Taxable Assessed Valuation	S	\$ 321,589,461
Source: Upshur County Appraisal District.		TABLE 2
General Obligation Debt Principal Outstanding (Following payments made	through May 30, 2020):	
Outstanding Debt (Excludes the Refunded Obligations. See Table 7)	S	\$ 5,040,000
The Bonds	-	3,140,000
Total Gross General Obligation Debt Outstanding:	S	\$ 8,180,000
Less: Self-Supporting General Obligation Debt (See Table 7)	5	\$ 4,370,000
Total Net General Obligation Debt Outstanding:	<u> </u>	\$ 3,810,000
Ratio of Net General Obligation Debt to 2019 Net Assessed Valuation available 019 Net Assessed Valuation available for General Obligation Debt.	_	1.18% 321,589,461

Population: 1990 - 6,027; 2000 - 6,078; 2010 -4,095; 2020 estimate 5,184

# **OTHER OBLIGATIONS**

None.

# GENERAL OBLIGATION DEBT SERVICE REQUIREMENTS

		The Bonds			Less: Self-	Net General	
Fisc Year 30-Sep	Current Total Debt Service *	Principal	Interest	Total	Combined Debt Service	Supporting Debt <sup>(a)</sup>	Obligation Debt Service
2020	\$ 751,490				\$ 751,490	\$ (170,173)	\$ 581,317
2021	743,990	\$ 135,000 \$	\$ 109,473	\$ 244,473	988,463	(411,745)	576,718
2022	746,390	145,000	92,150	237,150	983,540	(406,523)	577,017
2023	743,490	155,000	86,350	241,350	984,840	(407,723)	577,117
2024	747,040	165,000	80,150	245,150	992,190	(413,523)	578,667
2025	750,090	170,000	73,550	243,550	993,640	(413,823)	579,817
2026	747,590	180,000	66,750	246,750	994,340	(413,823)	580,517
2027	749,350	180,000	59,550	239,550	988,900	(408,263)	580,637
2028		255,000	54,150	309,150	309,150	(309,150)	
2029		275,000	46,500	321,500	321,500	(321,500)	
2030		280,000	38,250	318,250	318,250	(318,250)	
2031		285,000	29,850	314,850	314,850	(314,850)	
2032		300,000	21,300	321,300	321,300	(321,300)	
2033		305,000	12,300	317,300	317,300	(317,300)	
2034		310,000	6,200	316,200	316,200	(316,200)	
	\$ 5,979,430	\$ 3,140,000	\$ 776,523	\$ 3,916,523	\$ 9,895,953	\$ (5,264,146)	\$ 4,631,807

<sup>(a)</sup> General obligation debt in the amounts shown for which repayment is provided from revenues of the City's waterworks and sewer system. The amount of self supporting debt is based on the percentages of revenue support as shown in "COMPUTATION OF SELF-SUPPORTING DEBT BY SOURCE – TABLE 7" and "COMPUTATION OF UTILITY SYSTEM SELF-SUPPORTING DEBT – TABLE 8". It is the City's current policy to make these payments from such revenues, but such policy is subject to change. In the event payments are not made from such revenues, the City will be required to assess and ad valorem tax sufficient to make such payments.

\* Excludes the Refunded Obligations

TAX ADEQUACY (Includes Self-Supporting Debt)			TABLE 5
2019 Assessed Valuation available for General Obligation Debt	\$	321,589,461	
Maximum Annual Debt Service Requirements (Fiscal Year Ending 2026) <sup>(a)</sup>	\$	994,340	
Indicated Maximum Interest and Sinking Fund Tax Rate at 98% Collections	\$	0.3155	
<sup>(a)</sup> Includes general obligation self-supporting debt. Includes the Bonds and excludes the Refund	ded Obligation	S.	
Note: The above computation is exclusive of investment earnings, delinquent tax collections and pen delinquent tax collections.	alties and inter	est on	
TAX ADEQUACY (Excludes Self-Supporting Debt)			TABLE 6
2019 Assessed Valuation available for General Obligation Debt	\$	321,589,461	
Maximum Annual Debt Service Requirements(Fiscal Year Ending 2020) <sup>(a)</sup>	\$	581,317	
Indicated Maximum Interest and Sinking Fund Tax Rate at 98% Collections	\$	0.1845	

<sup>(a)</sup> Excludes general obligation self-supporting debt. Includes the Bonds and excludes the Refunded Obligations. Note: The above computation is exclusive of investment earnings, delinquent tax collections and penalties and interest on delinquent tax collections. TABLE 4

# COMPUTATION OF SELF-SUPPORTING DEBT BY SOURCE

General Obligation Refunding Bonds, Series 2013	
Gross Balance Outstanding:	\$ 2,450,000
% of Self Supporting Utility System	0.00%
Balance Supported by Utility System	\$ -
Combination Tax & Revenue Certificates of Obligation, Series 2015	
Gross Balance Outstanding:	\$ 2,590,000
% of Self Supporting Utility System	47.49%
Balance Supported by Utility System	\$ 1,230,000
General Obligation Refunding Bonds, Series 2020	
Gross Balance Outstanding:	\$ 3,140,000
% of Self Supporting Utility System	100.00%
Balance Supported by Utility System	\$ 3,140,000
Combined Totals:	
Gross Balance Outstanding:	\$ 8,180,000
Balance Supported by Utility System:	\$ 4,370,000
% Self Supporting from Utility System:	53.42%

NOTE: General obligation debt in the amounts shown for which repayment is provided from revenues of the City's combined Waterworks and Sewer System is subject to change. The City plans for transfers of water and sewer system revenues for the repayment of the above general obligation debt; however, such transfers are subject to change in the future. In the event such finds are not available in the future or the City Council elects not to make such transfers, the City will be required to levy an ad valorem tax of such purposes.

COMPUTATION OF UTILITY SYSTEM REVENUE FOR SELF-SUPPORTING DEBT	TABLE 8
(as of September 30, 2019)	
System Operating Revenues	\$2,632,800
Operating Expenses	(2,030,378)
Net Revenues	\$602,422
Less: Debt Service on Revenue Bonds <sup>(1)</sup>	
Balance Available for Other Purposes	\$602,422
Maximum Annual Debt Service for Self-Supporting Debt (2025 and 2026)	\$ 413,823

Source: The Issuer

<sup>(1)</sup> The City has outstanding its Waterworks and Sewer System Revenue Bonds, Series 2010. Such bonds are being refunded with the Bonds.

TABLE 9

# GENERAL OBLIGATION PRINCIPAL REPAYMENT SCHEDULE

Fiscal Year Ending 9/30	Outstanding Debt *	The Bonds	Total	Bonds Unpaid at End of Year	Percent of Principal Retired (%)
2020	\$ 625,000		\$ 625,000	\$ 7,880,000	7.35%
2021	630,000	\$ 135,000	765,000	7,115,000	16.34%
2022	645,000	145,000	790,000	6,325,000	25.63%
2023	655,000	155,000	810,000	5,515,000	35.16%
2024	675,000	165,000	840,000	4,675,000	45.03%
2025	695,000	170,000	865,000	3,810,000	55.20%
2026	710,000	180,000	890,000	2,920,000	65.67%
2027	730,000	180,000	910,000	2,010,000	76.37%
2028		255,000	255,000	1,755,000	79.37%
2029		275,000	275,000	1,480,000	82.60%
2030		280,000	280,000	1,200,000	85.89%
2031		285,000	285,000	915,000	89.24%
2032		300,000	300,000	615,000	92.77%
2033		305,000	305,000	310,000	96.36%
2034		310,000	310,000		100.00%
	\$ 5,365,000	\$ 3,140,000	\$ 8,505,000		

\* Excludes Refunded Obligations
#### TAXABLE ASSESSED VALUATION

	Net Taxable Assessed	Change F Preceding	
Year	Valuation	Amount (\$)	Percent
2015	\$ 286,688,842	12,820,057	4.68%
2016	289,523,128	2,834,286	0.99%
2017	306,426,633	16,903,505	5.84%
2018	310,374,856	3,948,223	1.29%
2019	321,959,841	11,584,985	3.73%

Source: Upshur County Appraisal District.

#### **CLASSIFICATION OF ASSESSED VALUATION**

Category	<u>2019</u>	% of <u>Total</u>		<u>2018</u>	% of <u>Total</u>		<u>2017</u>	% of <u>Total</u>
Real, Residential, Single-Family	\$ 172,343,434	53.59%	\$	164,012,232	52.84%	\$	168,238,000	54.90%
Farm & Ranch Improvements	1,001,320	0.31%		1,112,510	0.36%		1,971,800	0.64%
Real, Commercial	89,252,034	27.75%		86,300,913	27.81%		81,676,482	26.65%
Real, Industrial	8,901,165	2.77%		9,098,217	2.93%		9,227,092	3.01%
Real, Oil, Gas & Other Minerals	259,401	0.08%		160,421	0.05%		275,999	0.09%
Tangible Personal, Commercial	23,863,755	7.42%		26,530,910	8.55%		24,313,233	7.93%
Tangible Personal, Industrial / Other	25,968,353	8.08%		23,159,653	7.46%		20,724,028	6.76%
Total Appraised Value	\$ 321,589,462	100.00%	\$	310,374,856	100.00%	\$	306,426,634	100.00%
Less Exemptions/Value Loss:								
Over 65 or Disabled	\$ 2,213,120		\$	2,231,320		\$	2,283,190	
Disabled and Deceased Veterans	2,700,476			2,193,820			1,835,407	
Productivity Value Loss	971,060			1,082,090			1,871,300	
Homestead Cap Adjustment	1,144,953			433,318			1,352,842	
HB 366	30,161			24,711			32,887	
Exempt Property	81,156,158			84,592,417			83,761,148	
Pollution Control	20,796			20,796			20,796	
Total Exemptions	\$ 88,236,724		\$	90,578,472		\$	91,157,570	
Net Taxable Valuation	\$ 233,352,738		<u>\$</u>	219,796,384		<u>\$</u>	215,269,064	

Source: Upshur County Appraisal District.

Note: Assessed Valuations shown here are Certified Valuations and may change during the year due to various supplements and protests. Valuations on a later date or in other tables of this Official Statement may not match those shown on this table.

TABLE 11

#### **PRINCIPAL TAXPAYERS 2019**

#### Assessed Name Type of Business Valuation Valuation Plastic Coated Conduit Mfr. 9,711,060 **Rob Roy Industries** \$ 3.02% Wal-Mart Stores Texas LLC **Retail Store** 2.99% 9,634,220 Hixson Lumber Sales of Texas Lumber 4,877,900 1.52% Wesley Partners LTD Medical 4,588,260 1.43% AEP Southwestern Elec Power Co **Electric Utility** 3,288,050 1.02% Bank **Gilmer National Bank** 3,264,620 1.01% Coil Specialist Inc HVAC 3,190,680 0.99% **Telephone Utility** 0.87% ETEX Telephone Coop Inc 2,800,180 First National Bank Gilmer Bank 2,679,000 0.83% **Automotive Properties** Commercial 2,650,810 0.82% \$ 46,684,780 14.50% 321,959,841

Information based on a 2019 Net Taxable Assessed Valuation of \$

#### **PRINCIPAL TAXPAYERS 2018**

			1	Assessed	
Name	Type of Business	Valuation		Valuation	
Walmart Stores Texas LLC	Retail Store		\$	9,448,730	3.04%
Rob Roy Industries	Industrial Manufacturing			7,549,420	2.43%
Wesley Partners Ltd.	Nursing Homes			4,308,120	1.39%
AEP Southwestern Elec. Power Co.	Electric Utility/Power Plant			4,037,470	1.30%
Hixson Lumber Sales Of Texas	Lumber Processing			3,523,210	1.14%
Gilmer National Bank	Financial/Banking			3,311,640	1.07%
Etex Telephone Co-Op Inc.	Telephone Utility			2,800,450	0.90%
Coil Specialist Inc.	Industrial Manufacturing			2,758,390	0.89%
First National Bank Gilmer	Financial/Banking			2,658,390	0.86%
Dean Lumber Co.	Lumber Processing			2,641,830	0.85%
			\$	43,037,650	13.87%
Information based on a 2018 Net Taxable	e Assessed Valuation of	\$ 310,374,856			

**PRINCIPAL TAXPAYERS 2017** 

		Assessed		
Name	Type of Business	Valuation	Valuation	
Rob Roy Industries	Industrial Manufacturing	\$ 9,599,910	3.13%	
Walmart Stores Texas LLC US00146	Retail Store	8,025,860	2.62%	
Wesley Partners Ltd.	Nursing Homes	4,343,490	1.42%	
AEP Southwestern Elec. Power Co.	Electric Utility/Power Plant	4,265,550	1.39%	
Hixson Lumber Sales Of Texas	Lumber Processing	3,392,130	1.11%	
Gilmer National Bank	Financial/Banking	3,351,150	1.09%	
Etex Telephone Co-Op Inc.	Telephone Utility	2,800,710	0.91%	
Dean Lumber Co.	Lumber Processing	2,688,310	0.88%	
Coil Specialist Inc.	Industrial Manufacturing	2,550,840	0.83%	
	-	\$ 41,017,950	13.39%	

Information based on a 2017 Net Taxable Assessed Valuation of

306,426,633

\$

Source: Upshur County Appraisal District.

Note: Assessed Valuations shown here are Certified Valuations and may change during the year due to various supplements and protest. Valuations on a later date or in other tables of this Official Statement may not match those shown on this table.

#### TABLE 12

#### PROPERTY TAX RATES AND COLLECTIONS

TABLE 14

TABLE 15

Тах	Net Taxable	Тах	Adjusted	%	Collect	ions	Year
Year	Valuation (1)	Rate	 Levy	Current		Total	Ended
2015	\$ 286,688,842	\$ 0.6252	\$ 1,792,316	97.1	6%	98.79%	9/30/2016
2016	289,523,128	0.6295	1,822,615	96.8	5%	100.04%	9/30/2017
2017	306,426,633	0.6295	1,929,017	82.8	5%	84.65%	9/30/2018
2018	310,374,856	0.6295	1,953,810	84.2	9%	85.65%	9/30/2019
2019	321,959,841	0.6295	2,026,769	(In proc	ess of c	collection)	9/30/2020

Source: Upshur County Appraisal District and the City.

#### TAX RATE DISTRIBUTION

	2019-20	2	2018-19	2	2017-18	2	2016-17	2015-16
General Fund	\$ 0.44749	\$	0.43880	\$	0.44019	\$	0.43383	\$ 0.41876
I & S Fund	 0.18204		0.19072		0.18910		0.19569	 0.20642
TOTAL	\$ 0.62952	\$	0.62952	\$	0.62929	\$	0.62952	\$ 0.62518

Sources: Upshur County Appraisal District.

#### MUNICIPAL SALES TAX

The City has adopted the provisions of Chapter 321, Texas Tax Code which provides for the maximum levy of one percent sales tax which may be used by the City for any lawful purpose except that the City may not pledge any of the anticipated sales tax revenue to secure the payment of obligations of other indebtedness. In addition, at an election held on January 19, 1991, registered voters of the City approved the imposition of additional sales tax for economic development purposes by a vote of 267 in favor to 173 opposed. Levy of the additional sales tax began in July, 1991.

	Calendar	Total	1.00%	0.50%
_	Year	Collected	City	EDC
_	2016	1,602,819	1,068,546	534,273
	2017	1,667,306	1,111,538	555,769
	2018	1,782,581	1,188,387	594,194
	2019	1,924,718	1,283,146	641,573
	2020	859,643 *	573,095 *	286,548 *
	2018 2019	1,782,581 1,924,718	1,188,387 1,283,146	594,194 641,573

Source: Texas Comptroller of Public Accounts.

\* Through May 20, 2020

#### A-7

<b>OVERLAPPING DEBT I</b>	DATA AND	INFORMATION
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Taxing Body	% As of Amount <u>Overlapping</u>					Amount Overlapping			
Gilmer ISD	4/30/2020	\$	46,790,000	33.19%	\$	15,529,601			
Upshur County	4/30/2020		-	14.67%		-			
				Total Gross Overlapping Debt	\$	15,529,601			
City of Gilmer	this issue	\$	8,180,000	(1) 100.00%		8,180,000			
Total Direct and Overlapping	g Debt				\$	23,709,601			
Ratio of Direct and Overlapping		7.37%							
Ratio of Direct and Overlapping		5.79%							
Per Capita Direct and Overlapp		\$4,573.61							
Note: The above figures show Gross General Obligation Debt for the City of Gilmer, Texas The Issuer's Net General Obligation Debt is \$3,810,000									
			-						
Calculations on the basis of Net General Obligation Debt would change the above figures as follows:									
Total Direct and Overlapping	\$	19,339,601							
Ratio of Direct and Overlapping	Debt to 2019 A	ssess	ed Valuation			6.01%			
Ratio of Direct and Overlapping						4.72%			
Per Capita Direct and Overlapp	ing Debt					\$3,730.63			

<sup>(1)</sup> Includes the Bonds and excludes the Refunded Obligations. (See "GENERAL OBLIGATION BONDED DEBT" herein.) Source: Texas Municipal Reports prepared by the Municipal Advisory Council of Texas and the City.

	2019	2019
Governmental Entity	Valuation	Tax Rate
Gilmer ISD	\$ 960,566,954	\$ 1.3990
Upshur County	2,162,461,316	0.6150

Source: Upshur County Appraisal District.

# AUTHORIZED BUT UNISSUED GENERAL OBLIGATION BONDS OF DIRECT AND OVERLAPPING GOVERNMENTAL ENTITIES

TABLE 18
----------

Governmental Subdivision	Amount				
Gilmer ISD	\$	-			
Upshur County		53,000			
City of Gilmer		-			

Source: Municipal Advisory Council of Texas.

# GENERAL FUND COMPARATIVE STATEMENT OF REVENUES AND EXPENDITURES AND ANALYSIS OF CHANGES IN FUND BALANCES

#### TABLE 19

	Fiscal Year Ending September 30								
		2019		2018		2017	 2016		2015
Fund Balance - Beginning of Year	\$	1,833,587	\$	1,561,965	\$	1,462,216	\$ 2,991,492	\$	760,166
Revenues:									
Property Taxes	\$	1,346,310	\$	1,316,231	\$	1,242,910	\$ 1,200,079	\$	1,102,313
Penalty and Interest		16,235		14,981		21,520	24,188		14,182
Sales Taxes		1,268,371		1,179,408		1,100,982	1,069,030		1,001,979
Franchise Taxes		322,465		332,181		319,980	318,246		338,410
Other Taxes		61,302		53,756		56,213	61,625		56,214
Fines & Forfeitures		217,582		206,197		216,939	231,060		259,838
Licenses and Permits		39,581		36,667		23,784	26,856		24,633
Intergovernmental Revenue		126,000		126,000		122,954	73,540		60,809
Investment Income		24,937		11,092		11,046	16,656		11,690
Rents & Royalties		4,830		4,655		5,518	5,462		12,516
Donations or grants		20,035		7,627		1,686	101,831		29,000
Other Revenue		53,002		54,086		84,503	60,149		67,515
Total Revenues	\$	3,500,650	\$	3,342,881	\$	3,208,035	\$ 3,188,722	\$	2,979,099
Expenditures:									
Legislative	\$	25,693	\$	21,864	\$	30,005	\$ 26,940	\$	29,248
Municipal Court		83,700		86,393		84,075	86,969		92,867
Executive/Administration		232,377		268,506		316,674	392,383		479,442
Community Development		156,308		147,105		140,512	166,289		181,424
Financial Administration		174,276		164,495		163,758	156,835		170,028
Police Department		1,441,062		1,465,536		1,339,236	1,350,297		1,483,840
Fire Protection		660,257		625,501		638,413	692,493		544,512
Highways & Streets		301,282		262,472		542,318	2,116,784		364,801
Parks		126,080		85,733		128,459	500		-
Lake		2,415		1,515		10,100			
Civic Center		-		-		-	-		-
Non-departmental		229,711		238,161		246,708	193,396		216,010
Debt Service									
- Principal				-		-	-		-
- Interest & Other Charges		-		-		-	-		34,065
Total Expenditures	\$	3,433,161	\$	3,367,281	\$	3,640,258	\$ 5,182,886	\$	3,596,237
Excess (Deficit) of Revenues									
Over Expenditures	\$	67,489	\$	(24,400)	\$	(432,223)	\$ (1,994,164)	\$	(617,138)
Other Financing Sources (Uses)									
Bond Proceeds								\$	1,810,000
Premium on Issuance of debt									40,179
Sale of Assets	\$	8,808	\$	30,330	\$	129,462			
Transfers In		501,159		834,931		631,290	\$ 674,992		1,177,573
Transfers Out		(155,087)		(569,240)		(228,780)	(210,104)		(179,288)
Total	\$	354,880	\$	296,021	\$	531,972	\$ 464,888	\$	2,848,464
Net Change in Fund Balances	\$	422,369	\$	271,621	\$	99,749	\$ (1,529,276)	\$	2,231,326
Adjustments									
Fund Balance - End of Year	\$	2,255,956	\$	1,833,587	\$	1,561,965	\$ 1,462,216	\$	2,991,492

Source: The Issuer's Financial Statements.

# FUND BALANCES

(As of April 30, 2020)

General Fund Interest and Sinking Funds	\$1,617,401 38,809
Capital Improvement Fund	347,240
Water & Sewer Fund Other	9,701,769 599,476
	\$ 12,304,695
Source: The Issuer	

#### OUTSTANDING REVENUE BONDS

None. The City's outstanding revenue bonds are being refunded by the Bonds.

# UTILITY SYSTEM OPERATING STATEMENT

TABLE 22

	Fiscal Year Ending September 30									
		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
Revenues Expenses	\$	2,632,800 2,030,378	\$	2,929,689 1,787,822	\$	2,730,428 1,787,083	\$	2,632,060 2,447,524	\$	2,661,530 2,000,901
Net Revenue Available for Debt Service	\$	602,422	<u>\$</u>	1,141,867	<u>\$</u>	943,345	<u>\$</u>	184,536	<u>\$</u>	660,629
Annual Debt Service Requirements	\$	324,338	\$	324,438	\$	323,563	\$	322,563	\$	320,663
Customer Count:		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
Water		2,691		2,680		2,668		2,683		2,644
Sewer		2,291		2,287		2,274		2,293		2,264

Sources: The City; expenses are exclusive of depreciation expense.

TABLE 21

The City's source of water supply is provided by groundwater from six wells. Total water storage for the system is 2.075 million gallons of which 500,000 gallons is elevated storage and 1.575 million gallons is ground storage. Distribution facilities include water mains varying in size from 2 inch to 16 inch. The water system also includes three booster stations with the ability to pump in excess of 3,000 gallons per minute (gpm). The City also holds Water Permit #5272 allowing diversion of up to 6,180 acre feet and is owned 57% by the City and 43% by the Texas Water Development Board and operated by the City. No water is currently being diverted from Lake Gilmer.

Calendar Year	Annual Water Consumption (In 000 Gallons)	Peak Day Usage (MGD)
2015	260,162,000	1.278
2016	241,628,000	1.086
2017	243,749,000	1.439
2018	246,330,000	1.225
2019	259,100,000	1.507

Source: The City

UTILITY PLANT IN SERVICE		TABLE 24
(as of September 30, 2019)		
Land	\$ 4,266,667	
Construction in progress	40,770	
Buildings	129,125	
Improvement other than buildings	3,558,647	
Infrastructure	15,426,489	
Equipment	726,768	
Vehicles	<u> </u>	
Total	\$ 24,148,466	

Source: The City

#### WATER RATES

(Effective September 24, 2016)

Minimum payment and first 2,000 gallons

	Inside	Outside
	City Limits	City Limits
3/4" Meter	\$ 16.26	\$ 24.39
1" Meter	16.26	24.39
1 1/2" Meter	16.26	24.39
2" Meter	27.40	41.10
3" Meter	40.13	60.20
4" Meter	52.86	79.29
6" Meter	65.59	98.39
-	A	<b>.</b>

Over 2,000 gallons

\$4.45/1,000 gallons \$6.68/1,000 gallons

Source: The City

TABLE 25

#### PRINCIPAL WATER CUSTOMERS

	Average Monthly	Av	erage
Name of Customer	Consumption (Gals.)	Monthly Bill	
Upshur County Justice	447,958	\$	2,093
Housing Projectt/Erwin Hill	408,067		2,726
FPACP Upshur LLC	270,050		1,258
Hidden Bend	262,092		2,054
Daybreak Ventures	208,408		935
Gilmer Inn	180,375		810
E-Z Wash	179,200		816
Bradford House	173,408		790
Evergeen Mobile Home	171,492		1,688
TXI Operations	162,633		742

Source: The City

#### SANITARY SEWER SYSTEM

#### TABLE 27

The City owns and operates its wastewater and treatment facilities consisting of a 1.75 MGD extended aeration sewage treatment plant, ten lift stations and related appurtenances, including a polymer assisted sludge dewatering unit. Annual and peak daily flow for the past five years are as follows:

	Annual Sewer	
	Flow	Peak Day
Calendar Year	( <u>In 000 Gallons</u> )	Flow (MGD)
2015	274,638,000	2247000
2016	237,269,000	2109000
2017	189,954,000	1359000
2018	218,627,000	2495000
2019	253,562,000	2087000

Source: The City

(Effective September 27, 2016)

Minimum payment and first 2,000 gallons

Inside	Outside
City Limits	City Limits
\$ 15.87	\$ 23.81
15.87	23.81
15.87	23.81
26.69	40.04
39.05	58.58
51.41	77.12
63.77	95.66
\$2.78/1,000 gallons	\$4.17/1,000 gallons
	City Limits   \$ 15.87   15.87   15.87   26.69   39.05   51.41   63.77

Source: The City

# PRINCIPAL SEWER CUSTOMERS

TABLE 29

	Average Monthly
Name of Customer	Bill
Upshur County Justice	\$ 2,093.00
FPACP Upshur LLC	1,258.00
Daybreak Ventures	935.00
Gilmer Inn	810.00
E-Z Wash	816.00
Bradford House	790.00
Evergeen Mobile Home	1,688.00
FreseniusMedical Care	682.00
Scrubbies Wash USA	586.00
Davita	527.00

Source: The City

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APPENDIX B

GENERAL INFORMATION REGARDING THE CITY OF GILMER AND UPSHUR COUNTY, TEXAS

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#### GENERAL INFORMATION REGARDING THE CITY OF GILMER AND UPSHUR COUNTY, TEXAS

The City is the county seat and principal commercial center of Upshur County, located in northeast Texas approximately 112 miles east of Dallas at the intersection of U.S. Highway 271 and State Highways 154 and 155. It is the home of the Yamboree, a type of homecoming festival attracting people from all over the country each October. The 2019 population estimate is 5,184. Many residents commute to Longview or other surrounding areas for employment.

The County is traversed by U.S. Highways 259 and 271; State Highways 154, 155 and 300; and many farm-to-market roads. The economy is based on manufacturing, agribusiness, service and tourism. Principal sources of agricultural income include vegetables, poultry, hay, peaches, timber and dairy and beef cattle. Minerals found in the county include gas and oil, sand and gravel. Upshur County is a component of the Longview MSA.

#### MAP OF TEXAS SHOWING LOCATION OF THE CITY OF GILMER



#### **POPULATION TRENDS**

Year	City of Gilmer	Upshur County
2019 Estimate	5,184	41,260
2010 Census	4,905	39,309
2000 Census	4,799	35,291
1990 Census	4,822	31,370

Source: U.S. Census Bureau and the issuer.

#### LEADING EMPLOYERS IN LONGVIEW AREA

		Approx.
Employer	Principal Line of Business	Employees
Christus Good Shepherd Health System	Medical Services	2,530
Eastman Chemical	Chemicals	1,447
Longview Independent School District	Public Schools	1,263
Longview Regional Medical Center	Medical Services	1,064
Wal-Mart	Retail	972
Trinity Rail, LLC	Railway Cars	933
City of Longview	Government	868
Pine Tree Independent School District	Public Schools	654
Komatsu	Heavy Equipment	604
Gregg County	Government	550

Sources: Longview Economic Development Corporation (LEDCO) as of December 2019.

# **EMPLOYMENT STATISTICS**

The Texas Workforce Commission reports the following employment statistics for the Gilmer area:

	U	Upshur		Longview MSA (a)	
	<u>April 2020</u>	<u>April 2019</u>	<u>April 2020</u>	<u>April 2019</u>	
Total Civilian Labor Force	15,986	17,875	89,317	99,197	
Total Employment	14,128	17,321	78,354	96,076	
Total Unemployment	1,858	554	10,963	3,121	

(a) The Longview MSA is comprised of the Counties of Gregg, Rusk and Upshur.

# **UNEMPLOYMENT RATES**

MENT RATES		
	<u>April 2020</u>	<u>April 2019</u>
Upshur County	11.6%	3.1%
Longview-Marshall MSA (a)	12.3	3.1
State of Texas	13.0	3.0
United States of America	14.4	3.3

(a) The Longview MSA is comprised of the Counties of Gregg, Rusk and Upshur.

Source: Texas Workforce Commission, Austin, Texas

APPENDIX C

FORM OF LEGAL OPINION OF BOND COUNSEL

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#### **Proposed Form of Opinion of Bond Counsel**

An opinion in substantially the following form will be delivered by McCall, Parkhurst & Horton L.L.P., Bond Counsel, upon the delivery of the Bonds, assuming no material changes in facts or law.

# CITY OF GILMER, TEXAS GENERAL OBLIGATION REFUNDING BONDS, SERIES 2020

# IN THE AGGREGATE PRINCIPAL AMOUNT OF \$3,140,000

AS BOND COUNSEL FOR THE CITY OF GILMER, TEXAS, (the "*Issuer*") in connection with the issuance of the General Obligation Refunding Bonds described above (the "*Bonds*"), we have examined into the legality and validity of the Bonds, which bear interest from the dates and mature on the dates, and are subject to redemption, in accordance with the terms and conditions stated in the text of the Bonds and in the ordinance of the Issuer authorizing the issuance and sale of the Bonds (the "*Ordinance*"). Terms used herein and not otherwise defined shall have the meaning given in the Ordinance.

WE HAVE EXAMINED the applicable and pertinent provisions of the Constitution and laws of the State of Texas, a transcript of certified proceedings of the Issuer, and other pertinent instruments authorizing and relating to the issuance and sale of the Bonds, including executed Bond Number T-1.

BASED ON SAID EXAMINATION, IT IS OUR OPINION that the Bonds have been duly authorized, issued and delivered in accordance with law; and that except as may be limited by laws applicable to the Issuer relating to sovereign immunity of political subdivisions, bankruptcy, reorganization and other similar matters affecting creditors' rights generally or by general principles of equity which permit the exercise of judicial discretion, the Bonds constitute valid and legally binding obligations of the Issuer; and that ad valorem taxes sufficient to provide for the payment of the interest on and principal of said Bonds have been levied and pledged for such purpose, within the limit prescribed by law, all as defined and provided in the Ordinance.

IT IS FURTHER OUR OPINION that, except as discussed below, under the statutes, regulations, published rulings, and court decisions existing on the date of this opinion, for federal income tax purposes, the interest on the Bonds (i) is excludable from the gross income of the owners thereof and (ii) the Bonds will not be treated as "specified private activity bonds" the interest on which would be included as an alternative minimum tax preference item under section 57(a)(5) of the Internal Revenue Code of 1986 (the "Code"). Except as stated above, we express no opinion as to any other federal, state, or local tax consequences of acquiring, carrying, owning, or disposing of the Bonds.

IN EXPRESSING THE AFOREMENTIONED OPINIONS, we have relied on and assume continuing compliance with, certain representations contained in the federal tax certificate of the Issuer and covenants set forth in the ordinance adopted by the Issuer to authorize the issuance of the Bonds, relating to, among other matters, the use of the project being refinanced and the investment and expenditure of the proceeds and certain other amounts used to pay or to secure the

600 Congress Ave. Suite 1800 Austin, Texas 78701 T 512.478.3805 F 512.472.0871 717 North Harwood Suite 900 Dallas, Texas 75201 T 214.754.9200 F 214.754.9250 Two Allen Center 1200 Smith Street, Suite 1550 Houston, Texas 77002 T 713.980.0500 F 713.980.0510 700 N. St. Mary's Street Suite 1525 San Antonio, Texas 78205 T 210.225.2800 F 210.225.2984 W payment of debt service on the Bonds and the report of Public Finance Partners LLC, the accuracy of which we have not independently verified. We call your attention to the fact that if such representations are determined to be inaccurate or if the Issuer fails to comply with such covenants, interest on the Bonds may become includable in gross income retroactively to the date of issuance of the Bonds.

WE CALL YOUR ATTENTION TO THE FACT that the interest on tax-exempt obligations, such as the Bonds, is included in a corporation's alternative minimum taxable income for purposes of determining the alternative minimum tax imposed on corporations by section 55 of the Code.

WE EXPRESS NO OPINION as to any insurance policies issued with respect to the payments due for the principal of and interest on the Bonds, nor as to any such insurance policies issued in the future.

OUR SOLE ENGAGEMENT in connection with the issuance of the Bonds is as Bond Counsel for the Issuer, and, in that capacity, we have been engaged by the Issuer for the sole purpose of rendering an opinion with respect to the legality and validity of the Bonds under the Constitution and laws of the State of Texas, and with respect to the exclusion from gross income of the interest on the Bonds for federal income tax purposes, and for no other reason or purpose. The foregoing opinions represent our legal judgment based upon a review of existing legal authorities that we deem relevant to render such opinions and are not a guarantee of a result. We have not been requested to investigate or verify, and have not independently investigated or verified any records, data, or other material relating to the financial condition or capabilities of the Issuer, or the disclosure thereof in connection with the sale of the Bonds, and have not assumed any responsibility with respect thereto. We express no opinion and make no comment with respect to the marketability of the Bonds, and have relied solely on certificates executed by officials of the Issuer as to the current outstanding indebtedness of, and assessed valuation of taxable property within, the Issuer. Our role in connection with the Issuer's Official Statement prepared for use in connection with the sale of the Bonds has been limited as described therein.

OUR OPINIONS ARE BASED ON EXISTING LAW, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinions are not a guarantee of result and are not binding on the Internal Revenue Service (the "*Service*"); rather, such opinions represent our legal judgment based upon our review of existing law and in reliance upon the representations and covenants referenced above that we deem relevant to such opinions. The Service has an ongoing audit program to determine compliance with rules that relate to whether interest on state or local obligations is includable in gross income for federal income tax purposes. No assurance can be given whether or not the Service will commence an audit of the Bonds. If an audit is commenced, in accordance with its current published procedures the Service is likely to treat the Issuer as the taxpayer. We observe that the Issuer has covenanted not to take any action, or omit to take any action within its control, that if taken or omitted, respectively, may result in the treatment of interest on the Bonds as includable in gross income for federal income tax purposes.

Respectfully,

# APPENDIX D

# EXCERPTS FROM THE ANNUAL FINANCIAL REPORT FOR FISCAL YEAR ENDED SEPTEMBER 30, 2019

(Independent Auditor's Report, General Financial Statements and Notes to the Financial Statements - not intended to be a complete statement of the Issuer's financial condition. Reference is made to the complete Annual Financial Report for further information.)

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Comprehensive Annual Financial Report For the Fiscal Year Ended September 30, 2019





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# CITY OF GILMER, TEXAS

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2019

ISSUED BY

CITY OF GILMER, TEXAS

GREG HUTSON CITY MANAGER

# City of Gilmer, Texas Comprehensive Annual Financial Report For The Year Ended September 30, 2019

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Introductory Section



March 31, 2020

The Honorable Mayor and City Council of the City of Gilmer

The Texas Local Government Code states that a municipality shall have its records and accounts audited annually and shall have annual financial statements prepared based on the audit. The Comprehensive Annual Financial Report (CAFR) of the City of Gilmer, Texas (the "City") for the year ended September 30, 2019, is hereby submitted to fulfill that requirement.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to gain an understanding of the City's financial affairs have been included. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Karen A. Jacks & Associates, P.C., has issued an unmodified ("clean") opinion on the City of Gilmer's financial statements for the year ended September 30, 2019. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (the "MD&A") immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

# PROFILES OF THE CITY

The City of Gilmer, founded in 1848, is the county seat of Upshur County. Gilmer is located 35 miles northeast of Tyler and 22 miles northwest of Longview. The city's namesake is Thomas W. Gilmer who died during the test firing of a new cannon on the USS *Princeton* on February 28, 1844. The City has a population of 5,184 within the Gilmer ISD school district. Gilmer ISD operates 1 elementary school, 1 intermediate school, 1 junior high, and 1 high school within city boundaries. The City of Gilmer operates under a council-manager form of government. The governing body is comprised of 2 at large elected council members, and 4 council members elected from their respective districts. The governing body is made up of a Mayor and six Council members. Length of office for all Council members and the Mayor are two-year staggered terms. The City Council appoints the City Manager, City Attorney, and Municipal Court Judge. All other staff members work either directly or indirectly under the direction of the City Manager.

The combined Financial Statements of the City of Gilmer include all governmental activities, business-type activities, organizations, and functions for which the City exercises significant oversight responsibility. The criteria considered in determining governmental activities to be reported within the City's combined financial statements are based upon and consistent with those set forth in Section 2100 of GASB's "Codification of Governmental Accounting and Financial

Reporting Standards". Based on this criterion the Gilmer Economic Development Corporation is included in this report as a component unit of the City of Gilmer.

The City Council appoints its boards and commissions, which do not meet the established criteria for inclusion in the reporting entity and are therefore excluded from this report. They are the following:

- 1. Planning & Zoning
- 2. Board of Adjustments
- 3. Airport Advisory Board
- 4. Gilmer Housing Authority
- 5. Park Advisory Board
- 6. Condemnation Board

Currently, the City Council serves in these capacities. The City provides services to its citizens that are considered necessary and meaningful and that can be provided by the City at a reasonable cost. Major service provided under general government and enterprise functions are: police and fire protection, water, wastewater, solid waste, street upkeep and maintenance, stormwater, and general administrative services. Other services include code enforcement, building inspection, animal control, and economic development. The City operates a municipal court as established by City ordinance.

# LOCAL ECONOMY

The City of Gilmer, the Northeast Texas Region, and the State of Texas have experienced steady economic growth over the last several years with continued expansion expected. The population (area and city) is expected to increase over the next few years. As such, the number and types of businesses will increase within the city. Types of existing businesses supporting the local economy include manufacturing, feed stores, repair businesses, restaurants, convenience stores, motels, retail, and other service-oriented businesses. The City's major sources of revenue are sales and ad valorem property taxes and are fluctuating according to prevailing business conditions.

The area unemployment rate for 2019 was 3.6%. One area that continues to be a concern is the lack of a skilled work force in the surrounding area. However, with the recently passed Gilmer ISD bond issue, they are in the process of building a new high school with the latest in technology. In addition, a new and improved technology center will be built, adding and expanding skill set instruction. We believe this will prepare and equip future generations of students with the skills necessary to meet the changing demands of the workforce today. Also, city and area economic development groups continue to collaborate to make Gilmer and the surrounding area a better place to live and work. The Economic Development Corporation in collaboration with the Gilmer Industrial Foundation and the Upshur Area Business Roundtable is committed to marketing the City's assets and encouraging business relocation, retention, and entrepreneurial activity. The City of Gilmer has been growing slowly but management believes we are on the right track to see increases in population and future development projects.

#### LONG-TERM FINANCIAL PLANNING

The City's overall financial position is sound. The reserves in all funds are adequate and will continue to be increased over the next 3-5 years. Cost containment and increased revenues are primary towards meeting this ongoing objective. In addition, these reserves are monitored which is accomplished through continual refinement of long-range fund projections.

Improvements and maintenance to water and sewer infrastructure continue to be made and this is always a top priority for city leadership.

#### FINANCIAL PROCEDURES AND BUDGETARY CONTROLS

The City's accounting records for general government are maintained on a modified accrual basis, with revenues being recorded when available and measurable, and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's water and sewer utility and other proprietary activities are maintained on the accrual basis. The budgetary process begins each year with the preparation of both current and proposed year revenue estimates by the City's financial management staff, and expenditure estimates by each City's division. Budgets are reviewed by the City Manager who submits a recommended budget to the City Council. The City Council approves all budget amendments.

#### MAJOR INITIATIVES

Initiatives completed during the fiscal year include:

- Abney Park additional acreage for larger park
- Airport land acquisition for RPZ
- Purchase of new patrol vehicle for PD

Projects currently in process and/or undertaken in this fiscal year include:

- Airport obstruction survey, master plan, and pavement rehabilitation
- New City website with increased capabilities for interaction with the public
- New Land Use map and updated Zoning map
- Purchase of new fire truck
- Lake Gilmer spillway repair

Projects (short-term & long-term) planned for the future include:

- Airport pavement aprons, taxiway, and runway rehabilitation
- Grant funding of new generators (stationary & mobile) for wastewater treatment, pump stations, and other wells
- Parks improvements/upgrades

# **OTHER INFORMATION**

In this fiscal year, the City Manager issued a directive with approval from the governing body designating funds received from our exclusive franchise agreement for roll-offs with our sanitation company for street maintenance. In addition, funds already received (i.e. 10% royalty for billed amounts) on a monthly basis by deduction for services billed from the sanitation company have now been designated for street maintenance as well. By issuing this directive, we believe the city will eventually catch up with needed street maintenance thus reducing, if not eliminating the need to issue debt for street maintenance and repair.

Lastly, the preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Due credit is also given to the Mayor and City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Greg Hutson City Manager





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Gilmer Texas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2018

Christopher P. Morrill

Executive Director/CEO

# **CITY OF GILMER, TEXAS** LIST OF PRINCIPAL OFFICIALS SEPTEMBER 30, 2019

**Elected Officials** 

Name Tim Marshall William Hornsby Marty Jordan Brian Williams Teathel Hollis Michael Chevalier Jarom Tefteller Office

Mayor Mayor Pro-Tem Council Member Council Member Council Member Council Member Council Member

Appointed Officials

Name Greg Hutson Maria Cisneros Position City Manager City Secretary **Financial Section** 

# KAREN A. JACKS & ASSOCIATES, P.C.

**Certified Public Accountants** 

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#### Independent Auditors' Report

To the Honorable Mayor and City Council City of Gilmer, Texas 110 Buffalo Gilmer, Texas 75644

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Gilmer, Texas ("the City") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Gilmer, Texas as of September 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budget comparison for the General Fund and the major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, schedule of the City's proportionate share of the net pension liability (TESRS), schedule of the City pension contributions (TESRS), schedule of changes in the City's net pension liability (TMRS), schedule of the City pension contributions (TMRS), schedule of the City OPEB contributions and schedule of changes in the City's total OPEB liability and related ratios identified as Required Supplementary Information in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gilmer, Texas' basic financial statements. The introductory section, combining nonmajor fund financial statements, budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.
#### Other Reporting Required by Government Auditing Standards

accordance with Government Auditing Standards, we have also issued report In our dated March 11, 2020 on our consideration of City of Gilmer, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Gilmer, Texas' internal control over financial reporting and compliance.

Karen a. Jacho & associates, P.C.

Karen A. Jacks & Associates, P.C.

Longview, Texas March 11, 2020

### City of Gilmer, Texas

#### Management's Discussion and Analysis

#### For Year Ended September 30, 2019

As management of the City of Gilmer, we offer readers of the City's financial statement this narrative overview and analysis of the financial activities for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information in the City's financial statements that follow this section.

#### FINANCIAL HIGHLIGHTS

- The City of Gilmer's assets and deferred outflows of resources at September 30, 2019 totaled \$37,877,867 compared to its liabilities and deferred inflows of resources of \$15,307,891; the excess of assets over liabilities (net position) was \$22,569,976. Exclusive of the prior period adjustment (\$39,356), the city's total net position increased by \$820,950. The increase is attributable to a reduced amount of funds needed to repay debt.
- During the year ended September 30, 2019, the City continued use of the Combined Tax and Revenue Certificates of Obligation Bonds, Series 2015 bond proceeds to fund the City's contractual obligations to be incurred in connection with constructing and improving the City's waterworks and sewer system including new wastewater treatment plant electrical control panel, new wastewater debris bucket & trolley, Coffeeville lift station improvements and Greenway street storm drain pipe removal & replacement, all of which were completed in fiscal year 2019.
- The General Fund revenues were \$3,500,650 with expenditures of \$3,433,161. There were also net transfers into the General Fund from other funds of \$346,072 and sale of assets of \$8,808, which resulted in an increase to fund balance of \$422,369. At September 30, 2019 the General Fund had a fund balance of \$2,255,956.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements-** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for

some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government and administration and public safety. The business-type activities of the City include water and sewer, airport and sanitation operations.

**Fund Financial Statements -** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two major categories – governmental funds and proprietary funds.

**Governmental Funds-** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the Governmental Funds Balance Sheet and the Governmental Fund Statements of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains three major governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, Economic Development and Debt Service funds. Data from the other non-major funds are combined into a single, aggregated presentation.

**Proprietary Funds-** The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, airport and sanitation operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water & Sewer and Sanitation funds since they are considered to be major funds of the City. The Airport fund is also included as an Enterprise fund, but is maintained separately.

**Notes to the Financial Statements-** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the City of Gilmer, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$22,569,976, as of September 30, 2019, an increase of \$781,594 from the previous year.

The largest portion of the City's net position, 77.25%, reflects its net investment in capital assets (e.g., land, building, equipment, improvements, construction in progress and infrastructure), less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide service to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Governmen	tal Activities	]	Business-Type Activities			Total		
	2018	2019		2018	2019		2018	2019	
Current and other assets	\$ 3,472,837	\$ 4,216,117	\$	2,906,235	\$ 3,184,904	\$	6,379,072	\$ 7,401,02	21
Capital assets	12,134,218	11,417,062		18,245,765	18,021,763		30,379,983	29,438,8	25
Total assets	15,607,055	15,633,179		21,152,000	21,206,667	3	36,759,055	36,839,84	46
Deferred outflows related to pensions	246,193	537,907	_	61,157	133,253		307,350	671,10	60
deferred outflows related to OPEB	9,149	933		2,432	233		11,581	1,10	
Loss on defeasance of debt	-	-		402,739	365,695		402,739	365,69	
Total deferred outflows of resources	255,342	538,840		466,328	499,181		721,670	1,038,02	21
Current liabilities	567,366	667,263		949,522	973,338		1,516,888	1,640,6	01
Noncurrent liabilities, due in more than one year	5,844,105	5,993,645		8,115,366	7,548,948		13,959,471	13,542,5	93
Total liabilities	6,411,471	6,660,908		9,064,888	8,522,286		15,476,359	15,183,19	
Deferred inflows related to pensions	171,171	89,389		44,812	22,075		215,983	111,4	64
Deferred inflows related to OPEB	_	10,586		-	2,647		-	13,2	33
Total deferred inflows of resources	171,171	99,975		44,812	24,722		215,983	124,6	
Net position:									
Capital assets	7,358,654	6,821,524		10,209,670	10,612,940		17,568,324	17,434,4	164
Restricted	1,563,527	1,673,212		110,099	109,639		1,673,626	1,782,8	351
Unrestricted	357,574	916,400		2,188,859	2,436,261		2,546,433	3,352,6	561
Total net position	\$ 9,279,755	\$ 9,411,136	\$	12,508,628	\$ 13,158,840	\$	21,788,383	\$ 22,569,9	)76

#### **CITY OF GILMER'S NET POSITION**

**Analysis of the City's Operations-** Overall the City had an increase in net position of \$781,594. Governmental activities increased the net position by \$131,382 and net position from business-type activities increased by \$650,212.

In fiscal year 2012, the City of Gilmer was awarded a grant from the Texas Department of Transportation. The grant proceeds, along with local matching funds, are to be used to acquire land for the City's airport. In fiscal year 2015, work began on the project. This project was completed in fiscal year 2019.

The following table provides a summary of the City's operations for the years ended September 30, 2019 and 2018.

#### Governmental Activities Business-Type Activities Total 2018 2019 2018 2019 2019 2018 **REVENUES:** PROGRAM REVENUES: \$ 403,071 \$ 443,157 \$ 3,179,677 \$ 2,976,975 Charges for services 3,582,748 3,420,132 Operating grants & contributions 7,627 6,953 11,000 6,298 18,627 13,251 Capital grants & contributions 58,937 15,882 179,623 296,669 312,551 238,560 GENERAL REVENUES: Property taxes, levied for general purposes 1,336,544 1,355,243 1,336,544 1,355,243 \_ \_ Property taxes, levied for debt services 571,524 593,138 571,524 593,138 \_ \_ Sales taxes 1,179,408 1,268,371 1,179,408 1,268,371 Sales taxes for Economic Development 587,864 631,867 587,864 631,867 \_ \_ Franchise fees 332,181 322,465 332,181 322,465 \_ \_ Other taxes 54,268 61,302 54,268 61,302 \_ \_ Penalty and interest 14.469 16,235 14.469 16,235 \_ \_ 18,091 57,300 Investment earnings 23,815 38,871 18,429 41,906 62,270 Miscellaneous revenue 89,365 67,646 89,365 129,916 Loss/Gain on sale of equipment 96,170 8,808 1,942 39,770 98,112 48,578 TOTAL REVENUES 4,755,243 4,829,938 3,400,411 3,390,333 8.145.576 8,230,349 EXPENSES: Legislative 26,088 25,693 26,088 25,693 98,357 Municipal court 98,357 88,044 \_ \_ 88,044 Executive/administration 290,142 290,142 249,241 249,241 \_ \_ 167,865 167,865 Community development 174,063 174,063 Financial administration 195,276 179.845 195,276 179,845 \_ \_ Police 1,652,529 1,511,949 1,652,529 1,511,949 \_ Fire protection 663,981 751,576 663,981 751,576 \_ \_ Highways and streets 532,236 578,257 532,236 578,257 \_ \_ Parks 87,768 60,614 87,768 60,614 Lake 1,515 2,415 1,515 2,415 \_ \_ Civic center 262,703 278,199 262,703 278,199 \_ \_ Economic Development 297,806 297,806 \_ \_ Non departmental 238,161 251,713 238.161 251,713 \_ \_ Interest 200,259 195,367 200,259 195,367 \_ \_ Fiscal agent fees 1,550 2,900 1,550 2,900 Water & sewer 1,809,312 1,947,329 1,809,312 1,947,329 ~ ~ Sanitation 682,409 697,238 682,409 697,238 Airport 79,790 123,348 79,790 123,348 2,571,511 2,767,915 TOTAL EXPENSES 4,424,628 4,641,484 6,996,139 7,409,399 Increase (decrease) in net position before transfers 330,615 188,454 818,822 632,496 1,149,437 820,950 Transfers in (out) (216.318)(57.072)216.318 57.072 \_ CHANGES IN NET POSITION 131,382 1,035,140 689,568 820,950 114,297 1,149,437 NET POSITION - BEGINNING 9,277,855 9,279,755 21,788,383 11,503,366 12,508,628 20,781,221 PRIOR PERIOD ADJUSTMENT (112, 397)(29, 878)(39, 356)(142, 275)(39, 356)NET POSITION - ENDING 9,279,755 9,411,137 12,508,628 13,158,840 \$21,788,383 \$22,569,976

#### **CITY OF GILMER'S CHANGES IN NET POSITION**

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the City's activities.



For the year ended September 30, 2019, revenues from governmental activities totaled \$4,829,938. Property tax, sales tax, and charges for services are the City's largest revenue source. Property tax receipts increased with no change in the city's adopted tax rate from the prior year. This increase is attributed to the rise in local property tax valuations. Sales tax receipts also increased due to the continued economic recovery at the local, state, and national levels.



For the year ended September 30, 2019, expenses for governmental activities totaled \$4,641,484. This represents an increase of \$216,856 or 4.98% from the prior year. The City's largest functional expense is public safety of \$2,263,525 which decreased \$52,985 or 2.29% from the prior year. This decrease is due in part, to

reduced personnel costs by work separation(s) and other cost containment measures. General government decreased \$53,488 or 6.31% primarily due to across the board cost decreases.



Business-type activities are shown comparing operating costs to revenue generated by related services.

For the year ended September 30, 2019, charges for services by business-type activities totaled \$2,976,975. This is a decrease of \$202,702 or 6.38% from the previous year as a result of wetter weather than what is normal during the summer months. Grants and contributions increased by \$112,344.

Total expenses increased by \$196,404 or 7.64% from the previous year.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

**Governmental funds-** The focus of the City of Gilmer's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The City's governmental funds consist primarily of the General Fund, Economic Development Fund, Debt Service Fund, and Other Governmental Funds.

The City of Gilmer's general fund reported at end of the current fiscal year, an ending fund balance of \$2,255,956 which is an increase of \$422,369 from last fiscal year's balance of \$1,833,587. This increase is due in part to increases in property tax receipts, sales tax receipts, and decreases in wages, salaries, and benefits due to work separations for various reasons. Of the current balance, \$1,813,117 constitutes unassigned fund balance. The remainder of the fund balance is restricted by statute or its providers, such as construction (\$40,581) and other purposes (\$150,146) or has been assigned by the City to express intent for a narrower purpose than general government obligations (\$252,112) and to indicate that it is not available for new spending because it has already been obligated for debt service or other restricted purposes, or assigned a specific City initiative. Information on the amounts restricted or assigned for other purposes can be found in the Notes to the Financial Statements.

The City of Gilmer's economic development fund reported at end of the current fiscal year, an ending fund balance of \$1,342,939 which is an increase of \$222,602 from last fiscal year's balance of \$1,120,337. This

increase is due in part to an increase in sales tax receipts. This fund balance is restricted by debt covenant and is not available for new spending.

The City of Gilmer's debt service fund reported at end of the current fiscal year, an ending fund balance of \$38,809 which is an increase of \$15,033 from last fiscal year's balance of \$23,776. This fund balance is restricted by statute for debt service and is not available for new spending.

The City of Gilmer's other governmental funds reported at end of the current fiscal year, an ending fund balance of \$142,710 which is an increase of \$5,705 from last fiscal year's balance of \$137,005. The fund balance is restricted by statute or its providers, such as other purposes (\$142,710) to indicate that it is not available for new spending because it has already been obligated for restricted purposes. Information on the amounts restricted for other purposes can be found in the Notes to the Financial Statements.

**Proprietary funds-** The City's proprietary funds consist primarily of Water & Sewer, Sanitation, and Airport funds. These fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Total Net Position of the Water and Sewer fund at end of the current fiscal year was \$9,811,408 which represents an increase of \$283,759. This increase is due in part to decreases in wages, salaries, and benefits due to work separations through terminations and retirement(s) of key personnel. Of the Total Net Position, \$1,867,740 represents unrestricted net position at the end of the current fiscal year.

Total Net Position of the Sanitation fund at the end of the current fiscal year was \$599,475 which represents an increase of \$154,191. Revenues increased due to a rate increase by Sanitation Solutions passed through to the customers. This also increased the franchise revenue received by the City from Sanitation Solutions. Of the Total Net Position, \$368,991 represents unrestricted net position at the end of the current fiscal year.

Total Net Position of the Airport fund at the end of the current fiscal year was \$2,747,957 which represents an increase of \$212,262. This increase is due in part to completion of land acquisitions for the RPZ project started in 2015 and an increase in capital grants and contributions. Of the Total Net Position, \$199,530 represents unrestricted net position at the end of the current fiscal year.

**General Fund Budget vs. Actual Variances**-Total actual revenues exceeded budgeted revenues by \$233,540 for the current fiscal year primarily due to actual sales tax receipts exceeding budgeted sales tax by \$194,857. Actual fines and forfeitures were 5.4% (\$12,318) less than the budgeted amount due to turnover in the Police Department and at times, not being fully staffed during the current fiscal year. Other revenue line item variances that were negative in nature, were not significant and/or were offset by other revenue line items that contained positive variances. In addition, total actual expenditures were less than total budgeted expenditures for the current fiscal year by \$142,201 contributing to an excess of revenues over expenditures in the amount of \$375,741. Lastly, a significant amount of actual transfers in (95%) is due to 2015 CO bond monies used for capital improvements to infrastructure during the current fiscal year. This also impacted the final budget amount of transfers out compared to the original budgeted amount.

### CAPITAL ASSETS

The City of Gilmer's investment in capital assets for its governmental and business-type activities as of September 30, 2019 amounts to \$29,438,825 (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, buildings, improvements, machinery & equipment and construction in progress.

#### Capital Assets at Year-end Net of Accumulated Depreciation

	Governmental Activities		Business-Ty	pe Activities	Total		
	2018	2019	2018	2019	2018	2019	
Land	\$ 1,657,711	\$ 1,727,528	\$ 4,525,163	\$ 4,997,314	\$ 6,182,874	\$ 6,724,842	
Infrastructure	6,170,643	5,637,864	8,973,964	8,729,537	15,144,607	14,367,401	
Buildings	3,528,255	3,370,464	682,262	665,969	4,210,517	4,036,433	
Improvements, other than buildings	-	-	3,457,647	3,236,920	3,457,647	3,236,920	
Machinery & equipment	777,609	681,206	141,571	28,614	919,180	709,820	
Construction in progress	-	-	465,158	363,409	465,158	363,409	
Total	\$12,134,218	\$11,417,062	\$18,245,765	\$18,021,763	\$30,379,983	\$29,438,825	

More detailed information about the City's capital assets is presented in Note D of the notes to the financial statements beginning on page 46.

#### **DEBT ADMINISTRATION**

At the end of the current fiscal year, the City of Gilmer had total long-term debt of \$12,370,055. Of this amount, \$1,316,826 comprises bonded debt backed by the full faith and credit of the government, \$46,670 represents the balance of a note payable backed by the full faith and credit of the government, while \$6,305,000 represents bonds secured solely by water and sewer revenues and \$1,273,174 represents Combination Tax and Revenue Certificates of Obligation which are secured by tax receipts as well as water and sewer revenue. The remainder amount of \$3,220,000 does not constitute an obligation of the City of Gilmer, but is reported herein as an obligation of its component unit, Gilmer Economic Development Corporation.

#### Outstanding Debt at Year End Bonds and Notes Payable

	Governmen	tal Activities	ies Business-Type Activities		Total		
	2018	2019	2018	2019	2018	2019	
General Obligation Bonds	\$ 1,454,101	\$ 1,316,826	\$ -	\$ -	\$ 1,454,101	\$ 1,316,826	
Revenue Bones Payable	-	-	6,815,000	6,305,000	6,815,000	6,305,000	
Notes	51,698	46,670			51,698	46,670	
Tax & Revenue CO	-	-	1,405,899	1,273,174	1,405,899	1,273,174	
Premium (discount) on issuance of debt	30,134	26,786	217,934	196,342	248,068	223,128	
Sub-total	1,535,933	1,390,282	8,438,833	7,774,516	9,974,766	9,164,798	
Sales & Tax Revenue Bonds	3,385,000	3,220,000	-		3,385,000	3,220,000	
Premium (discount) on issuance of debt	(15,807)	(14,744)	-	-	(15,807)	(14,744)	
Sub-total	3,369,193	3,205,256	-	-	3,369,193	3,205,256	
Total	\$4,905,126	\$4,595,538	\$8,438,833	\$7,774,516	\$13,343,959	\$12,370,054	

More detailed information about the City's debt and other long-term liabilities is presented in Note F of the notes to the financial statements beginning on page 48.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City's elected and appointed officials considered many factors when setting the fiscal year 2018-2019, budget and rates. Sales tax receipts had shown an increase in fiscal year 2018-2019 over the previous three years; however, the revenue was still budgeted conservatively. The city sales tax rate is 1.5%. Of that rate, .5% is allocated for economic development and the remainder for general government. In addition, 85% of the EDC sales tax is appropriated for debt service of Lake Gilmer with the remainder allocated for capital projects. The city collected taxes on beer and wine sales but the total for the year was not material. The property tax rate for 2018-2019 remained the same as the 2017-2018 rate of \$.629523/\$100.

#### **REQUEST FOR INFORMATION**

The financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact the City's business office at City of Gilmer, 110 Buffalo, Gilmer, Texas, 75644.

**Basic Financial Statements** 

## CITY OF GILMER, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	Governmental Activities	Business-type Activities	Total
ASSETS:			
Cash and cash equivalents	\$ 2,130,074	\$ 1,578,507	\$ 3,708,581
Restricted cash		127,157	127,157
Investments	1,607,139	906,806	2,513,945
Receivables:			
Taxes	357,174		357,174
Accounts		478,577	478,577
Notes	14,989		14,989
Other	106,741	10,565	117,306
Prepaid expenses		83,292	83,292
Capital assets (net of accumulated depreciation		,	)— - —
Land	1,727,528	4,997,314	6,724,842
Construction in progress		363,409	363,409
Infrastructure	5,637,864	11,966,457	17,604,321
Buildings and improvements	3,370,464	665,969	4,036,433
Furniture and equipment	681,206	28,614	709,820
Total Assets	15,633,179	21,206,667	36,839,846
	10,000,179	21,200,007	00,000,040
DEFERRED OUTFLOWS OF RESOURCES:			
Deferred outflows related to pensions	537,907	133,253	671,160
Deferred outflows related to OPEB	933	233	1,166
Loss on defeasance of debt		365,695	365,695
Total deferred outflows of resources	538,840	499,181	1,038,021
LIABILITIES:			
Accounts payable	99,192	99,634	198,826
Accrued wages	47,432	10,475	57,907
Other liabilities	33,120		33,120
Accrual for compensated absences	113,330	15,559	128,889
Accrued interest payable	41,972	66,841	108,813
Unearned revenue	4,500	1,200	5,700
Customer deposits, payable from restricted assets		127,157	127,157
Noncurrent liabilities:		, -	, -
Due within one year	327,717	652,472	980,189
Due in more than one year	4,267,820	7,122,046	11,389,866
Net pension liability	1,604,795	396,645	2,001,440
Net OPEB liability	121,030	30,257	151,287
Total liabilities	6,660,908	8,522,286	15,183,194
Total habilities	0,000,300	0,322,200	
DEFERRED INFLOWS OF RESOURCES:			
Deferred inflows related to pensions	89,389	22,075	111,464
Deferred inflows related to OPEB	10,586	2,647	13,233
Total deferred inflows of resources	99,975	24,722	124,697
NET POSITION:			
Net Investment in Capital Assets	6,821,524	10,612,940	17,434,464
Restricted For:			· ·
Debt Service	1,339,775	109,639	1,449,414
Capital Projects	40,581		40,581
Other Purposes	292,856		292,856
Unrestricted	916,400	2,436,261	3,352,661
Total Net Position	\$ 9,411,136	\$ 13,158,840	\$ 22,569,976
	+		

#### CITY OF GILMER, TEXAS

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

			Program Revenues					
Functions/Programs PRIMARY GOVERNMENT:		Expenses	_	Charges for Services	Operating or Grants and		Capital Grants and Contributions	
Governmental Activities:								
Legislative	\$	25,693	\$		\$		\$	
Municipal court		88,044						
Executive/administration		249,241						
Community development		167,865		39,581				
Financial administration		179,845						
Police		1,511,949		243,811		6,953		15,882
Fire protection		751,576		126,000				
Highways and streets		578,257						
Parks		60,614						
Lake		2,415						
Civic center		278,199		33,765				
Economic development		297,806						
Non-departmental		251,713						
Interest		195,367						
Fiscal agent fees		2,900						
Total Governmental Activities	_	4,641,484	_	443,157	_	6,953	_	15,882
Business-type Activities:								
Water and sewer		1,947,329		2,053,624				
Sanitation		697,238		851,411				
Airport		123,348		71,940		6,298		296,669
Total Business-type Activities		2,767,915	_	2,976,975		6,298		296,669
Total Primary Government	\$	7,409,399	\$_	3,420,132	\$	13,251	\$	312,551

General Revenues:

Property Taxes levied for general purposes Property Taxes levied for debt service Sales taxes Sales taxes for Economic Developement Franchise Taxes Other Taxes Penalty and Interest Investment Earnings Miscellaneous Sale of assets Transfers in (out) Total General Revenues and Transfers

Change in Net Position Net Position - Beginning Prior Period Adjustment Net Position - Ending

	Governmental Activities	B	usiness-type Activities		Total
	, 101111100				
\$	(25,693)			\$	(25,693)
Ψ	(88,044)			Ŧ	(88,044)
	(249,241)				(249,241)
	(128,284)				(128,284)
	(179,845)				(179,845)
	(1,245,303)				(1,245,303)
	(625,576)				(625,576)
	(578,257)				(578,257)
	(60,614)				(60,614)
	(2,415)				(2,415)
	(244,434)				(244,434)
	(297,806)				(297,806)
	(251,713)				(251,713)
	(195,367)				(195,367)
	(2,900)				(2,900)
	(4,175,492)				(4,175,492)
		\$	106,295		106,295
			154,173		154,173
			251,559		251,559
			512,027		512,027
	(4,175,492)		512,027	_	(3,663,465)
	1,355,243				1,355,243
	593,138				593,138
	1,268,371				1,268,371
	631,867				631,867
	322,465				322,465
	61,302				61,302
	16,235				16,235
	38,871		18,429		57,300
	67,646		62,270		129,916
	8,808		39,770		48,578
	(57,072)		57,072		
	4,306,874	_	177,541	_	4,484,415
	131,382		689,568		820,950
	9,279,754		12,508,628		21,788,382
		. —	(39,356)	. —	(39,356)
\$	9,411,136	\$	13,158,840	\$	22,569,976

#### Net (Expense) Revenue and Changes in Net Position

CITY OF GILMER, TEXAS BALANCE SHEET - GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

ASSETS AND OTHER DEBITS:	General Fund	Economic Development Fund
Cash	\$ 1,431,754	\$ 521,483
Investments	φ 1,431,734 837,247	φ 521,483 769,892
Receivables:	007,247	700,002
Taxes	357,174	
Due from other funds		51,564
Notes receivable		
Other receivable	24,639	
TOTAL ASSETS	\$2,650,814	\$1,342,939
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE: LIABILITIES:		
Accounts payable	\$ 93,027	\$
Due to other funds	54,703	
Unearned revenue	4,500	
Other liabilities	20,670	
Accrued wages	46,252	
Accrual for compensated absences	5,411	
TOTAL LIABILITIES	224,563	
DEFERRED INFLOWS OF RESOURCES:		
Deferred property tax revenue	170,295	
TOTAL DEFERRED INFLOWS OF RESOURCES	170,295	
FUND BALANCE:		
Restricted for debt service		1,342,939
Restricted for construction	40,581	
Restricted for other purposes	150,146	
Assigned	252,112	
Unassigned	1,813,117	
TOTAL FUND BALANCE	2,255,956	1,342,939
TOTAL LIABILITIES, DEFERRED INFLOWS		
OF RESOURCES AND FUND BALANCE	\$2,650,814	\$1,342,939

De	ebt Service Fund	Go	Other vernmental Funds	G	Total overnmental Funds
\$	38,809 	\$	138,028 	\$	2,130,074 1,607,139
\$	   38,809	\$	 3,139 14,989 6,605 162,761	\$	357,174 54,703 14,989 31,244 4,195,323
\$	     	\$	6,165  12,450 1,180 256 20,051	\$	99,192 54,703 4,500 33,120 47,432 5,667 244,614
					170,295 170,295
	38,809     38,809		 142,710  142,710		1,381,748 40,581 292,856 252,112 1,813,117 3,780,414
\$	38,809	\$	162,761	\$	4,195,323

**CITY OF GILMER, TEXAS** RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Total fund balances - governmental funds balance sheet	\$	3,780,414
Amounts reported for governmental activities in the Statement of Net Position ("SNP") are different because:		
Capital assets used in governmental activities are not reported in the funds.		11,417,062
Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.		170,295
Payables for bond principal which are not due in the current period are not reported in the funds.		(4,536,826)
Payables for bond interest which are not due in the current period are not reported in the funds.		(41,972)
Payables for notes which are not due in the current period are not reported in the funds.		(46,670)
Payables for compensated absences which are not due in the current period are not reported in the funds.		(107,663)
Court fines receivable unavailable to pay for current period expenditures are deferred in the funds.		75,497
Unamortized discounts on issuance of bonds are not reported in the funds.		14,744
Recognition of the City's proportionate share of the net pension liability is not reported in the funds.		(1,604,795)
Deferred Resource Inflows related to the pension plan are not reported in the funds.		(89,389)
Deferred Resource Outflows related to the pension plan are not reported in the funds.		537,907
Bond premiums are amortized in the SNA but not in the funds.		(26,786)
Recognition of the City's proportionate share of the net OPEB liability is not reported in the funds.		(121,030)
Deferred Resource Inflows related to the OPEB plan are not reported in the funds.		(10,586)
Deferred Resource Outflows related to the OPEB plan are not reported in the funds.		933
Rounding	_	1
Net position of governmental activities - Statement of Net Position	\$	9,411,136

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# **CITY OF GILMER, TEXAS** STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund	Economic Development Fund
REVENUES:	<b>•</b> • • • • • • • •	<b>•</b>
Property taxes	\$ 1,346,310	\$
Penalty and interest	16,235	
Sales tax	1,268,371	631,867
Franchise taxes	322,465	
Other taxes	61,302	
Fines and forfeitures	217,582	
Licenses and permits	39,581	
Intergovernmental revenue and grants	126,000	
Investment income	24,937	12,644
Rents and royalties	4,830	
Grant revenue	20,035	
Other revenue	53,002	
TOTAL REVENUES	3,500,650	644,511
EXPENDITURES: Current: Legislative	25,693	
Municipal court	83,700	
Executive/administration	232,377	
Community development	156,308	
Financial administration	174,276	
Police	1,441,062	
Fire protection	660,257	
Highways and streets	301,282	
Parks	126,080	
Lake	2,415	
Civic center		
Non-departmental	229,711	
Principal on long-term debt		165,000
Interest on long-term debt		160,975
Debt service fees		1,250
TOTAL EXPENDITURES	3,433,161	327,225
		327,225
Excess (Deficiency) of Revenues Over (Under) Expenditures	67 490	217 296
Over (Onder) Expenditures	67,489	317,286
OTHER FINANCING SOURCES (USES): Sale of assets	8,808	
Transfers in	501,159	
Transfers out	(155,087)	(94,684)
TOTAL OTHER FINANCING SOURCES (USES)	354,880	(94,684)
NET CHANGE IN FUND BALANCES	422,369	222,602
FUND BALANCE - BEGINNING	1,833,587	1,120,337
FUND BALANCE - ENDING	\$2,255,956	\$ 1,342,939

D	ebt Service Fund	Other Governmental Funds	Total Governmental Funds
\$	593,138	\$	\$ 1,939,448
•		·	16,235
			1,900,238
			322,465
			61,302
		14,117	231,699
		<sup>'</sup>	39,581
			126,000
	455	835	38,871
		33,765	38,595
			20,035
		12,614	65,616
	593,593	61,331	4,800,085
			25,693
			83,700
			232,377
			156,308
			174,276
		1,974	1,443,036
			660,257
			301,282
			126,080
			2,415
		147,134	147,134
			229,711
	137,275	5,028	307,303
	31,060	1,605	193,640
	1,650		2,900
	169,985	155,741	4,086,112
	423,608	(94,410)	713,973_
			8,808
		104,878	606,037
	(408,575)	(4,763)	(663,109)
	(408,575)	100,115	(48,264)
	15,033	5,705	665,709
	23,776	137,005	3,114,705
\$	38,809	\$ 142,710	\$3,780,414
'		•	

#### **CITY OF GILMER, TEXAS** RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net change in fund balances - total governmental funds	\$	665,709
Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because:		
Capital outlays are not reported as expenses in the SOA.		132,221
The depreciation of capital assets used in governmental activities is not reported in the funds.		(849,377)
The gain or loss on the sale of capital assets is not reported in the funds.		6,000
All proceeds from the sale of capital assets are reported in the funds but not in the SOA.		(6,000)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.		8,933
Repayment of bond principal is an expenditure in the funds but is not an expense in the SOA.		302,275
Repayment of loan principal is an expenditure in the funds but is not an expense in the SOA.		5,028
(Increase) decrease in accrued interest from beginning of period to end of period.		(4,012)
Compensated absences are reported as the amount earned in the SOA but as the amount paid in the funds	i.	(18,946)
Revenues in the SOA for court fines not providing current financial resources are not reported in the funds.		12,112
Bond premiums are reported in the funds but not in the SOA.		3,348
Bond discounts are reported in the funds but not in the SOA.		(1,063)
Pension contributions made after the measurement date but in current FY were de-expended & reduced NF	۲L.	(190,454)
The City's share of the unrecognized deferred inflows and outflows for the pension plan was amortized.		118,907
Pension expense relating to GASB 68 is recorded in the SOA but not in the funds.		(44,557)
OPEB contributions made after the measurement date but in current FY were de-expended & reduced NPL		933
The City's share of the unrecognized deferred inflows and outflows for the OPEB plan was amortized.		1,910
OPEB expense relating to GASB 75 is recorded in the SOA but not in the funds.		(11,586)
Change in net position of governmental activities - Statement of Activities	\$	131,382

#### **CITY OF GILMER, TEXAS**

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgete Original	d Ar	nounts Final		Actual		ariance with inal Budget Positive (Negative)
REVENUES:			_					
Property taxes	\$	1,356,689	\$	1,356,689	\$	1,346,310	\$	(10,379)
Penalty and interest		18,000		18,000		16,235		(1,765)
Sales tax		1,073,514		1,073,514		1,268,371		194,857
Franchise fees		320,700		320,700		322,465		1,765
Other taxes		56,400		56,400		61,302		4,902
Fines and forfeitures		229,900		229,900		217,582		(12,318)
Licenses and permits		27,500		27,500		39,581		12,081
Intergovernmental revenue and grants		126,000		126,000		126,000		
Investment income		11,210		11,210		24,937		13,727
Rents and royalties		5,700		5,700		4,830		(870)
Grant revenue		9,576		12,411		20,035		7,624
Other revenue		24,751		29,086		53,002		23,916
TOTAL REVENUES		3.259.940		3,267,110		3,500,650		233,540
			_			, ,		,
EXPENDITURES:								
Current:								
Legislative		35,244		35,244		25,693		9,551
Municipal court		92,075		92,075		83,700		8,375
Executive/administration		235,931		237,236		232,377		4,859
Community development		171,878		172,063		156,308		15,755
Financial administration		174,543		174,543		174,276		267
Police		1,502,717		1,543,817		1,441,062		102,755
Fire protection		647,573		657,031		660,257		(3,226)
Highways and streets		361,810		361,810		301,282		60,528
Parks		56,151		56,151		126,080		(69,929)
Lake		5,000		5,000		2,415		2,585
Non-departmental		331,492		240,392		229,711		10,681
TOTAL EXPENDITURES	_	3,614,414	_	3,575,362	_	3,433,161		142,201
Excess (Deficiency) of Revenues	_		_					· · · · ·
Over (Under) Expenditures		(354,474)		(308,252)		67,489		375,741
			_					
OTHER FINANCING SOURCES (USES):								
Sale of assets						8,808		8,808
Transfers in		607,315		555,572		501,159		(54,413)
Transfers out		(138,523)		(214,523)		(155,087)		59,436
TOTAL OTHER FINANCING SOURCES (USES)	_	468,792	_	341,049	_	354,879	_	(13,831)
NET CHANGE IN FUND BALANCES		114,318		32,797		422,369		389,572
FUND BALANCE - BEGINNING		1,833,587		1,833,587		1,833,587		
FUND BALANCE - ENDING	\$	1,947,905	\$	1,866,384	\$	2,255,956	\$	389,572
	*=	, ,,	*=	, -,	'=	, -,	·=	.,

#### **CITY OF GILMER, TEXAS** ECONOMIC DEVELOPMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2019

								/ariance with Final Budget
		Budgete	d Ar	nounts				Positive
		Original		Final		Actual		(Negative)
REVENUES:	_		_				_	
Sales tax	\$	535,017	\$	535,017	\$	631,867	\$	96,850
Investment income		8,060		8,060		12,644		4,584
TOTAL REVENUES	_	543,077	_	543,077	_	644,511	_	101,434
EXPENDITURES:								
Debt service -principal		165,000		165,000		165,000		
-interest		162,038		162,038		160,975		1,063
-fees		750		750		1,250		(500)
TOTAL EXPENDITURES		327,788		327,788		327,225		563
Excess (Deficiency) of Revenues							_	
Over (Under) Expenditures	_	215,289		215,289		317,286	_	101,997
OTHER FINANCING SOURCES (USES):								
Transfers out		(80,253)		(80,253)		(94,684)		(14,431)
TOTAL OTHER FINANCING SOURCES (USES)	_	(80,253)	_	(80,253)	_	(94,684)	_	14,431
NET CHANGE IN FUND BALANCES		135,036		135,036		222,602		87,566
FUND BALANCE - BEGINNING	<u> </u>	1,120,337	<b>*</b>	1,120,337	<u> </u>	1,120,337	<u> </u>	
FUND BALANCE - ENDING	\$	1,255,373	\$_	1,255,373	\$	1,342,939	\$_	87,566

#### CITY OF GILMER, TEXAS STATEMENT OF NET POSITION

STATEMENT OF NET POSITION PROPRIETARY FUNDS

SEPTEMBER 30, 2019

SEPTEMBER 30, 2019								_
	W	ater & Sewer Fund		Sanitation Fund		Gilmer Airport Fund		Total Proprietary Funds
ASSETS:			_		-		_	
Current assets:								
Cash and cash equivalents	\$	1,172,666	\$	299,243	\$	106,598	\$	1,578,507
Restricted cash	·	126,907	•	,	·	250	•	127,157
Investments		906,806						906,806
Receivables ( net of allowances for uncollectibles)		341,634		136,943				478,577
Other receivables		`		,		10,565		10,565
Prepaid expenses						83,292		83,292
Total current assets		2,548,013		436,186	_	200,705		3,184,904
Noncurrent assets:		,,			_			-, - ,
Restricted assets:								
Capital assets:								
Land		4,266,667		230,484		500,163		4,997,314
Construction in progress		40,770				322,639		363,409
Land improvements		3,558,647				1,553,244		5,111,891
Infrastructure		15,426,489						15,426,489
Buildings		129,125				815,817		944,942
Equipment and furniture		726,768				135,457		862,225
Less accumulated depreciation		(8,905,614)			_	(778,893)		(9,684,507)
Total noncurrent assets		15,242,852		230,484	_	2,548,427		18,021,763
TOTAL ASSETS		17,790,865	_	666,670	_	2,749,132	_	21,206,667
DEFERRED OUTFLOWS OF RESOURCES:								
Deferred outflows related to pensions		133,253						133,253
Deferred outlows related to OBEP		233						233
Loss on defeasance of debt		365,695	_		_		_	365,695
TOTAL DEFERRED OUTFLOWS OF RESOURCES		499,181	_		_		_	499,181
LIABILITIES:								
Current liabilities:								
Accounts payable		31,514		67,195		925		99,634
Wages payable		10,475						10,475
Accrual for compensated absences		15,559						15,559
Accrued interest payable		66,841						66,841
Unearned revenue		1,200						1,200
Bonds, notes, and loans payable Payable from restricted assets:		652,472						652,472
Customer deposits		126,907				250		127,157
Total current liabilities		904,968		67,195	_	1,175	_	973,338
Noncurrent liabilities:								
Bonds, notes, and loans payable		7,122,046						7,122,046
Net OPEB liability		30,257						30,257
Net pension liability		396,645						396,645
Total noncurrent liabilities		7,548,948	_		-		_	7,548,948
TOTAL LIABILITIES		8,453,916	_	67,195	-	1,175	_	8,522,286
		<u> </u>	_		_		_	
DEFERRED INFLOWS OF RESOURCES:		0.047						0.047
Deferred inflows related to OPEB		2,647						2,647
Deferred inflows related to pensions TOTAL DEFERRED INFLOWS OF RESOURCES		22,075	_		_		_	22,075 24,722
			_		_			, _
NET POSITION: Net investment in capital assets		7,834,029		230,484		2,548,427		10,612,940
Restricted for debt service		109,639						109,639
Unrestricted		1,867,740		368,991		199,530		2,436,261
TOTAL NET POSITION	\$	9,811,408	\$	599,475	\$	2,747,957	\$	13,158,840
	Ψ	3,011,100	Ψ_		Ψ_	2,171,501	Ψ_	10,100,040

#### **CITY OF GILMER, TEXAS**

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

OPERATING REVENUES:	V	Vater & Sewer Fund	_	Sanitation Fund		Gilmer Airport Fund		Total Proprietary Funds
	۴	1,232,959	ሰ		\$		\$	1,232,959
Charges for water services	\$		\$		Φ		Φ	
Charges for sewer services		769,621		 839,882				769,621 839,882
Charges for sanitation services Penalties								
		31,544		11,529				43,073
Rents and royalties		14,400				71,940		86,340
Licenses and permits		5,100						5,100
Other revenue		10,678	_			41		10,719
Total Operating Revenues	_	2,064,302	_	851,411		71,981		2,987,694
OPERATING EXPENSES:								
Salaries and employee benefits		635,004						635,004
Contractual services		96,989		697,238		4,539		798,766
Utilities		151,823				8,805		160,628
Repairs and maintenance		187,444				11,206		198,650
Supplies and other expenses		68,079				2,184		70,263
Insurance		31,916				3,317		35,233
Depreciation		503,745				93,297		597,042
Total Operating Expenses	_	1,675,000	_	697,238	_	123,348	_	2,495,586
Operating Income (Loss)	_	389,302	_	154,173		(51,367)		492,108
NON-OPERATING REVENUES (EXPENSES):								
Interest and investment revenue		18,393		18		18		18,429
Operating grants						6,298		6,298
Capital grants						296,669		296,669
Insurance proceeds		51,551						51,551
Gain on disposition of assets		39,770						39,770
Interest expense		(255,327)						(255,327)
Debt issuance costs and fees		(17,002)						(17,002)
Total Non-operating Revenues (Expenses)	_	(162,615)	_	18	_	302,985	_	140,388
Income (Loss) before Transfers		226,687		154,191		251,618		632,496
Transfers in		458,784						458,784
Transfers out		(401,712)						(401,712)
	_	(101,712)	_					(101,712)
Change in Net Position		283,759		154,191		251,618		689,568
Total Net Position - Beginning Prior Period Adjustment		9,527,649		445,284 		2,535,695 (39,356)		12,508,628 (39,356)
Total Net Position - Ending	\$	9,811,408	\$	599,475	\$	2,747,957	\$	13,158,840
			<b>*</b> =		*=		-	,

## CITY OF GILMER, TEXAS STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	W	ater & Sewer Fund		Sanitation Fund	Airport Fund	Totals
Cash Flows from Operating Activities:						
Cash Received from Customers	\$	2,072,062	\$	868,622 \$	67,616 \$	3,008,300
Insurance proceeds		51,551				51,551
Cash Payments to Employees for Services		(626,911)	)			(626,911)
Cash Payments to Other Suppliers for Goods and Services		(504,786)	)	(696,024)	(58,532)	(1,259,342)
Net Cash Provided (Used) by Operating Activities		991,916	_	172,598	9,084	1,173,598
Cash Flows from Non-capital Financing Activities: Operating Grants Received					6,298	6,298
Transfers From (To) Other Funds		(105,268)			0,230	(105,268)
Net Cash Provided (Used) by Non-capital Financing Activities		(105,268)			6,298	(103,208) (98,970)
Net Cash Howded (Osed) by Non-Capital Hinarcing Activities		(105,200)			0,290	(98,970)
Cash Flows from Capital and Related Financing Activities:						
Principal and Interest Paid		(739,951)	)			(739,951)
Paying Agent Fees		(1,550)	)			(1,550)
Acquisition or Construction of Capital Assets		(82,764)	)		(32,964)	(115,728)
Proceeds from Sale of Capital Assets		39,770				39,770
Net Cash Provided (Used) for Capital & Related Financing Activ	itie	(784,495)			(32,964)	(817,459)
Occh Flour from Investing Activities						
Cash Flows from Investing Activities: Interest and Dividends on Investments		9,905		18	18	9,941
Net Cash Provided (Used) for Investing Activities		9,905		18	18	9,941
Net Increase (Decrease) in Cash and Cash Equivalents Cash and Cash Equivalents, October 1 (excluding \$121,586		112,058		172,616	(17,564)	267,110
for the water & sewer fund and \$250 for the airport fund reported as restricted amounts)		1,060,608		126,627	124,162	1,311,397
Cash and Cash Equivalents, September 30 (excluding		1,000,000		120,027	124,102	1,011,007
\$126,907 for the water & sewer fund and \$250 for the						
airport fund reported as restricted amounts)	\$	1,172,666	\$	299,243 \$	106,598 \$	1,578,507
Reconciliation of Operating Income to Net Cash			: =		i	
Provided by Operating Activities:	¢	200 202	ተ	154 170 Φ	(E1 067) 作	400 100
Operating Income (Loss) Adjustments to Reconcile Operating Income to Net Cash	\$	389,302	φ	154,173 \$	(51,367) \$	492,108
Provided by Operating Activities						
Insurance proceeds		51,551				51,551
Depreciation		503,745			93,297	597,042
Change in Assets and Liabilities:						
Decrease (Increase) in Receivables		7,760		17,211	(4,365)	20,606
Decrease (Increase) in Prepaid Expenses		10,181			(28,536)	(18,355)
Increase (Decrease) in Accounts Payable		21,284		1,214	55	22,553
Increase (Decrease) in Accrued Wages Payable		(9,564)	)			(9,564)
Increase (Decrease) in Pension and OPEB Liabilities		17,657				17,657
Total Adjustments		602,614		18,425	60,451	681,490
Net Cash Provided (Used) by Operating Activities	\$	991,916	\$	172,598 \$	9,084 \$	1,173,598
Schedule of Non-Cash Capital and Related Financing Activi	ties:					
Contributions of capital assets	\$		\$	\$	296,669 \$	296,669
Repayment of principal by other fund		132,725				132,725
Repayment of interest by other fund		29,615				29,615
		,				,

The accompanying notes are an integral part of this statement.

Gilmer

#### A. Summary of Significant Accounting Policies

The combined financial statements of City of Gilmer, Texas (the "City") have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### 1. Reporting Entity

The City's basic financial statements include the accounts of all its operations. The City evaluated whether any other entity should be included in these financial statements. The criteria for including organizations as component units within the City's reporting entity, as set forth in Section 2100 of GASB's "Codification of Governmental Accounting and Financial Reporting Standards", include whether:

- the organization is legally separate (can sue and be sued in its name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City
- the exclusion of the organization would result in misleading or incomplete financial statements

The City also evaluated each legally separate, tax-exempt organization whose resources are used principally to provide support to the City to determine if its omission from the reporting entity would result in financial statements which are misleading or incomplete. The GASB Codification requires inclusion of such an organization as a component unit when: 1) The economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the City, its component units or its constituents; and 2) The City or its component units is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the organization; and 3) Such economic resources are significant to the City.

Based on these criteria, the following is a brief review of the component unit addressed in defining the government's reporting entity. Additionally, the City is not a component of any other reporting entity as defined by the GASB Codification.

Gilmer Economic Development Coporation is a nonprofit corporation organized in accordance with the Texas Development Corporation Act of 1979. It is a Type A Economic Development Coporation governed by Texas Local Government Code Chapters 501 and 504, and it is operated exclusively for the purpose of benefitting and accomplishing public purposes of the City of Gilmer. The City Council appoints the governing board of the EDC. The EDC is funded by a one-half cent sales tax which is received by the City from the State and is passed to the corporation. All sales tax revenues produced by the EDC are pledged to debt service on Sales Tax and Revenue Bonds. There are no separate financial statements issued. The Coporation's financial statements are blended with the City of Gilmer's Basic Financial Statements as a special revenue fund.

- 2. Basis of Presentation, Basis of Accounting
  - a. Basis of Presentation

Government-wide Statements: The statement of net position and the statement of activities include the financial activities of the overall government. Eliminations been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The City does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the City's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary fund are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting those definitions are reported as nonoperating revenues and expenses.

General Fund. This is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The Economic Development Fund is a special revenue fund that accounts for the one-half cent sales tax collected for the Economic Development Corporation, a component unit.

The Debt Service Fund accounts for resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The City reports the following major proprietary funds:

The Water and Sewer Fund is used to account for the sale of water and wastewater treatment by the City to businesses and residential customers and to surrounding communities.

The Sanitation Fund accounts for residential and commercial solid waste collections and disposal services for the City.

The Airport Fund accounts for the operation of the Gilmer-Upshur County Airport.

#### b. Measurement Focus, Basis of Accounting

Government-wide and Proprietary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of property taxes and sales taxes. Property

tax revenues and revenues received from the State are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### 3. Financial Statement Amounts

#### a. Cash and Cash Equivalents

For purposes of the statement of cash flows, highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

b. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period.

The City may assess penalties and interest. The assessment ratio of the City is 100% of market value. The assessed value for the roll of October 1, 2018, upon which the 2019 fiscal-year levy was based, was \$309,319,575. The tax assessment of October 1, 2018 sets a tax levy at \$.629523 per \$100 of assessed valuation at 100% of assumed market value. The 2019 fiscal year tax levy was \$1,950,290.

Taxes were due in January following the October 1 statement date. Tax collections during the fiscal year ended September 30, 2019, for the fiscal 2018 tax levy were 96.21% of the total tax levy for that year.

Allowances for uncollectible tax receivables are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the City is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature. The allowance for uncollectible taxes as September 30, 2019 is \$167,108.

c. Inventories and Prepaid Items

The City records purchases of supplies as expenditures, utilizing the purchase method od accounting for inventory.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

d. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in government-wide financial statements and in the fund financial statements for proprietary funds. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their net acquisition value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend lives are not capitalized.

## CITY OF GILMER, TEXAS

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Assets capitalized have an original cost of \$5,000 or more and an estimated life in excess of one year. Depreciation has been computed on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Asset Class	Estimated In Years
Infrastructure	25 - 50
Buildings	10 - 60
Land improvements	60 - 100
Machinery and equipment	5 - 12
Heavy equipment	10 - 20
Vehicles	4 - 7
Computer equipment	3 - 5

#### e. Receivable and Payable Balances

The City believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year end.

f. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to or deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position of the Texas Emergency Services Retirement System (TESRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes, for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities, and additions to/deductions from TESRS's fiduciary net position. Benefits payments are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

g. Other Postemployment Benefits

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the City's total OPEB Liability for the Texas Municipal Retirement System's Supplemental Death Benefits Fund has been determined based on the provisions of GASB Statement No. 75.

#### h. Deferred Outflows and Inflows of Resources

In addition to assets, the statements of financial position (the government-wide and proprietary fund Statement of Net Position and governmental funds balance sheet) will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and/or fund balance that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time.

#### i. Compensated Absences

Accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay for it. Accumulated vacation leave of proprietary funds is recorded as an expense and a liability of those funds as the benefits accrue to employees. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits.

#### j. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

#### k. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### I. Restricted Assets

Cash held for customer deposits in the Water and Sewer Fund and the Airport Fund is reported as restricted.

#### m. Fund Balances - Governmental Funds

Fund balances of the governmental funds are classified as follows:

Nonspendable Fund Balance - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

Restricted Fund Balance - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Committed Fund Balance - represents amounts that can only be used for a specific purpose because of a formal action by the City's City Council. Committed amounts cannot be used for any other purpose unless the City Council removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the City Council. Commitments are typically accomplished by a formal action or resolution by the City Council. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance - represents amounts which the City intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the City Council or by an official or body to which the City Council delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the City itself.

Unassigned Fund Balance - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

It is the goal of the City to achieve and maintain an unassigned fund balance in the general fund equivalent to not less than 2 months of annual operating expenditures. The City's fund balance for the general fund met this goal at September 30, 2019.

It is the goal of the City to achieve and maintain an unassigned fund balance (reserve) in the water and sewer fund equivalent to no less than \$500,000. The City's fund balance in the fund met this goal at September 30, 2019.

#### n. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is required.

#### o. Fund Balance Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 4. Budgetary Data

The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

Budgets for the general fund, special revenue funds, and debt service fund are adopted on a basis consistent with the modified accrual basis of accounting. Unexpended budget appropriations lapse at year end and do not carry forward to future periods.

Budget controls are imposed at the department level and require Council approval for amendment.

#### B. Compliance and Accountability

1. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of financerelated legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

Violation	Action Taken
The General Fund's Parks department	The City Council approved the purchase of the land. However,
expenditures exceeded budget by	there was no budget amendment approved at that time. The
\$69,929.	City will monitor the budget amendment process more closely.

#### 2. Deficit Fund Balance or Fund Net Position of Individual Funds

Following are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

	Deficit	
Fund Name	Amount	<u>Remarks</u>
None reported	Not applicable	Not applicable

#### C. <u>Deposits and Investments</u>

The City's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the City's agent bank approved pledged securities in an amount sufficient to protect City funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

#### Cash Deposits:

At September 30, 2019, the carrying amount of the City's deposits (cash, certificates of deposit, and interest-bearing savings accounts included in temporary investments) was \$5,728,159 and the bank balance was \$5,849,841. The City's cash deposits at September 30, 2019 and during the year ended September 30, 2019, were entirely covered by FDIC insurance or by pledged collateral held by the City's agent bank in the City's name.

#### Investments:

The City is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must be written; primarily emphasize safety of principal and liquidity; address investment diversification, yield, and maturity and the quality and capability of investment management; and include a list of the types of authorized investments in which the investing entity's funds may be invested; and the maximum allowable stated maturity of any individual investment owned by the entity.

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the City adhered to the requirements of the Act. Additionally, investment practices of the City were in accordance with local policies.

The Act determines the types of investments which are allowable for the City. These include, with certain restrictions, (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds.

The City's investments at September 30, 2019 are shown below.

Investment or Investment Type	<u>Maturity</u>	<u>Fair Value</u>
Certificate of Deposit #42535	12/16/2020	\$ 215,723
Certificate of Deposit #42780	6/20/2021	267,008
Certificate of Deposit #22185	8/20/2020	254,519
Certificate of Deposit #42463	9/30/2020	385,279
Certificate of Deposit #43696	7/31/2020	207,061
Certificate of Deposit #22648	5/18/2020	250,000
Certificate of Deposit #23075	8/1/2020	206,783
Certificate of Deposit #42747	5/19/2020	106,048
Logic Investment Pool	42-72 days	621,524
Total Investments		\$2,513,945

Analysis of Specific Deposit and Investment Risks:

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the City was not significantly exposed to credit risk.

At September 30, 2019, the City's investments, other than those which are obligations of or guaranteed by the U. S. Government, are rated as to credit quality as follows:

Investment Local Government Investment Cooperative (LOGIC) <u>S & P Rating</u> AAAm

#### b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name.

At year end, the City was not exposed to custodial credit risk.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the City was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the City was not exposed to interest rate risk.

#### e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the City was not exposed to foreign currency risk.

#### Investment Accounting Policy

The City's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

#### Public Funds Investment Pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the "Act"), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; 2) maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The City's investments in Pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless the pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

#### Local Government Investment Cooperative (LOGIC)

LOGIC is a local government investment pool organized under the authority of the Interlocal Cooperation Act Chapter 791, of the Texas Government Code, and the Public Funds Investment Act, Chapter 2256, of the Texas Government Code. The pool was created in April, 1994, through a contract among its participating governmental units, and is governed by a board of directors (the board) to provide for joint investments of participant's public funds and funds under their control. LOGIC's policy seeks to invest pooled assets in a manner that will provide for safety of principal, liquidity in accordance with the operating requirements of the Participants, and a competitive rate of return by utilizing economies of scale and professional investment FirstSouthwest, A Division of Hilltop, provides administrative, participant support, and marketing expertise. services. Hilltop Securities Inc. is a registered broker dealer, member of FINRA/SIPC, which provides financial advisory and investment banking services to governmental entities across the country. JPMorgan Chase Bank N.A. provides custodial services. LOGIC is rated AAAm by Standard & Poor's and is operating in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. LOGIC seeks to maintain a stable net asset value of one dollar per unit.

#### D. Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

		Beginning Balances	Increases	Decreases	Ending Balances
<u>Governmental activities:</u> Capital assets not being depreciated:					
Land	\$	1,657,711 \$	69,817	\$ 	\$ 1,727,528
Total capital assets not being depreciated	_	1,657,711	69,817	 	 1,727,528

#### **CITY OF GILMER, TEXAS**

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Capital assets being depreciated:				
Infrastructure	10,714,870			10,714,870
Buildings and improvements	5,169,892			5,169,892
Machinery, furniture and equipment	2,641,962	62,404	8,180	2,696,186
Total capital assets being depreciated	18,526,724	62,404	8,180	18,580,948
Less accumulated depreciation for:				
Infrastructure	(4,544,227)	(532,779)		(5,077,006)
Buildings and improvements	(1,641,637)	(157,791)		(1,799,428)
Machinery, furniture and equipment	(1,864,353)	(158,807)	(8,180)	(2,014,980)
Total accumulated depreciation	(8,050,217)	(849,377)	(8,180)	(8,891,414)
Total capital assets being depreciated, net	10,476,507	(786,973)		9,689,534
Governmental activities capital assets, net	12,134,218 \$	(717,156) \$	\$	11,417,062

	Beginning Balances	Increases	Decreases	Ending Balances
Business-type activities:				
Capital assets not being depreciated:				
Land \$	4,525,163 \$	472,151 \$	\$	4,997,314
Construction in progress	465,158	187,393	289,142	363,409
Total capital assets not being depreciated	4,990,321	659,544	289,142	5,360,723
Capital assets being depreciated:				
Land improvements	5,111,891			5,111,891
Infrastructure	15,414,449	41,994	29,954	15,426,489
Buildings and improvements	944,942			944,942
Machinery, furniture and equipment	862,226			862,226
Total capital assets being depreciated	22,333,508	41,994	29,954	22,345,548
Less accumulated depreciation for:				
Land improvements	(1,693,600)	(181,371)		(1,874,971)
Infrastructure	(6,440,485)	(286,421)	(29,954)	(6,696,952)
Buildings and improvements	(262,680)	(16,293)		(278,973)
Machinery, furniture and equipment	(720,655)	(112,957)		(833,612)
Total accumulated depreciation	(9,117,420)	(597,042)	(29,954)	(9,684,508)
Total capital assets being depreciated, net	13,216,088	(555,048)		12,661,040
Business-type activities capital assets, net	18,206,409 \$	104,496 \$	289,142 \$	18,021,763

The beginning balance for accumulated depreciation on land improvements has been increased by \$39,356 to correct a prior period error. See Note M for additional Information.

Depreciation was charged to functions as follows:

Governmental Activities:	
Civic center	\$ 127,053
Community development	7,037
Economic development	297,806
Executive	2,814
Fire	61,431
Non-departmental	22,002
Parks	2,190
Police	61,758
Streets	267,286
	\$ 849,377
NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Business-Type Activities:	
Water and sewer	503,745
Airport	93,297
	\$ 597,042

### E. Interfund Balances and Activity

#### 1. Due To and From Other Funds

Balances due to and due from other funds at September 30, 2019, consisted of the following:

Due To Fund	Due From Fund		 Amount	Purpose
Economic Development Fund	General Fund		\$ 51,564	Sales tax receivable; net of administrative fee
Other Governmental Funds	General Fund	Total	\$ 3,139 54,703	Hotel tax transfer receivable

All amounts due are scheduled to be repaid within one year.

### 2. Transfers To and From Other Funds

Transfers to and from other funds for the year ended September 30, 2019, consisted of the following:

Transfers From	Transfers To	 Amount	Reason
General Fund	Other Governmental Funds	\$ 104,878	Fund Civic Center operations
Water & Sewer Fund	General Fund	381,712	In lieu of taxes
Water & Sewer Fund	General Fund	20,000	Contribution to spillway project
Debt Service Fund	Water & Sewer Fund	408,575	Fund debt service requirements
Water & Sewer Fund	General Fund	50,209	Fund debt service requirements
Other Governmental Funds	General Fund	328	Unspent matching funds
Economic Development Fund	General Fund	94,684	Administrative Fee
Other Governmental Funds	General Fund	4,435	Purchase of body cameras
	Total	\$ 1,064,821	-

### F. Long-Term Obligations

The City has entered into a continuing disclosure undertaking to provide Annual Reports and Material Event Notices to the State Information Depository of Texas, which is the Municipal Advisory Council. This information is required under SEC Rule 15c2-12 to enable investors to analyze the financial condition and operations of the City.

### 1. Long-Term Obligation Activity

Long-term obligations include debt and other long-term liabilities. Changes in long-term obligations for the year ended September 30, 2019, are as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental activities:			 		
Obligations of the City: Tax and revenue certificates					
of obligation Notes	\$ 1,454,101 51,698	\$ 	\$ 137,275 \$ 5,028	1,316,826 46,670	152,527 5,190

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net pension liability*	1,115,19	5 489,60	0	1,604,795	
Total OPEB liability*	131,08	9	10,059	121,030	
Premium on issuance of debt	30,13	4	3,348	26,786	
Compensated absences	88,71	7 19,50	3 557	107,663	
Total obligations of the City	2,870,93	4 509,10	3 156,267	3,223,770	157,717
Obligations of Economic Deve	elopment Corp:				
Sales tax revenue bonds	3,385,00	0	165,000	3,220,000	170,000
Discount on issuance of debt	(15,80	7)	(1,063)	(14,744)	
Total obligations of EDC	3,369,19	3	163,937	3,205,256	170,000
Total governmental activities	\$ 6,240,12	7 \$ 509,10	3 \$ 320,204	\$6,429,026 \$	327,717
Business-type activities:					
Refunding bonds	\$ 6,815,00	0\$	\$ 510.000	\$ 6,305,000	505,000
Tax and revenue certificates	φ 0,010,00	υψ	φ 010,000	φ 0,000,000	000,000
of obligation	1,405,89	9	132,725	1,273,174	147,472
Net pension liability	284,41		,	396.645	
Total OPEB liability	34.84	,	4,589	30,257	
Premium on issuance of debt	217,93		21,592	196,342	
Total business-type activities	\$ 8,758,09		,		652,472
• 1					

\* Other long-term liabilities

The funds typically used to liquidate other long-term liabilities in the past are as follows:

Liability	Activity Type	Fund
Net Pension Liability*	Governmental	General
Net OPEB Liability*	Governmental	General

The General Fund typically liquidates 100% of the Governemental Activities liability for compensated absences.

## 2. Debt Service Requirements

Debt service requirements on long-term debt at September 30, 2019, are as follows:

	Governmental Activities				
<u>Year Ending September 30,</u>	Principal	Interest	Total		
2020	\$ 327,717 \$	182,348 \$	510,065		
2021	342,979	171,894	514,873		
2022	350,698	160,918	511,616		
2023	358,421	149,669	508,090		
2024	373,695	137,677	511,372		
2025-2029	1,689,986	485,429	2,175,415		
2030-2033	1,140,000	145,750	1,285,750		
Totals	\$ 4,583,496 \$	1,433,685 \$	6,017,181		

		Business-type Activities				
Year Ending September 30,	_	Principal	Interest	Total		
2020	\$	652,472 \$	243,636 \$	896,108		
2021		657,388	226,987	884,375		
2022		669,846	210,139	879,985		
2023		687,303	193,042	880,345		
2024		717,218	172,046	889,264		
2025-2029		2,778,947	529,936	3,308,883		
2030-2034		1,415,000	184,652	1,599,652		
Totals	\$_	7,578,174 \$	1,760,438 \$	9,338,612		

# CITY OF GILMER, TEXAS NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

The following is a list of General Obligation Bonds, Revenue Bonds and Notes Payable at September 30, 2019:

Governmental Activities:	
<u>Certificates of Obligation</u> 2015 Combination Tax and Revenue Certificates of Obligation; principal plus interest varying from 2.0% to 3.0% due semi-annually through August 26, 2027.	\$ 1,316,826
<u>Notes Payable</u> Note payable to Gilmer National Bank; principal plus interest at 3.25%, due monthly through September 5, 2027.	46,670
Sales Tax and Revenue Bonds (an obligation of Gilmer Economic Development Corporation, a blended component unit of the City of Gilmer)	
2011 Sales Tax and Revenue Bonds; principal plus interest varying from 4.0% to 5.0% due semi-annually through July 15, 2033.	 3,220,000
Total Governmental Activities	\$ 4,583,496
Business-Type Activities:	
<u>Refunding Bonds</u> 2010 Waterworks and Sewer System Refunding Bonds; principal plus interest varying from 3.0% to 4.25% due semi-annually through July 1, 2034.	\$ 3,530,000
2013 General Obligation Refunding Bonds Series 2013; principal plus interest varying from 2.0% to 3.0% due semi-annually through May 15, 2027. Total Refunding Bonds	 2,775,000 6,305,000
<u>Tax and Revenue Certificates of Obligation</u> 2015 Combination Tax and Revenue Certificates of Obligation; principal plus interest varying from 2.0% to 3.0% due semi-annually through August 15, 2027. Total Certificates of Obligation	 1,273,174 1,273,174
Total Business-Type Activities	\$ 7,578,174

### G. Risk Management

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2019, the City obtained general liability coverage at a cost that is considered to be economically justifiable by joining together with other governmental entities in the State as a member of the Texas Municipal League Intergovernmental Risk Pool ("TML"). TML is a self-funded pool operating as a common risk management and insurance program. The City pays an annual premium to TML for its above insurance coverage. The agreement for the formation of TML provides that TML will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of acceptable risk levels; however, each category of coverage has its own level of reinsurance. The City continues to carry commercial insurance for other risks of loss. There were no significant reductions in commercial insurance coverage in the past three fiscal years.

#### H. Pension Plan

#### TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)

1. Plan Description

The City participates as one of 887 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.tmrs.com.

All eligible employees of the City are required to participate in TMRS.

2. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

Employee deposit rate	6.00%
Matching ratio (city to employee)	2:1
Updated service credit rate	100T
Annuity increase	70.00%
Vesting requirements	5 years
Service retirement eligibilities (express as age/years	
of service)	60/5; 0/20

Employees covered by benefit terms:

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	38
Inactive employees entitled to but not yet receiving benefits	32
Active employees	51
Total covered employees	121

3. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated

amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 6.0% of their annual gross earnings during the fiscal year. The contribution rates for the City were 13.73% and 13.66% in calendar years 2018 and 2019, respectively. The City's contributions to TMRS for the year ended September 30, 2019 were \$304,415, and were equal to the required contributions.

4. Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2018, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial assumptions:

The Total Pension Liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year

Overall payroll growth 3.0% per year

Investment Rate of Return 6.75%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions were developed from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2010 to December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, the System adopted the Entry Age Normal actuarial cost method and a one-time change to the amortization policy. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well the production of income, in order to satisfy the short-term and long-term funding need of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return (Arithmetic)
Domestic Equity	17.5%	4.30%
International Equity	17.5%	6.10%
Core Fixed Income	10.0%	1.00%
Non-Core Fixed Income	20.0%	3.39%
Real Return	10.0%	3.78%
Real Estate	10.0%	4.44%
Absolute Return	10.0%	3.56%
Private Equity	5.0%	7.75%
Total	100.0%	

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

		Increase (Decrease)			
	-	Total Pension	Plan Fiduciary	Net Pension	
Changes in Net Pension Liability		Liability	Net Position	Liability	
		(a)	(b)	(a) - (b)	
Balance at 12/31/2017	\$	9,769,595 \$	8,398,790 \$	1,370,805	
Changes for the year					
Service cost		314,796		314,796	
Interest		657,972		657,972	
Change of benefit terms					
Difference between expected					
and actual experience		(202,214)		(202,214)	
Changes of assumptions					
Contributions - employer			296,037	(296,037)	
Contributions - employee			129,368	(129,368)	
Net investment income			(251,574)	251,574	
Benefit payments, including					
refunds of employee contributions		(358,522)	(358,522)		
Administrative expense			(4,862)	4,862	
Other changes			(254)	254	
Net changes	-	412,032	(189,807)	601,839	
Balance at 12/31/2018	\$	10,181,627 \$	8,208,983 \$	1,972,644	

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	i	% Decrease n Discount ate (5.75%)	Discount Rate (6.75%)	1% Increase in Discount Rate (7.75%)
City's net pension liability	\$	3,435,811 \$	1,972,644 \$	783,653

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at www.tmrs.com.

5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the City recognized pension expense of 304,415.

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows <u>of Resources</u>	
Differences between expected and actual economic experience	\$		\$	
Changes in actuarial assumptions				
Difference between projected and actual investment earnings		434,755		109,790
Contributions subsequent to the measure- ment date		227,954		
Total	\$	662,709	\$	109,790

\$227,954 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement		
Year Ending Dec. 31	:	
2019	\$	129,190
2020		23,190
2021		9,394
2022		163,191
2023		
Thereafter		

### **TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM (TESRS)**

1. Plan Description

The Texas Emergency Services Retirement System (TESRS) administers a cost-sharing multiple employer pension system (the "System") established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. The System issues a stand-alone financial report that is available to the public at www.tesrs.org.

Of the nine member State Board of Trustees, at least five trustees must be active members of the pension system, one of whom must represent emergency medical services personnel. One trustee may be a retiree of the pension system, and three trustees must be persons who have experience in the fields of finance, securities

investment, or pension administration. On August 31 of the following years, contributing fire and/or emergency service department members participating in TESRS were:

	Contributing Departments		
2017	235		
2018	238		

Eligible participants include volunteer emergency services personnel who are members in good standing of a member department.

#### 2. Benefits Provided

Senate Bill 411, 65th Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79th Legislature, Regular Session (2005), re-codified the provisions and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50% vested after the tenth year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of qualified service. For years of service in excess of 15 years, this monthly benefit is increased at a rate of 6.2% compounded annually. There is no provision for automatic post-retirement benefit increases.

On and off-duty death benefits and on-duty disability benefits are dependent on whether or not the member was engaged in the performance of duties at the time of death and disability. Death benefits include a lump sum amount or continuing monthly payments to a member's surviving spouse and dependent children.

#### 3. Covered Membership

On August 31 of the following fiscal years, the pension system membership consisted of:

	2017	2018
Retirees and beneficiaries currently receiving benefits	3,104	3,533
Terminated members entitled to but not yet receiving benefits	2,208	1,927
Active participants	4,046	3,927

4. Funding Policy

Contributions are made by governing bodies for the participating departments. No contributions are required from the individuals who are members of the System, nor are they allowed. The governing bodies of each participating department are required to make contributions for each month a member performs emergency services for a department (this minimum contribution is \$36 per member and the department may make a higher monthly contribution for its members). This is referred to as a Part One contribution, which is the legacy portion of the System contribution that directly impacts future retiree annuities.

The State is required to contribute an amount necessary to make the System "actuarially sound" each year, which may not exceed one-third of the total of all contributions made by participating governing bodies in a particular year.

The board rule defining contributions was amended effective July 27, 2014 to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions from the State are not enough with the Part One contributions to provide an adequate contribution arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially

determined as a percent of the Part One portion (not to exceed 15%), is to be actuarially adjusted every two years based on the most recent actuarial valuation. Based on the actuarial valuation as of August 31, 2016, the Part Two contributions were established by the board to be 2% of the Part One contributions beginning September 1, 2017. Based on the August 31, 2018 actuarial valuation, the Part Two contributions are not required for an adequate contribution arrangement.

Additional contributions may be made by governing bodies within two years of joining the System, to grant up to ten years of credit for service per member. Prior service purchased must have occurred before the department began participating in the System.

A small subset of participating departments have a different contribution arrangement which is being phased out over time. In this arrangement, contributions made in addition to the monthly contributions for active members are made by local governing bodies on a pay-as-you-go basis for members who were pensioners when their respective departments merged into the System. There is no actuarial impact associated with this arrangement as the pay-as-you-go contributions made by these governing bodies are always equal to benefit payments paid by the System.

#### 5. Contributions Required and Contributions Made

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions are set by board rule, and there is no maximum contribution rate. For the fiscal year ended August 31, 2018, total contributions of \$4,098,835 were paid into TESRS by the political subdivisions served by the member volunteer emergency services personnel. The State appropriated \$1,329,224 for the fiscal year ended August 31, 2018.

The purpose of the biennial valuation is to determine if the contribution arrangement is adequate to pay the benefits that are promised. Actuarial assumptions are disclosed in Section I(B)(1). The most recently completed biennial actuarial valuation as of August 31, 2018 stated that TESRS has an adequate contribution arrangement for the benefit provisions recognized in the valuation based on the expected total contributions, including the expected contributions both from the governing body of each participating department and from the state.

The expected contributions from the state are state appropriations equal to (1) the maximum annual contribution (one third of all contributions to TESRS by governing bodies of participating departments in a year) as needed in accordance with state law governing TESRS and (2) approximately \$725,000 each year to pay for part of the System's administrative expenses.

#### 6. Net Pension Liability

The System's net pension liability was measured as of August 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2018.

Total pension liability Plan fiduciary net position System's net pension liability	\$ \$_	137,514,345 115,863,894 21,650,451
Plan fiduciary net position as a percentage of the total pension liability		84.3%

#### **Actuarial Assumptions**

The total pension liability in the August 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.75%, net of pension plan investment
	expense, including inflation

Mortality rates were based on the RP2000 Combined Healthy Lives Mortality Tables for males and for females projected to 2024 by scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future net real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These components are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage (currently 5.01%) and by adding expected inflation (3.00%). In addition, the final 7.75% assumption was selected by "rounding down" and thereby reflects a reduction of 0.26% for adverse deviation. The target allocation and expected arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-term Expected
<u>Asset Class</u>	Allocation	Real Rate of Return (Arithmetic)
Equities		
Large cap domestic	32%	5.81%
Small cap domestic	15%	5.92%
Developed international	15%	6.21%
Emerging markets	5%	7.18%
Master limited partnership	5%	7.61%
Real estate	5%	4.46%
Fixed income	23%	1.61%
Cash	0%	0.00%
Total	100%	
Weighted average		5.01%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.75%. No projection of cash flows was used to determine the discount rate because the August 31, 2018 actuarial valuation showed that expected contributions would pay the normal cost and amortize the unfunded actuarial accrued liability (UAAL) in 30 years using the conservative level dollar amortization method. Because of the 30-year amortization period with the conservative amortization method, the pension plan's fiduciary net position is expected to be available to make all projected future benefit payments to current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 7.75%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.75%) or 1 percentage point higher (8.75%) than the current rate:

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Current			
		1% Decrease (6.75%)	Discount Rate (7.75%)	1% Increase (8.75%)
City's proportionate share of the net pension liability	\$	57,225 \$	28,795 \$	9,620
System's net pension liability		43,026,103	21,650,451	7,233,195

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TESRS financial report. That report may be obtained on the internet at www.tesrs.org.

7. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2019, the City reported a liability of \$28,795 for its proportionate share of the TESRS's net pension liability.

The net pension liability was measured as of August 31, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions to the pension plan relative to the contributions of all participating departments to the plan for the period September 1, 2017 through August 31, 2018.

For the year ended September 30, 2019, the City recognized pension expense of \$9,450.

At September 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows <u>of Resources</u>	
Differences between expected and actual economic experience	\$	8	\$	83
Changes in actuarial assumptions		107		
Difference between projected and actual				
investment earnings				1,591
Contributions subsequent to the measure-				
ment date		8,336		
Total	\$	8,451	\$	1,674

\$8,336 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement	
Year Ending August 31:	
2019	\$ 1,855
2020	(1,032)
2021	(1,519)
2022	(863)
2023	
Thereafter	

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### AGGREGATION OF PENSION RELATED BALANCES

The following is an aggregation of pension related balances reflected in the financial statements:

	TMRS	TESRS	Total
Deferred outflow of resources related to pensions	\$ 662,709 \$	8,451 \$	671,160
Net pension liability	1,972,645	28,795	2,001,440
Deferred inflows of resources related to pensions	109,790	1,674	111,464
Pension expense/expenditures	127,701	9,450	137,151

#### I. Post Employment Benefits Other Than Pensions (OPEB)

#### 1. Plan Description

Texas Municipal Retirement System (TMRS) administers a defined benefit group-term life insurance plan known as the Supplemental Death Benefit Fund (SDBF). This is a voluntary program in which participating member cities may elect, by ordinance, to provide group-term life insurance coverage for their active members, including or not including retirees. Employers may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1. The City has elected to participate in the SDBF for its active members including retirees. As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded single-employer OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75) for City reporting.

#### 2. Benefits Provided

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death). The death benefit for retirees is considered an other post employment benefit (OPEB) and is a fixed amount of \$7,500.

At the December 31, 2018, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees current receiving benefits	27
Inactive employees entitled to but not year receiving benefits	6
Active employees	51
Total	84

#### 3. Contributions

The member city contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. The intent is not to pre-fund retirees term life insurance during employees' careers.

Contributions are made monthly based on the covered payroll of employee members of the participating member city. The contractually required contribution rate is determined annually for each city. The rate is based on the mortality and service experience of all employees covered by the SDBF and the demographics specific to the workforce of the City. There is a one-year delay between the actuarial valuation that serves as the basis for the employer contribution rate and the calendar year when the rate goes into effect. The funding policy of this plan is to assure that adequate resources are available to meet all death benefit payments for the upcoming year.

The retiree portion of contribution rates to the SDBF for the City were 0.04% and 0.06% in calendar years 2018

and 2019, respectively. The City's contributions to the SDBF for the year ended September 30, 2019 were \$1,209, and were equal to the required contributions.

4. Total OPEB Liability

The City's Total OPEB Liability (TOL) was measured as of December 31, 2018, and was determined by an actuarial valuation as of that date.

5. Actuarial Assumptions

The Total OPEB Liability in the December 31, 2018 actuarial valuation was determined using the folliowing actuarial assumptions:

Inflation	2.5% per year
Salary increases	3.5% to 10.5% including inflation
Discount rate	3.71%
Retiree's share of benefit-related costs	

Salary increases were based on a service-related table. Mortality rates for service retirees were based on the RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB. Mortality rates for disabled retirees were based on the RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 109% and female rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions used in the December 31, 2018 valuation were developed primarily from an actuarial experience study for the four-year period from December 31, 2010 through December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, TMRS adopted the Entry Age Normal Actuarial Cost Method.

The discount rate used to measure the Total OPEB Liability was 3.71% and was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2018.

6. Changes in the Total OPEB Liability

Total OPEB liability - beginning of year	\$ 165,935
Changes for the year:	
Service cost	6,684
Interest on total OPEB liability	5,589
Differences between expected and actual experience	(15,327)
Changes in assumptions or other inputs	(10,733)
Benefit payments	(861)
Net changes	 (14,648)
Total OPEB laibility - end of year	\$ 151,287

7. Sesitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 3.71%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.71%) or 1% higher (4.71%) that the current rate:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	in D	Decrease iscount Rate (2.71%)	Discount Rate (3.71%)	 % Increase iscount Rate (4.71%)
City's Total OPEB Liability	\$	180,125 \$	151,287	\$ 128,431

8. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$9,885. At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outlfows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$ 	\$	12,585
Change in assumptions and other inputs			648
Contributions made subsequent to measurement date	1,16	66	
Total	\$ 1,16	66 \$	13,233

The \$1,166 reported as deferred outflows of resources related to OPEB resulted from contributions subsequent to the measurement date and will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2020. Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### Measurement Year Ending December 31:

2,019	\$	(2,388)
2,020		(2,388)
2,021		(2,388)
2,022		(3,319)
2,023		(2,750)
Thereafter	-	
	\$	(13, 233)

### J. <u>Health Care Coverage</u>

The City of Gilmer provides health and dental insurance benefits for its employees. The City contracts with the Texas Municipal League for health insurance. The City does not retain any risk of loss for health care benefits. The total cost fo the City of Gilmer for the fiscal year ended September 30, 2019 was \$426,189. The cost of health and dental insurance benefits is recognized as an expenditure as it is paid. The general fund contributed \$338,374, the water and sewer fund contributed \$79,780, and other governmental funds contributed \$8,035.

### K. <u>Commitments and Contingencies</u>

### 1. Contingencies

The City participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

2. Litigation

No reportable litigation was pending against the City at September 30, 2019.

### L. Deferred Compensation

Employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plan with Respect to Service for State and Local Governments). The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of GASB Statement No. 32, an IRC Section 457 deferred compensation plan's deferred compensation and income attributable to the investment of deferred compensation amounts are held in trust, until paid or made available to the employees or beneficiaries and are the property of the employees and are not accessible by the City of its creditors.

The City does not perform the investing function or have significant administrative involvement in the handling of the plan.

#### M. <u>Restatement of Net Position</u>

During the audit of the year ended September 30, 2009, a capital asset was omitted from the Airport Fund. This error was detected and corrected during the year ended September 30, 2017. However, at that time an inaccurate useful life life was assigned to the asset in error. A depreciation correction of \$39,356 has been recorded.

	Proprietary Fund Gilmer _ Airport Fund	
Net position, September 30, 2018 Depreciation correction	\$ 2,535,695 (39,356)	
Restated net position as of September 30, 2018	\$ 2,496,339	

#### N. Restricted Fund Balance and Net Position

As of September 30, 2019, fund balances restricted for other purposes were as follows:

General Fund	
Hotel-Motel tax	\$ 36,267
Court restricted funds	9,918
LEOSE	5,007
Wal-mart grant for police department	2,129
Parks	96,825
	\$ 150,146
Other Governmental Funds	
Police Dept. Seizure Fund	\$ 16,892
Civic Center Fund	878
USDA Loan Program	124,940
	\$ 142,710

## **CITY OF GILMER, TEXAS** NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

As of September 30, 2019, fund balance assigned for specific purposes was as follows:

General Fund	
Preservation of artifacts	\$ 50,000
Main street	439
Spillway	74,000
Fire department	90,195
Animal control	1,817
Police department	4,576
Park projects	28,385
Cemetery	2,128
Civic Center	100
Chamber Christmas decorations	472
	\$ 252,112

As of September 30, 2019, net position restricted for other purposes was as follows:

Governmental Activities	
Hotel-Motel tax	\$ 36,267
Court restricted funds	9,918
LEOSE	5,007
Wal-Mart grant for police department	2,129
Parks	96,825
Police Dept. Seizure Fund	16,892
Civic Center Fund	878
USDA Loan Program	124,940
	\$ 292,856

### O. Subsequent Events

Management has evaluated subsequent events through March 11, 2020, the date on which the financial statements were available to be issued.

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